DRIVING INNOVATION

Driving Innovation reveals the dynamics of intellectual property (IP) as it drives the innovation cycle and shapes global society. The book presents fundamental IP concepts and practical legal and business strategies that apply to all innovation communities, including industry, nonprofit institutions, and developing countries. How does IP balance the exclusive rights of innovators with public demand for access to their innovations? How can organizations manage IP strategically to meet their goals? How do IP strategies play out on the global stage? The answers draw on the author's broad experience, news headlines, and precedent-setting lawsuits relating to patents, trademarks, copyright, and trade secrets – from biotechnology to the open source movement. General readers and students will welcome the lively overview of this complex topic, while executives and practitioners can gain new insights and valuable approaches for putting ideas to work, navigating within or changing the global IP system to expand innovation.

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To my family

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DRIVING INNOVATION

INTELLECTUAL PROPERTY STRATEGIES FOR A DYNAMIC WORLD

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Foreword

Innovation is the creative lifeblood of every country. One of my proudest accomplishments as a United States Senator was to help promote innovation in my country by bringing about the passage of the Bayh-Dole Act of 1980. The Bayh-Dole Act gave universities ownership and control of government-funded inventions that are balanced by restrictions to ensure that the public would benefit from the research. The resulting system has borne fruit beyond my dreams over the past 25 years. The law tapped into a basic truth – that society can benefit from creativity only if a properly balanced legal and institutional framework is in place to drive innovation forward. In particular, a special framework is required to bring publicly funded innovations out into the commercial marketplace so they are broadly accessible. Without such a framework, government-owned inventions gathered dust. With the right system, the benefits of academic creativity have washed across the globe in the form of new medicines, foods, materials, and information technology.

In this book, Michael Gollin explores the same fundamental concept the process by which individual creativity leads to social progress is one that requires careful balancing of private control with public access, within an elaborate infrastructure of intellectual property. The intellectual property system has grown and changed over the centuries through legal reforms as well as business and technical innovation. Moreover, globalization has brought us to a time when creativity and innovation have an impact on everyone, rich and poor, in every nation. Intellectual property affects that process in important and complex ways, and we need a guide to help us understand it. This book fills that need. This book outlines the rise of intellectual property into a system that drives innovation in corporations and universities, in artists' studios and farmers' fields, around the world. It also offers practical strategies for working within the system to foster innovation, and some guidance on standards for reforming the system to maintain the balance so crucial to society, the balance between private control and public access.

This book can help us follow such strategies to keep the engine of innovation going and the orchard growing, so individuals can work together in creative communities to find new ideas, develop them into products, and bring them out into the marketplace, until they are broadly available. х

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Without the necessary knowledge and skills, we fail, the brakes go on, and the trees come down.

Those of us who care about innovation know that we need to keep an eye on the big picture – including international and national intellectual property laws and public funding – while also working to support the individual creative and entrepreneurial acts that, together, lead to the benefits of innovation. I am pleased to introduce you to this book because it will help you do both. It is also a good read, with many stories that simplify the complex topic with clear examples and illustrations based on the author's extensive practical experience. Enjoy it.

> The Honorable Birch Bayh United States Senator 1963–1981

Preface

I wrote this book with the goal of helping people understand our intellectual property system as a human endeavor, a social and economic force that drives innovation, a manifestation of creativity and trade, a sometimes crude balance between exclusivity and access, and a topic worthy of study, teaching, learning, and practice. My hope is that such understanding can lead people from crude generalities about what's good or bad about the system, toward more productive pursuits like how to make it work better.

Writing the book has also helped me understand the larger significance of my work as a patent attorney, in a global context, along the arc of history. Since finishing law school in 1984, my career has involved helping clients put their ideas to work, mainly pharmaceutical, biotechnological, and other industrial companies and universities from the U.S., Europe, and Japan, by obtaining patents, registering trademarks, licensing rights, and arguing about them in court. I learned to see intellectual property law as the invisible infrastructure of innovation, underlying most of modern society. I also spent a few years practicing environmental law and saw firsthand how the promise at the leading edge of innovation can lead to problems at the trailing edge, and I have long been disturbed by that contradiction.

Since about 1990, I have had the opportunity to see how intellectual property affects widely different communities around the world – participating in negotiations about biodiversity between Fijian villagers and a pharmaceutical company, cross-legged on straw mats drinking kava kava with tribal officials; waiting for the generator to kick on each time there was a power outage during a presentation to plant breeders and other agricultural researchers in Nigeria; working with researchers in developing countries suffering from malaria and subject to military unrest, authoritarian oversight, and lack of funds; witnessing the contrast between technology haves and have-nots, side by side in India; marveling at how the most modern genomic sequencing technology can help traditional herdsmen in Kenya cure their livestock.

My broad interest in the impacts of innovation on our global community led me into writing, teaching, and public service. These activities have allowed me to go beyond the practice of law (with its fierce duty to individual clients and attention to minute detail), so that I could look for larger

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truths. I developed an intellectual property curriculum for professionals in developing countries and used it in India, Kenya, Tanzania, Cote d'Ivoire, Nigeria, Syria, and elsewhere. Since 2000, I have taught IP management to MBA students at Georgetown University with co-professor Leo Jennings, and I am no longer surprised at how quickly they go from not knowing a trademark from a copyright to producing a comprehensive report on the intellectual property of a selected major corporation, giving sound management advice that may not even have occurred to executives within the company. I continue to learn concepts and strategies from established masters, clients, colleagues, and students around the world.

The global need for practical assistance with intellectual property matters has led me to take on pro bono projects. In 2002, to fill that need, I founded a nonprofit organization that helps developing country organizations find IP professionals who can represent them on a volunteer basis. That organization, Public Interest Intellectual Property Advisors (PIIPA, www.piipa.org), is based on the conviction that all people, regardless of their sophistication and financial means, should have the benefit of good counsel on how IP issues affect them, and how they can use IP principles to help them meet their own goals.

Writing this book, then, was a logical extension of such activities, a way to extract fundamental concepts and dynamics of intellectual property, to outline practical strategies that organizations can use in managing it, and to convey the stakes involved in the ongoing policy debates about reforming the IP system around the world.

Acknowledgments

John Berger saw the book concealed in my original proposal and patiently encouraged me to complete it. My law school professor Michael Baram introduced me to John, and for 25 years has mentored me in the law and beyond. My father, Prof. Richard Gollin, diligently edited the manuscript, expecting nothing but clear ideas and precise language. Others helped edit, including my wife, Jill Dickey, and my mother, Prof. Rita Gollin.

I am particularly grateful to my co-professor Leo Jennings, whose fresh approach to IP management and legal issues always keeps me on my toes. Leo's ideas are most apparent in Part Three, which roughly tracks the course that we first taught in 2000. Our Georgetown MBA students contributed ideas, too.

For crucial guidance at the formative proposal stage, I thank my brother-in-law Stephen Marshak, Adam Bellow, Richard Razgaitis, the originator of patent strategies Stephen Glazier, Scott Turow, Richard Zacks, Madison Bell, John Barton, and Michael Lyon, who also helped edit. Mark Lerman and Dan Armstrong provided valuable insights about innovation in drama and classical music. Graham Dutfield, Simon Best, Scott Miller, Mike Polacek, Anil Gupta, Geoff Tansey, and brother Jim Gollin all shared their perspectives. Other ideas were inspired by clients, including the University of California, the J. Craig Venter Institute, and the Bill & Melinda Gates Foundation.

Historical materials regarding Venice were helpfully provided by Cesare Bosman and colleagues at the patent firm of Studio Torta, and by the Archives of the City of Venice, and hieroglyphic help came from Serge Rosmerduc of the Université Paris 8. Katherine Boyle enthusiastically helped with more modern references.

Thanks to my partners at Venable for encouraging and supporting my efforts to finish this book, in particular Birch Bayh (the indefatigable advocate for public-private partnerships for innovation), Bill Coston, Marina Schneller, Clif McCann, Josh Kaufman, and Zayd Alathari (who created early versions of some of the figures); to librarian Nassim Mohammed; and to my assistant Shana Stiles for endless efforts to keep everything running.

My experience with Public Interest Intellectual Property Advisors has proved the importance of making innovation work for everybody. A portion of proceeds from this book will go to PIIPA. I thank my fellow board

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My dear wife, Jill, has given unwavering love and support from the beginning and accepted my countless absences from family activities, as have my children, Natasha (who helped design the cover), Max (who helped with the bibliography), and Julia. For putting us up and putting up with us at the Old House, UK, where much of this was written, thanks to Rachel and Adrian Besancon and Ben and Claire.

There are countless others who contributed to the ideas and words included here, including many unnamed clients and friends. And acknowledgments in advance to those who send comments to be taken up in the second edition. Thanks to all!

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Abbreviations

AIDS	Acquired immunodeficiency syndrome	
ARIPO	African Regional Intellectual Property Organization	
ATCC	American Type Culture Collection	
AUTM	Association of University Technology Managers	
CBD	Convention on Biological Diversity	
CDA	Confidential disclosure agreement	
CGIAR	Consultative Group on International Agricultural Research	
CIPIH	Commission on Intellectual Property Rights, Innovation, and Pub-	
	lic Health	
CIPR	Commission on Intellectual Property Rights	
СТМ	Community Trade Mark (Europe)	
DMCA	Digital Millennium Copyright Act	
EPO	European Patent Office	
FAO	Food and Agriculture Organization (UN)	
FDA	US Food and Drug Agency	
FED. CIR.	U.S. Court of Appeals for the Federal Circuit	
FTC	US Federal Trade Commission	
FTO	Freedom to operate	
HIV	Human immunodeficiency virus	
IARC	International Agriculture Research Centre	
ICANN	Internet Corporation for Assigned Names and Numbers	
ICARDA	International Centre for Agricultural Research in the Dry Areas	
ICC	International Chamber of Commerce	
ICRISAT	International Crop Research Institute for the Semi-Arid Tropics	
ILRI	International Livestock Research Institute	
IP	Intellectual property	
IPCC	Intergovernmental Panel on Climate Change	
IPGRI	International Plant Genetic Resources Institute (Bioversity)	
IPO	Intellectual Property Owners Organization	
ITPGR	International Treaty on Plant Genetic Resources for Food and	
	Agriculture	
MTA	Material transfer agreement	
NCI	U.S. National Cancer Institute	
NDA	Nondisclosure agreement	
NIH	U.S. National Institutes of Health	
NPV	net present value	

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Abbreviations

OAPI	African Intellectual Property Organization
РСТ	Patent Cooperation Treaty
PD	Public domain
PIIPA	Public Interest Intellectual Property Advisors
PIPRA	Public Sector Intellectual Property Resource for Agriculture
PVPA	Plant Variety Protection Act
RIM	Research in Motion
TIGR	The Institute for Genomic Research (J. Craig Venter Institute)
тк	Traditional knowledge
TRIPS	$\label{eq:Agreement} Agreement on Trade-Related Aspects of Intellectual Property Rights$
UN	United Nations
UPOV	International Union for the Protection of New Varieties of Plants
U.S.	United States
U.S.C.	United States Code
USPTO	United States Patent and Trademark Office
WARDA	West Africa Rice Development Association (African Rice Center)
WHO	World Health Organisation
WIPO	World Intellectual Property Organization
WTO	World Trade Organization