Index

accountability, 69, 123
and Controladoria Geral da União (CGU), 261
and participatory institutions, 42
and Public Ministry, 261
in education spending, 211
Afro-Brazilian
and racial exclusion, 239
education access, 175
infant and maternal health, 10
women
feminist movement, 181
political underrepresentation, 177
poverty, 176
agency, 2, 279
among poor and marginalized groups, 46, 54
and citizenship rights, 5, 23
and education attainment, 200
and gender equity, 20, 196
and participatory institutions, 43
and social programs, 54, 202
of children, 204
Alma Ata Declaration, 135–136, 137
and sanitarista movement, 140
Almeida, Carla, 182
Alves de Britto, Elaine, 247
Antonio, Eduardo, 254
Antonio, Fernando, 254
Araújo, Socorro, 229, 253, 265
ARENA, 60, 62
Argentina, 60, 68
authoritarianism
and human development, 279, 281
in Latin America, 60
Auxílio Gas, 78
Barbosa, Cynthia, 255
Belo Horizonte, 75
Beneficio de Prestação Continuada (BPC), 119
Bolsa Alimentação, 79
Bolsa Escola Federal, 73, 79
Bolsa Família, 74
and education outcomes, 218
and educational outcomes, 114, 215
and health outcomes, 114, 157, 164
and increased demand for education, 210, 218
and poverty reduction, 79, 83, 114, 120, 129
and state capacity, 120
and well-being, 97
and women, 183, 184, 191
conditionality requirements of, 79, 114
coverage, 96, 118, 151, 188, 214
creation of, 79
educational requirements of, 210
grant amounts, 79
health care requirements of, 146
implementation of, 130, 146, 157, 158
federal incentives, 263
policy design, 79, 282
rights-based framing of, 80
Index

clientelism, 55, 283
in developing countries, 108
in local governance, 15, 51, 66
vote-buying, 55
cogovernance, 74
Collor de Mello, Fernando, 65, 69
conditional cash transfers (CCT), 47–48, 72, 107–108, See also Bolsa Familia
and educational outcomes, 201–202
and participatory institutions, 285
and poverty reduction, 108
and state capacity, 285
Bolsa Escola (School Grant), 72
Bolsa Escola Federal (Federal School Grant), 73
Bolsa Familia, 79
Oportunidades (Mexico), 48
program improvements, 54
Renda Mínima (Minimum Income), 72
women as beneficiaries, 171
Constitution (1988), 16, 64
and decentralization, 67
and gender equality, 166, 174
and health care access, 132
and municipalities, 64
and participatory institutions, 64
and right to education, 198, 204
economic context, 65
Controldadoria Geral da União (CGU), 82, 261
Convention on the Elimination against All Forms of Discrimination against Women (CEDAW), 168
Corruption, 291
efforts to counter, 82
in local governance, 66
in social programs, 186
Costa Rica, 136
creches. See daycare
Cuba, 60, 133, 136, 138
and Brazil’s doctor shortage, 140
and Brazil’s doctor shortage, 142
-inspired health programs, 73, 78
Dakar Declaration, 201, 202
daycare
coverage, 188
impact on women, 184–185
decentralization, 51, 68
and education, 203, 204, 205
and health care, 138, 147
and public funding, 67
challenges of, 67
fiscal controls in Cardoso era, 71–72
purposes of, 108
reversals of, 71–72
democracies
and well-being, 1
social programs in, 171
Third Wave, 283
variation in, 33
vs. non-democracies, 35, 278
democracy, 22
and citizenship rights, 56
and gender empowerment, 169
and health, 134
and human development, 1, 7, 278
and underdevelopment, 230
and well-being, 276
core principles, 22
key dimensions of, 31–33, 277, 280
ladder of abstraction, 31, 33
minimum requirements for, 31–32
minimums requirements for, 280
roll-backs of, 292
thin, 8, 24, 35, 36, 277
women’s support for, 174
democratic pathways. See pathways to well-being
development, human. See also well-being and gender equity, 167
capabilities approach, 7, 23, 45, 50, 56, 58, 279
demand-side approaches, 292
pathways approach, 1–2, 286
limitations of, 226
supply-side approaches, 292
do Carmo Mendes de Oliveira, Maria, 265
domestic violence, 174
Dryzek, John, 22
economic growth
and education outcomes, 215
and increased demand, 25, 105
and local governments, 106
and poverty reduction, 25–26, 104, 120
and regime type, 26–27
and well-being, 19, 24–27, 60, 105, 288, 289
Index

education
Afro-Brazilian access to, 175
and CCTs, 202, 285
and citizenship, 204
and global markets, 200, 203
and intergenerational poverty, 225
and international development goals, 201, 245
and participatory institutions, 202–203, 207–209, 210
and social programs, 201–202, 210
and state capacity, 203–204, 211–212
effects of, 198–199
graduation rate, 286
and infrastructure, 218
and municipal wealth, 218
in developing countries, 200
infrastructure, 210, 211, 214
nutrition programs, 210
outcomes, 206
and municipal wealth, 215, 286
international comparisons, 206–207
variation in, 199–200, 212
overview, 204–207
public spending on, 210
long-term impacts, 225
regional differences, 205
universities, 205
right to, 200–201
school attendance, 212
among older students, 216
among poor, 201
and basic infrastructure, 216
and Bolsa Familia, 216
and policy councils, 216
school transportation, 210
study
findings, 215–224
variables and methodology, 212–215
test scores, 286
and Bolsa Familia coverage, 218
and municipal wealth, 218
and state capacity, 218
testing, national, 217
underfunding of, 204
women and girls’ access to, 174–175
education reform
Education, Ministry of Bolsa Escola Federal, 73
elections, 276
and poor voters, 29–30
and poverty reduction, 122
and well-being, 27–31, 280
as accountability mechanism, 27, 28, 29, 81
competitive, 28, 71, 99, 119, 152, 188, 214
and infant mortality, 155
in authoritarian regimes, 292
in democracies, 292
national, 28
Family Health Program. See Programa Saúde da Família (PSF)
Federal Accounting Tribunal, 211
Federal Comptroller’s Office, 211
Ferreira, Edvaldo, 256
FIRJAN (Industrial Federation for the State of Rio de Janeiro), 117–118
Fiscal Responsibility Law, 71–72, 80
and education, 211
Fome Zero (Zero Hunger), 83
Freire, Paolo, 61
Freire, Paulo, 207
Fundo de Desenvolvimento do Ensino Fundamental (FUNDEF), 73
Fundo de Desenvolvimento do Ensino Fundamental (FUNDEF), 205
Garanhuns
administrative continuity, 267
civil society, 240, 251
health council, 250
inequality in, 239
mayoral leadership, 240
overview, 17–18, 218–241
pathways to well-being, 240, 274
policy councils, 250–252
municipal support for, 250
racial discrimination, 239
Social Assistance Reference Centers, 251
social programs, 239, 258–260
diversion of funds, 259, 268
local political interference, 259
middle class capture of, 259
rights-based framework, 258
technocratic decision-making, 260
Garanhuns (cont.)
socioeconomic conditions, 239
staffing, 267
state capacity, 266–268
Gaspar, Eduardo, 244, 256, 264
gender discrimination, effects of, 167
gender empowerment, 165, 285, See also
women and girls
and participatory institutions, 169–170, 180–183
and social programs, 170–172, 180–183
and state capacity, 172–173, 185–186
challenges, 175–180
definition of, 167
elements of, 168
study
findings, 190, 193–195
variables and methodology, 186–189
gender vs. sex, 168
Gerring, John, 28
GI Bill, 46, 54
Gimenes, Edé Rodrigo, 182
Gomes da Silva, Elias, 238, 257, 272
support for pathways, 238, 243, 248
Gomes dos Santos, Moisés, 246, 270
Goulart, João, 60
governance, municipal, 11, 67
administrative continuity, 262
and election results, 232
and nonprogrammatic parties, 70
and socioeconomic conditions, 231
challenges in, 228
funding for, 263
reform, 229
staffing, 262
technocratic decision-making, 272
Gross Domestic Product, 58
municipal, 118, 188, 214
Gross Domestic Product, municipal, 101
health care access, 132
and 1988 Constitution, 64, 132, 140
and participatory institutions, 136–137, 143, 144–145
and sanitarista movement, 140
and social programs, 137, 145–146
and state capacity, 138, 147–149
as human right, 133
challenges, 140–141, 142–143
church-based, 141
inequality in, 140
international comparisons, 139–140
Médico de Familia (Family Doctor Program), 73
municipal differences, 143
political and economic factors, 133
primary care, 137
regional differences, 139, 141, 142
study
findings, 135, 153–158, 161–163
variables and methodology, 150–153
value of, 132–133
health care reform, 142
and municipal innovation, 146
and SUS, 145
focus on primary health care, 142
opposition to, 141
health care services
community engagement in, 136
community-based, 48, 78, 137, 142
dental, 146
municipalization of, 73, 142, 147–149
primary care, 137
public spending on, 152
Health, Ministry of
and PSF, 73, 146
centralization of programs, 142
oversight of local administration, 73, 150
public clinics, 141
Heller, Patrick, 50
HIV/AIDS, 139
illiteracy, 200
income
and CCTs, 129
and well-being, 99, 103, 129
inequality, 103
Index of Decentralized Management (IGD), 82, 98, 118, 151, 188, 214, 273
Índice de Gestão Descentralizada. See Index of Decentralized Management (IGD)
Jaboatão dos Guararapes
administrative continuity, 266
administrative reforms, 257
Balcão da Cidadania, 258
Bolsa Família
implementation, 265
Bolsa Família implementation, 264
Cadastro Único (Unified Registry), 265
digitization, 272
civil society, 237, 248, 249
Index

corruption, 264
education system, 15, 16, 265
elections
clientelism, 237, 257
personalism, 237
health, 16
inequality in, 15, 237
mayoral leadership, 238
mismangement, 15, 264
overview, 14–17, 236–238
pathways to well-being, 275
policy councils, 248–249
Education Council, 248
expansion, 248
federally induced, 248
Health Council, 248
municipal support for, 249
program improvements, 249
weaknesses, 248
social programs, 257–258
innovation, 258
local political interference, 257
rights-based framework, 257, 265
socioeconomic conditions, 236
staffing, 249, 264–266
state capacity, 15, 264–266
state interventions, 237
women’s status, 16
Janette (activist), 16
Japan, 198, 203
Juca, José, 251
Lacerda, Fatima, 257
liberation theology, 61
life expectancy, 139
Lindert, Peter, 28
Londrina, 73
Family Doctor program, 145
Lopes, Renata Cristina, 265
Lüchmann, Lígia Helena
Hahn, 182
Lula da Silva
Luiz Inácio, 17
Lula da Silva, Luiz Inácio, 68
evolution as candidate, 83
expansion of social programs, 78
expansion of state capacity, 82
and Bolsa Familia, 79
poverty reduction programs, 83
and Workers’ Party (PT), 288
Maria da Penha Law, 174
Marshall, T. H., 43–45
mayors, reformist, 66, 143, 238, 257, 264
McGuire, James W., 134, 241
MDS. See Social Development, Ministry of
methodology, 11–13, See also variables and
methodology under poverty; health
care access; gender empowerment;
and education
case studies, 88, 229
estimation, 90–93, 119–120, 152–153, 214
field research, 89
independent variables
Bolsa Familia coverage, 96
Bolsa Familia management, 98–99
economic conditions, 101
elections, 99
left-leaning mayor, 100
low-income wages, 99
presidential vote, 100–101
public spending, 101
voluntary policy councils, 94–96
municipal dataset, 85, 283
nested analysis, 89, 232
process tracing, 88, 232, 273
statistical models, 86
subnational analysis, 279
Mexico, 105
mortality, infant, 133
and pathways to well-being, 135
and social programs, 137, 158
impact of policy councils on, 133–135
interventions, 130–133, 137, 284
rates, 139, 156, 189
mortality, maternal, 165, 186
and program quality, 173
interventions, 137, 190, 284
rates, 175
Movimento Democrático Brasileiro (MDB), 60
under military regime, 62
Nascimento, Givaldo José da Silva, 13, 229
National Institute of Medical and Social
Services (INAMPS), 141
dissolution of, 142
Niterói, 73
Family Doctor program, 145
Nussbaum, Martha, 58

Cambridge University Press
978-1-108-49314-7 — Democracy at Work
Brian Wampler, Natasha Borges Sugiyama, Michael Touchton
Index

More Information

© in this web service Cambridge University Press
www.cambridge.org
Index

Oliveira, F. M. D., 235, 236
Organisation for Economic Cooperation and Development (OECD), 107, 139, 175, 206
Ostrom, Elinor, 280
Pan-American Health Organization (PAHO), 116
participation, 8, 32, 123, 276, 277, 281, See also participatory institutions; participatory budgeting; policy councils overview, 8 types of, 18 participatory budgeting, 53, 66, 73, 74 participatory institutions, 281, See also policy councils; participatory budgeting; policy conferences and citizen mobilization, 40 and citizenship development, 43 and economic crisis, 290–291 and gender empowerment, 169–170 and health outcomes, 284 and information sharing, 42, 53 and mayoral leadership, 66 and poverty reduction, 130 and program implementation, 55, 116 and state-society relations, 40 and well-being, 42–43 and women’s candidacy, 193 and Workers’ Party (PT), 69–70 as accountability mechanism, 43, 130 education-related, 202 emergence in Brazil, 65 limitations of, 41 national vs. municipal, 85 overview, 39–41 vs. deliberative, 38–39 women’s support for, 180 women-only, 170 Partido da Frente Liberal (PFL), 66, 70 Partido da Social Democracia Brasileira (PSDB), 63, 70 and civil society organizations, 69 and mayoral races, 71 Partido Democrático Trabalhista (PDT), 66 Partido do Movimento Democrático Brasileiro (PMDB), 62, 66, 70 mayors, 71 Partido dos Trabalhadores (PT). See Workers’ Party (PT) Partido Trabalhista Brasileiro (PTB), 66 pathways to well-being, 1, 33, 56, See also citizenship; participation; policy councils; social programs; state capacity; state, usable and education outcomes, 226 and health outcomes, 163 for Global South and older democracies, 291–293 gender empowerment, 195–197 in Camaragibe, 235 interactive effects, 23, 123, 149–150, 158, 268–269, 280 councils and social programs, 53, 54, 269–271 councils and state capacity, 33–54, 55, 271–272 for education, 221 for women, 194 state capacity and social programs, 55, 272–273 overview, 37 vicious circles, 273 virtuous circles, 273, 282, 286–287 patronage, 55, 80, 81, 283 in developing countries, 108 in social programs, 186 Pedagogy of the Oppressed, 207 Pernambuco, 89, 236 personalism in local governance, 66 Petrobras scandal, 288 Plano Real, 68 policy conferences, 270 policy councils, 53, 73 and information sharing, 76, 270 and poverty reduction, 117 and program improvement, 123 characteristics of successful, 242 direct service by, 270 education-related, 208, 210, 213 and school attendance, 215 expansion after 1988, 66 health, 143, 149, 150 in Camaragibe, 235, 243–248 in Garanhuns, 250–252 in Jaboatão, 248–249 induced, 74, 208, 230 involvement in policy making, 75
Index

membership, 76, 144
municipal, 70, 74
oversight, 75, 272
budgetary, 75, 76, 116
overview, 74–77
powers, 75, 145
representation on, 145
São Paulo, 143
Social Assistance Council, 116, 229
variation in effectiveness, 242, 250
voluntary, 74, 95, 116, 209
and health, 144
and the poor, 116
poverty reduction, 122, 123
women’s, 181, 188, 285
and maternal mortality, 190
pathway to elected positions, 182
women’s, 181
policy making
and participatory institutions, 39–40
barriers to engagement in, 30
political parties, 70
ARENA, 60
during military regime, 62–63
in new democracies, 29
MDB, 60
nonprogrammatic, 66
PDT, 66
PFL/DEM, 66, 70
PMDB, 62, 66, 70
PSDB, 63, 70
PTB, 66
Workers’ Party (PT), 62, 70
Porto Alegre, 66
poverty and state capacity, 25
by region, 112
effects of, 103–104
explanations for, 104–106
extreme, 107
gendered nature of, 170
global since 2000, 292
intergenerational, 79
reduction
and economic growth, 113
and participatory institutions, 109, 116–117
and rights-based social programs, 106–108
and social programs, 113–115
and state capacity, 108–109, 115–116
challenges, 110–112
international goals, 107
study findings, 120–128
variables and methodology, 117–120
privatization, 68
Programa Saúde da Família (PSF), 142
and Bolsa eligibility, 146
coverage, 151, 188, 214
impact on women, 184
implementation, 78
outcomes, 146
program design, 145–146
Przeworski, Adam, 28
Quadros, Jânio, 60
rational exclusion, 176, 177
Ramos de Oliveira, Laudiceas, 247
Ramos Nascimento, Agenilda, 246
Recife, 89, 235, 236
Renata (former teacher), 16
reproductive rights, 174
Rousseff, Dilma
and poverty reduction programs, 83
impeachment, 288, 290
Rousseff, Dilma, 180, 184
reelection, 288
sanitarista movement, 61, 140
in São Paulo, 143
Santos, Eduardo, 244, 247
São Paulo, 143
Sartori, Giovanni, 31
Scott, James C., 49
Selma (Jabotarao teacher), 15
Sen, Amartya, 6, 23, 36, 50, 58, 167
Development as Freedom approach, 279
Silva
Veronica Leão da, 14
Silvia (Garanhuns), 259
Singapore, 133, 292
Sistema Único da Saúde (SUS)
as universal health system, 78
creation of, 142
funding for, 142
Sistema Único de Saúde (SUS), 73, 145
Skocpol, Theda, 46
Social Development, Ministry of
and Bolsa Família implementation, 79,
98, 146, 211
Index


System Único de Saúde (SUS), 73 variation in effectiveness, 232–234 South Africa, 105, 292 South Korea, 26, 105, 198, 203, 292 Souza, Paulo Renato, 73 state capacity, 9–10, 276, 277 and democratic politics, 51 and maternal mortality, 190 and poverty reduction, 130 exclusionary, 49 expansion during Cardoso era, 68 federal support for, 229, 291 funding for, 52 gendered impacts of, 173 in Camaragibe, 263–264 in Garanhuns, 266–268 in Global South, 50 in Jaboatão, 264–266 inclusive, 49, 82, 109, 283 key elements of, 261 municipal variation in, 80, 261 overview, 9–10 staffing, 51, 81 state, usable, 31, See also state capacity and well-being, 51–53 inclusionary state apparatus, 50–51 overview, 49–50 System of Unified Social Assistance (SUAS), 116

Taiwan, 26, 105, 198, 292 Teixera, Lúcia, 244 Temer, Michel, 290 Torres, Jantene, 249 transparency, 69, 123, 291 Access to Information Act, 81 and the CGU, 82 federal efforts toward, 261 in municipal government, 81 Transparency Law, 81 Unified Health System. See Sistema Único da Saúde unions, labor, 207 and civil society, 61 under military regime, 60 United Nations Declaration of Human Rights, 106, 168, 200 International Women’s Year Conference (1975), 172
Index

Millennium Declaration (2000), 107
Millennium Development Goals, 107, 132, 137, 198
women and girls, 167
Platform for Action, 172
Sustainable Development Goals, 107, 132, 137, 198
women and girls, 167
United States, 138
variation in effectiveness, 251
Varieties of Democracy project, 28

well-being. See also human development; pathways to well-being
and economic growth, 24–27
and elections, 27–31
elements of, 7
explanations for, 24, 231–232
limitations of prior scholarship on, 281
women and girls. See also gender empowerment
access to education, 174–175
agencies, 172, 185
development goals, 167–169
economic empowerment, 165, 176, 186, 285
and social programs, 192
education, 173
and maternal mortality, 190
attainment, 188
political empowerment, 165
political participation, 182, 194
as candidates, 187–188, 285
quotas, 177
underrepresentation, 176–180
reproductive health, 175–176
status, 173–175
status of, 167
workforce participation, 173
workplace protections, 174
women’s movement, 173, 174
Afro-Brazilian, 181
factions of, 180–181
Women’s Policy, National Secretariat for, 181
Women’s Secretariat (SPM), 185
Workers’ Party (PT), 62, 70
and participatory institutions, 69–70, 83, 100
and presidential elections, 83
and social movements, 62
corruption scandal, 288
mayors, 71, 119, 152, 189, 214
and well-being, 100
platform, 70
World Bank, 106, 107, 200
World Health Organization (WHO), 133
Alma Ata Declaration, 136