The Moral Economy of Elections in Africa

Do elections turn people into democratic citizens? Elections have long been seen as a way to foster democracy, development and security in Africa, with many hoping that the secret ballot would transform states. Adopting a new approach that focusses on the moral economy of elections, Nic Cheeseman, Gabrielle Lynch and Justin Willis show how elections are shaped by competing visions of what it means to be a good leader, bureaucrat or citizen. Using a mixed-methods study of elections in Ghana, Kenya and Uganda, they explore moral claims made by officials, politicians, civil society, international observers and voters themselves. This radical new lens reveals that elections are the site of intense moral contestation, which helps to explain why there is such vigourous participation in processes that often seem flawed. Demonstrating the impact of these debates on six decades of electoral practice, they explain why the behaviour of those involved so frequently transgresses national law and international norms, as well as the ways in which such transgressions are evaluated and critiqued - so that despite the purported significance of 'vote-buying', the candidates that spend the most do not always win.

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CAMBRIDGE

Cambridge University Press 978-1-108-41723-5 — The Moral Economy of Elections in Africa Nic Cheeseman , Gabrielle Lynch , Justin Willis Frontmatter <u>More Information</u>

The Moral Economy of Elections in Africa

Democracy, Voting and Virtue

Nic Cheeseman University of Birmingham Gabrielle Lynch University of Warwick Justin Willis Durham University



CAMBRIDGE

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CAMBRIDGE UNIVERSITY PRESS

University Printing House, Cambridge CB2 8BS, United Kingdom

One Liberty Plaza, 20th Floor, New York, NY 10006, USA

477 Williamstown Road, Port Melbourne, VIC 3207, Australia

314–321, 3rd Floor, Plot 3, Splendor Forum, Jasola District Centre, New Delhi – 110025, India

79 Anson Road, #06-04/06, Singapore 079906

Cambridge University Press is part of the University of Cambridge.

It furthers the University's mission by disseminating knowledge in the pursuit of education, learning, and research at the highest international levels of excellence.

www.cambridge.org Information on this title: www.cambridge.org/9781108417235 DOI: 10.1017/9781108265126

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First published 2020

A catalogue record for this publication is available from the British Library.

Library of Congress Cataloging-in-Publication Data

Names: Cheeseman, Nic, 1979– author.

Title: The moral economy of elections in Africa : democracy, voting, and virtue / Nic Cheeseman, University of Birmingham; Gabrielle Lynch, University of Warwick; Justin Willis, Durham University.

Description: Cambridge, United Kingdom ; New York, NY : Cambridge University Press, [2020] | Includes bibliographical references and index.

Identifiers: LCCN 2020047664 (print) | LCCN 2020047665 (ebook) | ISBN 9781108417235 (hardback) | ISBN 9781108404723 (paperback) | ISBN 9781108265126 (ebook)

Subjects: LCSH: Election law – Africa. | Elections – Economic aspects – Africa. | Elections – Moral and ethical aspects – Africa. | Voting – Africa. | Democracy – Africa. | Africa – Politics and government.

Classification: LCC KQC585 .C44 2020 (print) | LCC KQC585 (ebook) | DDC 342.6/07–dc23

LC record available at https://lccn.loc.gov/2020047664

LC ebook record available at https://lccn.loc.gov/2020047665

ISBN 978-1-108-41723-5 Hardback ISBN 978-1-108-40472-3 Paperback

Additional resources for this publication at www.cambridge.org/moraleconomy Cambridge University Press has no responsibility for the persistence or accuracy of URLs for external or third-party internet websites referred to in this publication and does not guarantee that any content on such websites is, or will remain, accurate or appropriate.

This book is dedicated to Sammy, a remarkable research assistant and friend who is gone too soon.

Samuel Kweku Yamoah

1982–2020

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Acknowledgements

Looking back, it is quite hard to say when this project began. Devising the research, securing funding, gathering data and writing this book have taken more than ten years. The journey from research idea to book was possible only because, over that time, many people and institutions have been both generous and patient in their support. So many, indeed, that we shall certainly not manage to mention them all.

The initial seeds were sown during our observation of Kenya's 2007 election, when the possibility and significance of a research project along these lines emerged out of conversations with voters, candidates, civil society activists, analysts and academics including – but not limited to – John Githongo, George Gona, Daniel Kandagor, Karuti Kanyinga, Maina Kiai, Paul Kurgat, and Adams Oloo.

From there, the specific project evolved out of a series of conversations – and an ultimately unsuccessful first funding application – with Derek Peterson and Jim Brennan. We then benefited from working with Staffan I. Lindberg to put together a successful application to the UK's Economic and Social Research Council (ESRC, under award EL/ L002345/1), whose patient support we gratefully acknowledge.

As part of the ESRC application we established an excellent advisory board of Michael Bratton, Nelson Kasfir, Clare Thomas and Lindsay Whitfield, who served for the three years of the grant. We were extremely fortunate that so many knowledgeable and insightful colleagues were willing to devote their time and energies to read research plans, assist with locating information, provide feedback on drafts and generally support our efforts. Any errors and mistakes that remain are, of course, our own.

Towards the end of the writing process we were also able to significantly sharpen our arguments as a result of three events at which we presented and received feedback on our work: one organized by Sandrine Perrot at Sciences Po, one co-organized with Mukulika Banerjee at the London School of Economics and one held at the University of Birmingham. Across these three events we benefited from

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Acknowledgements

in-depth comments that considerably strengthened the quality of the book both from our co-organizers and from Michaela Collord, Gordon Crawford, Chris Day, Susan Dodsworth, Jonathan Fisher, Elena Gadjanova, Peace Medie and Richard Reid – while Frederick Schaffer came from the United States to both engage with the book and give a lecture on a similar theme.

Many other colleagues have also been generous with their time and expertise. Godfrey Asiimwe, Alice Evans, Briony Jones, Dominika Koter, Cherry Leonardi, Marie-Emmanuelle Pommerolle, Mike Saward, Graeme Small and Ryan Sheely all commented on drafts and reports; so too did multiple anonymous journal reviewers. Other colleagues offered insight and advice of many kinds, from which we benefited enormously: Richard Banégas, John Barya, George Bob-Milliar, Nicole Beardsworth, Sarah Brierley, Adrian Browne, Ngala Chome, Karuti Kanyinga, Ambreena Manji, Hassan Mwakimako, George Ofosu, Gordon Omenya, Mutuma Ruteere and Hannah Waddilove.

Fieldwork would not have been possible without the help of an indefatigable and exemplary group of research assistants, transcribers and others. In Ghana, Samuel Kweku Yamoah – to whom this book is dedicated – was a whole research team in himself. In Kenya, Alex Dyzenhaus, Veronica Itimu, Mwongela Kamencu, Keffa Magenyi, Amanda Majisu, Nzau Musau, Kevin Obware, George Odhiambo, George Sayagie, Daisy Sibun and Rodrigo Vaz all helped to make the project a success; while in Uganda Sandra Auma, Adam Kakooza, Ezron Kambale Arthur Owor and Zaid Sekiito guided us through sometimes challenging fieldwork with good humour and care. The lab game in Kenya was designed and implemented in collaboration with Dominic Burbidge and those in Ghana and Uganda with Amma Panin. We also benefited from the help of several UK-based students who helped with data analysis and presentation: Sarah Gilbert, Alasdair Love and Rudabeh Shahid.

At several stages in the project we benefited from the support of the British Institute in Eastern Africa, which helped to organize a training event for principal research assistants and provided research assistants through the Graduate Attachment Scheme, and from cooperation with the Rift Valley Institute, where particular thanks must go to Mark Bradbury, Liz Mahiri and Tymon Kiepe. For the survey work, we are grateful to PSI-International (Ghana) and to IPSOS-Synovate, and especially to Tom Wolf. Throughout the research, the professional staff at our universities were excellent; particular thanks are due to Anna Hutchinson and Audrey Bowron at Durham. In Kenya and Uganda, research was undertaken with the permission of the National Council for Science and Technology of each country, and their support is gratefully acknowledged.

xii Acknowledgements

Beyond this, our research would not have been possible without the willingness of hundreds of people across Ghana, Kenya and Uganda to give up their time to sit down and share their experiences, ideas and insights with us – and the thousands of people who took part in surveys and lab games. We never cease to be impressed by the generosity of the very busy people we talk to, or the way in which each conversation can inspire new ideas, thoughts and directions. It is not possible to list all these people by name, but we are especially grateful for their time – this book would not have been possible without them.

Abbreviations and Glossary

AU	African Union
asantehene	customary ruler of Asante (Ghana)
CCEDU	Citizens' Coalition for Electoral Democracy in
	Uganda
CCG	Christian Council of Ghana
CDD-Ghana	Centre for Democratic Development – Ghana
CEON-U	Citizens Election Observers Network – Uganda
CJPC	Catholic Justice and Peace Commission (Kenya)
CODEO	Coalition of Domestic Observers (Ghana)
COG	Commonwealth Observation Group
CPP	Convention People's Party (Ghana)
CRECO	Constitution and Reform Education Consortium
	(Kenya)
CRO	Commonwealth Relations Office
CSO	civil society organization
DC	district commissioner
DemGroup	Democracy Monitoring Group (Uganda)
DP	Democratic Party (Kenya and Uganda)
EC	Electoral Commission
ECOWAS	Economic Community of West African States
EMB	electoral management body
ELOG	Election Observation Group (Kenya)
ESRC	Economic and Social Research Council
EU	European Union
EU EOM	European Union Election Observation Mission
FBIS	Foreign Broadcast Information Service
FBO	faith-based organization
FDC	Forum for Democratic Change (Uganda)
FORD	Forum for the Restoration of Democracy (Kenya)
ICC	International Criminal Court
IDEG	Institute for Democratic Governance (Ghana)
IEA	Institute of Economic Affairs (Ghana)

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xiv List of Abbrev	viations and Glossary
IEBC	Independent Electoral and Boundaries Commission
IEC	Interim Electoral Commission
IED	Institute for Education in Democracy (Kenya)
IMF	International Monetary Fund
kabaka	customary ruler of Buganda (Uganda)
KADU	Kenya African Democratic Union
KANU	Kenya African National Union
KCCB	Kenya Conference of Catholic Bishops
KHRC	Kenya Human Rights Commission
KEDOF	Kenya Election Domestic Observation Forum
KPU	Kenya People's Union
LRA	Lord's Resistance Army (Uganda)
MP	member of parliament
MUHURI	Muslims for Human Rights (Kenya)
NAL	National Alliance of Liberals (Ghana)
NARA	National Archives and Record Administration
	(United States)
NARC	National Rainbow Coalition (Kenya)
NASA	National Super Alliance (Kenya)
NCCE	National Commission for Civic Education (Ghana)
NCEP	National Civic Education Programme (Kenya)
NCCK	National Council of Churches of Kenya
NDC	National Democratic Congress (Ghana)
NEDEO	Network of Domestic Election Observers (Ghana)
NEMU	National Electoral Monitoring Unit (Kenya)
NEMGROUP-U	Election Monitoring Group (Uganda)
NDI	National Democratic Institute (United States)
NDP	National Development Party (Kenya)
NGO	non-governmental organization
NLC	National Liberation Council (Ghana)
NLM	National Liberation Movement (Ghana)
NPP	New Patriotic Party (Ghana)
NRA	National Resistance Army (Úganda)
NRM	National Resistance Movement (Uganda)
OAU	Organization of African Unity
ODM	Orange Democratic Movement (Kenya)
PC	provincial commissioner
PFP	Popular Front Party (Ghana)
PNDC	Provisional National Defence Council (Ghana)
PNP	People's National Party (Ghana)
PNU	Party of National Unity (Kenya)
PP	Progress Party (Ghana)
	J - J (- ··· ··)

PRAAD

SUPKEM

PVT

SWB

TNA

UGCC

UHRC

UJCC UKNA

UN UNA

UP

UPC

UPM

USAID

List of Abbreviations and Glossary

United Nations

United Party (Ghana)

Uganda Patriotic Movement

Public Record and Archive Administration Department (Ghana) parallel vote tabulation Supreme Council of Kenya Muslims (Kenya) Summary of World Broadcasts The National Alliance (Kenya) United Gold Coast Congress (Ghana) Uganda Human Rights Commission Uganda Joint Christian Council United Kingdom National Archives

Uganda National Archive (Uganda)

Uganda People's Congress (Uganda)

United States Agency for International Development

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