

General Editor's Introduction

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Few events, if any, in the modern era have been more disturbing than the Holocaust. This four-volume Cambridge History, with over 100 contributions from leading scholars in the field, represents the most wide-ranging effort in decades to grapple with the catastrophe. The present moment seems an ideal time to offer such an extensive review. Since the end of the Cold War there has been an explosion of scholarship on every aspect of the Holocaust, from origins and participation to memory and memorialization, from top-level decision-making to everyday responses and experiences across all the regions involved. As part of this wave of new work there has been an integration into English-language scholarship of historiographies too long segregated into separate enclaves, not least the extraordinarily rich Yiddish-language and other Jewish research of the early postwar period (in whose recovery several authors in this collection have played a pivotal role). All this cries out for a synthesis. The *Cambridge History of the Holocaust* has set itself the task of offering both an authoritative review of what has been achieved and new interpretations based on original research.

The task is daunting partly for the same reasons that faced observers as the Holocaust was unfolding, namely, the challenge of making sense of such an inhuman and seemingly irrational project, and of grasping the predicament of its victims. Adding to the Holocaust's impenetrability is the fact that it was so complex. Even when compared with other genocides, it remains distinctive in the degree to which it unfolded across an extended and diverse empire, drawing on multiple institutions and a huge array of regional elites and local players, and deploying different forms of violence. Its violence caught up victims from extraordinarily varied backgrounds, with little in common beyond the fact that the Nazis had declared them to be an enemy. But, beyond the challenges inherent in understanding the event itself, the Holocaust has had an unprecedented afterlife, its legacies felt in every corner of the world, and in every aspect of human endeavor. It thus confronts us not

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only with a deeply disturbing and multilayered historical phenomenon or set of phenomena, but also with an all-encompassing set of responses that inform, color, and at times impede our ability to engage with the events themselves. If proof of that “coloration” were needed, we need only remember that even the language we use bears the marks of the Holocaust – Raphael Lemkin invented the term “genocide” in 1943, influenced not least by what he saw unfolding in Europe, just one of the myriad ways in which responses to the Holocaust have come to influence what we see.

The scope and organization of this Cambridge History reflect both the event’s complexity and its impact. The first volume is devoted to the Holocaust’s longer-term origins and immediate preconditions. Here we intentionally cast our net wide, with chapters on antisemitism, nationalism, racism, eugenics, fascism, violence in the Weimar Republic, modernity, and more, and thus devoted more space in the collection to origins than might an analogous volume on, say, the Second World War (and indeed a glance at the *Cambridge History of the Second World War* confirms this). The point is not that the Holocaust was the result of a uniquely multifaceted or deep-seated set of causes, but what is distinctive is the degree to which it has given rise to profound soul-searching about how the disaster might have happened. It is this extended reflection that Volume I seeks to acknowledge. As well as tracing the roots of the Holocaust back well before 1933, for similar reasons we also move well beyond Hitler’s defeat in 1945. The legacies of the catastrophe included fundamental reappraisals both in Christian and in Jewish theology (and the relationship between the faiths), philosophy, psychology and the study of trauma, medical ethics, literary analysis, and theories of representation, among many other disciplines and fields of intellectual endeavor. The Holocaust’s reverberations have shaped the character of US and world Jewry, and the political culture of Germany, Israel, and several eastern European countries, and have had a powerful impact on international law. The Holocaust has also fostered an astonishing international wave of memorialization, with museums and memorials to be found in almost forty countries, over fifty in the USA alone. It has been the subject of countless works of literature, poetry, painting, film, and music, some of them among the great works of the last three-quarters of a century. This is the terrain of Volume IV. Framed by these two volumes on origins and aftermath are the two that focus squarely on the core events of the Holocaust, Volume II, with its focus on the perpetrators, and Volume III, which turns towards the victims.

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These opening remarks imply that we are in agreement about what the Holocaust was. In some ways we are. "Holocaust denial" is clearly a political-psychological phenomenon, a desperate desire not to accept the reality of something that should not have happened, but sadly did – or to inflict further hurt on those who identify with its victims. Yet, if the reality of the gas chambers is not in doubt, what exactly constitutes the Holocaust, what it includes and what it excludes, is less clear. The term "Holocaust" was not coined at the time, or rather at the time it was a word in widespread use, applied to all sorts of different kinds of disaster. For an official contemporary term, we might turn to the "Final Solution of the Jewish Question," which the National Socialists used as a heading for their plans for the Jews. But, as initially formulated, the "Final Solution" did not yet connote genocide, and thus corresponded more to what we might now understand as the Holocaust's pre-history. We also refrain from using the Nazis' own euphemism to capture the horrors to which it led, even if on another level their euphemistic, technical language is itself revealing. The high-level German planning towards a "solution" was in any case only part of the much larger, more diffuse, and much less linear set of forces and phenomena explored in these volumes.

A hint of the multiple possible ways of defining and delimiting what we mean by the Holocaust can be seen in the various terms used to describe it. The Yiddish "Khurbn," for example, evident in some of the first Jewish writing during and after the war, evoked the destruction of the Temple, and placed the Holocaust in a sequence of catastrophes visited on the Jews, though whether it was by divine fiat or revealed the death of God was unclear. Like the contemporaneously emerging Hebrew term "Shoah," the Khurbn described a specifically Jewish catastrophe. Around the same time, however, the Allies responsible for dealing with defeated Germany saw the Jewish fate as just one among many "war crimes" and "crimes against humanity." To the extent that the Holocaust was on trial at Nuremberg, it was only as part of a larger body of wrongdoing, in which the conspiracy to wage aggressive war was the central offense from which the others followed. While we might argue that the trials failed to capture the distinctive place and character of the assault on the Jews, they did correctly recognize that there was a larger body of violence and racial persecution with which the war against the Jews intersected. Yet another way of dividing up the terrain emerged in the 1960s, when western historical scholarship, particularly German scholarship, began slowly to engage with Jewish persecution. The "Final Solution of the Jewish Question" (often in inverted commas) was now

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the term of art. This scholarship recognized the distinctive weight of anti-Jewish measures, but the historical debates about policy were framed very much in terms of larger disagreements about the nature of the Nazi regime (notably between those who emphasized Hitler's centrality and intentionality in setting the regime's goals, and those who saw him licensing a struggle for power that encouraged ever more radical measures, not least in anti-semitic policy). Whereas the language of *Khurbn* and the Shoah had placed the destruction of Jewish communities and Jewish life and Jewish suffering in the spotlight, the "Final Solution" focused attention, often quite narrowly, on high-level policy, and on questions about the nature of the Nazi regime that had little to do with Jews. And it almost completely ignored what in recent years has become a central element of scholarly interest, namely the role of collaboration in enabling and shaping the Holocaust.

The rise to dominance from the 1970s of the term "Holocaust" has allowed for more capacious approaches to these phenomena. Particularly since the end of the Cold War, with renewed access to, and engagement with, eastern Europe, and the rediscovery of early postwar studies, what had once been almost entirely separate historiographies have flowed together. The story of the emergence, mutation, and intertwining of international scholarship on the Holocaust is explored in many parts of this collection. But the use of the term Holocaust did not in itself resolve the question of whether the Nazi war against the Jews should be seen as something separate from the regime's other murderous violence. The paradigm of the Third Reich as a "racial state" which gained traction in the 1990s in parallel to the explosion of Holocaust research, as well as work taking off around the same time on the imperial character of Nazi war-making in the East, both offered a vision of Nazi violence in which anti-Jewish measures were merely part of a larger scheme. While some scholars sought to restrict the "Holocaust" to the genocide of the Jews, others widened its remit to include the murder of Roma and Sinti and disabled people, the mass murder of Soviet POWs, and more. As our volumes were in preparation, a new debate blew up in Germany, the so-called "Second Historikerstreit," among other things about the relationship between the Holocaust and colonial violence. Many of the exchanges were not about the current state of historical scholarship and related rather to German media and institutional embargoes on what kinds of connections and comparisons to the Holocaust were allowable. But they did serve as a reminder of the contested status of the Holocaust's boundaries and of its place in history.

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On these matters, the volumes have tried to take a balanced course. There is little debate in the scholarship that Jews held a place in Hitler's and the Nazi imagination unmatched by any other internal or external enemy (and indeed that the Jewish enemy was, even more than Communism, conceptualized as both an internal and an external threat) or that the war against the Jews was accorded a preeminence in Nazi policy unmatched by any other racial campaign. It is equally clear that the Holocaust's very distinctive postwar impact and resonance was not a simple function of its centrality for the Nazis themselves. It reflected also the historical place of Jews and Judaism in Christian Europe, which made murderous antisemitism something every Christian society now had to ponder. In addition, over time the intellectual impact of Jews in postwar western European and US society gave their story a voice which many other victims lacked. These postwar factors have at times given the Holocaust a prominence that in turn makes it harder to understand events and forces that were more entangled and less distinctively focused on Jews. As a result, the volumes seek to focus squarely on the war against the Jews, but also look beyond it – to more general preconditions in terms of politics, violence, and racism in Volume I, to other critical aspects of policy and perpetration in Volume II, and to other victims of Nazi policy in Volume III. It is of course inevitable that a great many subjects have had to be left out, and we are aware that other scholars might draw the balance of inclusion and exclusion differently.

As noted above, the course of the genocide itself is dealt with in Volumes II and III, with perpetrators and bystanders the subject of the former, and victims and rescuers dealt with in the latter. This may seem at odds with aspirations for what Saul Friedländer has dubbed "integrated history," by which he means that perpetrator perspectives should be complemented by those of the victims. Since the completion of Friedländer's two-volume account of the Holocaust in 2007, integrated history has met widespread endorsement as a way of approaching the Holocaust, and the present collection certainly aspires to it. A quick glance at the essays in Volume II will show that victims' voices are a key source, while the essays in Volume III are ever mindful of the policy context and the perpetrators' behavior. But, like many historiographical innovations, "integration" as a watchword has its own historical moment. Its vital function was to overcome the long-lasting separation between victim accounts and a western academic historiography that was long very perpetrator-orientated. But the limits of its utility are also clear. The Holocaust could be said to be one of the most "unintegrated" human events in history, in the sense that the perpetrators' world was utterly

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detached from that of their victims. The perpetrators invented an enemy that did not exist, while the victims confronted an enemy that they could barely see as human, and certainly could not make sense of at the time (though many were able to leave us insightful, contemporaneous accounts of their tormentors, notwithstanding). The volumes' organizing principle of first reflecting on the policy-makers, their contexts, intentions, and policies, and then moving on to the victims thus makes sense. Moreover, if "integration" is to have continuing meaning, then it cannot be restricted to juxtaposing perpetrators and victims. Instead, as the historian Donald Bloxham has argued, integration can and should be pursued along multiple axes of comparison and juxtaposition. Like the first and last volumes, Volumes II and III are thus deliberately multi-perspectival. Some chapters focus on particular times and places, some on given institutions or sites, and some on social groups, types of actors, or particular forms or forums of action.

The introductions to each of the volumes explore their rationales in more detail, but in relation to Volumes II and III it is worthwhile noting here how far scholarship has come since the 1960s and 1970s, when such western academic studies on the "Final Solution" as existed focused almost exclusively on the high-level decisions leading to genocide. Particularly, from the 1990s, scholars widened their gaze, turning initially to the mid-level protagonists who played such an important part in enabling and promoting mass murder, and then to ever widening circles of participation and ever broader and more diverse groups of participants. This brought military and civilian institutions beyond the Nazi Party and SS into the spotlight, as well as actions of mass murder away from the camps, the essential role of non-German collaborators and communal violence in occupied Europe, and the enabling function of the bystander. Hand in hand with this more comprehensive understanding of participation came the discovery that even at the grass-roots level perpetrators enjoyed considerable scope for individual decision-making.

The transformation of scholarship on victims, the subject of Volume III, has been even more marked over the same period. It is true that the Holocaust victim has long been a key figure in western culture. According to Annette Wieviorka, we have been living in the "Era of the Witness" ever since the Eichmann trial in 1961. The first video archives of Holocaust testimony emerged already in the 1970s. During the 1990s, a number of cultural and literary specialists and philosophers engaged closely with the victim's predicament, reflecting, for example, on the challenge of communicating and representing trauma or the meaning of "bare life." With a few

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notable exceptions, however, it is only since the millennium that the historical profession has devoted its energies to understanding how victims responded to the Holocaust. Here, too, as in relation to the perpetrators, there has been a striking recovery of individual and group agency, and of the manifold ways in which, right up to the last minute, victims sought individually and collectively to evade and alleviate, sometimes even to combat, the threat they faced. Confronted with the sheer diversity of victim responses, historians have explored the role of class, gender, age, familial status, denomination, ideology, relations with the local community, and other regional characteristics in shaping the ways victims behaved. Taboo subjects, not least sexual behavior and sexual exploitation, have at last found their chroniclers. In short, the *Cambridge History of the Holocaust* seeks to offer a multi-perspectival, all-too-human history of massive inhumanity.

A project of this scale depends on the commitment of a great many people, and I would like to thank all of the more than 100 authors who brought their expertise – and their willingness to be concise! – to the four volumes of this Cambridge History. Their perseverance is the more notable given that, shortly after work on these volumes commenced, Covid-19 hit, with all its personal consequences. For some of our original contributors, this made it impossible to continue. It left us with gaps in some places for which we could not find substitutes, and in places affected the gender balance of authors too. I very much regret the circumstances that forced those contributors to withdraw, but I am all the more grateful to those who were able to stay the course, or who joined at a later stage as a substitute. Working with my seven fellow editors Natalia Aleksun, Mary Fulbrook, Laura Jockusch, Marion Kaplan, Jürgen Matthäus, Devin O. Pendas, and Dan Stone has been a pleasure from start to finish. I am so grateful for their insights, their skill, their humanity – and their patience! – without which this History would not have been possible. All of the editors and authors are deeply indebted to Cambridge University Press, particularly our wonderful partners – our editor Liz Friend Smith, whose project this was, our indefatigable content manager, Natasha Whelan, our outstanding and so knowledgeable copy-editor, Steven Holt, and our indexer Dino Costi. Finally, let me thank the many more in the Press and beyond, too numerous to be named here, who had a hand in the making of this collection.

Introduction to Volume II

MARY FULBROOK AND JÜRGEN MATTHÄUS

This volume in the *Cambridge History of the Holocaust* focuses on perpetration and complicity in the Holocaust. Every aspect of this undertaking is contentious, starting with the illusion often associated with comprehensive histories such as this one that it is “definitive,” as if its topic has been exhaustively researched to leave no question unanswered. Nothing could be further from the truth. The very term “Holocaust,” which came into widespread usage only from the late 1970s, itself constructs an all-embracing concept encompassing a great variety of disparate events across Nazi-dominated Europe: face-to-face shootings along the Eastern Front; gassing in the notorious killing centers in occupied Poland; deaths from disease, starvation, and brutality in the course of expropriation, ghettoization, economic exploitation, and the final death marches; and it can also, on some views, be extended back to encompass persecution before the atrocities accompanying the outbreak of war in 1939 or the switch to policies of extermination in 1941. The word Holocaust has itself been challenged, with discomfort about the potentially sacrificial connotations of being “totally burnt”; yet alternatives, including the Nazis’ own euphemism of a “Final Solution” to their self-created “Jewish question,” or the Yiddish word for destruction (*Khurbn*) and the Hebrew word for catastrophe (*Shoah*), have not been universally accepted either; and all of these may appear to exclude other persecuted groups who were not Jewish. The distinctiveness of the mass murder of Jews as compared with other groups and other genocides is hotly debated, as are the possible connections with colonialism. Moreover, not only the concept but also the focus in this volume specifically on perpetration and complicity may be seen as contentious. Particularly since the publication of Saul Friedländer’s two-volume history of *Nazi Germany and the Jews*, there has been widespread recognition of calls for an “integrated history,” encompassing the voices and agency of victims as well as the policies and practices of perpetrators.¹

¹ S. Friedländer, *Nazi Germany and the Jews*, Vol. I: *The Years of Persecution 1933–39* (London, Weidenfeld and Nicolson, 1997); S. Friedländer, *Nazi Germany and the Jews*, Vol. II: *The Years of Extermination 1939–45* (London, Weidenfeld and Nicolson, 2007).

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It is therefore all the more essential here to outline the underlying rationale and wider issues around the topic. We begin with a brief overview of the background and the ways in which public perceptions and scholarly research have developed and changed since the defeat of the Nazi regime;² we then focus more specifically on relevant issues addressed in this volume. Overall, this volume's goal is to provide an overview of research into Holocaust perpetration and complicity, highlighting emergent and prevalent emphases as well as major findings and ongoing challenges, for the purpose of stimulating scholarly and public engagement with the agonizingly relevant question of the conditions under which people participate in collective violence and mass murder.

APPROACHING THE HOLOCAUST: QUESTIONS OF PERPETRATION, GUILT, AND COMPLICITY AFTER 1945

In the early months and years after liberation, survivors could often give only incomplete, even incoherent, accounts of the horrific events they had experienced. Those voices captured in, for example, the postwar testimonies recorded by David Boder, or in witness statements collected by the Jewish Historical Commission, the Wiener Library, the YIVO, and other organizations, were often fragmentary and partial. Their perceptions of perpetrators were largely formed by face-to-face encounters with individual beneficiaries of exploitation or uniformed officials, guards, and killers; the victim's view was essentially a localized "worm's-eye view." It took a while for a more comprehensive picture to be built up, both of those propelling the system behind the scenes and of the complexity and interconnectedness of developments across Europe. Yet, even as awareness evolved of the horrific extent and correlation of this violence, and well before the Holocaust had been given that name, people had grappled with the question of culpability for mass murder and the identification of perpetrators. Since the German attack on Poland, news and rumors about Axis violence against civilians, submerged in an avalanche of war news and propaganda, had reached neutral or Allied

² For a broader overview of the development of Holocaust historiography, see Chapters 1–9 in Volume I in this series.

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countries. Already before the end of the war, there were isolated trials relating to Nazi atrocities; and the postwar International Military Tribunal in Nuremberg and subsequent trials carried out by the Allies more systematically sought to bring representatives of those held to be most responsible to justice, and to bring their crimes to wider public attention. In 1948, the United Nations Genocide Convention adopted the concept of “genocide” to encompass “acts committed with intent to destroy, in whole or in part, a national, ethnic, racial or religious group, as such.” Different postwar states pursued justice against significant perpetrators, with varying emphases according to national jurisdiction, geopolitical location, and specific interests, as well as differing degrees of inadequacy. Meanwhile, historians from a variety of scholarly and political traditions began to construct accounts of camps, ghettos, deportations, locations, and episodes of violence, and to trace the evolution of Nazi policies from discrimination, persecution, and exclusion, to outright extermination. Although from the later 1950s the term “holocaust” was used with a lower case “h” and often qualified by an adjective, it was only a couple of decades later that the designation “Holocaust,” now with a capital “H,” was given a massive boost by the popular reception of Gerald Green’s TV miniseries under that title (first aired in the USA in 1978, and with massive impact in Europe from early 1979), and became widely albeit not universally accepted.

While generalizations are always open to qualification, a high-level summary of approaches to perpetration and complicity since the early postwar period might suggest there has been a general (if always contentious) broadening of horizons in several key respects. In particular, an initial focus on significant individuals, selected organizations, and Nazi ideology has been complemented by enhanced attention to structural, cultural, and contextual factors across a wider European stage. Both historiographical approaches and public perceptions of perpetration were always intimately related to the wider historical circumstances of scholarly research and reception. The relationships between scholarship and public perception were complex from the beginning and remain so; to claim that the former determined the latter would be as simplistic as the reverse. Research centered on particular states – notably, of course, Germany – was progressively broadened, and, following the end of the Cold War, western and eastern European approaches became more closely interrelated. Throughout the decades, however, questions around the relative importance of ideological antisemitism and German responsibility ran like threads through different approaches. Even so, the images of perpetrators that were current in the courtrooms, the