

MILITARY JUSTICE IN THE MODERN AGE

Military justice systems across the world are in a state of transition. These changes are due to a combination of both domestic and international legal pressures. The domestic influences include constitutional principles, bills of rights and the presence of increasingly strong oversight bodies such as parliamentary committees. Military justice has also come under pressure from international law, particularly when applied on operations. The common theme in these many different influences is the growing role of external legal principles and institutions on military justice. This book provides insights from both scholars and practitioners on reforms to military justice in individual countries (including the UK, Canada, the Netherlands and Australia) and in wider regions (for example, South Asia and Latin America). It also analyses the impact of 'civilianisation', the changing nature of operations and the decisions of domestic and international courts on efforts to reform military justice.

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> MILITARY JUSTICE IN THE MODERN AGE

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on the British armed forces. One of the key conclusions of this book – which is to challenge the widely held assumption that human rights principles weaken effective military organisations and their operations – has profoundly influenced recent scholarship on military law. He has also published many articles on the influence of domestic and international human rights law on soldiers and the military.

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FOREWORD

HIS HONOUR JUDGE JEFF BLACKETT

Judge Advocate General of Her Majesty's Armed Forces (UK)

La guerre! C'est une chose trop grave pour la confier à des militaires. 1

There are some critics who might pray Clemenceau in aid when they suggest that military justice in the modern age is too serious a matter to be entrusted to the military. On the other hand it has been claimed that the civilianisation of military justice is part of the 'lawfare' or 'legal encirclement' which is hampering operational effectiveness.

There is no doubt that the greatest modern challenge to military justice comes from the pressure to civilianise. Many human rights groups argue that military justice is anachronistic in the modern age, where national citizens who serve in a state's armed forces are entitled to all of the rights and safeguards associated with an independent civilian justice system. And that has been reflected in the various levels of civilianisation of military justice systems around the world. However, it is also acknowledged that the military are distinct from other parts of society and that the work undertaken on a state's behalf requires a separate system of military law.²

It is difficult to conceive of an effective armed force, particularly one which deploys in the furtherance of its government's policy, without a separate system of justice or at least a system which acknowledges the unique nature of military service. Appreciating and understanding the military context is essential to the administration of justice in the military in peace or armed conflict or at home or abroad. Peter Rowe deals very succinctly with this issue when he writes, 'It should not be forgotten that the maintenance of discipline within the armed forces is as important in

¹ War is too serious a matter to leave to soldiers. As quoted in *Clemenceau and the Third Republic* (1946) by John Hampden Jackson, p. 228; this has also become commonly paraphrased as, war is too important to be left to the generals.

² House of Commons Select Committee on the Armed Forces Bill, Special Report of Session 2005–2006, Volume 1, Chapter 2.



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peacetime as it is during an armed conflict. Military Courts can have as important a role in both situations: human rights bodies and organisations should recognise this role.'

That said, there is always a tension where any element of military business is placed in the hands of civilians. Certainly, civilians generally provide the necessary independence and impartiality which might not otherwise be apparent. But it is also important that those civilians who operate in the system enjoy the confidence of both the military and the general public to ensure military justice is not perceived as a cover-up, on the one hand, or oppression, on the other. In the United Kingdom that civilian oversight is provided by civilian judge advocates who sit in both the civilian and military courts. Most are ex-military but they are selected and trained in exactly the same way as civilian judges. Additionally, the Court Martial was established as a standing court by the Armed Forces Act 2006, rather than the *ad hoc* courts martial which existed before 2009, and this also ensured independent judge advocates are much more involved in case management. This means they, and the military justice system, are able to withstand critical scrutiny as to fairness while still providing a system which supports operational effectiveness.

It is remarkable, but perhaps not unsurprising, that military justice systems around the world, each existing in very different operational and political contexts, are facing similar challenges. In this book Alison Duxbury and Matthew Groves have drawn together a number of expert contributors whose insight is invaluable in examining those challenges. It is an outstanding collection of essays which tackles head-on the civilian-military intersection, drawing on comparisons of several military justice systems, before examining the very important place of military justice within international law. It represents a compendium which will provide a useful reference for future debate. I commend it to all those involved, or interested, in the administration of military justice.

Royal Courts of Justice UK



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In the last few years, justice mechanisms in the military context have received much media attention. This is particularly apparent in the discussion surrounding the military commissions administered by the United States for detainees in the 'war on terror'. Such military commissions did not offer the full protections provided by the United States' Uniform Code of Military Justice (UCMJ), the statute that governs the trial of the offences, primarily by members of the armed forces of the United States, outlined in the code. While jurisdiction pursuant to the UCMJ permitted the trial of those suspected of violating the law of war, a deliberate choice was made to create an alternative process for people detained in the war on terror.

The aim of this book is not to examine these extraordinary measures (which have been covered in detail elsewhere), but rather to analyse another development, that is, the wide ranging reforms to military justice systems throughout the world that have taken place in the last few decades. In some states these reforms have resulted in adjustments to the existing military justice system, whereas in other states either a completely new system has been proposed or military justice has been incorporated into the civilian justice system. Many of these reforms have been the result of the influence of international law, not least international human rights law. The chapters in this book focus attention on the detail and significance of these reforms, which have rarely been the subject of detailed scholarly analysis.

This book originates in a symposium convened at the Melbourne Law School, University of Melbourne in November 2011, to commemorate ten years since the establishment of the Asia Pacific Centre for Military Law (APCML), a collaborative initiative between the Melbourne Law School and the Australian Defence Force Legal Service. The topic of the symposium was 'Military Justice in the Modern Age' and the aim was to gather both practitioners of military law and academics to discuss some of the challenges faced by military justice systems. This book is based in part on the papers presented at that symposium.

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