

## THE INTERNATIONAL CRIMINAL COURT IN ONGOING INTRASTATE CONFLICTS

In recent decades, international courts have increasingly started investigating armed conflicts. However, the impact of this remains underresearched. Patrick Wegner closes this gap via a comprehensive analysis of the impact of the International Criminal Court in the Darfur and Lord's Resistance Army conflicts. He offers a fresh approach to peace and conflict studies, while avoiding the current quantitative focus of the literature and polarisation between critics and supporters of applying justice in conflicts. This is the first time that the impact of an international criminal court has been analysed in all its facets in two conflicts. The consequences of these investigations are much more complex and difficult to predict than most of the existing literature suggests. Recurrent claims, such as the deterrent effect of trials and the danger of blocking negotiations by the issuing of arrest warrants, are put to the test here with some surprising results.

PATRICK S. WEGNER works for the German Federal Foreign Office. He researched this book while completing a PhD at the University of Tübingen, Germany.





# THE INTERNATIONAL CRIMINAL COURT IN ONGOING INTRASTATE CONFLICTS

Navigating the Peace-Justice Divide

PATRICK S. WEGNER





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Sitting in sunny Addis Ababa in November 2014, and looking back at the time I first started working on the International Criminal Court, it strikes me as almost absurd that it all started with serendipity. In early 2010, I was looking for PhD scholarship opportunities and started writing proposals to a number of different research schools working on my areas of interest. A call for proposals of the International Max Planck Research School on Dispute Resolution inspired me to start thinking about the role of international courts and tribunals in conflicts. Weeks later I found myself with my proposal in front of a committee at the Max Planck Institute for International Law and Comparative Public Law in Heidelberg, as the only political scientist among a number of excellent legal scholars. I doubt that I would recognise much of my initial proposal in this book today, but it was my first encounter with a research topic that soon became a fascination and even somewhat of a hobby.

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#### ABBREVIATIONS

ACP African, Caribbean and Pacific states that cooperate with the EU ΑI Amnesty International ALArab League Acholi Religious Leader Peace Initiative ARLPI ASP Assembly of the States Parties (ICC organ) ΑU African Union African Union High-Level Panel on Darfur AUPD CAR Central African Republic CoH Cessation of hostilities CPA Comprehensive Peace Agreement signed between the Government of Sudan and the Sudan People's Liberation Army in January 2005 CSCE Conference for Security and Cooperation in Europe DPA Darfur Peace Agreement signed in May 2006 in Abuja DPP Department of Public Prosecutions of the Republic of Uganda DRC Democratic Republic of Congo Democratic Unionist Party, Sudanese opposition party from the north DUP Equatoria Defence Force, a militia group in Sudan, initially made up of **EDF** ex-UNLA cadres **FARDC** Forces Armées de la République Démocratique du Congo, the army of the DRC Federation for Human Rights **FIDH GCC** Gulf Cooperation Council GoS Government of Sudan GoSS Government of Southern Sudan, Government of South Sudan if used post July 2011 GoU Government of Uganda Human Rights Center of the University of Berkeley (NGO) HRC HRW Human Rights Watch **HSM** Holy Spirit Movement, spiritual rebel movement in Uganda during the late 1980s **ICC** International Criminal Court International Crimes Division of the Ugandan High Court **ICD** 

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xiv	LIST OF ABBREVIATIONS
ICG	International Crisis Group
ICID	International Commission of Inquiry on Darfur, Commission created
	by the UNSC to investigate war crimes and crimes against humanity in
	Darfur
ICRC	International Committee of the Red Cross
ICTJ	International Center for Transitional Justice (INGO)
ICTR	International Criminal Tribunal for Rwanda
ICTY	International Criminal Tribunal for the former Yugoslavia
IRIN	Integrated Regional Information Network, a UN news agency
JEM	Justice and Equality Movement, Darfurian rebel movement
JLOS	Justice Law and Order Sector of the Government of Uganda
	comprising, e.g. the Ministry of Justice, the Department of Public
	Prosecutions and the different courts
LJM	Liberation and Justice Movement, Darfurian rebel group, JEM splinter
LRA	Lord's Resistance Army (Northern Ugandan rebel group)
MSF	Médicins Sans Frontières
NAM	Non-Aligned Movement
NCHR	National Commission for Human Rights in Sudan
NDA	National Democratic Alliance, Sudanese opposition umbrella group
> TT 0.0	from east
NISS	National Intelligence and Security Service, Sudanese internal
NID A /N f	intelligence agency
NRA/M	National Resistance Army/Movement, former rebel group and now
NRF	government party in Uganda  National Position of Front alliance of IEM SLA factions and SEDA
NKF	National Resistance Front, alliance of JEM, SLA factions and SFDA
NRM	created after Abuja signature of SLA-MM
NSF	The political wing of the NRA National Salvation Front, Darfur rebel splinter group
OHCHR	Office of the High Commissioner for Human Rights
OIC	Organisation of Islamic Conference, multilateral organisation
OTP	Office of the Prosecutor (ICC Organ)
PFA	Popular Forces Army, Darfur rebel group of Arab tribes
PTC	Pre-Trial Chamber of the ICC
RDC	Resident District Commissioner, representative of the President in
	Uganda's districts
RLP	Refugee Law Project of the Makerere University School of Law
RPF	Rwandan Patriotic Front (the party in government in Rwanda)
SAF	Sudanese Armed Forces
SCCED	Special Criminal Court for Events in Darfur
SCSL	Special Court for Sierra Leone, hybrid court created by UN and
	Sierra Leone



#### LIST OF ABBREVIATIONS

XV

SFDA Sudanese Federal Democratic Alliance, former Darfur governor Ahmed

Diraige's party

SLA Sudanese Liberation Army (Darfurian rebel group)
SLA-AW SLA splinter around Mohamed Abdel Wahid
SLA-MM SLA splinter around Minnie Arka Minawi

SLA-Unity SLA splinter

SPLA Sudanese People's Liberation Army
SPLM Sudanese People's Liberation Movement

SPLM-N Sudanese People's Liberation Movement – North SPLM forces in

regions that remained with Sudan after Southern Sudan's independence

SRF Sudan Revolutionary Front, umbrella group of northern Sudanese

rebels including Beja Congress, JEM, SLM-AW, SLM-MM and

SPLM-N, founded November 2011

TDRA Transitional Darfur Regional Authority, an institution created after the

signing of the Darfur Peace Agreement to implement the provisions of

the Agreement

TFV ICC Trust Fund for Victims paying for rehabilitation projects in areas

affected by the crimes of ICC indictees

TJ Transitional justice

UFLD United Front for Liberation and Development

UHRC Uganda Human Rights Council

UN United Nations

UNHCHR United Nations High Commissioner for Human Rights
UNHCR United Nations High Commissioner for Refugees
UNHRC United Nations Human Rights Council in Geneva

UNLA Uganda National Liberation Army, the army of the Obote II regime

UNMIS United Nations Mission in Sudan

UNOCHA United Nations Office for the Coordination of Humanitarian Affairs

UNSC United Nations Security Council
UNSG United Nations Secretary-General

UPDA Uganda People's Democratic Army, northern Ugandan rebel

movement

UPDF Ugandan People's Defence Forces, Ugandan Army

VRWG Victims' Rights Working Group WHO World Health Organisation