

Private Selves

Data protection has become such a key area for law – and for society at large – that it is important to understand exactly what we are doing when we regulate privacy and personal data. This study analyses European privacy rights focusing especially on the General Data Protection Regulation, and asks what kind of legal personhood is presupposed in privacy regulation today. Looking at it from a deconstructive angle, the philosophical foundations of this highly topical field of law are uncovered. By analysing key legal cases in detail, this study shows in a comprehensive manner that personhood is constructed in individualised ways. With its clear focus on data protection and individual rights, the book will be of interest to those trying to understand current trends in European Union law.

Susanna Lindroos-Hovinheimo is Professor of Law at the University of Helsinki. She is the author of *Justice and the Ethics of Legal Interpretation* (2012).



Cambridge Studies in European Law and Policy

The focus of this series is European law broadly understood. It aims to publish original monographs in all fields of European law, from work focusing on the institutions of the EU and the Council of Europe to books examining substantive fields of European law as well as examining the relationship between European law and domestic, regional and international legal orders. The series publishes works adopting a wide variety of methods: comparative, doctrinal, theoretical and interdisciplinary approaches to European law are equally welcome, as are works looking at the historical and political facets of the development of European law and policy. The main criterion is excellence, that is, the publication of innovative work, which will help to shape the legal, political and scholarly debate on the future of European law.

Joint Editors

Professor Mark Dawson Hertie School of Governance, Berlin Professor Dr Laurence Gormley University of Groningen Professor Jo Shaw University of Edinburgh

Editorial Advisory Board

Professor Kenneth Armstrong, University of Cambridge
Professor Catherine Barnard, University of Cambridge
Professor Richard Bellamy, University College London
Professor Marise Cremona, European University Institute, Florence
Professor Michael Dougan, University of Liverpool
Professor Dr Jacqueline Dutheil de la Rochère, University of Paris II Pantheon-Assas,
Director of the Centre for European Law, Paris
Professor Daniel Halberstam, University of Michigan
Professor Dora Kostakopoulou, University of Warwick
Professor Dr Ingolf Pernice, Director of the Walter Hallstein Institute, Humboldt
University of Berlin

Judge Sinisa Rodin, Court of Justice of the European Union Professor Eleanor Spaventa, Università Bocconi Professor Neil Walker, University of Edinburgh Professor Stephen Weatherill, University of Oxford



Books in the Series

Fissures in EU Citizenship: The Deconstruction and Reconstruction of the Legal Evolution of EU Citizenship

Martin Steinfeld

The Boundaries of the EU Internal Market: Participation without Membership Marja-Liisa Öberg

The Currency of Solidarity: Constitutional Transformation during the Euro Crisis Vestert Borger

Empire of Law: Nazi Germany, Exile Scholars and the Battle for the Future of Europe Kaius Tuori

In the Court We Trust: Cooperation, Coordination and Collaboration between the ECJ and Supreme Administrative Courts

Rob van Gestel and Jurgen de Poorter

Beyond Minimum Harmonisation: Gold-Plating and Green-Plating of European Environmental Law

Lorenzo Squintani

The Court of Justice of the European Union as an Institutional Actor: Judicial Lawmaking and Its Limits

Thomas Horsley

The Politics of Justice in European Private Law: Social Justice, Access Justice, Societal Justice

Hans-W Micklitz

The Transformation of EU Treaty Making: The Rise of Parliaments, Referendums and Courts since 1950

Dermot Hodson and Imelda Maher

Redefining European Economic Integration

Dariusz Adamski

 $\label{thm:condition} Human\ Rights\ in\ the\ Council\ of\ Europe\ and\ the\ Europe\ an\ Union:\ Achievements,\ Trends\ and\ Challenges$

Steven Greer, Janneke Gerards and Rosie Slowe

 ${\it Core Socio-economic Rights \ and \ the \ European \ Court \ of \ Human \ Rights \ Ingrid \ Leijten}$

 $\hbox{\it Green Trade and Fair Trade in and with the EU: Process-Based Measures within the EUL Legal Order } \\$

Laurens Ankersmit



New Labour Laws in Old Member States: Trade Union Responses to European Enlargement Rebecca Zahn

The Governance of EU Fundamental Rights

Mark Dawson

The International Responsibility of the European Union: From Competence to Normative Control

Andrés Delgado Casteleiro

Frontex and Non-refoulement: The International Responsibility of the EU Roberta Mungianu

Gendering European Working Time Regimes: The Working Time Directive and the Case of Poland

Ania Zbyszewska

EU Renewable Electricity Law and Policy: From National Targets to a Common Market Tim Maxian Rusche

European Constitutionalism

Kaarlo Tuori

Brokering Europe: Euro-Lawyers and the Making of a Transnational Polity

Antoine Vauchez

Services Liberalization in the EU and the WTO: Concepts, Standards and Regulatory Approaches

Marcus Klamert

Referendums and the European Union: A Comparative Enquiry Fernando Mendez, Mario Mendez and Vasiliki Triga

The Allocation of Regulatory Competence in the EU Emissions Trading Scheme Jospehine van Zeben

The Eurozone Crisis: A Constitutional Analysis

Kaarlo Tuori and Klaus Tuori

International Trade Disputes and EU Liability

Anne Thies

The Limits of Legal Reasoning and the European Court of Justice Gerard Conway

New Governance and the Transformation of European Law: Coordinating EU Social Law and Policy

Mark Dawson



> The Lisbon Treaty: A Legal and Political Analysis Jean-Claude Piris

The European Union's Fight against Corruption: The Evolving Policy towards Member States and Candidate Countries $\,$

Patrycja Szarek-Mason

The Ethos of Europe: Values, Law and Justice in the EU

Andrew Williams

State and Market in European Union Law: The Public and Private Spheres of the Internal

Market before the EU Courts Wolf Sauter and Harm Schepel

The European Civil Code: The Way Forward

Hugh Collins

Ethical Dimensions of the Foreign Policy of the European Union: A Legal Appraisal Urfan Khaliq

Implementing EU Pollution Control: Law and Integration Bettina Lange

European Broadcasting Law and Policy Jackie Harrison and Lorna Woods

The Transformation of Citizenship in the European Union: Electoral Rights and the Restructuring of Political Space $\,$

Jo Shaw

The Constitution for Europe: A Legal Analysis Jean-Claude Piris

The European Convention on Human Rights: Achievements, Problems and Prospects Steven Greer

Social Rights and Market Freedom in the European Constitution: A Labour Law Perspective Stefano Giubboni

EU Enlargement and the Constitutions of Central and Eastern Europe Anneli Albi





More Information

Private Selves

Legal Personhood in European Privacy Protection

Susanna Lindroos-Hovinheimo University of Helsinki





CAMBRIDGE

UNIVERSITY PRESS

University Printing House, Cambridge CB2 8BS, United Kingdom One Liberty Plaza, 20th Floor, New York, NY 10006, USA 477 Williamstown Road, Port Melbourne, VIC 3207, Australia 314–321, 3rd Floor, Plot 3, Splendor Forum, Jasola District Centre, New Delhi – 110025, India

79 Anson Road, #06-04/06, Singapore 079906

Cambridge University Press is part of the University of Cambridge.

It furthers the University's mission by disseminating knowledge in the pursuit of education, learning, and research at the highest international levels of excellence.

www.cambridge.org

Information on this title: www.cambridge.org/9781108478885

DOI: 10.1017/9781108781381

© Susanna Lindroos-Hovinheimo 2021

This publication is in copyright. Subject to statutory exception and to the provisions of relevant collective licensing agreements, no reproduction of any part may take place without the written permission of Cambridge University Press.

First published 2021

A catalogue record for this publication is available from the British Library.

ISBN 978-1-108-47888-5 Hardback

Cambridge University Press has no responsibility for the persistence or accuracy of URLs for external or third-party internet websites referred to in this publication and does not guarantee that any content on such websites is, or will remain, accurate or appropriate.



To my Dad



Privacy is about nothing less than trying to live both as a member of a variety of social units – as a part of a number of larger wholes – and as an individual – a unique, individuated self.

Christena Nippert-Eng, Islands of Privacy



Contents

Series Editors' Preface	page xv
Acknowledgements	xvii
Table of Cases	xix
Table of EU Secondary Law	xxii
Other Institutional Sources	xxiii
Introduction	1
Main Objective: Deconstructing Private P	ersonhood 4
An Outline of EU Privacy Rights	7
The GDPR	9
The ECJ's Interpretation Practices	11
Two Examples: Wirtschaftsakademie and Je	hovan
Todistajat	15
Personal Data on Facebook Fan Pages	17
Jehovan Todistajat: Religious Communities	Are Not
Exempt from Data Protection Regulation	on 22
Courts, the Law and the Impossibility of	Neutrality 27
1 Private Persons Are Made	30
What Is a Person, According to the Law?	30
Persons Are Made by Law	33
What Do Privacy Rights Produce?	37
2 The Person in Control	44
Problems with Consent	47
Individualisation As an Index of Late Moo	lernity 51
Individualism in Legal Theories of Privac	y 54
Personal Data Is Always Data about an In	dividual 56

хi



xii CONTENTS

	Alternative Perspectives from the ECtHR	60
	Privacy Clashes with the Individual: the Buivids Case	63
	Even Relational Privacy Can Be Individualistic	66
3	The Autonomous Person	69
	Privacy Rights Protect Personhood	71
	Privacy Rights Focus on Protecting Autonomy	74
	Personal Data Law Protects Vulnerable Persons	76
	Fashion ID: the Activity of the Person Is Irrelevant	77
	Deconstructing the Autonomous Legal Person	80
	Subjective Conceptions of Privacy	82
	Persons Are Formed by Ideology	86
4	The Immune Person	90
	Privacy As Immunity: An Obstacle to an Open	
	Society?	91
	Immunisation: Means for Withdrawal	96
	Openness and Closure: the Right to Be Forgotten	98
	Later Approaches to the Right to Be Forgotten	102
	Searching for Possibilities of Re-thinking:	
	Impersonal Law	104
	Justice through the Impersonal?	106
5	The Person at Liberty	109
	Durkheim's Impersonal Individualism	112
	The Person As an Economic Agent in the EU	117
	Deutsche Post: Functioning Administration Overrides	
	Data Protection	121
	Surveillance Capitalism and Related	
	Individualisation	127
6	The Political Person	131
	Equality As a Presupposition	135
	Political Speech	137
	Law and Order	139
	Schrems I As a Political Act	141
	Equality and the Digital Poorhouse	145
7	The Person in the Community	148
	Nancy: Singular Plurality	149
	Community, Not Common Essence	152
	Community Is Grounded in Freedom	154



More Information

CONTENTS	xiii
Can There Be a European Community?	158
The Benefits of Thinking in the Singular-Plural	161
Singular-Plural Privacy?	162
Returning to the Productions of Law	166
Why Privacy Is Valuable	167
Conclusions	171
Bibliography	176
Index	185





Series Editors' Preface

We are delighted to welcome *Private Selves: Legal Personhood in European Privacy Protection* by Susanna Lindroos-Hovinheimo to the *Cambridge Studies in European Law and Policy series*.

This book combines, in an original way, careful doctrinal analysis of the positive law on privacy within the framework of the European Union with jurisprudential insights into the nature of legal personhood and legal subjecthood, drawing on a range of sources within the field of continental philosophy. It suggests itself as a contribution to critical legal studies within the framework of European Union law. This offers a novel research-led insight into an important and topical area of European law, focused in particular on the relatively recent introduction of the General Data Protection Regulation (GDPR; the new personal data regulation), which has fundamentally altered the legal landscape in this domain.

While the doctrinal analysis on its own is already an important contribution to knowledge, the book's most important insights come in relation to the concept of privacy. Lindroos-Hovinheimo acknowledges that privacy is undoubtedly a difficult concept to analyse. It is also hard to get away from thinking that privacy is, in modern society, constantly under threat. She suggests re-thinking privacy in ways that try to overcome the obvious tension between the individual and the community/ies in which they live. Privacy is – according to Lindroos-Hovinheimo – a potential bridge between individuals and the community. It is less an individual entitlement, although obviously individuals, especially vulnerable individuals, are to be cherished and protected, but rather a relation, and a way of being *in a community*. The book is thus a critique of the individualism that seems inherent in most (legal) privacy protection, and

ΧV



ore imormation

xvi SERIES EDITORS' PREFACE

a plea for a different kind of thinking that overcomes the individual/community dichotomy within most liberal thinking about privacy.

Jo Shaw Laurence Gormley Mark Dawson



Acknowledgements

This book has not been written by me. It has not been an individual endeavour. The work has been done with the help of many friends. Toomas Kotkas is a rock on which I lean. His comments on the manuscript were essential. Samuli Hurri and Ari Hirvonen have likewise given me strong support. Suvi Sankari has been an enormous help by discussing intricacies of EU law, among other things. Ida Koivisto I thank for her friendship, but above all for writing company across Europe. Päivi Korpisaari is an energising force, with whom I have enjoyed discussing privacy law for years. Pia Letto-Vanamo and the Faculty of Law have supported my research in generous ways, for which I am very grateful. Chris Tomlins invited me to Berkeley for a break when I needed it, which enabled me to concentrate on writing. Jo Shaw gave me feedback on a very early plan for this book, and it helped me realise what I am trying to do. The clarity and focus required to complete the book was offered by Gothenburg colleagues and other participants in a lovely seminar in Varberg 2018. I want to thank Merima Bruncevic, Matilda Arvidsson, Jannice Käll, Eva-Maria Svensson, Tormod Otter Johansen, Emilios Christodoulidis, Andreas Philippopoulos-Mihalopoulos and Fiona Macmillan for their helpful comments. I am also grateful to the participants of the Fundamental Rights Online research seminar held in Helsinki in 2019, especially Beate Roessler, Tuomas Ojanen, Bilyana Petkova, Marta Maroni and Anette Alén-Savikko. The Fundamental Rights, Privacy and Security (FUPS) community in Helsinki has given me lots of inspiration and I want to thank in particular Tobias Bräutigam and Jens Kremer for their support.

I have had invaluable help from research assistants Miikka Hiltunen, Enna Hakala and Linda Sydänmaanlakka. Christopher Goddard's

xvii



xviii ACKNOWLEDGEMENTS

meticulous proofreading has been an enormous asset. I am also very grateful for Barbara Eastman's editorial help, which has been invaluable, as has CUP's.

Finally, I want to thank my family, without whom I could never do anything at all.



Table of Cases

CIEU

- Asociación Nacional de Establecimientos Financieros de Crédito (ASNEF) and Federación de Comercio Electrónico y Marketing Directo (FECEMD) v. Administración del Estado, Joined Cases C-468/10 and C-469/10, EU:C:2011:777.
- Camera di Commercio, Industria, Artigianato e Agricoltura di Lecce *v.* Salvatore Manni, Case C-398/15, EU:C:2017:197.
- ClientEarth and Pesticide Action Network Europe (PAN Europe) v. European Food Safety Authority, Case C-615/13, EU:C:2017:197.
- Criminal proceedings against Bodil Lindqvist, Case C-101/01, EU:C:2003:596
- Deutsche Post AG v. Hauptzollamt Köln, Case C-496/17, EU:C:2019:26.
- Digital Rights Ireland Ltd v. Minister for Communications, Marine and Natural Resources and Others and Kärntner Landesregierung and Others, Joined Cases C-293/12 and C-594/12, EU:C:2014:238.
- European Commission v. The Bavarian Lager Co. Ltd., Case C-28/08P, EU:C:2010:378.
- Fashion ID GmbH & Co. KG v. Verbraucherzentrale NRW e.V., joined parties Facebook Ireland Limited, Landesbeauftragte für Datenschutz und Informationsfreiheit Nordrhein-Westfalen, Case C-40/17, EU:C:2019:629.
- František Ryneš v. Úřad pro ochranu osobních údajů, Case C-212/13, EU:C:2014:2428.
- GC and Others v. Commission nationale de l'informatique et des libertés (CNIL), Case C-136/17, EU:C:2019:773.

xix



XX TABLE OF CASES

- Google LLC, successor in law to Google Inc. v. Commission nationale de l'informatique et des libertés (CNIL), Case C-507/17, EU:C:2019:772.
- Google Spain SL and Google Inc. v. Agencia Española de Protección de Datos (AEPD) and Mario Costeja González, Case C-131/12, EU:C:2014:317.
- Maria Psara and Others v. European Parliament, Joined Cases T-639/15 to T-666/15 and T-94/16, EU:T:2018:602.
- Maximillian Schrems v. Data Protection Commissioner, Case C-362/14, EU:C:2015:650.
- Michael Schwarz v. Stadt Bochum, Case C-291/12, EU:C:2013:670.
- Patrick Breyer v. Bundesrepublik Deutschland, Case C-582/14, EU:C:2016:779.
- Peter Nowak v. Data Protection Commissioner, Case C-434/16, EU:C:2017:994.
- Rechnungshof and Others v. Österreichischer Rundfunk and Others, Joined Cases C-465/00, C-138/01 and C-139/01, EU:C:2003:294.
- Scarlet Extended SA v. Société belge des auteurs, compositeurs et éditeurs SCRL (SABAM), Case C-70/10, EU:C:2011:771.
- Sergejs Buivids, Case C-345/17, EU:C:2019:122.
- Tietosuojavaltuutettu v. Satakunnan Markkinapörssi and Satamedia Oy, Case C-73/07, EU:C:2008:727.
- Tietosuojavaltuutettu, intervening parties Jehovan todistajat uskonnollinen yhdyskunta, Case C-25/17, EU:C:2018:551.
- Unabhängiges Landeszentrum für Datenschutz Schleswig-Holstein *v.* Wirtschaftsakademie Schleswig-Holstein GmbH, Case C-210/16, EU:C:2018:388.
- Verbraucherzentrale Bundesverband e.V. v. Planet49, Case C-673/17, EU:C:2019:801.
- Volker und Markus Schecke and Hartmut Eifert v. Land Hessen, joined party Bundesanstalt für Landwirtschaft und Ernährung, Joined Cases C-92/09 and C-93/09, EU:C:2010:662.

ECtHR

Bărbulescu v. Romania, ECHR:2017. Magyar Helsinki Bizottság v. Hungary, ECHR:2016.



wiore imormation

TABLE OF CASES XXI

Peck v. United Kingdom ECHR 2003-I. Roman Zakharov v. Russia ECHR 2015-VIII.

Supreme Court of Canada

R v. Sharpe, [2001] 1 SCR 45; 2001 SCC 2.



Table of EU Secondary Law

- Directive 95/46/EC of the European Parliament and of the Council of 24 October 1995 on the protection of individuals with regard to the processing of personal data and on the free movement of such data, OJ 1995 No. L281, 23 November 1995.
- Regulation (EC) No 1049/2001 of the European Parliament and of the Council of 30 May 2001 regarding public access to European Parliament, Council and Commission documents, OJ 2001 No. L145, 31 May 2001.
- Regulation (EU) No 952/2013 of the European Parliament and of the Council of 9 October 2013 laying down the Union Customs Code, OJ 2013 No. L269, 10 October 2013.
- Regulation (EU) 2016/679 of the European Parliament and of the Council, of 27 April 2016, on the protection of natural persons with regard to the processing of personal data and on the free movement of such data, and repealing Directive 95/46/EC (General Data Protection Regulation), OJ 2016 No. L119, 4 May 2016.
- Directive (EU) 2016/680 of the European Parliament and of the Council of 27 April 2016 on the protection of natural persons with regard to the processing of personal data by competent authorities for the purposes of the prevention, investigation, detection or prosecution of criminal offences or the execution of criminal penalties, and on the free movement of such data, and repealing Council Framework Decision 2008/977/JHA, OJ 2016 No. L119, 4 May 2016.

xxii



TABLE OF EU SECONDARY LAW

xxiii

Regulation (EU) 2018/1807 of the European Parliament and of the Council of 14 November 2018 on a framework for the free flow of non-personal data in the European Union, OJ 2018 No. L303, 28 November 2018.

OTHER INSTITUTIONAL SOURCES

- Article 29 Data Protection Working Party, 'Guidelines on Consent under Regulation 2016/679', WP259rev.01, 28 November 2017.
- Commission, 'Proposal for a Regulation of the European Parliament and of the Council concerning the respect for private life and the protection of personal data in electronic communications and repealing Directive 2002/58/EC (Regulation on Privacy and Electronic Communications)', COM (2017) 10 final.
- Commission, 'Proposal for a Regulation of the European Parliament and of the Council on European Production and Preservation Orders for electronic evidence in criminal matters', COM (2018) 225 final. Canadian Criminal Code RSC 1985 c C-46.

