

The poverty rate for children in the United States exceeds that of all other Western, industrialized nations except Australia. Moreover, poverty among children has increased substantially since 1970, affecting more than one-fifth of U.S. children. These persistent high rates require new ideas for both research and public policy.

Escape from Poverty presents such ideas. With an eye on welfare reform, the volume examines changing public policies at federal, state, and local levels. Four arenas of possible change are addressed from both policy and research perspectives: mothers' employment, child care, fathers' involvement, and access to health care. Yet much of the policy debate regarding poverty in the United States is not taking children into account. The unique contribution of Escape from Poverty is its assessment of the impact on children of changing public policies. Regardless of how welfare reform unfolds in the future, the issues facing children are not being heard.

This volume was designed to fill this void. The editors have developed an interdisciplinary perspective, involving demographers, developmental psychologists, economists, historians, health experts, and sociologists — a framework essential for addressing the complexities inherent in the links between the lives of poor adults and children in our society.



Escape from poverty



Escape from poverty What makes a difference for children?

Edited by

P. LINDSAY CHASE-LANSDALE University of Chicago

JEANNE BROOKS-GUNN

Teachers College, Columbia University



Cambridge
New York Port Chester Melbourne Sydney



Published by the Press Syndicate of the University of Cambridge The Pitt Building, Trumpington Street, Cambridge CB2 1RP 40 West 20th Street, New York, NY 10011-4211, USA 10 Stamford Road, Oakleigh, Melbourne 3166, Australia

© Cambridge University Press 1995

First published 1995 First paperback edition 1997 Printed in the United States of America

Library of Congress Cataloging-in-Publication Data

Escape from poverty: what makes a difference for children? / edited

by P. Lindsay Chase-Lansdale, Jeanne Brooks-Gunn.

p. cm.

ISBN 0-521-44521-3

1. Poor children—Government policy—United States. I. Chase-Lansdale,

P. Lindsay. II. Brooks-Gunn, Jeanne.

HV741.E8 1995

362.7'08'6942-dc20

95-5701

CIP

A catalog record for this book is available from the British Library

ISBN 0-521-44521-3 Hardback ISBN 0-521-62985-3 Paperback



We dedicate this volume to
Dr. Julius B. Richmond
who has made an extraordinary difference
in the lives of our nation's children



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Foreword

The Foundation for Child Development, in its grant making and related work, maintains a strong interest in two broad strategies for improving the lives of children and families in poverty: (1) interventions to promote children's health and development, and (2) efforts to strengthen the employment prospects of parents through education and training. The foundation believes that these strategies, often pursued in isolation from one another, should intersect.

This belief prompted the foundation's decision in 1989 to focus a portion of its grant-making program on the Family Support Act, the 1988 federal legislation that has been an important step in our nation's progress toward welfare reform. Taking an expansive view of the new law, the foundation sought to maximize the potential to link educational and training services provided under the act to other systems of support that could help children grow up healthy and ready to learn.

In the years of start-up and early implementation of the law, the foundation made a number of grants to organizations that share the interest in influencing the Family Support Act of 1988 to benefit children and families. Projects funded under these grants have included policy and program development initiatives focused on such issues as the improvement of the quality of subsidized child care available to children whose mothers were participating in the new training program (JOBS) implemented under the Family Support Act and the assessment of the needs of the entire family when a parent is entering the JOBS program. The Foundation for Child Development is also supporting several key research studies that use observational techniques from the field of child development to enrich survey data on child and family outcomes of welfare-to-work programs. In addition, the foundation has produced several analyses of welfare-to-work issues, including the 1991 monograph, *Pathways to Self-Sufficiency for Two Generations*.

The essays in this volume, written as part of the foundation's program regarding the Family Support Act of 1988, have provided important conceptual guidelines for the foundation's grant-making work. This volume will be a significant resource for those interested in improving the lives of children in poverty, particularly from the perspective of welfare reform.

Barbara B. Blum President Foundation for Child Development New York, NY

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Preface

This volume is the result of the work and inspiration of many people. First, we would like to express our deep appreciation to Dr. Julius B. Richmond, who has devoted himself to enhancing the lives of children and families, especially those in poverty. Barbara Blum's leadership and vision regarding the ways in which policy and research can benefit low-income children were invaluable. The support of the Foundation for Child Development is deeply appreciated. We wish to thank the contributors to this volume, each of whom brings considerable expertise to the complex challenge of how to help children escape poverty. We also acknowledge the generous institutional support of the Chapin Hall Center for Children, University of Chicago, and the Educational Testing Service. Cassandra Britton, Tracey Deutsch, and Melissa Lowe provided invaluable help in manuscript preparation. We are also grateful for the insights and guidance from our editor at Cambridge University Press, Julia Hough.

As national and regional policy making focuses increasingly on the challenges of poverty in this nation, we hope that this volume will target attention on children – important members of our society who can be lost in the midst of policies developed for adults. The volume is intended as well for scholars who wish to gain multidisciplinary perspectives on past and present research and policy for poor children, in addition to knowledge of the scope of work yet to be done.

P. Lindsay Chase-Lansdale Jeanne Brooks-Gunn



Editors and Contributors

Editors

Dr. P. Lindsay Chase-Lansdale
Assistant Professor
Irving B. Harris Graduate School of
Public Policy Studies
1155 East 60th Street
Chicago, IL 60637
Dr. Jeanne Brooks-Gunn
Virginia and Leonard Marx Professor
of Child Development
Teachers College
Columbia University
New York, NY 10027

Contributors

Dr. Janet B. Blumenthal*

Lecturer
Georgia State University
Atlanta, GA
Dr. Andrew J. Cherlin
Griswold Professor of Public Policy
Department of Sociology
The Johns Hopkins University
Charles and 34th Street
Baltimore, MD 21218
Ms. Mary Jo Coiro

*Janet Blumenthal is deceased.

Senior Research Analyst

xiii

Child Trends, Inc.

4301 Connecticut Avenue, NW Suite 100
Washington, DC 20008
Dr. David T. Ellwood
Professor
John F. Kennedy School of
Government
Harvard University
79 John F. Kennedy Street
Cambridge, MA 02138
Dr. Frank F. Furstenberg, Jr.
Zellerbach Family Professor of

Dr. Frank F. Furstenberg, Jr.
Zellerbach Family Professor of Sociology
University of Pennsylvania
277 McNeil Building
3718 Locust Walk
Philadelphia, PA 19104

Dr. Irwin Garfinkel Professor School of Social Work Columbia University 622 West 113th Street New York, NY 10025

Dr. Ron Haskins
Staff Director
Subcommittee on Human Resources
Committee on Ways and Means
U.S. House of Representatives
B-317 Rayburn HOB
Washington, DC 20515



xiv

Dr. Katherine S. Lobach

Director

Child Health Clinics of New York

City

Health and Hospitals Corporation

125 Worth Street

Room 342, Box 23

New York, NY 10013

Dr. Sara McLanahan Professor

Woodrow Wilson School of Public

and International Affairs

Department of Sociology

Princeton University

21 Prospect Avenue

Princeton, NJ 08544-2091

Dr. Kristin A. Moore

Executive Director

Child Trends, Inc.

4301 Connecticut Avenue, NW

Suite 100

Washington, DC 20008

Ms. Elizabeth Richards

President

Brown-Richards & Associates

Corporate Child Care

1801 Peachtree Street

Suite 160

Atlanta, GA 30309

Dr. Timothy M. Smeeding

Professor

Maxwell School of Citizenship

Syracuse University

426 Eggers Hall

Syracuse, NY 13244

Ms. Ellen Wolpow Smith

Child Trends, Inc.

4301 Connecticut Avenue, NW

Suite 100

Washington, DC 20008

Dr. Sheila Smith

Director for Research

Editors and Contributors

Foundation for Child Development

345 East 46th Street

New York, NY 10017-3562

Dr. Margaret Beale Spencer

Board of Overseers Professor

Graduate School of Education

University of Pennsylvania

3700 Walnut Street

Philadelphia, PA 19104-6216

Mr. Thomas Stief

Child Trends, Inc.

4301 Connecticut Avenue, NW

Suite 100

Washington, DC 20008

Dr. Maris A. Vinovskis

Professor

Department of History

3636 Haven Hall

University of Michigan

Ann Arbor, MI 48109

Dr. Julie Boatright Wilson

Director, Malcolm Wiener Center for

Social Policy

John F. Kennedy School of

Government

Harvard University

79 J.F.K. Street

Cambridge, MA 02138

Dr. Barbara L. Wolfe

Professor

Department of Economics and

Preventive Medicine

Director, Institute for Research on

Poverty

University of Wisconsin

7432 Social Science Building

Madison, WI 53706

Dr. Nicholas Zill

Vice President

Westat, Inc.

1650 Research Boulevard

Rockville, MD 20850-3129