

### **Contested Learning in Welfare Work**

Drawing on the field of cultural historical psychology and the sociologies of skill and labour process, *Contested Learning in Welfare Work* offers a detailed account of the learning lives of state welfare workers in Canada as they cope, accommodate, resist, and flounder in times of heightened austerity. Documented through in-depth qualitative and quantitative analysis, Peter H. Sawchuk's analysis shows how the labour process changes workers, and how workers change the labour process, under the pressures of intensified economic conditions, new technologies, changing relations of space and time, and a high-tech version of Taylorism. Sawchuk traces these experiences over a seven-year period (2002–2009) that includes major work reorganization and the recent global economic downturn. His analysis examines the dynamics among notions of de-skilling, re-skilling, and up-skilling, as workers negotiate occupational learning and changing identities.

Peter H. Sawchuk is a professor of adult education, sociology, and industrial relations at the University of Toronto. He studies, writes, and teaches in the areas of adult learning theory, the sociology and psychology of work, and Marxist political economy.



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By Christopher James Tinkler



# Contested Learning in Welfare Work

A Study of Mind, Political Economy, and the Labour Process

PETER H. SAWCHUK

University of Toronto







Shaftesbury Road, Cambridge CB2 8EA, United Kingdom

One Liberty Plaza, 20th Floor, New York, NY 10006, USA

477 Williamstown Road, Port Melbourne, VIC 3207, Australia

314-321, 3rd Floor, Plot 3, Splendor Forum, Jasola District Centre, New Delhi - 110025, India

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In memoriam,
Alex & George



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#### Series Foreword

This series for Cambridge University Press is widely known as an international forum for studies of situated learning and cognition. Innovative contributions are being made by anthropology; by cognitive, developmental, and cultural psychology; by computer science; by education; and by social theory. These contributions are providing the basis for new ways of understanding the social, historical, and contextual nature of learning, thinking, and practice that emerges from human activity. The empirical settings of these research inquiries range from the classroom to the workplace, to the high-technology office, and to learning in the streets and in other communities of practice. The situated nature of learning and remembering through activity is a central fact. It may appear obvious that human minds develop in social situations and extend their sphere of activity and communicative competencies. But cognitive theories of knowledge representation and learning alone have not provided sufficient insight into these relationships. This series was born of the conviction that new exciting interdisciplinary syntheses are under way as scholars and practitioners from diverse fields seek to develop theory and empirical investigations adequate for characterizing the complex relations of social and mental life, and for understanding successful learning wherever it occurs. The series invites contributions that advance our understanding of these seminal issues.

> Roy Pea Christian Heath Lucy A. Suchman

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Across these acknowledgements all the usual disclaimers about any errors being my own responsibility apply.



#### **Abbreviations**

ASAP Automating Social Assistance Project

BA Basic Allowance

BNA Basic Needs Allowance

BTP Business Transformation Project

BU Benefit Unit

BUH Benefit Unit History

CIMS Comprehensive Income Maintenance System

CPO Case Presenting Officer

CPP Common Purpose Procurement

CUPE Canadian Union of Public Employees (Ontario)
CVP Consolidated Verification Process Worker

CWT Caseworker Technology
ERO Eligibility Review Officer
EVP Eligibility Verification Process

ISAMF Integrated Social Assistance Monitoring Framework

ISU Intake Screening Unit LBE Local Business Expert

MAIN Municipal Assistance Integrated Network MSAP Modernizing Social Assistance Project

ODSP Ontario Disability Support Program (welfare assistance

for those with disability)

OMSSA Ontario Municipal Social Services Association OPSEU Ontario Public Sector Employees Union

OWP (OW) Ontario Works Program (general welfare assistance)

OWT Ontario Works Technology
PA Participation Agreement
PNA Personal Needs Allowance
PUE Permanently Unemployable

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xviii Abbreviations

PV Priority Verification RBC Re-Budget Calculation

SAMO Social Assistance and Municipal Operations Branch

SDMT Service Delivery Model Technology

SIR System Investigation Report

SSAS Social Service Access Site (Algoma)

SSWCC Social Services Workers Coordinating Committee,

CUPE-Ontario

TCB Transition Child Benefit

WAYS Web Access to Your Services (Toronto)
WFCD Welfare Fraud Control Database