JUSTICE FOR PEOPLE ON THE MOVE

By executive order, the USA has adopted an immigration policy that looks remarkably similar to a Muslim ban, and there are new threats to deport long-settled residents, such as the so-called Dreamers. Our defunct refugee system has not dealt adequately with increased refugee flows, forcing desperate people to undertake increasingly risky measures in efforts to reach safe havens. Meanwhile increased migration flows over recent years appear to have contributed to a rise in right-wing populism, apparently driving phenomena such as Brexit and Trumpism. In this original and insightful book, Gillian Brock offers answers and tools that assist us in evaluating current migration policy and in helping to determine which policies may be permissible and which are normatively indefensible. She offers a comprehensive framework for responding to the many challenges that have recently emerged, and for delivering justice for people on the move along with those affected by migration.

GILLIAN BROCK is Professor of Philosophy at the University of Auckland, New Zealand. Her books include *Global Justice: A Cosmopolitan Account* (2009), *Debating Brain Drain* (with Michael Blake, 2015), and *Cosmopolitanism versus Non-Cosmopolitanism* (2013).

JUSTICE FOR PEOPLE ON THE MOVE

Migration in Challenging Times

GILLIAN BROCK

University of Auckland



Cambridge University Press 978-1-108-73300-7 — Justice for People on the Move Gillian Brock Frontmatter <u>More Information</u>

CAMBRIDGE UNIVERSITY PRESS

University Printing House, Cambridge CB2 8BS, United Kingdom

One Liberty Plaza, 20th Floor, New York, NY 10006, USA

477 Williamstown Road, Port Melbourne, VIC 3207, Australia

314-321, 3rd Floor, Plot 3, Splendor Forum, Jasola District Centre, New Delhi - 110025, India

103 Penang Road, #05-06/07, Visioncrest Commercial, Singapore 238467

Cambridge University Press is part of the University of Cambridge.

It furthers the University's mission by disseminating knowledge in the pursuit of education, learning and research at the highest international levels of excellence.

www.cambridge.org Information on this title: www.cambridge.org/9781108733007 DOI: 10.1017/9781108774581

© Gillian Brock 2020

This publication is in copyright. Subject to statutory exception and to the provisions of relevant collective licensing agreements, no reproduction of any part may take place without the written permission of Cambridge University Press.

> First published 2020 First paperback edition 2021

A catalogue record for this publication is available from the British Library

Library of Congress Cataloging in Publication data NAMES: Brock, Gillian, author. TITLE: Justice for people on the move : migration in challenging times / Gillian Brock. DESCRIPTION: Cambridge, United Kingdom ; New York, NY : Cambridge University Press, 2020. | Includes bibliographical references and index. IDENTIFIERS: LCCN 2019042187 (print) | LCCN 2019042188 (ebook) | ISBN 9781108477734 (hardback) | ISBN 9781108733007 (paperback) | ISBN 9781108774581 (epub) SUBJECTS: LCSH: Emigration and immigration—Government policy—Moral and ethical aspects. | Social justice. CLASSIFICATION: LCC JV6271 .B76 2020 (print) | LCC JV6271 (ebook) | DDC 325.01–dc23 LC record available at https://lccn.loc.gov/2019042187 LC ebook record available at https://lccn.loc.gov/2019042188 ISBN 978-I-I08-47773-4 Hardback

ISBN 978-1-108-73300-7 Paperback

Cambridge University Press has no responsibility for the persistence or accuracy of URLs for external or third-party internet websites referred to in this publication, and does not guarantee that any content on such websites is, or will remain, accurate or appropriate.

Cambridge University Press 978-1-108-73300-7 — Justice for People on the Move Gillian Brock Frontmatter <u>More Information</u>

Contents

Pre	face

page ix

1 New Migration Justice Challenges and How to Solve Them			
	An Overview	I	
	1 Introduction	I	
	2 Some Core Issues This Work Aims to Tackle	2	
	3 An Overview of the Chapter Contents	4	
2	Migration, Justice, and Territory: Toward a Justificatory		
	Framework	14	
	1 Introduction	14	
	2 Migration and History: A Brief Account of Some Seminal Issues	15	
	3 The Important Role of Needs and Location in an Account of Justice4 Can Conventional Arrangements Be Justified? A Few Cheers	21	
	for Administrative Structures	26	
	5 Conclusions	31	
3	Self-Determination, Legitimacy, and the State System:		
	A Normative Framework	33	
	1 Introduction	33	
	2 In Search of a Justification for States' Rights to Self-Determination		
	within the State System	34	
	3 Three Layers of Legitimacy Constraints	37	
	4 Some Fellow Travelers	40	
	5 Charles Beitz's Account of Human Rights	42	
	6 Meeting the Legitimacy Conditions	52	
	7 Some Problems	59	
	8 Conclusions	62	
4	Muslim Bans	64	
	1 Introduction	64	
	2 Some Background	66	
	3 Some Philosophical Context and a Challenge	74	

vi	vi <i>Contents</i>				
	What Is Wrong with Muslim Bans? Let Me Count Some of the WaysConclusions	76 86			
5	5 Irregular Migration				
	1 Introduction	88			
	2 Five Different Cases	90			
	3 The Passage of Time and Why It Matters	98			
	4 Why Would It Be Wrong Not to Regularize Status after a Period				
	of Time? 5 Are There Strong Countervailing Reasons to Block My Argument	101			
	Concerning the Obligation to Regularize?	107			
	6 Conclusions	109			
)			
6	Refugees	III			
	I Introduction	III			
	2 Dysfunction in the Refugee System: Ways to Do Better	115			
	3 Two Cases: Uganda and Jordan	117			
	4 Lessons from Jordan and Uganda and the Importance of Preparing				
	for Post-Conflict Recovery 5 Rethinking Refugee Governance and Responsibilities	119			
	 5 Rethinking Refugee Governance and Responsibilities 6 Further Support for and Key Challenges to a Development-Focused 	122			
	Approach	124			
	7 Taking Stock: Important Qualifications and Opportunities	130			
	8 Corrective Mechanisms, Legitimacy, and Refugees	132			
	9 Conclusions	135			
7	Temporary Labor Migration	138			
	I Introduction	138			
	2 What's New?	142			
	3 Reasons to Be Concerned about Temporary Worker Programs:				
	Not So New Concerns	145			
	4 The Numbers versus Human Rights Issue5 Some Policy Solutions	148 149			
	6 Toward Fair Temporary Migration Programs	149			
	7 Conclusions	164			
8	Tomorion and Microsian	166			
0	Terrorism and Migration	166			
	I Introduction 2 How Safe Are We?	166			
	 Is Overreacting to the Threat of Terrorism a Further Danger? Making Good Decisions about Public Funding: Is a Sensible 	171			
	Conversation on Combating Terrorism Possible?	174			
	5 The Difficulties of Risk Communication, Irrational Fear, and the Social	-/+			
	Construction of Danger	177			
	6 Why Are People So Afraid?	179			

	Contents	vii	
	Synthesizing Discussion: Core Questions for Sensible Po	licy on	
	Terrorism and Its Relation to Migration	185	
	Conclusions	187	
9 Migration in a Legitimate State System: Problems, Progress,			
	nd Prospects	190	
	Introduction	190	
	State Responsibilities to Support Fair Arrangements for M	Migrants 192	
	Some Key Objections	194	
	The Global Compact for Safe, Orderly, and Regular Mig	gration 196	
	Fair Processes for Determining Migrants' Rights	202	
	Self-Determination	215	
	Citizens' Obligations	218	
	Addressing the Objections	222	
	Conclusions	226	
n	1		
	graphy	229	
In		243	

Preface

Migration has dominated contemporary political discourse for some years. But around 2016, the situation escalated dramatically. Suddenly migration "crises" were erupting at the borders of European states. The large-scale exodus from Syria prompted a vast population of desperate people to undertake increasingly dangerous journeys. Migrants were literally washing up on European beaches. Keeping foreigners out became something of a global obsession among affluent states. Presidential candidate Donald Trump promised to build a wall and get Mexico to pay for it. He also promised to ban Muslims from entering the United States and to deport undocumented residents in the USA as never before. The successful campaign for Britain to leave the European Union invoked much fear concerning rising numbers of immigrants. Canada and New Zealand passed legislation aiming to restrict foreign ownership of property. Australia stepped up naval patrols, ensuring any potential unauthorized boat arrivals were turned back long before they reached the country's shores and holding so-called boat people in offshore detention centers in which mental illness and self-harm became common.

According to recent global Pew Research Centre studies, about 45 percent of people around the world believe migration levels to their country should be reduced.¹ Immigrants are a popular scapegoat for all manner of perceived ills, including job losses, increased terrorism threats, rising housing costs, and deteriorating provision of social services. Anti-migrant candidates riding this pro-restrictionist tide are being successfully elected to political office in surprisingly high numbers; alarmingly, even in places such as Brazil and Germany that had recently prided themselves on promoting inclusive, welcoming environments for migrants.

¹ Phillip Connor and Jens Manuel Krogstad, "Many worldwide oppose more migration – both into and out of their countries," *Pew Research Center*, December 10, 2018, available at: www.pewresearch.org/ fact-tank/2018/12/10/many-worldwide-oppose-more-migration-both-into-and-out-of-their-countries/

Cambridge University Press 978-1-108-73300-7 — Justice for People on the Move Gillian Brock Frontmatter <u>More Information</u>

х

Preface

I found these trends deeply disturbing. I recall the day on which I decided that, as a philosopher who cares deeply about matters of justice, I ought to write a book about what migration justice requires and, equally importantly, prohibits. It was late January 2017. President Trump had just issued his notorious executive order prohibiting Syrian refugees from entering the USA, and placing a travel ban on people from seven nations that have large Muslim majorities.

I have no illusion that this book will magically reverse popular antimigrant sentiment. The readers I aim at reaching are anyhow different in two ways. I hope to engage those who are interested in questions of migration justice and in answers that can also help assess current policy. So, the book is for those who wish to engage in reflection about questions that underlie immigration debates, such as: May each state decide its immigration policy as it sees fit? Are there any robust normative constraints on the policies states may permissibly adopt? What responsibilities do we have in relation to migrants? In answering those kinds of questions, I aim to offer answers and tools that assist in evaluating current migration policy that can help us determine which policies may be permissible and which are normatively indefensible. (Spoiler alert: The Muslim ban enacted in January 2017 cannot be justified.) I do not imagine that all readers want to reflect on these concerns. However, there certainly are readers who are interested in asking such questions and in seeking robust answers. This book is for them.

I have discussed central arguments in this book with a great many esteemed colleagues. I have also presented very early drafts of chapters at various conferences, including the American Philosophical Association's Pacific Division Meetings (in 2017), the American Philosophical Association's Central Division Meetings (in 2018), and a workshop on immigration and feasibility at Australian National University (in 2018). For very helpful comments on this work, I am especially grateful to Arash Abizadeh, Christian Barry, Charles Beitz, Alexander Betts, Michael Blake, Joseph Carens, Paul Collier, Stephen Davies, Luara Ferracioli, Bob Goodin, Nicole Hassoun, Javier Hidalgo, Peter Higgins, Cindy Holder, Will Kymlicka, Holly Lawford-Smith, Matthew Lindauer, Matthew Lister, Colin Macleod, David Miller, Darrel Moellendorf, Margaret Moore, Colleen Murphy, Jennifer Nagel, Kieran Oberman, David Owen, Alexander Sager, Sarah Song, Nicholas Southwood, Christine Straehle, Ashwini Vasanthakumar, Didier Zuniga, and two anonymous referees for Cambridge University Press. I am also especially grateful to Hilary Gaskin, my editor at Cambridge University Press, for being so supportive of the project

Cambridge University Press 978-1-108-73300-7 — Justice for People on the Move Gillian Brock Frontmatter <u>More Information</u>

Preface

and for acting promptly and professionally at every point. Hal Churchman, Thomas Haynes, Dick Hill, Mathew Rohit, and other members of the Cambridge team also assisted greatly in the publication process. Stephen Davies, Nancy Fisher, and Anne Stubbings deserve special thanks for helpful conversations and supportive cheer in dark times.