

Index

ABM. See anti-ballistic missile accidental escalation, 25 ACDA. See Arms Control and Disarmament Agency acquisition policy, 68-69, 78, 83-84, 193 Carter, J., and, 193, 227-228 military preferences for, 155 of Nixon, 90-91, 115 policymakers and, 97-100, 130-133 AEC. See Atomic Energy Commission Afghanistan, 81, 191-192 aggressive revisionist states, 53 aggressor, 13, 23-24 Agnew, Spiro, 109-110, 117-118 air defenses, 35, 122, 157 Air Force, 117, 148–149, 151, 239, 241–242, 245-246, 250-251, 261 counterforce acceleration and, 151-152 cruise missiles and, 183-184 MX ICBM and, 240-241 White House and, 151 Air Force Ballistic Missile Office, 150-151 Air Launched Cruise Missiles (ALCMs), 160, 177-178, 183, 189, 211, 261 Ford and, 178 Kissinger and, 178, 179 SALT II and, 178-179 airborne early warning and control (AWAC), 93 aircraft, 34-36 ALCMs. See Air Launched Cruise Missiles alliance benefits, 138-139, 173-174, 228-231 alliance cohesion, 51, 100-103, 192

Aaron, David, 198, 220-221, 224, 225-226,

Allison, Graham, 16 anarchy, 11, 262 Angola, 190 anti-ballistic missile (ABM), 3-4, 83, 95, 115-116, 250 area defense ABM, 99 ban on, 109-110, 198-199 Congress and, 119 Ford and, 128-129 limits on, 108 military preferences in favor of, 112, 119-120 Nixon and, 89-90, 94, 97 population protection opportunities and, 88, 102 restrictions on, 83-84 strategic, 209 anti-communism, 190 anti-submarine warfare (ASW), 37, 50, 128-129, 154 peacetime ASW capabilities, 38 US capabilities of, 35-36, 38, 126-127, 145-146 arms control, 19, 48, 57, 193, 245, 249 agreements, 17 bargaining and enforcement of, 62 bargaining of, 62 benefits of, 143-148, 174-178 Carter, J., and, 193-194 Cold War, 64-65 Comparative Constitutional Fitness and, 103-105, 108-112, 140-141, 174-178, 257-258 competitive, 58-59, 73, 159 for competitive advantage, 223-226



266 Index

arms control (cont.) survivability, 37-39 Delicate Nuclear Balance and, 133-135 Typhoon, 128 détente and, 147-148 US acoustic and geographic advantages domestic politics and, 78 of, 39 enforcement of, 62, 63 Battle of the Atlantic, 95 Ford and, 143-145 Beijing, 139, 255-256, 257-258 liberalism and, 103-105 Berlin, 50 Moscow and, 45 Bernard, Brodie, 10-11 Nixon and, 108-109, 112, 115, 119, Blair, Bruce, 40 bomber force, 99, 126 143-145 nuclear balance and, 90 longevity of, 189 opportunity cost of, 52 modernization, 133 second-strike, 123 policy, 3-4, 68-69 outcomes of, 188-189 of Soviet Union, 36 policymakers and, 143-148, 174-178 bomber survivability, 34-36, 126-127 Pure MAD and, 70-71 Bonn, 213-214 for qualitative stability, 201-203, 249 Brezhnev, Leonid, 61, 145-146, 177 qualitative stability arms control, 59 Kissinger and, 146, 161 Russia and, 63 Vance and, 202 stability, 58 Brooke, Edward, 112 Brooks, Stephen, 5 US disadvantages for, 154 Brown, Harold, 103, 106-107, 109, 171, unfavorable arms control bargain, 51 weakness for, 245 174-175, 182, 183, 195-196, 198-199, 206, 209, 219, 239-240 Arms Control and Disarmament Agency Congress and, 233 (ACDA), 99–100, 198, 222 arms race, 19, 49 Schlesinger and, 184–185 structure of SALT and, 223-224 acceleration of, 191-192 warfighting and, 221-222 Carter, J., and, 243 incentives, 124 Brzezinski, Zbigniew, 195-196, 200, 201, losing, 51 203-204, 211, 214-215, 219, 220, 221, stability, 201 225-226, 227, 241 Art, Robert J., 183 MX ICBM and, 235-236 assured destruction, 69, 99, 199–200, 204 SALT and, 234 ASW. See anti-submarine warfare Bundy, McGeorge, 10–11, 14, 19, 29, 240 Atomic Energy Commission (AEC), 137 Buzan, Barry, 16-17 authority to launch nuclear weapons, 40 C3. See command, control, and autonomy, 15-16, 62-63, 72 offensive strategies and, 15-16 communications AWAC. See airborne early warning and control Carter, Ashton, 40 Carter, Jimmy, 18, 81-82, 171, 190, 199, 218, B-1, 193, 194, 203–204, 240–241, 261 242, 244-246 Aaron and, 239–240 B-52, 177-178 Backfire, 174, 177, 185-186, 260-261 acceleration of arms race and, 191–192 acquisition policy and, 193, 227–228 Kissinger on, 178 balance of resolve, 12-13, 22 arms control and, 193-194 ballistic missile submarines (SSBNs), 28-29, arms race and, 243 34-35, 40, 50, 85-86, 127-128, 244 assured destruction and, 204 Comparative Constitutional Fitness and, 205 invulnerability of, 96 map showing location of all deployed Soviet counterforce and, 200 SSBNs, 209 crisis bargaining and, 226-227 Moscow and, 144 Delicate Nuclear Balance and, 192 Soviet Union and, 34, 36 Dobrynin and, 201



Index 267

Gromyko and, 225 perceptual delicacy of nuclear balance long-term competition and, 231 during, 44-46 military preferences and, 241-243 policymakers and, 259, 262 Minuteman and, 238 Russia after, 259 modernization and, 199-200, 207, 220-223 SALT and, 263-264 MX ICBM and, 207, 228, 241-242 technological delicacy of nuclear balance NATO and, 228-231 during, 31 nuclear balance and, 191, 195-196 United States, and, 4, 262 nuclear competition and, 203 US highly competitive nuclear policy during, 47, 64 nuclear force posture and, 193, 206-208, 218, 231-232 warfighting doctrines, 254 nuclear revolution and, 248 command, control, and communications (C³), nuclear stalemate and, 208–210 3, 25, 159, 206-207, 215-216, 218, resource diversion and, 227-228 244-245 SALT and, 195 degraded, 31 SALT II and, 85-86, 230 hardening of, 198 Soviet civil defense and, 198 Kissinger and, 94 Soviet nuclear doctrine and, 197-198 nuclear, 39-42 Soviet Union and, 40-41, 214 technological shock and, 196-197 victory of, 190 Committee on the Present Danger (CPD), case selection, 80-83 Central Intelligence Agency (CIA), 79, 129, Comparative Constitutional Fitness, 20-21, 49, 161-162, 163-164, 211, 212 55-59, 67, 72-76, 153-155, 157, challenger, 22 188-189, 244-246, 247-248, 249, Charman, Andrew, 77 250-251, 260 China, 6, 56, 83-84, 252-253, 259 arms control and, 103-105, 108-112, deterrence and, 257-258 140-141, 174-178, 257-258 Kissinger and, 136 Carter, J., and, 205 constant factor, 82-83 MAD and, 255-256 triangular diplomacy with, 139 Ford and, 123 CIA. See Central Intelligence Agency military competition and, 57 cities, 30-31 Nixon and, 84, 88, 119, 123 civil defense, 44, 165-166, 168, 170, 172-173, Parochial MAD and, 67, 74, 78, 205-206, 235 198, 216-218, 227 civil-military relations, 45, 49, 59-60, policymakers and, 103, 108-112 arms control, 143-148, 174-178 clandestine capabilities, 254 qualitative competition and, 106-108, Clary, Christopher, 256 142-143 Clements, William, 127-128, 134, 178-179 quantitative competition and, 105-106, on cruise missiles, 175, 180-181, 183-184 141-142 CNA-78. See Comparative Net Assessment-78 SALT and, 191 coalitional politics, 17-19, 79, 186-188 of Soviet Union, 59-64 Colby, William, 135, 161-162, 174-175, of United States, 59-64, 231-235 178-179 Comparative Net Assessment-78 (CNA-78), Cold War, 1, 29, 39, 247-249, 260-262 214-216, 228 arms control, 64-65 Congress, US, 61, 110-111, 119, 124-125 ASW and, 35-36 Brown and, 233 counterforce and, 236-237 Delicate Nuclear Balance and, 259-260 domestic features during, 59-60 defense spending by, 106 hard target kill and, 235-236 end of, 5-6 Great Crises in, 21 influence of, 113-114, 149-150, 235, nuclear competition, 2, 6, 263 237-239



268 Index

Congress, US (cont.) decentralization, 73 Kissinger and, 114 defection, 51, 56, 118-119 left-wing faction in, 149-150 defender, 13, 22 MIRVs and, 90-91, 119 nuclear weapons used by, 23-24 MX ICBM and, 238 "The Delicate Balance of Terror' nuclear force posture and, 112-113 (Wohlstetter), 28 SALT and, 176 Delicate Nuclear Balance, 67, 82, 88, 91-92, SALT I and, 149 122, 153-155, 188-189, 231, 244-246, conventional battlefield, 52-53, 168 248-249 alliance benefits and, 138-139 conventional war, 24-25, 180-181 NATO and, 163-164 arms control and, 133-135 cooperative tasks, 55 Carter, J., and, 192 Cold War and, 259–260 Copeland, Dale, 5 Coté, Owen, 37-38 cruise missiles and, 178-182 employment policy and, 168-172 counterforce, 30-31, 131, 248-249, 250 capabilities, 124, 132, 146-147 expectations of, 191 Carter, J., and, 200 nuclear stalemate, perceptual uncertainty coalitional pressures against, 236 about, 210 Congress and, 236-237 nuclear stalemate, technical uncertainty Kissinger and, 133 about, 208-210 modernization of, 136, 220-223 nuclear stalemate and, 71, 160-161 1976 acceleration, 136-137, 151-152, 193 policymakers and, 79, 123–124 SALT and, 137-138, 154 nuclear force posture, 218 targeting, 117 policymakers on acquisition policy and, countervailing strategy, 191-192 97-100, 130-133 CPD. See Committee on the Present Danger political adjustment and, 137-138 Craig, Campbell, 17, 18–19 predictions of, 78 Pure MAD and, 70, 251-252 crisis bargaining, 172-173, 226-227, 251 LNOs and, 248 resource diversion and, 136-137 crisis stability, 54 Soviet Union and, 157 goal of, 19, 54-55 Delta SSBN program, 127 qualitative, 58 Deng Xiaoping, 148 cruise missiles, 157, 182, 188–189, 230. Department of Defense (DoD), 92-93, 96-97, See also specific missiles 107–108, 114, 128–129, 170 depressed trajectory threat, 92, 93-94 Air Force and, 183-184 Clements on, 175, 180–181, 183–184 détente, 2-3, 83-84, 87, 118, 122, 153, 177, Delicate Nuclear Balance and, 178-182 185-186 arms control and, 147-148 Kissinger and, 194 Navy and, 183-184 changes wrought by, 121-122 SALT I and, 158-159 optimism about, 190 Parochial MAD and, 182 Schlesinger on, 180, 182 uncontrolled competition in, 175 political value of maintaining, 147 Vladivostok accords and, 174–175 ritual superpower consultations Cuba, 21-22 characterizing, 121 Cunningham, Fiona, 255-256 SALT and, 148 cyber intelligence, 254 deterrence, 28, 63 China and, 257-258 damage expectancy (DE), 222-223 extended, 51 damage limitation, 200, 209, 222 general, 54 DCI. See Director of Central Intelligence Director of Central Intelligence (DCI), DE. See damage expectancy 106-107, 161

D'Lugo, David, 55

De Gaulle, Charles, 96-97



Index 269

Dobrynin, Anatoly, 179, 201, 204-205 credible, 101-102 doctrinal evolution, 190 fixed nuclear targets, 253-254 fog of war, 24 DoD. See Department of Defense Ford, Gerald, 81-82, 83-84, 124, 143, 170, domestic constraint, 205-206 domestic politics, 4, 8, 10, 112 205-206 arms control and, 78 ABM and, 128-129 crosscutting domestic political constraints ALCMs and, 178 and opportunities, 73 arms control and, 143-145 nuclear force posture and, 20-21, 235 Comparative Constitutional Fitness and, 123 Parochial MAD and, 47, 49, 64, 251–252 counterforce capabilities and, 132 policymakers and, 72 counterforce modernization and, 136 SALT and, 88-89 employment policy and, 168-171 Drew, Christopher, 95 FY 1977 and, 152-153 Duckett, Carl, 127, 128, 163-164, 179 Kissinger and, 123, 174, 177-178, 187, Dueck, Colin, 62 188-189 LNOs and, 158-159 East-West Planning Group, 216, 228, 229, 234 Minuteman vulnerability and, 135 nuclear competition and, 176 SALT and, 234-235 economic production, 55-56 nuclear modernization and, 130 economic surplus, 58 nuclear stalemate and, 126 Edwards, John, 150-151 policymakers and, 127 efficient competition, 48 quantitative competition and, 157 Eisenhower, Dwight D., 60-61 Reagan and, 149, 150, 156-158, 185-186, employment policy, 68-70, 71, 84, 188, 193 187-188, 189 competitive, 159, 171-172 Rumsfeld and, 129-130 military influence on, 185 SALT and, 160 SALT II and, 123 policymakers and, 168-171 warfighting and, 191 Scowcroft and, 172-173 equal MIRVed throw-weight (EMTW), 125, Soviet Union warfighting and, 188 technological shocks and, 129 145, 146-147 era of negotiations, 121 Vladivostok accords and, 84, 125-126 Ermarth, Fritz, 162, 164-165, 223, 228, 229 foreign policy ideology, 16, 17, 264 MX ICBM and, 228, 229-230 Forward Based Systems (FBS), 125-126, 138, on nuclear doctrine, 231–232 181, 260-261 escalation Moscow and, 138-139 accidental, 25 NATO and, 166 Forward Edge of the Battle Area (FEBA), 168 escalatory military environment, 54 explosive, 24, 25 Foster, John S., 73, 115-116 inadvertent, 25 Foster Panel, 159, 169-170, 184 LNOs and, 184-185 Fravel, Taylor, 255-256 Evangelista, Matthew, 16-17, 60, 62 Friedberg, Aaron, 60 evidence, inferential value of, 76 on liberalism, 61 extractive weaknesses, 49, 233 future vulnerability, 126-129 factional influence, 113-114, 149-150, general nuclear war, 11-12, 159-160, 168, 218 targeting goals of, 169-170 237-239 factional preferences, 112-113, 149, 185-186, Germany, 50-51, 55-56, 213-214, 228-229 Glaser, Charles, 9, 10-11, 12, 14, 16, 19 235-237, 250 Fairfield, Tasha, 77 assured destruction nuclear policies, 17 FBS. See Forward Based Systems on cities, 30-31 FEBA. See Forward Edge of the Battle Area on crisis stability, 54 first strike, 31, 43-44, 127, 210 on MAD, 28-29



270 Index

GLCMS. See Ground Launched Cruise Missiles Goddard, Stacie, 56 Goldwater, Barry, 152-153 Great Britain, 50-51, 55-56 Great Crises, 21 Greenwood, Ted, 117 Gromyko, Andrei, 195, 203, 212, 225 ground alert, 34 Ground Launched Cruise Missiles (GLCMS), 193-194 Haig, Alexander, 132 Haldeman, H. R., 104, 112 hard target kill, 116, 119-120, 152, 191, 200, 220, 222, 244-246 Congress and, 235-236 development of, 194 Trident II SLBM and, 225 Harlow, Bryce, 113 heavy bombers, 206

Helms, Richard, 106–107, 117–118
Herring, Eric, 16–17
high-intensity cooperation, 73
Hitler, Adolf, 56
Holloway, James, 184, 186
Hoover Institution archives, 79
hydrophones, 37
Hyland, William, 170–171
Hymans, Jacques, 55–56
Hyten, John, 255

IAP. See Improved Accuracy Program IC. See intelligence community ICBM. See intercontinental ballistic missile IIM. See Interagency Intelligence Memorandum IISS. See International Institute for Strategic Studies Ikenberry, John, 5 Ikle, Fred, 176 The Illogic of American Nuclear Strategy (Jervis), 9 Improved Accuracy Program (IAP), 132, 153 inadvertent escalation, 25 India, 252-253, 258 Indochina, 50 INF. See Intermediate-Range Nuclear Forces innovation, 60, 62 Trident I SLBM and, 153 intelligence, surveillance, and reconnaissance

(ISR), 3

intelligence shocks, 31, 42

165, 216-218 intercontinental ballistic missile (ICBM), 18, 50. See also specific missiles development programs, 121-122, 201-202 fixed, 43, 237 fixed ICBM survivability, 32-33 freeze on "new types" of ICBMs, 194-195, 202 mobile, 129 silo protected, 28-29 from Soviet Union, 32-33, 87 sublimits on MIRVed ICBMs, 194 Intermediate-Range Nuclear Forces (INF) Treaty, 56 International Institute for Strategic Studies (IISS), 228 international institutions, 5 international law, 62 international system, 1 invulnerability, 195-196, 244 ISR. See intelligence, surveillance, and reconnaissance

Interagency Intelligence Memorandum (IIM),

Jackson, Scoop, 236, 239
JCS. See Joint Chiefs of Staff
Jeremiah, David, 38–39
Jervis, Robert, 9, 10–11, 13, 27
on MAD, 28–29
Johnson, U. Alexis, 138, 161–162, 179
Joint Chiefs of Staff (JCS), 93–94, 116, 135, 221, 228
SALT and, 241
Jones, David, 215, 229–230

Kahn, Herman, 191-192

Keeny, Spurgeon, 28-29

Kennedy, John F., 18

intelligence community (IC), 216-218



Ford and, 123, 174, 177–178, 187, 188–189 LNOs and, 168–169, 172 on Minuteman, 94–95 MIRV and, 98–99, 134 on nuclear competition, 100 quantitative competition and, 157 Richardson and, 126	military bureaucracies, 15–16, 79 military competition, 2, 47 Comparative Constitutional Fitness and, 57 peacetime, 47, 48, 50–52 cost of, 52–55 Waltz on, 11 military cooperation, 72
Safeguard and, 99, 115–116	military influence, 24-25, 115-118, 151-153,
SALT and, 179–180, 187	185, 241–243
Schlesinger and, 133, 137, 142–143	military interventions, 81 military preferences, 112, 114–115, 119–120,
Korea, 50, 149–150, 169 Kydd, Andrew, 4	150-151, 155, 182-185, 239-241
Rydd, Midrew, 4	military risk, 24
Laird, Melvin, 97–98, 107, 109–110, 114, 143	military stability, 1, 7, 10, 21, 27
launch codes, 40	Minuteman, 83–84, 90–91, 133
Leber, Georg, 166–167	accuracy of, 107
Lee (Admiral), 116	Carter, J., and, 238
LeMay, Curtis, 191–192	Kissinger on, 94-95
liberalism, 61, 62, 73	NS-20 guidance system, 201–202
arms control and, 103–105	vulnerability of, 92, 133-135, 136, 237, 240
Library of Congress, 79	Minuteman III, 124–125, 138, 200, 201–202
Lieber, Keir, 256	MIRV. See multiple independently targetable
limited nuclear options (LNOs), 12, 69-71,	reentry vehicle
156–157, 158–159, 182, 184, 256	missile accuracy, 134
crisis bargaining and, 248	MK 12A, 124–125, 193, 200, 201–202, 204,
development of, 159–160	240-241, 244-245
escalation and, 184-185	Mk 17 RVs, 19–20
Foster Panel and, 159	Modern Large Ballistic Missile (MLBM),
Kissinger and, 168–169, 172	194–195, 206
Schlesinger and, 168	Mondale, Walter, 209–210
SIOP and, 185	Monteiro, Nuno, 4
Welch and, 185	Moorer, Thomas (CNO), 95, 96, 97–98, 107,
LNOs. See limited nuclear options	134, 135, 140–141
Local, Jan, 149–150	SLBMs and, 143
Logevall, Fredrik, 17, 18–19	Morrison, Frederic, 16
Long, Austin, 37–38, 50	multiple independently targetable reentry vehicle (MIRV), 33, 41, 83, 157
MAD. See Mutually Assured Destruction	Congress and, 90–91, 119
Major Attack Options (MAOs), 159–160	counterforce targeting and, 117
Maritime Strategy, 38–39, 210	EMTW and, 125
mass production, 73	Kissinger and, 98–99, 134
massive nuclear strike, 23	limits on, 145–146
massive pre-emption, 25	military preferences in favor of, 112,
massive retaliation, 13	119–120
May 20 missile freeze, 121	moratorium on, 108, 109–110,
McGovern, George, 238	112-114, 115
McNamara, Robert, 18	Nixon and, 97–98
Medeiros, Evan, 255–256 Meyer, Stephen, 40–41	population protection opportunities and, 88 qualitative advantages in, 154
Middle East, 169	SALT and, 89
military balance spirals, 52–53	SS-9 ICBMs and, 92
military buildups, 23	sublimits on MIRVed ICBMs, 194
mintary bundups, 23	subminis on with ved februs, 194



272 Index

Mutually Assured Destruction (MAD), 1-8, National Intelligence Estimate (NIE), 33, 165 National Security Council (NSC), 96, 110, 212, 247 achievement of, 80-81 196, 236 advocates of, 45 Nixon and, 147–148 arms control and, 70-71 nationalism, 16, 17 China and, 255-256 NATO. See North Atlantic Treaty Comparative Constitutional Fitness and, 67, Organization naval competition, 55-56 74, 78, 205-206, 235 critique of, 19-26, 47 Navy, 148-149, 151, 186-187 Delicate Nuclear Balance and, 70, 251-252 cruise missiles and, 183-184 détente and, 182 Trident II SLBM and, 153 domestic politics and, 47, 49, 64, 251-252 White House and, 151 expectations of, 160-161 NCA. See National Command Authorities full-blooded defense of, 214 neutralism, 51, 118-119 Glaser on, 28-29 NIE. See National Intelligence Estimate Jervis on, 28-29 Nitze, Paul, 134, 136, 145 LNOs and, 156-157 Nixon, Richard, 20, 81-82, 110-111, 124, 205-206 logic of, 9 ABM and, 89-90, 94, 97 military preferences and, 114-115 Nixon and, 91-92 acquisition policy of, 90-91, 115 nuclear balance and, 67 arms control and, 108–109, 112, 115, 119, nuclear competition and, 191-192 143-145 Comparative Constitutional Fitness and, 84, nuclear force posture and, 88, 235 nuclear policy and, 68 88, 119, 123 nuclear stability and, 203-205 counterforce capabilities and, 132 nuclear stalemate and, 29-31 counterforce modernization and, 136 policymakers and, 140, 148-149 employment policy and, 168-171 predictions of, 78, 112, 191, 237, 248-250 Kissinger and, 88, 93-94 Soviet Union and, 167-168 LNOs and, 158-159 Waltz on, 14 Minuteman vulnerability and, 135 Washington, D. C. and, 254 MIRV and, 97-98 MX ICBM, 18, 33, 137-138, 150-152, 193, NSC and, 147-148 on nuclear balance, 95 199-200, 204, 207, 221, 261 on nuclear competition, 100 Air Force and, 240–241 Brzezinski and, 235-236 nuclear force posture and, 113-114 Carter, J., and, 207, 228, 241-242 nuclear modernization and, 130 on nuclear parity, 87-88 Congress and, 238 Ermarth and, 228, 229-230 nuclear policy of, 112 MAP system, 207–208, 220–221, 225–226, nuclear stalemate and, 103, 118, 126 Pure MAD and, 91-92 237-239 SALT and, 242 SALT and, 105, 111, 146 MX-MPS, 221, 241-242, 244-245 SALT I and, 141, 142-143 Trident I SLBM and, 245-246 SALT II and, 123, 141-142 slower development of, 152, 194 on Soviet Union, 96-97 survivable MX basing, 237 Soviet Union warfighting and, 188 Trident II and, 235 technological shocks and, 129 Vietnam War and, 87, 121 Nagasaki, 1-2 North Atlantic Treaty Organization (NATO), Narang, Vipin, 80-81, 256, 258 37-38, 56, 83-84, 138, 157, Narwhal Submarine, 137-138 171-172, 218 National Command Authorities (NCA), 90, 91 Carter, J., and, 228-231 short-warning decapitation of, 126-127 cohesion of, 173-174, 245



conventional war and, 163-164	overly competitive, 15–16, 47, 64
FBS and, 166	Parochial MAD and, 68
SALT and, 212–213	nuclear revolution, 1-2, 5, 67-68, 247-248,
Schlesinger and, 173–174	251-252
warfighting and, 167	aberrant behavior and, 15–19
NPG. See Nuclear Planning Group	abstract theoretical tensions of, 27
NSC. See National Security Council	advocates of, 10, 14
NSDM 242, 159–160, 168, 169, 206–207	assumptions of, 26
NSSM 169, 159, 168, 169–170	Carter, J., and, 248
NSSM 246, 171, 173	common wisdom surrounding, 7
nuclear attack, threat of, 11–12	nuclear policy and, 9
nuclear balance, 46, 261	Pure MAD and, 10–15
arms control and, 90	theorists of, 17–18
Carter, J., and, 191, 195–196	Washington, D. C. and, 64
Nixon on, 95	nuclear stability, 163, 191
perceptual delicacy of, 44-46	modernization for, 199-200
Pure MAD and, 67	Pure MAD and, 203–205
technological delicacy of, 31, 42-44	nuclear stalemate, 1, 2, 13, 79-80, 164,
nuclear competition, 259	212-214
Carter, J., and, 203	adversary perceptions of, 23-26
Cold War, 2, 6, 263	allied beliefs about, 166-167
domestic hurdles to, 263-264	arrival of, 247
Ford and, 176	Carter, J., and, 208–210
future of, 252-253	Delicate Nuclear Balance and, 71, 160–161
intensity of, 48	empirical realities of, 47
limits on, 108	empirically obvious character of, 2
Nixon and Kissinger on, 100	entrenched, 195
policymakers and, 54–55	escape from, 54, 222
Pure MAD and, 191–192	extended deterrence and, 51
nuclear force posture, 68–69, 82, 190	Moscow and, 30, 178
Carter, J., and, 193, 206–208, 218, 231–232	Nixon and, 103, 118, 126
Congress and, 112–113	perceptual uncertainty about, 210
domestic politics and, 20–21, 235	permanence of, 82
military preferences on, 239–241	policymakers and, 53–54
Nixon and, 113–114	Pure MAD and, 29–31
outcomes, 90–91, 112, 124–126, 159–160,	restoration of, 54
182, 194–195, 206–208	Russia and, 45–46
Parochial MAD and, 88, 235	SALT I and, 166
policymakers and, 199	Soviet Union and, 46–47, 166–167, 180, 181,
Delicate Nuclear Balance, 218	219–220
stable, 16	states trying to escape, 22–23
nuclear modernization, 69, 124, 130, 239,	status quo and, 252
	technical uncertainty about, 91–92, 126,
245–246, 263	208–210
nuclear parity, 87–88, 100–101	
Nuclear Planning Group (NPG), 166–167	United States attempts to erode, 44
nuclear policy, 2, 68, 259–264	warfighting and, 162
alternatives, 89–90, 124, 158–159, 193–194	Nuclear Targeting Policy, 206–207
benefits of, 69	nuclear war, 52, 251
competitive, 23, 26	nuclear warfighting doctrine, 160–161,
domestic interests and, 8	166–167, 192, 218–220, 245,
of Nixon, 112	248-249, 254
nuclear revolution and, 9	Brown and, 221–222



```
nuclear warfighting doctrine (cont.)
                                                 policymaker preferences
  damage limitation and, 200
                                                   acquisition policy and, 97-100, 130-133
                                                   arms control and, 143–148, 174–178
  employment policy and, 191
  Ermarth and, 164-165
                                                   assured destruction and, 69
  NATO and, 167
                                                   Comparative Constitutional Fitness and,
  new warfighting policies, 173-174
                                                        103, 108-112
  nuclear stalemate and, 162
                                                     arms control, 143-148, 174-178
  options, 158
                                                   competitive acquisition policies and, 71
  protracted nuclear war, 159-160, 206-207
                                                   competitive arms control and, 73
                                                   Delicate Nuclear Balance and, 79, 123-124
  Soviet Union and, 84-85, 157, 171, 172,
       179, 188
                                                     acquisition policy, 130-133
  United States and, 157, 165
                                                     arms control and, 133-135
                                                     nuclear force posture, 218
Nunn, Sam, 239
                                                   domestic politics and, 72
Ockenden, Stephen E., 183
                                                   employment policy and, 168-171
Odeen, Phil, 134-135, 137
                                                   nuclear competition and, 54-55
Odom, William, 208, 214–215, 232
                                                   nuclear force posture and, 199
offensive strategies, 15-16
                                                   nuclear stalemate and, 53-54
Office of Science and Technology Policy
                                                   Parochial MAD and, 140, 148-149
       (OSTP), 221
                                                 political adjustment, 51, 137-138,
Office of the Secretary of Defense (OSD), 93,
                                                 political dispute, 253
       151-152, 157-158, 186-187, 206, 221
                                                 political institutions, 49, 61
OMT. See other military targets
organization theory, 15-16
                                                 political risk, 23-24
                                                 political stability, 1, 7, 14-15, 21,
OSD. See Office of the Secretary of Defense
OSTP. See Office of Science and Technology
      Policy
                                                 population protection opportunities, 170-171
other military targets (OMT), 116
                                                   ABM and, 88, 102
                                                   Soviet Union and, 217
Packard, David, 92, 94-95, 97-98, 102
                                                 Poseidon class boats, 122, 124-125, 130-131
  on Safeguard, 111
                                                 potential for war, 22
  on Soviet Union, 105-106, 126-127
                                                 preemptive strike, 13
Pakistan, 252-253, 256, 258
                                                 Press, Daryl, 256
Panofsky, Wolfgang, 28-29
                                                 prewar bargaining outcomes, 11
Parochial MAD, 10, 15-19, 26-27, 72, 118,
                                                 PRM-10,200
       119, 122, 153-155, 188-189, 244-246,
                                                 process tracing, 76, 77
       250-251
                                                 protracted nuclear war, 45, 159-160, 206-207,
PD-18,200
                                                       218-220
                                                 Proxmire, William, 131-132, 238
PD-41,207
PD-59,18-19
                                                 public opinion, 49, 59-60
peace, 1, 23, 25-26, 38
                                                   resource extraction and, 61-62
  military competition in peacetime, 47, 48,
                                                 Pure MAD, 10–15, 26–27, 42–44, 69–71, 118,
                                                       122, 153-155, 188-189, 244-246,
       50-52
    cost of, 52-55
                                                       247-248, 261-262
  peacetime bargaining benefits, 102
  policymakers and, 258-259
                                                 qualitative competition, 107, 119, 189, 231
perceptual certainty, 197
                                                   Comparative Constitutional Fitness and,
perceptual uncertainty, 210, 254-256
                                                        106-108, 142-143
Pincus, Walter, 209
                                                   Vladivostok accords and, 147
Polaris missiles, 18
                                                 qualitative force modernization, 88-89
Polaris program, 117
                                                 qualitative stability, 201-203, 244, 249
```



quantitative competition, 105–106, 141–142 limiting, 157	on military risk, 24 Schlesinger, James, 126, 129, 146–147, 161,
<i>3, 3,</i>	174-175
rationalist background assumptions, 11	on Backfire, 177
rationality, 67	Brown and, 184-185
Reagan, Ronald, 81-82, 157-158, 189, 260	on cruise missiles, 180, 182
Ford and, 149, 150, 156-158, 185-186,	Ermarth and, 164-165
187–188, 189	IAP and, 153
maritime strategy of, 210	Kissinger and, 133, 137, 142-143
realist background assumptions, 11	LNOs and, 168
Red Army, 157, 162	NATO and, 173–174
regional security dilemmas, 262	targeting goals of general war and, 169-170
Republican Party, 186	Schmidt, Helmut, 212-213, 228
resolve spirals, 53	Scowcroft, Brent, 129–130, 172–173, 175,
resource constraints, 51	186–187
resource direction, 60–61	Sea Launched Cruise Missiles (SLCM), 160,
resource diversion, 136-137, 154, 192,	178, 186–187, 261
227-228	Sea Lines of Communication (SLOCs), 38
resource extraction, 49, 57, 59, 143, 245	second-strike bomber force, 123
legitimizing, 63–64	secure second strike forces, 4, 10
public opinion and, 61-62	massive retaliation and, 13
SALT and, 106	security dilemma and, 22
Soviet Union and, 62	security dilemma, 4, 26
United States and, 59, 61, 154	secure second strike forces and, 22
retaliation, 30-31, 39, 41, 71, 255-256	Selected Attack Options (SAOs), 159-160
conditions for successful retaliation, 40	self-help, 11, 23, 26–27
cost-effectiveness of, 42-43	Semenov, Vladimir, 226
massive, 13	shell game, 207, 238–239
prompt, 41–42	Single Integrated Operational Plan (SIOP), 158
Rhodes, Richard, 15, 18	206–207
Richardson, Elliott, 103, 117–118, 126	capabilities, 184
risk tolerance, 54	damage expectancy of, 222–223
Rockefeller, Nelson, 176–177	degrading, 182, 184
Rogowski, Ronald, 55	LNOs and, 185
Rostow, Eugene, 239	MAOs and, 159
Rovner, Joshua, 251	single shot kill probability (SSKP), 32–33
Rowny, Edward (General), 175-176	SIOP. See Single Integrated Operational Plan
Rumsfeld, Donald, 129-130, 136-137, 166,	SLBMs. See Submarine Launched Ballistic
172–173	Missiles
Rusk, Dean, 19	SLCM. See Sea Launched Cruise Missiles
	Slocombe, Walter, 206
SAC. See Strategic Air Command	SLOCs. See Sea Lines of Communication
Safeguard, 90-91, 103	Smith, Gerard, 99–100, 108
expansion of, 114	Smith, Levering, 132
Kissinger and, 99, 115–116	SNIE. See Special National Intelligence
military support for, 114–115	Estimate
Packard on, 111	Sonnenfeldt, Helmut, 107, 137, 138–139,
Sagan, Scott, 45	181
SALT. See Strategic Arms Limitation Talks	Sontag, Sherry, 95
SAOs. See Selected Attack Options	SOSUS, 37, 209
Schelling, Thomas, 10–12, 23–24	Southeast Asia, 101



276 Index

Soviet Union, 5-6, 18-19, 21, 30, 37, 38, 73, SS-9 ICBMs, 32-33, 92, 121 SS-11 ICBMs, 32-33 100-101, 121, 160-161, 163, 171-172, 204-205, 210, 223-224, 226, 244-245, SSBNs. See ballistic missile submarines 254-255, 257-258 SSKP. See single shot kill probability Afghanistan and, 81, 191-192 SSPO. See Strategic Systems Programs Office air defenses of, 35 Staniland, Paul, 258 alert levels, 208 Star Wars system, 260 Angola and, 190 state death, 14 arms control and, 45, 63 status quo, 53 bomber force of, 36 ambiguity of, 21-23, 26-27, 53, 81 Brown on, 109 balance of resolve and, 12-13 C3 and, 40-41, 214 challenges to, 14-15, 53 civil defense and, 44, 165-166, 198, 216-218 nuclear stalemate and, 252 civil-military relations in, 63 stellar-inertial guidance, 19-20 Strategic Air Command (SAC), 34-35, 152 after Cold War, 259 Comparative Constitutional Fitness of, Strategic Arms Limitation Talks (SALT), 2-3, 18, 64-65, 83-84, 91 59-64 competitive policies of, 44 Brzezinski and, 234 Delicate Nuclear Balance and, 157 Carter, J., and, 195 Delta program, 127 coalitional politics and, 186-188 FBS and, 138-139 Cold War and, 263-264 Comparative Constitutional Fitness and, 191 ICBMs, 32-33, 87 MAD and, 167-168 Congress and, 176 counterforce and, 137-138, 154 map showing location of all deployed Soviet cruise missiles and, 176-177 SSBNs, 209 NIE and, 165 détente and, 148 Nixon and, 83 domestic politics and, 88-89 East-West Planning Group and, 234-235 Nixon on, 96-97 nuclear doctrine of, 163-165, 197-198, Ford and, 160 goals of, 198-199 214-216 nuclear stalemate and, 30, 45-47, 166-167, JCS and, 241 178, 180, 181, 219-220 Kissinger and, 179–180, 187 MAP system and, 242 Packard on, 105-106, 126-127 population protection opportunities and, 217 MIRV and, 89 resource diversion and, 154 Moscow and, 79, 138 resource extraction and, 62 NATO and, 212-213 SALT, Russian diplomacy in, 44 Nixon and, 105, 111, 146 SALT and, 79, 103, 138, 161-163, 198-199, qualitative stability and, 201–202 210-212 ratification of, 237, 239 sea-based strategic force of, 121-122 resource extraction and, 106 SSBNs and, 34, 36, 144 Russian diplomacy in, 44 technology in, 60 SALT I, 33, 122, 124, 140–141, 144 Vladivostok accords and, 148 Congress and, 149 cruise missiles and, 158-159 vulnerabilities of, 95, 208 warfighting and, 84-85, 157, 171, 172, 188 Nixon and, 141, 142-143 Special National Intelligence Estimate (SNIE), nuclear stalemate and, 166 SALT II, 122, 124, 133-134, 140-141, 144, 106-107 Special Projects Office (SPO), 19-20 147, 190, 205, 250 spiral model, 52 ALCMs and, 178-179 SPO. See Special Projects Office Carter, J., and, 85-86, 230 spying, 38 failure of, 189



```
Jackson and, 236
                                                   ASW capabilities of, 35-36, 38, 126-127,
    New Types proposal, 194-195, 202, 204,
                                                        145-146
                                                   China and, 6, 252-253
      205-206, 207-208, 224, 225, 234,
                                                   civil defense and, 168, 170
      235-236, 238, 245
    Nixon and, 123, 141-142
                                                   civil-military relations in, 45
    ratification of, 236-237
                                                   Cold War and, 4, 262
    Republican Party and, 186
                                                   Comparative Constitutional Fitness of,
    United States and, 125
                                                        59-64, 231-235
  SALT III, 202-203, 207-208, 215, 220,
                                                   constitutional fitness incentives and, 49
                                                   highly competitive Cold War nuclear policy
      223-224, 230-231, 242-243, 245
  Soviet Union and, 103, 161-163, 198-199,
                                                       of, 47, 64
      210-212
                                                   MAD and, 254
                                                   military advantage of, 50
  structure of, 223-224
strategic defenses, 39-42
                                                   nuclear policy, past and present, 259-264
Strategic Systems Programs Office (SSPO), 151
                                                   nuclear revolution, 64
Submarine Launched Ballistic Missiles
                                                   nuclear stalemate, attempts to erode, 44
      (SLBMs), 19-20, 50. See also Trident I;
                                                   regional orders supported by, 262-263
      Trident II
                                                   resource extraction and, 59, 61, 154
  depressed trajectory SLBM attacks, 92
                                                   SALT II and, 125
  Moorer and, 143
                                                   technological strengths of, 232
  tests, 224
                                                   warfighting and, 157, 165
survivability of weapons systems, 29-30, 42,
                                                   weakness following Vietnam War, 147-148
                                                 Utgoff, Victor, 223, 232
  returns from enhancing, 43
                                                 Van Evera, Stephen, 10-11, 13, 76-77
technological shocks, 31, 42
                                                 Vance, Cyrus, 194, 196-197, 202, 203,
  resilience to, 196-197
                                                       210-211, 224
  uncertainty from, 96-97, 129-130, 253-254
                                                 verification measures, 56
training, 55
                                                 Versailles settlement, 56
Trident I SLBM, 124-125, 190
                                                 Vienna summit, 240
  innovation and, 153
                                                 Vietnam War, 61-62, 81
  Laird and, 143
                                                   Nixon and, 87, 121
  MX-MPS and, 245-246
                                                   US weakness following, 147-148
Trident II SLBM, 33, 124–125, 130–132,
                                                 vital interests, 53
       137-138, 207, 221, 241-243, 261
                                                 Vladivostok accords, 83-84, 136, 146-147,
  full-scale development of, 193
                                                        154, 194, 230, 244, 260-261
  hard target kill and, 225
                                                   cruise missiles and, 174-175
  MX ICBM and, 235
                                                   Ford and, 84, 125-126
                                                   gains of, 174, 177-178
  Navy and, 153
Turner, Stansfield, 211
                                                   Moscow and, 148
Typhoon (SSBN), 128
                                                   policymakers and, 199
                                                   qualitative competition and, 147
US See United States
                                                   White House and, 177
Underwater Long-range Missile System
      (ULMS), 130-131
                                                 Walker spy ring, 38
unipolarity, 4
                                                 Waltz, Kenneth, 9, 10-11, 29
United States (US), 3, 43, 73, 125, 138-139,
                                                   on MAD, 14
                                                   on military competition, 11
  acoustic and geographic advantages of SSBNs
                                                   on nuclear stalemate, 13
                                                 Warnke, Paul, 196-197, 203
      of, 39
  arms control and, 154
                                                 Warsaw Pact, 212-213
```



278 Index

Weinel, John (Admiral), 169–170 Weiss, Seymour, 101–102, 134 Welch, Jasper (General), 184, 185 Wheeler, Earle, 97, 101–102, 108–109 White House, 151, 189 Vladivostok accords and, 177 Wilson, Thomas, 38–39 Wilson, Woodrow, 62–63 Wohlforth, William, 5 Wohlstetter, Albert, 28, 29–30, 46 World War II, 62

Yankee class SSBN, 34

Zumwalt, Elmo (CNO), 126