

Housing and Politics in Urban India

Providing adequate housing in an increasingly urbanized world is a major challenge in current times. *Housing and Politics in Urban India* puts together a compelling story based on fine-grained analysis of housing processes, as lived by slum-dwellers and their voice-bearers. It situates the lived experience of claiming adequate housing within informal transactions and negotiations of patronage networks vis-à-vis the formal institutional opportunities and closures of Indian democracy. In doing so, it extends an innovative array of conceptual and methodological tools to grasp the context in which housing claims succeed and fail. This book contributes by responding to critical areas of social movement scholarship and by displaying community engagements and tactical strategies to bring about transformative change to claim adequate housing and resist co-opting forces for socially sustainable housing futures.

The book attempts to map India's political opportunities and closures for claim making in general and housing grievances in particular. It offers a comprehensive insight into community processes and the imbricated worlds of formal policy prescription, implementation, and informal practices of negotiation and political loyalties that affect housing provisions for the urban poor.

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Opportunities and Contention

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> To my family, my house and my home



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Acknowledgements

It was within the fury of honking cars and rickshaws on the jammed roads of Bangalore that I spotted a woman crouching on the first floor of a facade-less building that was to be demolished for the widening of the road it stood on. A home had to make way for cars. The look on her face was empty. Did she have a shelter over her head for the night? Where would she go? In a transforming city of multiple metro tracks, glorious malls, and world-class ambitions, where is the place for these urban dwellers that service the city? Through which means do they assure that they can make a dignified home in the city? They are so many of them, what if they all mobilized and paralysed the city – would they get heard? How would their interests manifest in the city? What are the factors possibly inhibiting such a political process? These are some of the simple questions that I asked myself during my numerous visits to Bangalore, which by now I also call home. What does it take to think, create, and enable an inclusive city in a post-colonial country as diverse as India? My theoretical reasoning and my encounters in the field described in this book attempt to give some answers to these questions.

My fieldwork took me through neat meandering alleys of slum settlements, onto ongoing construction sites and their neighbouring transit housing arrangements, into the homes of humble slum-dwellers, activists, and well-established intellectuals, but also into the offices of civil society organizations and government staff. My gratitude belongs to all them for having shared their experiences and given me so much of their time, their insights and reflections, and the opportunity to learn from them.

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Abbreviations

AVAS Association for Voluntary Action and Service
BBMP Greater Bangalore Municipal Corporation

BDA Bangalore Development Authority
BSUP Basic Services to the Urban Poor
CBO community-based organization

CDP city development plan

CIVIC Citizens Voluntary Initiative for the City

CPF community participation fund
CTAG city-level technical advisory group
CUPP critical urban public pedagogy
CVTC city volunteer technical committee

DBM Dalit Bahujan Movement
DPI Dalit Panthers of India
DPR detailed project report

FCRA Foreign Contribution (Regulation) Act

GOI Government of India

IHSDP Integrated Housing and Slum Development Programme

IRMA independent review and monitoring agency

JNNURM Jawaharlal Nehru National Urban Renewal Mission

KHB Karnataka Housing Board

KSDB Karnataka Slum Development Board

KUIDFC Karnataka Urban Infrastructure Development and Finance

Corporation

MHUPA Ministry of Housing and Urban Poverty Alleviation

MLA member of legislative assembly
MoUD Ministry of Urban Development

MP member of parliament

MPLAD Members of Parliament Local Area Development Scheme

NGO non-governmental organization
OBC Other Backward Classes



xvi Abbreviations

PEARL Peer Experience and Reflective Learning Programme

PO political opportunities

SC/ST Scheduled Caste/Scheduled Tribe

SJKV Slum Janaara Kriya Vedike

SJSRY Swarna Jayanati Shahari Rojgar Yojana

SMO social movement organization TAG technical advisory group

UIG Urban Infrastructure and Governance

ULB urban local body

VAMBAY Valminiki Ambedkar Awas Yojana