

abuse of discretion. see discretion	Canada
abuse of power	abuse of discretion, 113
contextual review and, 238	assessment of efficacy, 256
ground of, 77, 80, 135, 151, 200, 213,	comparative analysis, 16
231	contextual review, 204, 233
legitimate expectation and, 91, 108,	deference, 19, 179, 185, 190, 192,
145, 236	193, 205, 233
restraint of, 105, 138	depth of scrutiny, 2
unreasonableness and, 106	grounds of review, 75, 113
accessibility. see public accessibility	intensity of review, 113, 154, 185
administrative law	188, 190, 192, 193
in Commonwealth jurisdictions, 17	unreasonableness, 5, 204
federalism and, 38	candour
as judicial creation, 127	assessment of efficacy, 250, 253
judicial review and, 12	contextual review, 240
unification of, 178	grounds of review, 144
Allan, Trevor, 210, 249	intensity of review, 196
Aronson, Mark, 60, 62, 66, 67	performance level, 250, 253
Australia	principle of, 30
assessment of efficacy, 254	scope of review, 72
comparative analysis, 16	clarity
deference, 65	assessment of efficacy, 250
depth of scrutiny, 61	contextual review, 237
federalism and administrative law, 38	grounds of review, 129
formalism, 2, 37, 46, 57, 60, 65, 245,	intensity of review, 193
254	principle of, 29
grounds of review, 75, 111	scope of review, 33
jurisdictional error, 5, 39, 64, 66, 67,	'classic model' of judicial review, 47
69, 70	coherence
legal reasoning, 71	assessment of efficacy, 250, 251
legality-merits dichotomy, 42, 43	contextual review, 199, 238,
process/quality dichotomy, 61	252
proportionality, 45	grounds of review, 140
scope of review, 37, 64, 65, 66, 67,	intensity of review, 194
69, 70, 71	principle of, 29
unreasonableness and, 43	scope of review, 71



common law school	contextual review, 3
constitutional bases of judicial	assessment of efficacy, 250
review, 3	Canada, 204, 233
and contextual review, 3, 22, 199,	candour, 240
212, 218, 225	clarity, 237
formalism and, 225	coherence, 199, 239, 252
and grounds of review, 3, 75, 116,	common law school and, 3, 22
121, 127	conceptual foundations of, 209, 229
and intensity of review, 145, 148, 182	congruence, 240
judicial review and, 2, 248	de Smith's exposition of, 200
position of, 21, 248	discretion and, 3
Commonwealth jurisdictions	doctrinal manifestation of, 200, 209,
administrative law in, 17	244
deference, 19, 47	England and Wales, 200, 207
differences and similarities between,	generality, 230
246	hortatory versatility, 241
focus of current study on, 19	introduction to, 199
sharing of ideas and doctrines, 17	New Zealand, 201
competence	non-contradiction, 239
constitutional, 220	non-impossibility, 239
institutional, 150, 174, 176, 181, 184,	normative assessment of, 230, 250
192, 220	normative reasoning, 246
judicial, 125, 217, 221, 237	practicality, 239
conceptual foundations of judicial	prospectivity, 237
review	public accessibility, 235
common law school. see common	scheme of, 2
law school	stability, 238
contextual review, 209, 229	summary overview of, 242
depth of scrutiny, 3, 20	transparency, 235
grounds of review, 115, 129	Cooke, Lord, 102, 152, 201
intensity of review, 166, 182	Craig, Paul, 11, 21, 93, 96, 116, 117,
legislative intent (ultra vires) school.	248
see ultra vires	
scope of review, 57, 62	Daly, Paul, 167, 232
summary overview of, 247	de Smith, Stanley
congruence	contextual review, 200
assessment of efficacy, 250, 253	depth of scrutiny, 2
contextual review, 240	differences and similarities between
grounds of review, 253	jurisdictions, 246
intensity of review, 196	distinctions between law, fact and
principle of, 30	discretion, 35, 51
scope of review, 72	doctrinal form of review, 245
constitutional bases of judicial review	functional dichotomies in scope of
common law school, 3	review, 54
and conceptual dimension of depth	grounds of review, 75, 76
of scrutiny, 3, 20	intensity of review, 147
and intensity of review, 1	Judicial Review of Administrative
ultra vires school and, 3	Action, 6, 15



reasonableness, 36	and scope of review, 4
scope of review, 34, 66, 71	doctrinal manifestations of judicial
unreasonableness, 36	review
deference	contextual review, 201, 209, 244
adjudicative, 174	depth of scrutiny, 2, 5
arising of, 182	grounds of review, 76, 115, 244
'classic model' of judicial review, 47	intensity of review, 148, 166, 244
degrees of, 182, 185, 192	organisational framework for study
doctrinal form of, 5, 168, 171	of, 7
due deference, 174	scope of review, 33, 56, 244
epistemic, 167, 232	summary overview of, 244
and human rights, 14, 163, 177, 201,	duty to provide reasons. see reasons
221	Dyzenhaus, David, 56, 67, 209, 224,
intrinsic, 173	249
judicial commitment to, 193	
and legality-merits dichotomy, 42	Elliott, Mark, 171
non-doctrinal form of, 125, 217, 221,	England and Wales
232	assessment of efficacy, 255
practical application of, 179	'classic model' of judicial review, 47
proportionality and, 124, 163	comparative analysis, 16
recognition of, 123, 201	contextual review, 200, 207
rejection of, 65, 203, 214, 215	deference, 47
and respect, 224, 232	distinctions between law, fact and
unreasonableness and, 43, 191, 205	discretion, 51, 63
depth of scrutiny	doctrinal manifestations of judicial
binary nature of, 64	review variability, 5
conceptual dimension of, 3	error of fact, 97
conclusions from current study, 243,	error of law, 54
257	and European law, 19
doctrinal dimension of, 2	formalism, 47
modulation of, 82, 245	functional dichotomies in scope of
normative dimension of, 4	review, 54
schemata for analysis of, 1, 24	grounds of review, 2, 75, 76, 79, 245
variation of, 1, 5, 13, 24, 33, 61	human rights, 2
Diplock, Lord, 52, 72, 76, 79, 88	intensity of review, 148, 158, 185
discretion	jurisdiction, concept of, 48, 70
abuse of discretion, ground of, 113,	legality principle, 86
124, 156	non-justiciability, 100
and common law reasoning, 8	procedural fairness, 54
and contextual review, 3	proportionality, 92
formalism and, 3	scope of review, 34, 47, 63, 66, 70,
and Fuller's legality principles, 24,	71, 245
25, 27, 29	subordinate legislation, source
law and fact distinguished from, 51,	of, 56
00	unreasonableness. see
and legality-merits dichotomy, 42,	unreasonableness
43, 44 limits of 113	unreviewable administrative acts
limits of, 113	and decisions, 55



INDEX

280 error of fact method of, 82 arising of, 83 New Zealand, 107 ground of, 90, 97, 110 coherence of, 140 common law school and, 3, 75, 116, error of law arising of, 83 conceptual foundations of, 115, 129 ground of, 61, 80, 101, 131, 155 jurisdictional, 5, 39, 48, 54, 64, 66, conceptual reasoning, 246 congruence of, 144 67, 69, 70 de Smith's exposition of, 76 non-jurisdictional, 5, 41, 49, 54 and depth of review, 244 ultra vires and, 122 unidentifiable, 89 doctrinal manifestation of, 76, 115, European law, English law and, 19 doctrinal reasoning, 246 fact. see error of fact; law and fact England and Wales, 76, 79, 245 federalism and administrative law, 38 essence of, 115 formalism evolution of England and Wales, 88 assessment of efficacy, 254 'classic model' of judicial review, 47 method of, 82 common law school and, 225 New Zealand, 108 decline of, 245 generality of, 130 discretion and, 3 hortatory versatility of, 144 in legal and judicial culture, 46 and intensity of review, 102, 106, 113, 116, 119, 124, 125 and scope of review, 2, 3, 33, 36, 54, introduction to, 75 57,61 language of, 76 scope of review and, 62 New Zealand, 102, 245 and ultra vires, 3, 57, 224, 247 Forsyth, Christopher, 57, 62 non-contradiction within, 140 Fuller, Lon, 4, 23, 249 non-impossibility of, 141 normative assessment of, 130, 250 practicality of, 141 generality contextual review, 230 process/quality dichotomy, 61 grounds of review, 130 prospectivity of, 139 intensity of review, 184 public accessibility of, 135 reformulation of performance level, 250 principle of, 27 England and Wales, 99 method of, 82 scope of review, 63 New Zealand, 108 grounds of review assessment of efficacy, 250 scheme of, 1 scholarship on, 21 Australia, 111 stability of, 139 Canada, 113 candour of, 144 summary overview of, 145 circumscription of transparency of, 135 England and Wales, 99 tripartite formulation of, 59, 75, 76, method of, 82 79, 102 ultra vires and, 59 New Zealand, 111 clarity of, 139 Hickman, Tom, 116, 125, 221, 249, 256 classification of England and Wales, 82 hortatory versatility



contextual review, 241	efficacy of, 148
grounds of review, 144	England and Wales, 148, 158, 185,
intensity of review, 196	190
performance level, 250, 253	form of, 147
principle of, 31	formulations of, 151
scope of review, 73	full intensity (correctness) review,
human rights	151
contextual review, 2	generality of, 184
deference and, 14, 163, 177, 200, 221	and grounds of review, 113, 116, 119,
intensity of review, 2, 13, 127, 159	120, 124, 125, 147
legality and, 86	hortatory versatility of, 196
proportionality and, 92, 95, 109, 117,	introduction to, 147
177	legislative intent principle and, 169
and public wrongs, 86, 124	manifest unreasonableness standard
rise of, 15, 17	of, 168
role in development of judicial	New Zealand, 165, 185, 190
review, 246	non-contradiction within, 194
unreasonableness and, 159	non-impossibility of, 194
Hunt, Murray, 176	normative assessment of, 183, 250
	practicality of, 194
illegality	prospectivity of, 191
complaint of, 144	public accessibility of, 191
finding of, 212	scheme of, 1
ground of, 75, 79, 91, 106, 107, 131,	selection of appropriate standard of
138, 144, 220, 227	review, 170
instance of, 84	stability of, 194
and legality principle, 86	style of, 147
proportionality and, 93, 96	summary overview of, 198
impropriety. see procedural	transparency of, 191
impropriety	ultra vires and, 3, 145, 147, 167, 169,
intensity of review	171, 177
abuse of power, 151	unreasonableness standard of, 168
assessment of efficacy, 250	variable intensity, 120, 124
Canada, 154, 185, 188, 190, 192, 193	irrationality
candour of, 196	deference and, 138
clarity of, 193	ground of, 75, 79, 84, 85, 89, 91, 99,
coherence of, 194	106, 107, 108, 131, 132, 135, 144,
common law school and, 145, 147,	150, 162, 200
167, 179	proportionality and, 93, 94, 95
conceptual foundations of, 166, 182	test of, 44, 161
conceptual reasoning, 246	Jacob Dhilin 210 240
congruence of, 196	Joseph, Philip, 218, 249
correctness standard of, 168	judicial candour. see candour
de Smith's exposition of, 148	judicial review
deference and, 167, 169, 171, 176, 179	and administrative law, 12 approach by current study, 12, 32
doctrinal manifestation of, 148, 166,	balance of vigilance and restraint. see
244	vigilance and restraint
2 11	vignance and restraint



judicial review (cont.)	matter. see subject-matter
'classic model' of, 47	merits, legality and, 33, 42, 43, 66
comparative analysis, 16	mistake. see error
conceptual foundations of. see	Mullan, David, 113, 158, 179, 248
conceptual foundations of judicial	
review	New Zealand
conclusions from current study, 243,	abuse of power, 108
257	assessment of efficacy, 255
contextual. see contextual review	comparative analysis, 16
depth of scrutiny. see depth of	contextual review, 2, 201
scrutiny	deference, 5, 203
doctrinal manifestations of. see	error of fact, 109
doctrinal manifestations of	grounds of review, 2, 102, 245
judicial review	human rights, 109
grounds of. see grounds of review	intensity of review, 106, 165, 185, 190
intensity of. see intensity of review	legitimate expectation, 108
normative assessment of. see	proportionality, 109
normative assessment of judicial	scope of review, 245
review	unreasonableness, 165
scope of. see scope of review	non-contradiction
Judicial Review of Administrative	assessment of efficacy, 250, 251
Action. see de Smith, Stanley	contextual review, 239
jurisdiction, concept of, 48, 70	grounds of review, 140
jurisdictional error, 5, 39, 48, 54, 64, 66,	intensity of review, 194
67, 69, 70	principle of, 29
justiciability	scope of review, 71
intensity of review in relation, 148	non-impossibility
non-justiciability. see non-justiciability	assessment of efficacy, 250, 252
	contextual review, 239
law and fact	grounds of review, 141
discretion distinguished from, 35, 86	intensity of review, 194
distinction between, 83	principle of, 30
legality	scope of review, 72
application of, 86	non-jurisdictional error, 5, 41, 49, 54
efficacy, assessment of, 257	non-justiciability
Fuller's principles of, 4, 23, 249	absolute, 124
merits and, 33, 42, 43, 66	application of, 111
standards of legality and standards	intensity of review in relation, 151,
of review distinguished, 125	153
legislative intent. see ultra vires school	partial, 111
legitimate expectation	primary, 100
and abuse of power, 91, 108, 145	principle of, 99, 177
claim of, 236	secondary (modified review), 100,
ground of, 90, 119, 136, 142, 145	101
protection of, 98	normative assessment of judicial review
recognition of, 78, 90, 104	contextual review, 230, 250
rejection of, 43, 46, 89	depth of scrutiny, 4, 23
test of, 236	grounds of review, 130, 250
undermining of, 151	intensity of review, 183, 250



scope of review, 63, 250	reasonableness
summary overview of, 249	and public wrongs, 87
	and quality of decision, 61
practicality	and scope of review, 36
assessment of efficacy, 250, 252	unreasonableness. see
contextual review, 239	unreasonableness
grounds of review, 141	reasoning
intensity of review, 194	addition of, 214
scope of review, 72	'bottom-up', 71
principle of legality, 4, 23, 249	categorical, 255
procedural fairness, applicability of, 54	conceptual, 147, 246
procedural impropriety	doctrinal, 68, 139, 198, 220, 230, 245
ground of, 75, 79, 91, 101, 106, 130,	254
137, 144, 220	duty to provide reasons, 178, 227
instance of, 89	elaboration of, 182
and legality principle, 133	examination of, 142
unfairness. see unfairness	force of, 177
process grounds of review, 61	from generalisations, 222
proportionality	methodical, 26
deference and, 124, 163	mistake and, 98
fair balance test of, 154	normative, 199, 242, 245, 246, 248,
as ground of review, 92, 109, 116, 125	251
	_
and human rights, 92, 95, 109, 117, 177	openness of, 67, 68, 166, 184, 235, 248
and merits review, 43	programatic, 83
rejection of, 46	process of, 28, 60, 84, 105, 111, 135,
structured review of, 153	136, 142, 170, 174, 194, 198, 237,
test of, 208	249
unreasonableness and, 95, 189, 215	proportionality and, 94
prospectivity	quality of, 201, 202, 205, 249
assessment of efficacy, 250	reverse-reasoning, 235, 241, 253
contextual review, 237	rule-based, 60
grounds of review, 139	scrutiny of, 226, 233
intensity of review, 191	separate reasons, 104, 206
principle of, 28	style of, 8, 47, 59, 64, 65, 71, 166,
scope of review, 68	173, 200, 211, 245, 246, 251, 254
public accessibility	substantive, 57, 106, 248
assessment of efficacy, 250, 251	ʻtop-down, 71
contextual review, 235	reasons
grounds of review, 135	for classification of review grounds,
intensity of review, 191	144
principle of, 27	for comparative focus, 16
scope of review, 68	for deference, 192, 200, 214, 228,
public functions, 10, 144	229
public law. see administrative law	for degree of scrutiny, 84
public wrongs	for judicial intervention, 66, 235,
deference and, 14	236, 241, 253
human rights and, 86, 124	for limiting grounds of review, 101
reasonableness and, 86	for new grounds of review, 136



284 INDEX

reasons (cont.) for non-doctrinal approach to deference, 221, 222 respect, deference and, 224, 232 restraint. see vigilance and restraint scope of review assessment of efficacy, 250 Australia, 37, 64, 65, 66, 67, 69, 70, 71 candour of, 72 clarity of, 68 coherence of, 71 conceptual foundations of, 57, 62 congruence of, 72 de Smith's exposition of, 34 discretion and, 4 doctrinal manifestation of, 33, 56, 244 doctrinal reasoning, 245 England and Wales, 34, 47, 63, 66, 70, 71, 245 formalism, 245 formalism and, 2, 3, 33, 36, 54, 56, 57, 60, 62, 65 functional dichotomies in, 54 generality of, 63 hortatory versatility of, 73 introduction to, 33 language of, 33, 34, 35, 69, 73 New Zealand, 245 non-contradiction within, 71 non-impossibility of, 72 normative assessment of, 63, 250 practicality of, 72 prospectivity of, 68 public accessibility of, 67 reasonableness and, 36 scheme of, 1 stability of, 70 summary overview of, 73 transparency of, 67 ultra vires and, 22, 33, 57, 58 unreasonableness and, 36 scrutiny. see depth of scrutiny stability

contextual review, 238 grounds of review, 139 intensity of review, 194 principle of, 29 scope of review, 70 subject matter, distinctions between law, fact and discretion, 35, 51 subordinate legislation, source of, 56

Taggart, Michael, 116, 122, 248 transparency contextual review, 235 grounds of review, 135 intensity of review, 191 performance level, 250, 251 principle of, 27 scope of review, 67

ultra vires and error of law, 122

ultra vires school

as constitutional basis of review, 3 formalism and, 3, 57, 225, 247 and grounds of review, 59 and intensity of review, 145, 147, 169, 171, 177, 182 rejection of, 118, 211, 218 and scope of review, 22, 33, 57, 58 unfairness ground of, 89, 108, 110 instance of, 98 procedural. see procedural impropriety remedy for, 127 United States, deference doctrine, 19 unreasonableness and abuse of power, 106 and contextual review, 238 deference and, 205 heightened scrutiny review of, 152, 159 and law/fact/discretion distinction, 51,86 light-touch review of, 152, 162

and merits review, 43

reformulation of, 99

proportionality and, 95, 125, 189, 215

assessment of efficacy, 250, 252



INDEX 285

and scope of review, 36
'super-Wednesbury' form of, 101
variable intensity review of, 151
variegated standards of, 5, 124, 151, 165
Wednesbury formulation of, 44, 51, 86, 95, 99, 124, 152
unreviewable administrative acts and decisions, 55

vigilance and restraint balance of, 243, 257 deference. *see* deference introduction to, 1

Wednesbury unreasonableness. see unreasonableness