WHITELASH

If postmortems of the 2016 U.S. presidential election tell us anything, it's that many voters discriminate on the basis of race, which raises an important question: In a society that outlaws racial discrimination in employment, housing, and jury selections, should voters be permitted to racially discriminate in selecting a candidate for public office? In *Whitelash*, Terry Smith argues that such racialized decision-making is unlawful and that remedies exist to deter this reactionary behavior. Using evidence of race-based voting in the 2016 presidential election, Smith deploys legal analogies to demonstrate how courts can both decipher when groups of voters have been impermissibly influenced by race, and impose appropriate remedies. This groundbreaking work should be read by anyone interested in how the legal system can re-direct American democracy away from the ongoing electoral scourge that many fear 2016 portended.

Terry Smith has spent more than 25 years teaching at national law schools, most recently as a Distinguished Research Professor. His legal scholarship has been cited by federal courts, and he is the author of the book *Barack Obama*, *Post-Racialism*, *and the New Politics of Triangulation* (2012).

Cambridge University Press 978-1-108-42672-5 — Whitelash Terry Smith Frontmatter <u>More Information</u>

Whitelash

UNMASKING WHITE GRIEVANCE AT THE BALLOT BOX

TERRY SMITH



© in this web service Cambridge University Press

CAMBRIDGE UNIVERSITY PRESS

University Printing House, Cambridge CB2 8BS, United Kingdom

One Liberty Plaza, 20th Floor, New York, NY 10006, USA

477 Williamstown Road, Port Melbourne, VIC 3207, Australia

314–321, 3rd Floor, Plot 3, Splendor Forum, Jasola District Centre, New Delhi – 110025, India

79 Anson Road, #06-04/06, Singapore 079906

Cambridge University Press is part of the University of Cambridge.

It furthers the University's mission by disseminating knowledge in the pursuit of education, learning, and research at the highest international levels of excellence.

www.cambridge.org Information on this title: www.cambridge.org/9781108426725 DOI: 10.1017/9781108698412

© Terry Smith 2020

This publication is in copyright. Subject to statutory exception and to the provisions of relevant collective licensing agreements, no reproduction of any part may take place without the written permission of Cambridge University Press.

First published 2020

A catalogue record for this publication is available from the British Library.

ISBN 978-1-108-42672-5 Hardback ISBN 978-1-108-44546-7 Paperback

Cambridge University Press has no responsibility for the persistence or accuracy of URLs for external or third-party internet websites referred to in this publication and does not guarantee that any content on such websites is, or will remain, accurate or appropriate.

Cambridge University Press 978-1-108-42672-5 — Whitelash Terry Smith Frontmatter <u>More Information</u>

> Lincoln Pettaway is a lifelong mentor who taught me the most important lesson of my life: no one can control your destiny unless you allow them. Thanks for being the consummate teacher, Mr. Pettaway.

Contents

List of Tables	þage x
Preface	xi
Acknowledgments	
Introduction: The Long Night of Déjà Vu	1
1 Electing Trump and Breaching Norms	7
Whitelash and Fear	8
No Dog Whistles Needed	9
The Antidiscrimination Norm	16
Adapting Antidiscrimination Law to Candidate Elections	19
"But Voters Are Not Rational"	23
"What about Black Voters' Preference for Obama?"	24
2 The Exoneration of White Voters	27
The Innocent White Working Class	29
What Goes Around Comes Around	36
Unrealistic (and "Transparently White") Expectations	39
The Antidiscrimination Norm Revisited	41
3 White Voters and the Law of Alternative Facts	43
Who's Afraid of Facts?	46
A Loving Electorate?	49
Pretextual Voting?	54
Pretext and Mixed Motives	55
When Facts Don't Matter: Voting as Nullification	58

Cambridge University Press 978-1-108-42672-5 — Whitelash Terry Smith Frontmatter <u>More Information</u>

viii	Contents	
4	The Sirens of White Nationalism Everything Old Is New Again: Contemporary White Nationalism Underneath the Republican Tent Political Discourse The Media The Judiciary The Indignant Denial	61 63 66 68 78 81 85
5	Law as Pretext Judging Judges: The Parable of <i>Richardson v. Ramirez</i> A Closer Look at Judicial Whitelash Voting Rights, Race, and Democracy Workplace Discrimination Campaign Finance	87 88 92 96 103 107
6	Voting While White Who Benefits from the Social Safety Net? Welfare, Alaska-Style Narratives of White Disaffection Voting While Black: An Example in Mississippi As Mississippi Goes	113 115 118 121 129 133
7	Holding Candidates and Parties Accountable The Law of Racial Appeals Claims of Voter Fraud as Racial Appeals Why Not Just Outlaw Racial Appeals? Donald Trump as a Symptom; His Words and Actions as Evidence	135 137 143 149 150
8	We the People: Fashioning a Legal Remedy for Voter Whitelash Judicial Inflection Points: In Defense of the Interventionist Model of Democracy	155 156
	Citizens as State Actors: A Synthesis of Some Key Legal Precepts Feasible Judicial Remedies (i) Invalidating Elections (ii) Electoral Receivership—aka Preclearance (iii) A Narrower Remedy, Part I: Democratizing the	165 167 167 168
	Electoral College	170

Cambridge University Press 978-1-108-42672-5 — Whitelash Terry Smith Frontmatter <u>More Information</u>

Contents	ix
(iv) A Narrower Remedy, Part II: Countering the	
Undemocratic U.S. Senate	175
(v) A Narrower Remedy, Part III: Dismantling the Myth of the	
Partisan Gerrymander	177
A Fool's Errand?	178
Conclusion: The Globalization of Whitelash	179
Disposable People	180
Exporting Whitelash, Erasing Democracy	187
Notes	192
Index	276

Cambridge University Press 978-1-108-42672-5 — Whitelash Terry Smith Frontmatter <u>More Information</u>

Tables

1-1:	Racial Rhetoric – Presidential Candidates	<i>page</i> 11
4–1:	White Nationalist Rhetoric from Politicians	70
4–2:	White Nationalism from Media and Entertainment	
	Figures	79
6–1:	Support for Progressive Initiatives/Referenda in	
	Trump States	118
7-1:	Examples of Trump's Comments Degrading People	
	of Color	151
8–1:	States with Most Extreme Racially Polarized Voting	172
8–2:	Proportional Reallocation of 2016 Electoral College	
	Votes	174

Preface

Even as a lawyer and legal scholar, I have written this book for non-lawyers because its concerns are far too important to be limited to a boutique audience. We all have a role in rooting out racial discrimination in the democratic process, and that role begins by being cognizant of how and why we vote the way we do. When I began this project in 2017, my ambitions were admittedly more constrained than they ultimately turned out to be. Yet the more I witnessed American democracy being buffeted by foreign influence, a petulant and incurious president, a compromised Supreme Court, and the sheer inability of the nation's ossifying institutions to instill trust, the more driven I became to reach for a solution to what undergirds most of the ongoing tumult: voters' distrust of each other. More specifically, the 2016 presidential contest demonstrated that a significant segment of American voters harbors racial stereotypes of their fellow Americans and carries these preconceptions into the ballot box. When a candidate such as Donald Trump legitimates these stereotypes with jeremiads against Latino immigrants and Muslims, a political process already characterized by racially polarized voting becomes even more tainted. But Trump's 2016 campaign and his continuation of its provocative themes during his presidency are simply part of a historical continuum of whitelash, albeit one on which Trump excels for the sheer blatancy of his demagogy. The question, though, is how much more of this cycle of whitelash can American democracy bear without unhinging?

Although I am a political progressive, even conservatives who embrace "colorblindness"—the idea of race neutrality in all situations—should also embrace the central premise of this book: voters have no right to vote for or against a candidate based on their racial stereotypes of the candidate's supporters or their racial stereotypes of the beneficiaries of the candidate's

Cambridge University Press 978-1-108-42672-5 — Whitelash Terry Smith Frontmatter <u>More Information</u>

xii

Preface

policies. Yet it is not enough to simply declare such decision-making improper. It is, in fact, illegal. Americans may conceive of the act of voting for one candidate versus another as a personal choice; the law, however, views it as an action of the state. Voters' choices are thus subject to legal limitations, the most important of which is the prohibition against racial discrimination embodied in the Equal Protection Clause of the Fourteenth Amendment. The remedies that courts may impose upon finding an equal protection violation are broad in scope and possess the potential to deter voter whitelash or, at the very least, to blunt its effects. The containment of voter whitelash, in turn, offers transformative potential to American democracy at a time when it is ailing and when its participants are becoming increasingly heterogeneous.

Indeed, it is perhaps more accurate to say that American democracy is ailing because of the threat of its increasing heterogeneity. The prospect of more nonwhite voters—or simply greater numbers of all voters—exercising more power in the political process has not been greeted with uniform enthusiasm. Consider, for instance, Senate Majority Leader Mitch McConnell's reaction to a proposal to make election day a federal holiday, which would likely increase voter turnout. McConnell deemed the proposal a Democratic "power grab,"¹ reflecting the basic premise of Republicans that when it comes to voter participation, less is more.

Consider also the response of former Maine governor Paul LePage to a proposal to bypass the Electoral College, which concentrates disproportionate power in smaller, rural states and has twice in this young century deprived a plurality of voters of their preferred candidate for president. LePage was shockingly impolitic in his assessment of a plan in which states would allocate their electoral votes based on the national popular vote: "Actually what would happen if they do what they say they're gonna do is white people will not have anything to say. It's only going to be the minorities that would elect. It would be California, Texas, Florida."²

McConnell's and LePage's views lay bare an uncomfortable truth that animates this book: antiquated and often contrived electoral structures like Tuesday voting and the Electoral College are the conduits by which voters who violate their legal obligation not to discriminate on the basis of race at the ballot box gain control of American democracy. The 2016 presidential contest starkly illustrates this convergence of malevolent intent and antidemocratic structures. The judicial remedies I propose in this book, however, would make the ballot box a far less welcoming terrain for racial discrimination.

Cambridge University Press 978-1-108-42672-5 — Whitelash Terry Smith Frontmatter <u>More Information</u>

Preface

My goals for readers of this book are simple. If I succeed in provoking readers to think about the obligations that attend the right to vote, then this book has accomplished a central mission. Beyond this, I expect that readers will come away with an accessible vocabulary for discussing race in our democracy—one that steers the conversation to evidence and facts rather than polemics. Most importantly, though, I hope the reader will enjoy what follows.

Acknowledgments

A project of this magnitude is never accomplished singlehandedly. Matt Gallaway of Cambridge University Press was an unfailing champion for the project. Some very able law students aided me as research assistants: Terrie Sullivan, Candace Watkins, Brittany Whitfield, Stephanie Gibbons, and Bryanna Jenkins. Some very smart colleagues provided critical readings and suggestions: Charlton Copeland, Gregory Parks, Sumi Cho, Darren Hutchinson, Jason Nance, Valerie Johnson, Patrick Bradford, Hosea Harvey, Audrey McFarlane, Matthew Shaw, Atiba Ellis, Henry Chambers, and Iyiola Solanke. Karin Horler provided outstanding editorial support. Friends suffered my obsession to complete this project, including Gemma Solimene, Leah Hill, Tanya Hernandez, Nitza Escalera, and John Banks. None, however, bore as much of the brunt as Renilson Carmo, for whom I am immensely grateful. Finally, Valparaiso University Law Review graciously allowed me to draw on my article *White Backlash in a Brown Country*, 50 Val. U. L. Rev. 89 (2015), in writing this book.