ICSID Reports

Volume 20

The ICSID Reports provide an authoritative published collection of investor-State arbitral awards and decisions rendered under the auspices of the World Bank's International Centre for Settlement of Investment Disputes (ICSID), pursuant to other bilateral or multilateral investment treaties such as the North American Free Trade Agreement (NAFTA) and the Energy Charter Treaty (ECT) or involving investment contracts entered into by States. These decisions, which are fully indexed, make an important contribution to the growing body of jurisprudence on international investment law. The ICSID Reports are an invaluable tool for practitioners, scholars and government lawyers working in the field of public international law, investment treaty arbitration and international commercial arbitration, whether advising foreign investors or States. Volume 20 of the ICSID Reports focuses on Attribution of Conduct to the State, including an opening piece by ICSID Secretary-General Meg Kinnear regarding the investor-State application of the International Law Commission's Articles on Responsibility of States for Internationally Wrongful Acts and an overview of the international law on attribution in investment disputes by Professor Jorge E. Viñuales, Harold Samuel Professor of Law and Environmental Policy at the University of Cambridge. Volume 20 of the ICSID Reports includes summaries, digests and excerpts of decisions rendered between 2009 and 2020 in 16 cases involving States from across Africa, Asia, Europe and the Americas, reflecting the breadth of contemporary practice on the attributable conduct of State organs, State-owned entities and non-State actors in international investment law: Bayindir v. Pakistan, EDF v. Romania, Kardassopoulos v. Georgia, Hamester v. Ghana, Tulip Real Estate v. Turkey, Mesa Power v. Canada, Almås v. Poland, Flemingo DutyFree v. Poland, Saint-Gobain v. Venezuela, Ampal v. Egypt, Beijing Urban v. Yemen, Tethyan Copper v. Pakistan, Gavrilović v. Croatia, Unión Fenosa v. Egypt, Ortiz v. Algeria and Strabag v. Libya. Case summaries and digests are written upon the invitation of the Editors by arbitration practitioners and international law researchers.

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Volume

20

Cambridge University Press & Assessment 978-1-107-06067-8 — ICSID Reports Edited by Jorge Viñuales , Michael Waibel Frontmatter <u>More Information</u>

This volume may be cited as: 20 ICSID Rep

ICSID REPORTS

Reports of cases decided under the Convention on the Settlement of Investment Disputes between States and Nationals of Other States, 1965 and related decisions on international protection of investments

Volume

20

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Cambridge University Press & Assessment 978-1-107-06067-8 — ICSID Reports Edited by Jorge Viñuales, Michael Waibel Frontmatter <u>More Information</u>

CAMBRIDGE UNIVERSITY PRESS

University Printing House, Cambridge CB2 8BS, United Kingdom

One Liberty Plaza, 20th Floor, New York, NY 10006, USA

477 Williamstown Road, Port Melbourne, VIC 3207, Australia

314-321, 3rd Floor, Plot 3, Splendor Forum, Jasola District Centre, New Delhi - 110025, India

103 Penang Road, #05-06/07, Visioncrest Commercial, Singapore 238467

Cambridge University Press is part of the University of Cambridge.

It furthers the University's mission by disseminating knowledge in the pursuit of education, learning, and research at the highest international levels of excellence.

www.cambridge.org Information on this title: www.cambridge.org/9781107060678 DOI: 10.1017/9781107447493

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First published 2022

Printed in the United Kingdom by TJ Books Limited, Padstow Cornwall

A catalogue record for this publication is available from the British Library.

ISBN 978-1-107-06067-8 Hardback

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INTRODUCTION

Volume 20 continues the direction of travel set since Volume 18. It reports excerpts – rather than the full text – of 16 decisions of particular relevance for the topical focus of the volume, *Attribution of Conduct to the State*. Each decision is introduced in an extended summary prepared by a network of law firms and colleagues, following a protocol that excludes conflicts of interests. ICSID Secretary-General Meg Kinnear has kindly accepted our invitation to contribute an opening piece on "ARSIWA, ISDS, and the process of developing an investor–State jurisprudence". As in previous volumes, one of the editors has prepared a preliminary study on the topic of the volume.

This approach is intended to gather the most relevant decisions concerning a given topic of general interest in a single volume and provide authoritative analysis of the state of law on it. Our initial selection of topics, with Volume 18 devoted to defence arguments, Volume 19 to the meaning of investment, and Volume 20 to attribution of conduct to the State, hopes to cover a number of foundational aspects of investment law and arbitration before turning to more specialised issues. Over time, we plan to devote some more space within each volume to commentary and analysis, in the form of symposium contributions or elicited studies but also, possibly, of research articles submitted for peer-review and potential publication, as is the practice in academic and professional journals.

As in previous volumes, Volume 20 includes tables of cases reported in the volume and in the series, and a digest of issues arising from the 16 reported cases.

The year 2021 marks the twentieth anniversary of the adoption by the International Law Commission, in second reading, of the Draft Articles on Responsibility of States for Internationally Wrongful Acts, on 9 August 2001. It is also the year in which the last Special Rapporteur on this topic, Professor James Crawford, sadly passed away. As the Whewell Professor of International Law at Cambridge, a member of the International Law Commission, an influential scholar, practitioner and arbitrator and a Judge of the International Court of Justice, Professor Crawford's contribution to the field of international law is profound and enduring. Professor Crawford also served as Co-General Editor of the *ICSID Reports* from 2004 until 2012 (Volumes 6 to 16). This volume is dedicated to his memory.

Jorge E. Viñuales and Michael Waibel

Lauterpacht Centre for International Law University of Cambridge

EDITORIAL NOTE

The *ICSID Reports* contain decisions rendered by arbitral tribunals and *ad hoc* committees under the aegis of the International Centre for Settlement of Investment Disputes (ICSID) or of other arbitration institutions and/or rules.

Volume 1 contains, in addition to the Basic Texts of the ICSID system, decisions in cases commenced during the period 1972 to 1981. Volume 2 contains material relating to proceedings commenced between 1981 and 1983, and Volume 3 contains the first three proceedings commenced in 1984. Volume 4 contains the texts of decisions and awards relating to ICSID cases commenced between 1984 and 1992. Volume 5 contains available texts of decisions and awards for proceedings commenced between 1992 and 2000, and Volume 6 contains those commenced between 1995 and 2001. Volume 7 contains decisions and awards for arbitration proceedings commenced between 1997 and 2002. Volume 8 contains decisions and awards for arbitration proceedings commenced between 1996 and 2002. Volume 9 contains decisions and awards for proceedings commenced between 1990 and 2003. Volume 10 contains decisions and awards for proceedings commenced between 1998 and 2004. Volume 11 contains those for proceedings commenced between 2000 and 2002. Volume 12 contains decisions and awards for proceedings commenced between 2001 and 2003. Volume 13 contains decisions and awards for proceedings commenced between 1997 and 2004. Volume 14 contains decisions and awards for proceedings commenced between 1985 and 2004. Volumes 15, 16 and 17 contain decisions and awards for proceedings commenced between 2000 and 2005. Volume 18 contains decisions and awards for proceedings commenced between 2002 and 2017. Volume 19 contains decisions and awards for proceedings commenced between 1999 and 2013. Volume 20 contains decisions and awards for proceedings commenced between 2003 and 2017.

The awards and decisions in Volumes 1–17 are reproduced, to the greatest extent possible, in the form in which they were handed down. Editorial intervention is limited to the introduction of a summary and of a bold-letter rubric at the head of each case. These are followed by the full text of the original decision, if available, or its translation. No attempt has been made to tamper with the texts by purporting to correct any errors or to clarify obscurities of expression. Where only excerpts are available these have been reproduced. Any omission of material is indicated either by a series of dots or by the insertion of a sentence in square brackets stating the nature of the passage which has been omitted.

After Volume 17, the *ICSID Reports* follow a different format. Each volume has a thematic focus and includes scholarly commentary from the Editors and invited authors. Excerpts from approximately 20 cases are reported, with case summaries and digests written by invited practitioners and researchers. Each author has presented the broader context to the reported excerpt by summarising relevant

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EDITORIAL NOTE

decisions and by recording subsequent developments such as settlement or annulment. Minor or procedural decisions are in footnotes, whereas substantive decisions tend to be listed in the intituling and presented in a standalone digest. Volume 18 focused on defence arguments in investment arbitration. Volume 19 focused on the meaning of investment. Volume 20 focuses on attribution of conduct to the State.

Bold-letter headings preceding each case indicate the main points of law involved in the decision. These entries are also collected in a digest at the beginning of the volume.

The source of the material in Volumes 1–17 is indicated at the end of each case. Where the material has been published in more than one language, one publication in each language is listed. The language of the original decision is also mentioned. The source of the material in Volumes 18–20 is indicated in each volume's list of "Sources of reported decisions", at p. xviii in Volume 20.

Three tables are printed at the beginning of each volume: an alphabetical table of cases reported in the volume, a consolidated alphabetical table of all the cases so far reported and a digest of the cases reported in the volume.

Volumes 18–20 also include lists of abbreviations used in the volume and recommended short-form citations.

Earlier volumes contained a consolidated index. This has become impossible due to space considerations and thus, from Volume 11, the index is confined to the volume in question. The consolidated index for Volumes 1–10 is to be found at 10 *ICSID Reports* 453.

ACKNOWLEDGEMENTS

The permissions granted for the publication of the following texts are gratefully acknowledged.

Summaries were written by (in alphabetical order): Gabriela Alvarez-Avila, David L. Attanasio, Zeïneb Bouraoui, Damien Charlotin, Kyongwha Chung, Berk Demirkol, Colleen Devine, Alexander Ferguson, Jaime Gallego, José M. García Rebolledo, Oliver Hailes, Carlos Hernández Durán, Zachary Kady, Thomas F. Lane, Ofilio J. Mayorga, James McGlaughlin, Alice Osman, Robert Price, Devon Robertson, Felix Schaff, Eduardo Silva Romero, Vasuda Sinha, Anton A. Ware, Bart Wasiak and Rose Marie Wong.

Mr Oliver Hailes reviewed all summaries and prepared the Tables and Digest. Responsibility for the selection and content of the materials reported in this volume remains with the Editors.

Thanks are due to ICSID Secretary-General Meg Kinnear for kindly accepting the invitation to write the opening piece of Volume 20.

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ABBREVIATIONS IN VOLUME 20

BIT	Bilateral investment treaty	
ECT	Energy Charter Treaty, Annex 1 to the Final Act of	
	the European Energy Charter Conference (adopted	
	17 December 1994, entered into force 18 April	
	1998) 2080 UNTS 95	
ICSID	International Centre for Settlement of Investment	
	Disputes	
ICSID Additional Facility	ICSID Additional Facility Rules (April 2006)	
Rules	Schedule C, Arbitration (Additional Facility) Rules	
ICSID Arbitration	ICSID Rules of Procedure for Arbitration	
Rules	Proceedings (Arbitration Rules) (April 2006)	
ICSID Convention	Convention on the Settlement of Investment	
	Disputes between States and Nationals of Other	
	States (adopted 18 March 1965, entered into force	
	14 October 1966) 575 UNTS 159	
ILC Articles on State	International Law Commission, Articles on	
Responsibility (also	Responsibility of States for Internationally	
ARSIWA or ILC	Wrongful Acts, UNGA Res 56/83, UN Doc. A/RES/	
Articles)	56/83, 12 December 2001	
NAFTA	North American Free Trade Agreement (signed	
	17 December 1992, entered into force 1 January	
	1994) (1993) 32 ILM 289 and 605	
PCA	Permanent Court of Arbitration	
Salini test	Salini Costruttori SpA and Italstrade SpA	
	v. Kingdom of Morocco, Decision on Jurisdiction,	
	ICSID Case No. ARB/00/4, 6 ICSID Rep 400,	
	23 July 2001, para. 52	
UNCITRAL	United Nations Commission on International	
	Trade Law	
UNCITRAL Rules	United Nations Commission on International Trade	
	Law Arbitration Rules (adopted 28 April 1976)	
	UNGA Res 31/98, UN GAOR, 31st Sess, Supp No	
	17, UN Doc. A/31/17 (revised 2010 and 2013)	
VCLT	Vienna Convention on the Law of Treaties (adopted	
	23 May 1969, entered into force 27 January 1980)	
	1155 UNTS 331	

DIGEST OF CASES REPORTED IN VOLUME 20

Admissibility

Abuse of process – Whether resorting to four parallel arbitrations with the same factual matrix, same witnesses and many identical claims was abusive – Whether the nature of those parallel claims was identical – Whether pursuit of the same claim before different investment tribunals should be allowed – Whether an investor should make an election to resolve overlapping claims in parallel proceedings

Ampal v. *Egypt*, ICSID Case No. ARB/12/11, 20 ICSID Rep 406 (Berk Demirkol)

Attribution – Contract – Whether alleged breaches of a contract entered into by an investor's subsidiary and a State-owned entity were attributable to the State – Whether the alleged breaches of contract should be determined on the merits of the alleged breach of the standard of fair and equitable treatment

Saint-Gobain v. Venezuela, ICSID Case No. ARB/12/13, 20 ICSID Rep 360 (Ofilio J. Mayorga and José M. García Rebolledo)

Contract – Umbrella clause – Whether the tribunal could hear claims related to contractual breach under the BIT's umbrella clause

Gavrilović v. *Croatia*, ICSID Case No. ARB/12/39, 20 ICSID Rep 512 (Zachary Kady and Colleen Devine)

Contract – Whether the existence of a contract under municipal law was a matter of admissibility or merits

Tethyan Copper v. *Pakistan*, ICSID Case No. ARB/12/1, 20 ICSID Rep 453 (Oliver Hailes)

Corruption – Causation – Whether improper conduct in the performance of the investment was proved – Whether proven acts of corruption were causally linked to any right or benefit obtained by the investor – Whether proven acts of corruption were attributable to the investor

Tethyan Copper v. *Pakistan*, ICSID Case No. ARB/12/1, 20 ICSID Rep 453 (Oliver Hailes)

Equitable prescription – Whether the claims should be time-barred due to the 10-year delay in filing the claims

Kardassopoulos v. *Georgia*, ICSID Case Nos. ARB/05/18 and ARB/07/ 15, 20 ICSID Rep 141 (Bart Wasiak, Alice Osman and Anton A. Ware)

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Estoppel – Legality – Contract – Municipal law – Whether the State was estopped from objecting to the tribunal's jurisdiction *ratione materiae* under the BIT and the ECT on the basis that the concession and agreement could be void *ab initio* under municipal law

Kardassopoulos v. *Georgia*, ICSID Case Nos. ARB/05/18 and ARB/07/ 15, 20 ICSID Rep 141 (Bart Wasiak, Alice Osman and Anton A. Ware)

Exhaustion of domestic remedies – Whether there was an obligation to exhaust domestic remedies in the absence of an alleged denial of justice

Gavrilović v. *Croatia*, ICSID Case No. ARB/12/39, 20 ICSID Rep 512 (Zachary Kady and Colleen Devine)

Forum shopping – Parallel proceeding – Municipal law – Whether the claims were inadmissible because the investor had engaged in forum shopping – Whether the claims were inadmissible because the impugned acts were still being litigated in the domestic courts

Flemingo DutyFree v. *Poland*, PCA Case No. 2014-11, 20 ICSID Rep 326 (Vasuda Sinha and Felix Schaff)

Parallel proceedings – *Res judicata* – Bad faith – Claim-splitting – Whether the claims were inadmissible because the investor's subsidiary had pursued contractual claims in parallel arbitration proceedings

Unión Fenosa v. Egypt, ICSID Case No. ARB/14/4, 20 ICSID Rep 546 (Alexander Ferguson)

Procedure – Incidental or additional claim – Whether a claim was untimely if raised for the first time in the hearing on jurisdiction and merits – Whether there was sufficient opportunity for both parties to respond to the claim

Saint-Gobain v. Venezuela, ICSID Case No. ARB/12/13, 20 ICSID Rep 360 (Ofilio J. Mayorga and José M. García Rebolledo)

Representative claims – Whether claims may be asserted on behalf of a nonparty to the proceeding

Tulip Real Estate v. *Turkey*, ICSID Case No. ARB/11/28, 20 ICSID Rep 220 (Carlos Hernández Durán)

Annulment

Applicable law – Whether a court considering the vacatur or confirmation of an award should apply the law of its jurisdiction or the law of the seat of the arbitration

Mesa Power v. Canada, PCA Case No. 2012-17, 20 ICSID Rep 267 (Eduardo Silva Romero, David L. Attanasio and Rose Marie Wong)

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Failure to state reasons – ICSID Convention, Article 52(1)(e) – Attribution – ILC Articles on State Responsibility, Article 8 – Whether a tribunal failed to state reasons for concluding that a State-owned real estate developer was acting under the instruction or control of the State

Tulip Real Estate v. *Turkey*, ICSID Case No. ARB/11/28, 20 ICSID Rep 220 (Carlos Hernández Durán)

Manifest excess of powers – ICSID Convention, Article 52(1)(b) – Jurisdiction – Attribution – Whether a tribunal's determination on the merits despite lack of jurisdiction for want of attribution was a manifest excess of powers

Tulip Real Estate v. *Turkey*, ICSID Case No. ARB/11/28, 20 ICSID Rep 220 (Carlos Hernández Durán)

Municipal law – Misconduct affecting parties' rights – Exceeded arbitral power – Manifest disregard of the law – Interpretation – Deference – Whether a tribunal's allegedly erroneous factual findings or legal conclusions serve as grounds for vacating its award – Whether an award should be vacated on the ground that the tribunal misinterpreted the meaning of procurement – Whether an award should be vacated on the ground that the tribunal deferred to the State's decision-making in its renewable energy policy

Mesa Power v. Canada, PCA Case No. 2012-17, 20 ICSID Rep 267 (Eduardo Silva Romero, David L. Attanasio and Rose Marie Wong)

Procedure – Seat – ICSID Convention, Article 62 – Whether annulment proceedings may be conducted in a place different from the seat of ICSID absent agreement of parties

Saint-Gobain v. Venezuela, ICSID Case No. ARB/12/13, 20 ICSID Rep 360 (Ofilio J. Mayorga and José M. García Rebolledo)

Procedure – Stay of enforcement – Whether a stay of enforcement of the award should be lifted because the applicant for annulment failed to pay an advance on costs

Saint-Gobain v. Venezuela, ICSID Case No. ARB/12/13, 20 ICSID Rep 360 (Ofilio J. Mayorga and José M. García Rebolledo)

Procedure – Suspension of proceedings – Whether annulment proceedings should be suspended because the applicant for annulment failed to pay an advance on costs

Saint-Gobain v. Venezuela, ICSID Case No. ARB/12/13, 20 ICSID Rep 360 (Ofilio J. Mayorga and José M. García Rebolledo)

Procedure – Whether annulment proceedings should be suspended pending resolution of the application for revision of an award

Kardassopoulos v. *Georgia*, ICSID Case Nos. ARB/05/18 and ARB/07/ 15, 20 ICSID Rep 141 (Bart Wasiak, Alice Osman and Anton A. Ware)

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Serious departure from a fundamental rule of procedure – ICSID Convention, Article 52(1)(d) – Attribution – Evidence – Whether a tribunal disregarded critical evidence relevant to attribution

Tulip Real Estate v. *Turkey*, ICSID Case No. ARB/11/28, 20 ICSID Rep 220 (Carlos Hernández Durán)

Serious departure from a fundamental rule of procedure – ICSID Convention, Article 52(1)(d) – Interpretation – Right to a fair trial – VCLT, Article 31(3)(c) – Human rights – Whether human rights instruments were relevant to the interpretation of the concept of a fundamental rule of procedure

Tulip Real Estate v. *Turkey*, ICSID Case No. ARB/11/28, 20 ICSID Rep 220 (Carlos Hernández Durán)

Applicable law

Property – Municipal law – Whether issues related to property rights would be decided solely under municipal law or under both municipal and international law

Gavrilović v. *Croatia*, ICSID Case No. ARB/12/39, 20 ICSID Rep 512 (Zachary Kady and Colleen Devine)

Arbitrary or discriminatory measures

Whether the State applied the measures without a legitimate purpose

EDF v. *Romania*, ICSID Case No. ARB/05/13, 20 ICSID Rep 118 (Jaime Gallego)

Contract

Defence – Municipal law – Scope of rights – Unconscionability – Misrepresentation – Whether the concession and agreement through which the investment was made conferred rights to future pipelines – Whether the investors' rights were vitiated by virtue of contractual defences raised by the State – Whether the contractual defences of unconscionability, misrepresentation and lack of performance were supported by the evidence

Kardassopoulos v. *Georgia*, ICSID Case Nos. ARB/05/18 and ARB/07/ 15, 20 ICSID Rep 141 (Bart Wasiak, Alice Osman and Anton A. Ware)

Privity – Whether the State was bound by a contract entered into by a Stateappointed liquidator

Gavrilović v. *Croatia*, ICSID Case No. ARB/12/39, 20 ICSID Rep 512 (Zachary Kady and Colleen Devine)

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Puissance publique – Fair and equitable treatment – Expropriation – Umbrella clause – Whether treaty claims arising from contractual termination required acts performed in the exercise of *puissance publique* to constitute breach

Almås v. *Poland*, PCA Case No. 2015-13, 20 ICSID Rep 294 (Thomas F. Lane and Robert Price)

Costs

Costs follow the event – Legal fees – Arbitration costs – Whether the unsuccessful party was to pay the legal fees of the successful party – Whether the unsuccessful party was to pay the arbitration costs of the successful party

Unión Fenosa v. Egypt, ICSID Case No. ARB/14/4, 20 ICSID Rep 546 (Alexander Ferguson)

Costs follow the event – Whether the unsuccessful party should bear the arbitration costs

Tulip Real Estate v. *Turkey*, ICSID Case No. ARB/11/28, 20 ICSID Rep 220 (Carlos Hernández Durán)

Good faith – Whether the unsuccessful party should not be ordered to pay the successful party's costs because the former brought the proceeding in good faith

Ortiz v. *Algeria*, ICSID Case No. ARB/17/1, 20 ICSID Rep 571 (Damien Charlotin)

ICSID Additional Facility – Whether the losing party should bear the winning party's costs even where the winning party was only partly successful

Strabag v. Libya, ICSID Case No. ARB(AF)/15/1, 20 ICSID Rep 611 (Zeïneb Bouraoui)

Legal costs – Whether a party should be held responsible for its opponent's legal costs when their good faith claims were dismissed by the tribunal

Mesa Power v. Canada, PCA Case No. 2012-17, 20 ICSID Rep 267 (Eduardo Silva Romero, David L. Attanasio and Rose Marie Wong)

Loser pays – Good faith – Whether the loser-pays principle is accepted in investment arbitration – Whether the dispute had been brought by the investor in good faith

EDF v. *Romania*, ICSID Case No. ARB/05/13, 20 ICSID Rep 118 (Jaime Gallego)

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Loser pays – ICSID Convention, Article 61(2) – Discretion – Whether the State's share of costs should be reduced when the investors only recovered 2% of the compensation claimed

Gavrilović v. *Croatia*, ICSID Case No. ARB/12/39, 20 ICSID Rep 512 (Zachary Kady and Colleen Devine)

Third-party funding – Whether third-party funding should be taken into account in the award of costs

Kardassopoulos v. *Georgia*, ICSID Case Nos. ARB/05/18 and ARB/07/ 15, 20 ICSID Rep 141 (Bart Wasiak, Alice Osman and Anton A. Ware)

UNCITRAL Rules – Agreement – Costs follow the event – Reasonable conduct – Whether a tribunal should order the successful party to pay certain costs of the arbitration because of unreasonable conduct despite prior agreement that costs follow the event – Whether each party should bear its own costs – Whether the unsuccessful party should reimburse the successful party for its advance on costs

Almås v. *Poland*, PCA Case No. 2015-13, 20 ICSID Rep 294 (Thomas F. Lane and Robert Price)

UNCITRAL Rules, Article 40(1) – Costs follow the event – Circumstances of the case – Whether the circumstances allowed the tribunal to depart from the principle that costs should follow the event

Flemingo DutyFree v. *Poland*, PCA Case No. 2014-11, 20 ICSID Rep 326 (Vasuda Sinha and Felix Schaff)

Counterclaim

Jurisdiction – Consent – Municipal law – Standing – Whether the tribunal had jurisdiction to hear counterclaims – Whether consent to counterclaims was limited to treaty law or extended to contract and public law – Whether the State had standing to arbitrate the rights and obligations entered into by a territorial unit and its agencies under municipal law

Tethyan Copper v. *Pakistan*, ICSID Case No. ARB/12/1, 20 ICSID Rep 453 (Oliver Hailes)

Legality – Interpretation – Whether a legality requirement in a treaty definition gave rise to any obligation of the investor with corresponding liability

Tethyan Copper v. *Pakistan*, ICSID Case No. ARB/12/1, 20 ICSID Rep 453 (Oliver Hailes)

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Cambridge University Press & Assessment 978-1-107-06067-8 — ICSID Reports Edited by Jorge Viñuales , Michael Waibel Frontmatter <u>More Information</u>