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India - Agricultural Products

INDIA - MEASURES CONCERNING THE IMPORTATION OF CERTAIN AGRICULTURAL PRODUCTS

Report of the Appellate Body

WT/DS430/AB/R

Adopted by the Dispute Settlement Body on 19 June 2015

India, Appellant
United States, Appellee
Argentina, Third Participant
Australia, Third Participant
Brazil, Third Participant
China, Third Participant
Colombia, Third Participant
Ecuador, Third Participant
European Union, Third Participant
Guatemala, Third Participant
Japan, Third Participant
Viet Nam, Third Participant

Appellate Body Division: Zhang, Presiding Member Chang, Member Servansing, Member

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ABBREVIATIONS USED IN THIS REPORT

| Abbreviation | Description |
|--------------------|--|
| AI | avian influenza |
| ALOP | appropriate level of protection |
| DAHD | India's Department of Animal Husbandry, Dairying and Fisheries |
| DSB | Dispute Settlement Body |
| DSU | Understanding on Rules and Procedures Governing the Settlement of Disputes |
| GATT 1994 | General Agreement on Tariffs and Trade 1994 |
| Н | Haemagglutinin |
| HPAI | highly pathogenic avian influenza |
| HPNAI | highly pathogenic notifiable avian influenza |
| Livestock Act | The Live-Stock Importation Act, 1898 (No. 9 of 1898), published on 12 August 1898 (Panel Exhibit US-114), as amended by The Live-Stock Importation (Amendment) Act, 2001 (No. 28 of 2001) (19 July 2001), published in <i>The Gazette of India</i> on 29 August 2001, No. 35, Part II, Section 1, pp. 1-2 (Panel Exhibit US-115) |
| LPAI | low pathogenicity avian influenza |
| LPNAI | low pathogenicity notifiable avian influenza |
| N | neuraminidase |
| NAI | notifiable avian influenza |
| NAP 2012 | India's National Action Plan for 2012 |
| OIE | World Organisation for Animal Health (formerly, Office International des Epizooties) |
| OIE Code | OIE Terrestrial Animal Health Code, 21st edition (May 2012) |
| Panel Report | Panel Report, India – Measures Concerning the Importation of Certain Agricultural Products, WT/DS430/R and Add.1, circulated to WTO Members 14 October 2014 |
| Preliminary Ruling | Preliminary ruling by the Panel of 22 May 2013, circulated as document WT/DS430/5 |
| SIP | sanitary import permit |
| S.O. 1663(E) | Statutory Order 1663(E), issued by India's Department of Animal Husbandry, Dairying and Fisheries (DAHD) on 19 July 2011 pursuant to the Livestock Act and published in <i>The Gazette of India</i> on 20 July 2011, No. 1390, Part II, Section 3(ii), pp. 1-2 (Panel Exhibit US-80) |
| SPS | sanitary and phytosanitary |
| SPS Agreement | Agreement on the Application of Sanitary and Phytosanitary Measures |
| Summary Document | "India's Risk Assessment on Avian Influenza for imposing ban on import of poultry and poultry products from Avian Influenza positive countries", document provided to the SPS Committee by India at the October 2010 SPS Committee meeting (Panel Exhibit US-110) |
| Vienna Convention | Vienna Convention on the Law of Treaties, done at Vienna, 23 May 1969, UN Treaty Series, Vol. 1155, p. 331 |
| Working Procedures | Working Procedures for Appellate Review, WT/AB/WP/6, 16 August 2010 |
| WTO | World Trade Organization |
| WTO Agreement | Marrakesh Agreement Establishing the World Trade Organization |



Report of the Appellate Body

PANEL EXHIBITS CITED IN THIS REPORT

| Exhibit No. | Description |
|-------------|--|
| IND-7 | Report by FAO and OIE, in collaboration with WHO, "A Global Strategy for the Progressive Control of Highly Pathogenic Avian Influenza (HPAI)" (November 2005) |
| IND-8 | Report by FAO Animal Production and Health Division, "Poultry Sector Country Review – India" (September 2008) |
| IND-9 | Government of India, Ministry of Agriculture, Department of Animal Husbandry, Dairying & Fisheries, <i>Annual Report 2012-13</i> |
| IND-10 | C. Tosh et al., "Emergence of amantadine-resistant avian influenza H5N1 virus in India" (2011) 42 <i>Virus Genes</i> , pp. 10–15 |
| IND-11 | C. Tosh et al., "Phylogenetic evidence of multiple introduction of H5N1 virus in Malda district of West Bengal, India in 2008" (2011) 148 Veterinary Microbiology, pp. 132–139 |
| IND-12 | S. Nagarajan et al., "Avian influenza (H5N1) virus of clade 2.3.2 in domestic poultry in India" (2012), 7(2):e31844 <i>PLoS ONE</i> (www.plosone.org) |
| IND-13 | OIE, "Devising Import Health Measures for Animal Commodities" (paper, undated) |
| IND-14 | USDA Foreign Agricultural Service, Global Agriculture Information Network (GAIN) Report, "People's Republic of China, Poultry and Products Annual Report 2006", No. CH6075 (5 September 2006) |
| IND-15 | Indian Veterinary Research Institute, Annual Report for 2011-12 |
| IND-47 | Letter from R. Gangadharan dated 24 February 2012 to the Chief Secretaries of various State Governments and Union Territories |
| IND-68 | J. Post et al., "Systemic distribution of different low pathogenic avian influenza (LPAI) viruses in chicken" (2013) 10(23) <i>Virology Journal</i> |
| IND-108 | Biosecurity Australia, <i>Generic Import Risk Analysis Report for Chicken Meat</i> , Final Report (October 2008), Parts A-C |
| IND-109 | T. van den Berg, "The role of the legal and illegal trade of live birds and avian products in the spread of avian influenza" (2009) 28(1) Scientific and Technical Review of the Office International des Epizooties, pp. 93-111 |
| IND-110 | A.F. Ziegler et al., "Characteristics of H7N2 (nonpathogenic) avian influenza virus infections in commercial layers, in Pennsylvania, 1997-98" (1999) 43(1) <i>Avian Diseases</i> , pp. 142-149 |
| IND-111 | S.P. Cobb, "The spread of pathogens through trade in poultry meat: overview and recent developments" (2011) 30(1) Scientific and Technical Review of the Office International des Epizooties, pp. 149-164 |
| IND-115 | Government of India, Ministry of Agriculture, Department of Animal Husbandry, Dairying & Fisheries, Report on Notifiable Avian Influenza (H5 and H7) ending 12.05.13 – Surveillance/Testing by HSADL, Bhopal" (20 May 2013) |
| IND-117 | Letter dated 27 August 2012 from R.S. Rana (Joint Secretary to the Government of India, DAHD) to the Principal Secretary/Secretary of Veterinary Services/Animal Resources Development of all the States and Union Territories regarding: "Preparedness of the states to prevent ingress of Avian Influenza" |



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| Exhibit No. | Description |
|--|--|
| IND-121 [[containing information designated strictly confidential before the Panel]] | Letter dated 28 January 2010 from Assistant Commissioner, DAHD, to US Minister-Counsellor for Agricultural Affairs regarding: "India's comments on US proposed certificates for export of poultry, pork, pet food and feather to India" |
| US-1 | World Organisation for Animal Health, <i>Terrestrial Animal Health Code</i> , 21st edn (May 2012), Vol. II, chapter 10.4 – Infection with Viruses of Notifiable Avian Influenza |
| US-18 | D.E. Swayne and M. Pantin-Jackwood, "Pathobiology of Avian Influenza Virus Infections in Birds and Mammals", in D.E. Swayne (ed.), <i>Avian Influenza</i> (Blackwell Publishing, 2008) |
| S-19 | D.E. Swayne and D.L. Suarez, "Highly pathogenic avian influenza" (2000) 19(2) Scientific and Technical Review of the Office International des Epizooties, pp. 463-482 |
| US-20 | Canada Food Inspection Agency, "Fact Sheet – Avian Influenza" (modified 22 December 2012), available at: https://www.inspection.gc.ca/animals/terrestrial-animals/diseases/reportable/ai/fact-sheet/eng/1356193731667/1356193918453> |
| US-23 | OIE, General Disease Information Sheets, "What is Avian Influenza (AI)?" |
| US-24 | D.E. Swayne, "Avian Influenza Control Strategies", in D.E. Swayne (ed.), <i>Avian Influenza</i> (Blackwell Publishing, 2008), chapter 12 |
| US-31 | D.E. Swayne and C. Thomas, "Trade and Food Safety Aspects for Avian Influenza Viruses", in D.E. Swayne (ed.), <i>Avian Influenza</i> (Blackwell Publishing, 2008), chapter 22 |
| US-48 | D.E. Swayne and B.L. Akey, "Avian influenza control strategies in the United States of America", in R.S. Schrijver and G. Koch (eds.), <i>Avian Influenza – Prevention and Control</i> (Springer, 2005), chapter 13 |
| US-80 | Statutory Order 1663(E) (19 July 2011) issued by Government of India, Ministry of Agriculture, Department of Animal Husbandry, Dairying & Fisheries, pursuant to the Livestock Act and published in <i>The Gazette of India</i> on 20 July 2011, No. 1390, Part II, Section 3(ii), pp. 1-2 |
| US-89 | Government of India, Ministry of Agriculture, Department of Animal Husbandry, Dairying & Fisheries, "Action Plan of Animal Husbandry for Preparedness, Control and Containment of Avian Influenza" (November 2006) |
| US-90 | Government of India, Ministry of Agriculture, Department of Animal Husbandry, Dairying & Fisheries, "Action Plan of Animal Husbandry for Preparedness, Control and Containment of Avian Influenza" (Revised – 2012) |
| US-92 | Expert statement of Emi Kate Saito, attached to United States' first written submission to the Panel |
| US-97 | Expert statement of David E. Swayne, attached to United States' first written submission to the Panel |
| US-98 | A. Das et al., "Detection of H5N1 high-pathogenicity avian influenza virus in meat and tracheal samples from experimentally infected chickens" (2008) 52 Avian Diseases, pp. 40-48 |
| US-99 | Y. Kobayashi et al., "Pathological studies of chickens experimentally infected with two highly pathogenic avian influenza viruses" (1996) 25 <i>Avian Pathology</i> , pp. 285-304 |



Report of the Appellate Body

| Exhibit No. | Description |
|-------------|---|
| US-100 | Y.K. Kwon and D.E. Swayne, "Different routes of inoculation impact infectivity and pathogenesis of H5N1 high pathogenicity avian influenza virus infection in chickens and domestic ducks" (2010) 54 <i>Avian Diseases</i> , pp. 1260-1269 |
| US-101 | L.E.L. Perkins and D.E. Swayne, "Pathobiology of A/Chicken/Hong Kong/220/97 (H5N1) avian influenza virus in seven Gallinaceous species" (2001) 38 <i>Veterinary Pathology</i> , pp. 149-164 |
| US-102 | E. Spackman et al., "The pathogenesis of low pathogenicity H7 avian influenza viruses in chickens, ducks and turkeys" (2010) 7 <i>Virology Journal</i> , p. 331 |
| US-103 | D.E. Swayne and J.R. Beck, "Heat inactivation of avian influenza and Newcastle disease viruses in egg products" (2004) 33(5) <i>Avian Pathology</i> , pp. 512-518 |
| US-104 | D.E. Swayne and J.R. Beck, "Experimental study to determine if low-pathogenicity and high-pathogenicity avian influenza viruses can be present in chicken breast and thigh meat following intranasal virus inoculation" (2005) 49 <i>Avian Diseases</i> , pp. 81-85 |
| US-105 | D.E. Swayne et al., "Reduction of high pathogenicity avian influenza virus in eggs from chickens once or twice vaccinated with an oil-emulsified inactivated H5 avian influenza vaccine" (2012) 30 <i>Vaccine</i> , pp. 4964-4970 |
| US-106 | Expert statement of Rebecca D. Jones, attached to United States' first written submission to the Panel |
| US-110 | "India's Risk Assessment on Avian Influenza for imposing ban on import of poultry and poultry products from Avian Influenza positive countries", document provided to the SPS Committee by India at the October 2010 SPS Committee meeting |
| US-114 | The Live-Stock Importation Act, 1898 (No. 9 of 1898), published on 12 August 1898 |
| US-115 | The Live-Stock Importation (Amendment) Act, 2001 (No. 28 of 2001) (19 July 2001) published in <i>The Gazette of India</i> on 29 August 2001, No. 35, Part II, Section 1, pp. 1-2 |
| US-117 | User's Guide to the OIE Terrestrial Animal Health Code (2012) |
| US-119 | Committee on Sanitary and Phytosanitary Measures, Note by the Secretariat, Summary of the Meeting of 18-19 October 2007, document G/SPS/R/46 |
| US-122 | S.D. Pawar et al., "Avian influenza surveillance reveals presence of low pathogenic avian influenza viruses in poultry during 2009-2011 in the West Bengal State, India" (2012) 9 Virology Journal, p. 151 |
| US-123 | OIE, Report of the Meeting of the OIE Terrestrial Animal Health Standards Commission (February 2010) |
| US-141 | Letter dated 20 October 2009 from M. Gilkey (Director, APHIS) to A. Kaushal (Joint Secretary, DAHD), regarding: "S.O. 2208(E) Notification published in the Gazette of India on August 28, 2009" |
| US-143 | Expert statement of David E. Swayne, attached to United States' second written submission to the Panel |
| US-144 | Expert statement of Emi Kate Saito, attached to United States' second written submission to the Panel |
| US-145 | Expert statement of Rebecca D. Jones, attached to United States' second written submission to the Panel |



India - Agricultural Products

CASES CITED IN THIS REPORT

| Short Title | Full Case Title and Citation |
|--|--|
| Argentina – Import Measures | Appellate Body Reports, <i>Argentina – Measures Affecting the Importation of Goods</i> , WT/DS438/AB/R / WT/DS444/AB/R / WT/DS445/AB/R, adopted 26 January 2015 |
| Australia – Apples | Appellate Body Report, Australia – Measures Affecting the Importation of Apples from New Zealand, WT/DS367/AB/R, adopted 17 December 2010, DSR 2010:V, p. 2175 |
| Australia – Apples | Panel Report, <i>Australia – Measures Affecting the Importation of Apples from New Zealand</i> , WT/DS367/R, adopted 17 December 2010, as modified by Appellate Body Report WT/DS367/AB/R, DSR 2010:VI, p. 2371 |
| Australia – Salmon | Appellate Body Report, <i>Australia – Measures Affecting Importation of Salmon</i> , WT/DS18/AB/R, adopted 6 November 1998, DSR 1998:VIII, p. 3327 |
| Australia – Salmon | Panel Report, Australia – Measures Affecting Importation of Salmon, WT/DS18/R and Corr.1, adopted 6 November 1998, as modified by Appellate Body Report WT/DS18/AB/R, DSR 1998:VIII, p. 3407 |
| Australia – Salmon (Article 21.5 – Canada) | Panel Report, Australia – Measures Affecting Importation of Salmon – Recourse to Article 21.5 of the DSU by Canada, WT/DS18/RW, adopted 20 March 2000, DSR 2000:IV, p. 2031 |
| Brazil – Retreaded Tyres | Appellate Body Report, <i>Brazil – Measures Affecting Imports of Retreaded Tyres</i> , WT/DS332/AB/R, adopted 17 December 2007, DSR 2007:IV, p. 1527 |
| Canada – Continued Suspension | Appellate Body Report, <i>Canada – Continued Suspension of Obligations in the EC – Hormones Dispute</i> , WT/DS321/AB/R, adopted 14 November 2008, DSR 2008:XIV, p. 5373 |
| Chile – Price Band System | Appellate Body Report, Chile – Price Band System and Safeguard Measures Relating to Certain Agricultural Products, WT/DS207/AB/R, adopted 23 October 2002, DSR 2002:VIII, p. 3045 (Corr.1, DSR 2006:XII, p. 5473) |
| Chile – Price Band System (Article 21.5 – Argentina) | Appellate Body Report, Chile – Price Band System and Safeguard Measures Relating to Certain Agricultural Products – Recourse to Article 21.5 of the DSU by Argentina, WT/DS207/AB/RW, adopted 22 May 2007, DSR 2007:II, p. 513 |
| China – Rare Earths | Appellate Body Reports, <i>China – Measures Related to the Exportation of Rare Earths, Tungsten, and Molybdenum</i> , WT/DS431/AB/R / WT/DS432/AB/R / WT/DS433/AB/R, adopted 29 August 2014 |
| EC – Approval and Marketing of Biotech Products | Panel Reports, European Communities – Measures Affecting the Approval and Marketing of Biotech Products, WT/DS291/R, Add.1 to Add.9 and Corr.1 / WT/DS292/R, Add.1 to Add.9 and Corr.1 / WT/DS293/R, Add.1 to Add.9 and Corr.1, adopted 21 November 2006, DSR 2006:III, p. 847 |
| EC – Asbestos | Appellate Body Report, European Communities – Measures Affecting Asbestos and Asbestos-Containing Products, WT/DS135/AB/R, adopted 5 April 2001, DSR 2001:VII, p. 3243 |
| EC – Bananas III | Appellate Body Report, European Communities – Regime for the Importation, Sale and Distribution of Bananas, WT/DS27/AB/R, adopted 25 September 1997, DSR 1997:II, p. 591 |



Report of the Appellate Body

| Short Title | Full Case Title and Citation |
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| EC – Bananas III (Ecuador) | Panel Report, European Communities – Regime for the Importation, Sale and Distribution of Bananas, Complaint by Ecuador, WT/DS27/R/ECU, adopted 25 September 1997, as modified by Appellate Body Report WT/DS27/AB/R, DSR 1997:III, p. 1085 |
| EC – Bananas III (Guatemala and Honduras) | Panel Report, European Communities – Regime for the Importation, Sale and Distribution of Bananas, Complaint by Guatemala and Honduras, WT/DS27/R/GTM, WT/DS27/R/HND, adopted 25 September 1997, as modified by Appellate Body Report WT/DS27/AB/R, DSR 1997:II, p. 695 |
| EC – Bananas III (Mexico) | Panel Report, European Communities – Regime for the Importation, Sale and Distribution of Bananas, Complaint by Mexico, WT/DS27/R/MEX, adopted 25 September 1997, as modified by Appellate Body Report WT/DS27/AB/R, DSR 1997:II, p. 803 |
| EC – Bananas III (US) | Panel Report, European Communities – Regime for the Importation, Sale and Distribution of Bananas, Complaint by the United States, WT/DS27/R/USA, adopted 25 September 1997, as modified by Appellate Body Report WT/DS27/AB/R, DSR 1997:II, p. 943 |
| EC – Bed Linen (Article 21.5 – India) | Appellate Body Report, European Communities – Anti-Dumping Duties on Imports of Cotton-Type Bed Linen from India – Recourse to Article 21.5 of the DSU by India, WT/DS141/AB/RW, adopted 24 April 2003, DSR 2003:III, p. 965 |
| EC – Chicken Cuts | Appellate Body Report, European Communities – Customs Classification of Frozen Boneless Chicken Cuts, WT/DS269/AB/R, WT/DS286/AB/R, adopted 27 September 2005, and Corr.1, DSR 2005:XIX, p. 9157 |
| EC – Computer Equipment | Appellate Body Report, European Communities – Customs Classification of Certain Computer Equipment, WT/DS62/AB/R, WT/DS67/AB/R, WT/DS68/AB/R, adopted 22 June 1998, DSR 1998:V, p. 1851 |
| EC – Fasteners (China) | Appellate Body Report, European Communities – Definitive Anti-Dumping Measures on Certain Iron or Steel Fasteners from China, WT/DS397/AB/R, adopted 28 July 2011, DSR 2011:VII, p. 3995 |
| EC – Hormones | Appellate Body Report, EC Measures Concerning Meat and Meat Products (Hormones), WT/DS26/AB/R, WT/DS48/AB/R, adopted 13 February 1998, DSR 1998:I, p. 135 |
| EC – Poultry | Appellate Body Report, European Communities – Measures Affecting the Importation of Certain Poultry Products, WT/DS69/AB/R, adopted 23 July 1998, DSR 1998:V, p. 2031 |
| EC – Sardines | Appellate Body Report, European Communities – Trade Description of Sardines, WT/DS231/AB/R, adopted 23 October 2002, DSR 2002:VIII, p. 3359 |
| EC – Seal Products | Appellate Body Reports, European Communities – Measures Prohibiting the Importation and Marketing of Seal Products, WT/DS400/AB/R / WT/DS401/AB/R, adopted 18 June 2014 |
| EC – Selected Customs Matters | Appellate Body Report, <i>European Communities – Selected Customs Matters</i> , WT/DS315/AB/R, adopted 11 December 2006, DSR 2006:IX, p. 3791 |
| EC – Tube or Pipe Fittings | Appellate Body Report, European Communities – Anti-Dumping Duties on Malleable Cast Iron Tube or Pipe Fittings from Brazil, WT/DS219/AB/R, adopted 18 August 2003, DSR 2003:VI, p. 2613 |
| EC and certain member States – | Appellate Body Report, European Communities and Certain Member States – Measures Affecting Trade in Large Civil Aircraft, |
| Large Civil Aircraft | WT/DS316/AB/R, adopted 1 June 2011, DSR 2011:I, p. 7 |



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| Short Title | Full Case Title and Citation |
|---|---|
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| Japan – Agricultural Products II | Appellate Body Report, <i>Japan – Measures Affecting Agricultural Products</i> , WT/DS76/AB/R, adopted 19 March 1999, DSR 1999:I, p. 277 |
| Japan – Apples | Appellate Body Report, <i>Japan – Measures Affecting the Importation of Apples</i> , WT/DS245/AB/R, adopted 10 December 2003, DSR 2003:IX, p. 4391 |
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| US – Continued Suspension | Appellate Body Report, <i>United States – Continued Suspension of Obligations in the EC – Hormones Dispute</i> , WT/DS320/AB/R, adopted 14 November 2008, DSR 2008:X, p. 3507 |
| US – Gambling | Appellate Body Report, <i>United States – Measures Affecting the Cross-Border Supply of Gambling and Betting Services</i> , WT/DS285/AB/R, adopted 20 April 2005, DSR 2005:XII, p. 5663 (Corr.1, DSR 2006:XII, p. 5475) |
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| US – Poultry (China) | Panel Report, United States – Certain Measures Affecting Imports of Poultry from China, WT/DS392/R, adopted 25 October 2010, DSR 2010:V, p. 1909 |
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| US – Shrimp | Appellate Body Report, <i>United States – Import Prohibition of Certain Shrimp and Shrimp Products</i> , WT/DS58/AB/R, adopted 6 November 1998, DSR 1998:VII, p. 2755 |



Report of the Appellate Body

| Short Title | Full Case Title and Citation |
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| US – Steel Safeguards | Appellate Body Report, <i>United States – Definitive Safeguard Measures on Imports of Certain Steel Products</i> , WT/DS248/AB/R, WT/DS251/AB/R, WT/DS252/AB/R, WT/DS253/AB/R, WT/DS254/AB/R, WT/DS254/AB/R, WT/DS258/AB/R, WT/DS259/AB/R, adopted 10 December 2003, DSR 2003:VII, p. 3117 |
| US – Tuna II (Mexico) | Appellate Body Report, <i>United States – Measures Concerning the Importation, Marketing and Sale of Tuna and Tuna Products</i> , WT/DS381/AB/R, adopted 13 June 2012, DSR 2012:IV, p. 1837 |
| US – Tyres (China) | Appellate Body Report, United States – Measures Affecting Imports of Certain Passenger Vehicle and Light Truck Tyres from China, WT/DS399/AB/R, adopted 5 October 2011, DSR 2011:IX, p. 4811 |
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| US – Wheat Gluten | Appellate Body Report, United States – Definitive Safeguard Measures on Imports of Wheat Gluten from the European Communities, WT/DS166/AB/R, adopted 19 January 2001, DSR 2001:II, p. 717 |
| US – Wool Shirts and Blouses | Appellate Body Report, <i>United States – Measure Affecting Imports of Woven Wool Shirts and Blouses from India</i> , WT/DS33/AB/R, adopted 23 May 1997, and Corr.1, DSR 1997:I, p. 323 |

1. INTRODUCTION

- 1.1 India appeals certain issues of law and legal interpretations developed in the Panel Report, *India Measures Concerning the Importation of Certain Agricultural Products*¹ (Panel Report). The Panel was established to consider a complaint by the United States² with respect to measures taken by India concerning the importation of certain agricultural products.
- 1.2 This dispute concerns measures consisting of prohibitions that India imposes on the importation of various agricultural products, primarily poultry products, because of concerns related to avian influenza (AI).³ India maintains its AI measures through two legal instruments The Live-Stock Importation

WT/DS430/R, 14 October 2014.

² Request for the Establishment of a Panel by the United States, WT/DS430/3. The Panel was established by the Dispute Settlement Body at its meeting of 25 June 2012. (Panel Report, paras. 1.3-1.4)

Panel Report, para. 2.1.