

Index

- accessibility, 25, 53, 133, 169, 182,
 185–186, 207–208
- Advocacy Coalition Framework (AFC),
 20, 48, 87, 109, 127, 129
- African American/Black community, 9,
 181–182, 185, 187
- agenda setting, 18, 74, 137, 155,
 163–165, 170, 175, 179
- agriculture, 11, 28–29, 33, 37, 70, 88,
 181, 191–193, 195, 197, 202
- authority, 62–63, 83, 140–141, 150,
 168–169, 174, 179
- beliefs. *See also* worldviews, *See also*
 risk perceptions
 causes/causal understanding, 18–20,
 93, 100–101, 106–108, 110–111,
 170–171, 173, 179, 187, 196, 204
 policy preferences, 26, 85, 87–98,
 100–102, 104, 106–110, 119–120,
 127, 129, 134–135, 170–171, 196,
 203–204
 problem severity, 4, 18–20, 26, 84,
 94, 96, 100–101, 108–111,
 170–173, 204
- Big Thompson Flood of 1976, 35, 98
- Big Thompson River, 33, 35
- Boulder
 damages, 34–35, 37, 44, 53, 56, 75, 80
 learning, 44, 80, 149–150
 policy change, 43, 52, 135
 resilience, 43–44, 71, 73, 160–161
 resources, 63, 65, 73, 75, 160
- Boulder Creek, 35
- business, 31, 53, 56–57, 70, 88, 121,
 133–134, 202
- capacity
 administrative, 25, 48–49, 72–73,
 80, 159, 182, 185, 196
- civic, 48–49, 73–74, 161, 191
 financial, 25, 48, 65–72, 74, 76, 159,
 161, 167, 193
 human, 49, 61, 73–74, 80, 161, 193
 pre-disaster, 64, 150, 210
 technical, 74–75, 159, 161
- citizen, 26, 97, 120
- climate, 4, 7, 15–16, 29, 34, 181, 196
- climate change, 1, 15–17, 27, 91, 108,
 127, 196, 199–200, 205
- coalition (defined), 128–129
- coalitions
 advocacy, 128–129
 advocacy coalitions, 131, 174
 ally networks, 128
 coalition emergence, 129–131, 136
 coordination networks, 128
 neighborhood groups, 131–133, 135,
 183
- coastal areas, 11, 15, 17, 181
- Colorado Resiliency Framework, 42
- community-scale framework, 4, 25,
 159–161, 165, 177, 205, 207
- conflict, 128, 140–142, 170, 205
- culture, 26, 73, 87–98
- damages
 businesses, 35, 47, 51–52, 55, 57
 housing, 51, 53, 56–57, 70–71, 84,
 108, 187
 parks and open space, 53, 60
 public infrastructure, 35, 52–53,
 55–56, 68, 92, 186
 river corridors, 7, 60, 96
- decision-making, 26, 48–49, 53, 61,
 72–74, 84, 100, 127, 137, 139,
 156, 164, 173, 175, 179–180,
 208
- deliberation, 164–165, 169–170, 173,
 175–176

- demographics, 2, 25, 34, 83, 88–89, 174, 183, 185
- Dillon's Rule, 25, 62, 169, *See also* Home Rule
- disaster cycle
 - emergency response, 1, 3, 11–13, 24, 52, 61, 73, 139, 156, 166, 168, 198
 - hazard mitigation, 11–13, 71, 120
 - long-term recovery, 11–12, 44, 49, 61, 71, 103, 180, 183, 198, 204
 - preparation/preparedness, 11, 13, 17, 24, 72, 94, 129, 155, 182, 197, 199, 207–208
- disaster management, 11, 15, 103, 168, 182, 190
- disaster policy subsystem (defined), 12–13, 129, 131, 134
- disaster recovery planning process, 130–131, 134–135, 179, 204, 208
- drivers
 - of learning, 3, 23, 191, 204
 - of policy change, 8, 23–24
 - of risk, 16, 84
 - of trust, 106
 - of vulnerability, 91
- drought, 1, 9, 27, 91, 196, 199–200
- economic
 - development, 69, 193
 - sectors, 28–33, 60, 88, 181
- ecosystems, 9, 31, 52
- education, 16, 33, 74, 94, 102, 126, 172, 181, 185, 199, 210
- employment, 29
- engineering, 9, 23, 44, 75, 192–193, 196
- environmental organizations, 192–194, 196
- Estes Park
 - damages, 54–56, 96, 135
 - learning, 149–150
 - policy change, 66, 70–71
 - resilience, 160–161
 - resources, 54, 63, 66, 149–150
- European Union
 - EU Flood Directive, 190
 - intergovernmental relationships, 190–191, 193, 195–196
 - Solidarity Fund (EUSF), 190
- evacuation, 37, 198, 201
- Evans
 - damages, 38, 56–57, 65, 93, 108, 122
 - learning, 122, 149–150
 - policy change, 70–73, 122
 - resources, 75, 126, 142, 149–150, 185
- experts
 - engagement, 75, 119, 131–134, 170–171, 173
 - external, 74, 101, 119
 - local, 35
 - policy, 5
 - risk perception, 95
 - technical, 4, 74, 127, 180
- faith-based organizations, 17, 53, 208
- families, 10, 48, 56, 71, 188
- farmers, 9, 193–194, 196
- federal government
 - Army Corps of Engineers (Corps), 8–9, 184
 - Community Development Block Grant Disaster Recovery (CDBG-DR) program, 70–71, 142, 183
 - congress, 9, 13–14, 54, 143, 182–183
 - Department of Homeland Security (DHS), 14–15, 143, 182
 - Department of Housing and Urban Development (HUD), 52, 70–71, 183
 - Federal Emergency Management Agency (FEMA), 10, 13–15, 24, 49, 51, 65, 68–70, 72, 76, 97, 100–102, 148, 168, 182–184, 188, 199
 - National Guard, 37, 39–40, 139, 168
 - National Park Service (NPS), 28, 33, 51, 54–55, 88
 - Small Business Administration (SBA), 71
 - U.S. Global Change Research Program, 16
- federalism, 13, 139, 182, 190
- flood management, 8–10, 35, 102, 119, 190–196
- focusing event, 12, 35, 155–156
- framework. *See* community-scale framework
- Front Range, 27–28, 36, 38, 84

- Germany, 190–191
 grant funding, 43, 71, 73, 80, 208
 Great Flood of 189434–35
 Greeley
 damages, 53, 56, 65
 learning, 80
 policy change, 66, 73
 resilience, 160
 resources, 73
- hazard (defined), 91
 hazards
 climate-driven, 15, 91, 181
 COVID-19, 91, 202–203
 earthquakes, 13, 84, 90, 101
 floods, 1, 15, 27, 34, 47, 91, 93, 187
 tornados, 13, 23, 91
 tsunamis, 13, 84
 wildfires, 1, 27, 34, 90, 196–201, 208
 health, 16, 24, 90, 198, 208
 ecological, 52, 143, 160
 public, 52, 203, 208
 history, 7, 26, 28, 35–36, 73, 83, 91,
 181, 183, 191–193, 196, 200
 Home Rule, 25, 62–63, 169
 housing. *See also* damages
 affordable housing, 54, 56–57,
 70–71, 91
 mobile homes, 38, 56–57, 92, 108
 Hungary. *See also* Tisza River
 beliefs, 195–196
 environmental organizations,
 192–194
 history of flooding, 181, 191–192
 local officials, 192–194, 196
 national government officials, 194,
 196
 openness, 194
 Vásárhelyi Terv Továbbfejlesztési
 (VTT), 194–195, 204
 Hurricane Irene, 57
 Hurricane Joaquin
 damages, 186–187
 FEMA, 188
 home ownership, 187–189
 risk perception, 187–189
 Hurricane Katrina
 damages, 10, 181–182
 inequities, 11, 182–185
 participatory processes, 182–184
 immigrants, 88, 210
 income, 33–34, 56–57, 63, 91, 122,
 182, 185, 187–188, 199
 inequities, 9, 11, 47, 56, 133, 181–182,
 184–186
 information. *See also* media
 acquisition, 76, 86, 110, 171–172
 dissemination, 2, 4, 25, 101, 105,
 171, 175, 180, 198–199, 209–210
 infrastructure
 power, 35, 39, 55–56
 transportation, 13, 53–55, 66, 84,
 120, 172
 waste and wastewater, 39, 54–56,
 66, 72, 84, 92, 160
 insurance, 51, 62, 106, 131, 166
 intergovernmental relationships
 coercive, 140–141, 149, 179
 collaboration, 4, 43, 143, 150, 169,
 179
 cooperative, 141, 150, 169, 179
- Latino/Latina/Latinx/Hispanic
 community, 33
 leadership, 25, 72, 156, 167, 184, 207
 learning. *See also* policy failure
 double-loop learning, 19–20, 163
 government learning, 76–80, 137,
 149–150, 163, 179, 199
 instrumental learning, 141, 149, 165
 lesson drawing, 19–20
 organizational learning, 149
 policy learning, 4, 20, 24, 75, 155,
 164, 171, 175–177, 189
 policy-oriented learning, 20, 163
 political learning, 165, 177
 single-loop learning, 19–20, 163
 social learning, 20, 76, 101, 149,
 164–165
 social policy learning, 20
 legislation, 13–14, 183, 190, 203
 livelihoods, 7, 9, 47–48, 156
 local government. *See also* mayors
 autonomy, 4, 25, 62, 141, 168–170,
 174, 179–180
 council or commission, 95, 134–135,
 194
 county, 29, 39–40, 43–44, 55, 70, 159
 local officials
 councilors, 103

- mayors, 103, 105–106, 111, 143, 172, 182, 192–194
- staff, 62, 64, 72–73, 92, 96–97, 105, 120, 172, 193, 209
- Longmont
 - damages, 60
 - learning, 149
 - policy change, 66–71
 - resilience, 71, 160
 - resources, 63, 66, 73
- Loveland
 - damages, 40, 55
 - learning, 80, 150
 - policy change, 66
 - resilience, 160
 - resources, 66, 73, 150
- Lyons
 - damages, 53–54, 56–60, 65, 69, 73, 80, 97, 122, 161
 - learning, 80, 115, 122, 137
 - policy change, 76, 122, 135, 161
 - resilience, 135, 160
 - resources, 64, 73, 142
- maps
 - floodplain, 74, 95, 122, 190
 - GIS, 167
 - hazard, 210
- media
 - newspaper, 95, 103, 121
 - social media, 101, 103, 121
- migration, 9, 28
- Mississippi River, 8, 11, 192
- Netherlands, 191
- nongovernmental organizations (NGOs), 8, 13, 53, 71–72, 101, 131, 164, 166–167, 184, 209–210
- oil and gas, 33, 88, 181
- outreach, 159, 209
- Paradise Long-term Community Recovery Plan, 201
- parks and open space, 31, 66–68, 104–105, 109, 122, 131, 134–135, *See also* damages
- redesign, 77
- participatory processes. *See also* stakeholders, *See also* information
 - dissemination, *See also* disaster recovery planning process
 - collaborative governance process, 171
 - neighborhood meetings, 121, 130, 209
 - public engagement, 74, 101, 110, 119–120, 126, 165, 172–173, 203
 - public hearings, 102
 - public meetings, 101–102, 119, 171
 - task force, 80, 121–125, 133–134, 137
 - participatory processes
 - collaborative governance process, 128–131
 - policy change. *See also* reimbursement
 - emergency warning, 35
 - financial policies, 77, 145, 163
 - floodplain, 66, 74, 109, 135, 172
 - housing, 70–71, 185
 - infrastructure, 66, 70, 77
 - parks, 66, 109
 - personnel, 35, 72, 77, 208
 - procurement, 48, 63, 68, 75–76, 142–143, 208
 - policy change (defined), 75
 - policy failures, 14, 23, 72, 76, 164, 182, 196, 201
 - policy subsystem. *See* disaster policy subsystem
 - population, 9, 15, 17, 29–34, 63, 91, 97, 175, 181, 185, 188–189, 200
 - poverty, 181–182
 - power (political), 25, 130, 133, 141, 207
 - preparedness. *See* disaster cycle
 - private sector, 42, 166, 210
 - privatization, 184, 186
 - property, 1, 7, 12, 90, 93, 110, 143, 156, 160, 168, 172, 197–198
 - public protest, 192
 - Punctuated Equilibrium Theory (PET), 48
 - race, 9, 11, 33, 182, 185–186, 236
 - recreation, 1, 29, 33, 53, 57–60, 69
 - reimbursement, 15, 48, 63, 68–70, 76, 141, 144, 149, 165–166, 169, 202
 - resilience
 - community resilience, 23–24, 36, 42–44, 135, 161, 208

- resilience (cont.)
 ecological resilience, 160
 fiscal resilience, 160
 infrastructure resilience, 23, 44, 160, 208
 resilience-building, 5, 23–25, 44, 49, 61, 70–72, 103, 180, 206
 social-ecological resilience, 23
 resource mobilization, 48–49, 53, 76, 167, 185
 resources
 administrative, 25, 66, 159, 166–167
 budget reserves, 49, 209
 civic, 66, 159, 166
 external, 2–3, 25, 49, 61–62, 66–69, 75, 143, 145, 159, 161, 164, 166–167, 174, 182–183, 185, 192, 195, 203
 financial, 25, 48–49, 61, 64–66, 69, 76, 142, 160, 166, 182, 187, 210
 human, 64, 73, 80, 164
 internal, 2, 25, 62, 66, 75, 141–142, 167, 169, 174, 182
 technical, 25, 48–49, 64–66, 160, 166–167, 182, 210
 response. *See* disaster cycle
 risk
 future, 4, 7–8, 16–18, 23, 90, 93, 100, 106, 109, 187, 198–199
 perceptions, 4, 18, 84–86, 91, 100, 105–106, 109–110, 175, 186–189, 196–200, 204, 210
 reduction, 15, 17, 23, 75, 130, 149, 199–200, 210
 security, 91, 182, 188
 social capital, 26, 74, 87–98, 104, 116, 128, 130, 208
 St. Vrain River, 33, 121
 Stafford Act, 13–15, 62, 68, 140, 168, 182
 stakeholders
 external, 72, 115–116, 149, 173
 internal, 64, 74, 96, 103, 119, 149, 161, 174, 177, 180, 209
 State of Colorado
 Colorado Resiliency Office (CRO), 42, 148
 Department of Local Affairs (DOLA), 42, 71
 Department of Natural Resources (DNR), 143
 Department of Transportation (CDOT), 40, 52, 55
 General Assembly, 42, 148
 Governor, 37, 42, 148
 National Guard, 39–40
 Taxpayer Bill of Rights amendment (TABOR), 63, 169
 taxes and fees, 66, 169
 technology, 1, 17, 29, 193, 205
 Tisza River, 191–196
 tourism, 34, 51–52, 54, 60, 96, 181
 transparency, 105, 122, 195
 trauma, 11, 27, 97, 120, 189
 trust
 in local officials, 74, 84, 86, 94, 101–106, 110–111, 119, 150, 171–172, 187, 198
 in nongovernmental officials, 104
 in other community members, 74, 104, 131, 198
 urbanization, 15
 variation, 3, 92, 137, 167, 180
 vulnerability, 7, 15–16, 18, 25, 91, 93, 156, 163, 182, 185, 188
 wealth, 16, 185–188
 wildfires
 California, 196, 199–200, 203–204
 California, 181
 Camp Fire, 200, 203
 Colorado, 27, 34, 42, 70, 148, 197
 Marble Cone, 200
 Paradise, California, 203–204
 risk perceptions, 197–198, 200, 204
 worldviews
 deep core beliefs, 87–98, 176
 ideology, 88, 111, 129, 197
 new ecological paradigm, 90