

Immigrant Incorporation in East Asian Democracies

labor shortages and rapidly shrinking working-age populations, Japan, South Korea, and Taiwan shared restrictive immigration policies and exclusionary practices toward immigrants until the early 2000s. While Taiwan maintained this trajectory, Japan took incremental steps to expand immigrant services at the grassroots level, and South Korea enacted sweeping immigration reforms. How did convergent policies generate these divergent patterns of immigrant incorporation? Departing from the dominant scholarship that focuses on culture, domestic political elites, and international norms, this book shows the important role of civil society actors - including immigrants themselves - in giving voice to immigrant interests, mobilizing immigrant actors, and shaping public debate and policy on immigration. Based on more than 150 in-depth interviews and focus groups with over 20 immigrant communities, Immigrant Incorporation in East Asian Democracies examines how the civic legacies of past struggles for democracy shape current movements for immigrant rights and recognition.

Erin Aeran Chung holds the Charles D. Miller Chair in East Asian Politics at Johns Hopkins University. Her research has been supported by the Academy of Korean Studies, the Japan Foundation, and the Social Science Research Council. She is the author of *Immigration and Citizenship in Japan* (Cambridge, 2010).





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To Daelia, Walter, Nora, and EWC





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Conventions and Abbreviations

Chinese, Japanese, and Korean names are written according to East Asian convention (family name followed by given name) except in cases where authors have identified themselves with given names first in English-language publications. Transliteration of Chinese words follows the Pinyin system, Japanese words the standard Japanese romanization system, and Korean words the revised South Korean romanization system (that replaced the McCune–Reischauer system). I have made exceptions where individuals or organizations prefer a particular romanization and for commonly used place names (e.g., Tokyo instead of Tōkyō).

ABT Associação Brasileira de Toyohashi (Japan) AEA Adeyabeba Ethiopia Association (Japan)

AHRLIM Alliance for Human Rights Legislation for Immigrants and

Migrants (Taiwan)

AMC Ansan Migrant Center (Korea)

APFS Asian People's Friendship Society (Japan)
APRC Alien Permanent Resident Certificate (Taiwan)

ARC Alien Resident Certificate (Taiwan)

CCEJ Citizens' Coalition for Economic Justice (Korea)

CEDAW Convention on the Elimination of All Forms of

Discrimination against Women

CERD Convention on the Elimination of All Forms of Racial

Discrimination

CLA Council on Labor Affairs (Taiwan)
DPP Democratic Progressive Party (Taiwan)



> List of Conventions and Abbreviations xvi

DPRK Democratic People's Republic of Korea **EPS** Employment Permit System (Korea) **FEWA** Filipino EPS Workers Association (Korea)

FG focus group

HFCC Hyehwa-dong Filipino Catholic Community (Korea) **ICCPR** International Covenant on Civil and Political Rights **ICESCR**

International Covenant on Economic, Social and Cultural

Rights

IIEAD Immigrant Incorporation in East Asian Democracies Industrial and Technical Training System (Korea) **ITTP JCMK** Joint Committee for Migrant Workers in Korea

JFRV Joining Family Resident Visa (Taiwan)

Japan International Training Cooperation Organization JITCO

Korean Confederation of Trade Unions **KCTU**

KFSB Korean Federation of Small and Medium Businesses

Korea Immigration Service **KIS KMT** Kuomintang (Taiwan)

KTUC Korean Trade Unions Congress LDP Liberal Democratic Party (Japan)

Ministry of Internal Affairs and Communications (Japan) MIC

MOI Ministry of the Interior (Taiwan) Ministry of Justice (Japan and Korea) MOI MTU Migrants' Trade Union (Korea)

NIA National Immigration Agency (Taiwan)

NLD National League for Democracy (Burma/Myanmar)

OKA Overseas Korean Act

Philippine Overseas Labor Office POLO

Presbyterian Church in the Republic of Korea **PROK**

ROC Republic of China Republic of Korea ROK

SME small and medium-sized enterprises SMJ Solidarity Network with Migrants Japan **TASAT** TransAsia Sisters Association in Taiwan Technical Intern Training Program (Japan) TITP TIWA Taiwan International Workers' Association