

# DISPUTE SETTLEMENT IN THE WORLD TRADE ORGANIZATION

### THIRD EDITION

The WTO dispute settlement process has evolved in recent years into one of the most successful, yet complex, systems of international arbitration. In this extensively revised new edition of Palmeter, Mavroidis, and Meagher's authoritative book on WTO dispute settlement, the authors provide a comprehensive overview of each step of the WTO dispute settlement process, examining both the history of the system, the governing legal rules, and the more informal procedural aspects of the process in detail. This edition takes into account the jurisprudence of panels and the Appellate Body up to the end of 2020 and includes an analysis of the current crisis in the WTO Appellate Body. This volume is an essential tool for practitioners, diplomats, government lawyers, and students of WTO law and should equally be of interest to students of other forms of international arbitration.

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Practice and Procedure

THIRD EDITION

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Legal progress is often secreted in the interstices of legal procedure.

Oliver Wendell Holmes, Jr.





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# **PREFACE**

This work is intended to assist everyone – diplomats, government officials, lawyers, and students – that seeks to understand the workings of the WTO dispute settlement system. It grew from the experience of its authors, a private practitioner who has advised and represented governments and private parties under both the WTO and its predecessor, the General Agreement on Tariffs and Trade (GATT); a prominent academic and former official of the Legal Affairs Division of both GATT and the WTO, who advised numerous panels; and the Executive Director of the ACWL, which advises developing and least-developed countries on WTO law and in dispute settlement proceedings.

Since the second edition of this book, there has been an exponential increase in the jurisprudence of WTO panels and the Appellate Body. In the space available, we cannot do full justice to all of this case law, but we have tried to highlight the most important developments and, at least, to provide sufficient guidance to those who may need to delve deeper into a particular topic to be able to do so. In addition to the developments in the jurisprudence, there has also been a significant evolution in the informal practices and WTO "ways of doing things" that are part and parcel of any system of adjudication. As these informal practices are not always written down or not always evident on the face of the published reports, we have sought to describe them in as much detail as possible here.

From time to time we may comment critically on the decisions of panels and the Appellate Body, but this is not the focus of the book. Critical and analytical scholarly literature on the WTO dispute settlement system has also increased exponentially since the last edition. We refer to some of this literature at appropriate points, although it must be noted that given the huge expansion of this body of literature since the previous edition of this book, we do not refer exhaustively to the literature.

In the previous edition, we provided an annex containing the standard panel working procedures that are annexed to the *Understanding on Rules and Procedures Governing the Settlement of Disputes*, or DSU.



XXII PREFACE

Given the manner in which panels have, in practice, expanded on these standard procedures, in this edition we instead attach a copy of the working procedures that were used by the panel in a recent dispute. We do not include the full text of the DSU or the relevant dispute settlement provisions of other WTO agreements, which may be found at the WTO's website, www.wto.org, and are published in a convenient volume by the WTO and Cambridge University Press in The WTO DISPUTE SETTLEMENT PROCEDURES. In this edition, we follow the practice of using the "official" short titles of cases in the text for citation purposes. A table of cases containing the full citations is available at www .wto.org/english/tratop\_e/dispu\_e/dispu\_status\_e.htm. We have also included a short section in Chapter 1 that describes some of the resources that are available to those interested in further research on WTO dispute settlement.

Chapter 3 of this volume is a now highly revised version of an article, *The WTO Legal System: Sources of Law*, that first appeared in volume 92 of the AMERICAN JOURNAL OF INTERNATIONAL LAW, © The American Society of International Law, which has kindly consented to its use here.

This edition is long overdue, for which we apologize. As John Lennon sang in *Beautiful Boy*, "life is what happens to you/While you are busy making other plans" (to finish this project, he might have added). We are very grateful to Finola O'Sullivan of Cambridge University Press for her patience and, indeed, indulgence in this regard – *go raibh míle maith agat*. We would also like to thank Marianne Nield, Chloe Quinn, and the rest of the Cambridge University Press for their patience and hard work in enabling this edition to see the light of day. We especially thank Alice Stoakley for her expert and diligent editing of the manuscript.

For their assistance in answering questions, furnishing documents, or reading and commenting on early versions of this and previous editions of this book, we thank: Maria Alcover, Jan Bohanes, Tegan Brink, Leah Buencamino, Carlo-Maria Cantore, Pascale Colombo, Patricia Crawley, Victoria Donaldson, Guy Evans, Todd Friedbacher, Bonnie Galvin, Laurie Hieta, Rodd Izadnia, Reto Malacrida, Marco Tulio Molina Tejeda, Julia Pain, Fernando Pierola, Neeraj Rajan Sabitha, Yves Renouf, Alejandro Sanchez, Celso de Tarso Pereira, Jasper Wouters, Alan Yanovich, Arun Venkataraman, Joelle Vuillemot, Hannu Wager, Rhian Wood, and Werner Zdouc. Heartfelt thanks also to Adeet Dobhal, and Sunayana Sasmal who provided valuable comments on the full manuscript. All errors and omissions are, of course, the responsibility of the authors.