#### CONQUEST IN CYBERSPACE

The global Internet has served primarily as an arena for peaceful commerce. Some analysts have become concerned that cyberspace could be used as a potential domain of warfare, however. Martin C. Libicki argues that the possibilities of hostile conquest are less threatening than these analysts suppose. It is in fact difficult to take control of other people's information systems, corrupt their data, and shut those systems down. Conversely, there is considerable untapped potential to influence other people's use of cyberspace, as computer systems are employed and linked in new ways over time.

The author explores both the potential for and limitations to information warfare, including its use in weapons systems and in command-and-control operations as well as in the generation of "noise." He also investigates how far "friendly conquest" in cyberspace extends, such as the power to persuade users to adopt new points of view. Libicki observes that friendly conquests can in some instances make hostile conquests easier or at least prompt distrust among network partners. He discusses the role of public policy in managing the conquest and defense of cyberspace and shows how cyberspace is becoming more ubiquitous and complex.

Martin C. Libicki, a senior policy analyst at the RAND Corporation since 1998, works on the relationship between information technology and national security. He has written numerous monographs on the subject, notably What Is Information Warfare, The Mesh and the Net: Speculations on Armed Conflict in a Time of Free Silicon, and Who Runs What in the Global Information Grid. Dr. Libicki is also the editor of the RAND textbook New Challenges: New Tools for Defense Decisionmaking. His most recent assignments at RAND have been to generate novel information system capabilities for counterinsurgency and to develop a post-9/11 information technology strategy for the U.S. Department of Justice and the Defense Advanced Research Projects Agency's (DARPA) Terrorist Information Awareness program; to conduct an information security analysis for the FBI; to investigate targeting strategies of al Qaeda; and to assess the CIA's research and development venture, In-Q-Tel. He previously worked at the National Defense University, was on the Navy Staff as program sponsor for industrial preparedness, and was a policy analyst for the Government Accountability Office's Energy and Minerals Division. Dr. Libicki received his Ph.D. from the University of California at Berkeley in 1978.

# Conquest in Cyberspace

# National Security and Information Warfare

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The RAND Corporation



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James Mulvenon suggested that we work together on a project to define exactly what information warfare (IW) is. The trick in such endeavors is to hew to the art of the technically possible, without, at the same time, basing theory on the evanescent characteristics of today's information technology. Chapters 2, 3, and part of 11 arose from our joint work. We also worked together on another project that looked at what light a theory of command and control could shed on information warfare. Chapter 5 reflects that work.

David Frelinger arranged for us to think systematically about what an information warfare attack on an integrated air defense system (IADS) would look like. The question was prompted by inquiries over whether one could quantify the effects of information warfare on an IADS with as much confidence as one could for the effects of electronic or physical warfare. Short answer: no. Chapter 4, which deals broadly with information warfare against critical systems, grew out of the initial efforts to explain why not.

Laurent Murawiec led me into other chapters of the manuscript through a joint project that looked for a theory of command and control

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