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INTERNATIONAL LAW

VOLUME 3

THE LAW OF PEACE

PARTS II–VI

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# INTERNATIONAL LAW

BEING THE COLLECTED PAPERS OF  
HERSCH LAUTERPACHT

Q.C., LL.D., F.B.A.

SYSTEMATICALLY ARRANGED AND  
EDITED BY  
E. LAUTERPACHT, Q.C.

VOLUME 3

THE LAW OF PEACE

PARTS II–VI



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Volume 3 - The Law of Peace

Edited by E. Lauterpacht

Frontmatter

[More information](#)

## CONTENTS

<i>Preface</i>	ix
<i>Table of Cases</i>	xiii
<i>Abbreviations</i>	xix

PART II STATES AS SUBJECTS OF  
INTERNATIONAL LAW

I	ATTRIBUTES OF STATEHOOD IN INTERNATIONAL LAW	
1	Sovereignty and federation in international law	5
II	PARTICULAR TYPES OF STATEHOOD	
2	The Mandate under international law in the Covenant of the League of Nations	29
3	The interpretation of Article 18 of the Mandate for Palestine	85
4	Article 18 of the Mandate for Palestine and the dissolution of the League of Nations	101
III	REPRESENTATION OF STATES	
5	Recognition of Governments	113
IV	EFFECT OF TOTAL OR PARTIAL EXTINCTION OF STATE PERSONALITY. STATE SUCCESSION	
6	Succession of States with respect to private law obligations	121

PART III STATE TERRITORY AND TERRITORIAL  
JURISDICTION

I	NATURE OF STATE TERRITORY	
1	Sovereignty over submarine areas	143
II	BOUNDARIES OF STATE TERRITORY	
2	Sovereignty over certain Frontier Land	207
III	TERRITORIAL WATERS	
3	Implications of the <i>Norwegian Fisheries case</i>	213

Cambridge University Press

978-0-521-10950-5 - International Law: Being the Collected Papers of Hersch Lauterpacht,

Volume 3 - The Law of Peace

Edited by E. Lauterpacht

Frontmatter

[More information](#)

## CONTENTS

## IV RIGHTS OF TERRITORIAL JURISDICTION

- |   |     |
|---|-----|
| 4 Allegiance, diplomatic protection and criminal jurisdiction over aliens | 221 |
| 5 Testing the legality of Persian policy                                  | 242 |
| 6 The <i>Rose Mary</i>  | 245 |

## V DUTIES OF TERRITORIAL JURISDICTION

- |  |     |
|--|-----|
| 7 Revolutionary activities by private persons against foreign States | 251 |
| 8 Revolutionary propaganda by Governments                            | 279 |
| 9 Boycott in international relations                                 | 297 |

## VI LIMITATIONS UPON AND EXEMPTIONS FROM TERRITORIAL JURISDICTION

- |   |     |
|---|-----|
| 10 The problem of jurisdictional immunities of foreign States | 315 |
| 11 The <i>Cristina</i>  | 374 |

## PART IV THE INDIVIDUAL IN INTERNATIONAL LAW

## I THE INDIVIDUAL AS A NATIONAL

- |   |     |
|---|-----|
| 1 The nationality of denationalized persons | 383 |
|---|-----|

## II THE INTERNATIONAL PROTECTION OF THE INDIVIDUAL

- |   |     |
|---|-----|
| 2 An international Bill of human rights   | 407 |
| 3 Towards an international Bill of rights | 410 |
| 4 State sovereignty and human rights      | 416 |

## PART V ORGANS OF INTERNATIONAL INTERCOURSE: DIPLOMATIC INTERCOURSE

- |                               |     |
|-------------------------------|-----|
| 1 <i>In re Solvan Vitianu</i> | 433 |
|-------------------------------|-----|

## PART VI LAW OF INTERNATIONAL GOVERNMENT, ADMINISTRATION AND CO-OPERATION

- |   |     |
|---|-----|
| 1 The principles of international organization  | 461 |
| 2 The United Nations General Assembly – voting and competence in the Palestine question | 504 |

Cambridge University Press

978-0-521-10950-5 - International Law: Being the Collected Papers of Hersch Lauterpacht,

Volume 3 - The Law of Peace

Edited by E. Lauterpacht

Frontmatter

[More information](#)

## CONTENTS

3	Voting procedure in the General Assembly: South-West Africa	514
4	Admissibility of hearings of petitioners: South-West Africa	549
5	The League of Nations	575
6	Credentials of the Abyssinian delegation	589
7	Resurrection of the League	592
	<i>Index</i>	603

## CONTENTS OF PREVIOUS VOLUMES

## VOLUME I

## GENERAL WORKS

I	INTERNATIONAL LAW – THE GENERAL PART	<i>page</i> 1
II	GENERAL RULES OF THE LAW OF PEACE	179
III	SURVEY OF INTERNATIONAL LAW IN RELATION TO THE WORK OF CODIFICATION OF THE INTERNATIONAL LAW COMMISSION	445

## VOLUME 2

## THE LAW OF PEACE

## PART I INTERNATIONAL LAW IN GENERAL

I	INTERNATIONAL LAW AS LAW	
	1 The nature of international law and general jurisprudence	3
	2 The reality of the Law of Nations	22
	3 On realism, especially in international relations	52
	4 Professor Carr on international morality	67
II	HISTORY OF INTERNATIONAL LAW	
	5 International law and colonial questions, 1870–1914	95
	6 International law after the Covenant	145
	7 International law after the Second World War	159
III	SOURCES OF INTERNATIONAL LAW	
	8 Private law sources and analogies of international law	173
	9 Some observations on the prohibition of ‘ <i>non liquet</i> ’ and the completeness of the law	213

Cambridge University Press

978-0-521-10950-5 - International Law: Being the Collected Papers of Hersch Lauterpacht,  
Volume 3 - The Law of Peace

Edited by E. Lauterpacht

Frontmatter

[More information](#)*CONTENTS OF PREVIOUS VOLUMES*

10	Decisions of municipal courts as a source of international law	238
11	Codification and development of international law	269
IV	THE WRITERS AND DOCTRINE OF INTERNATIONAL LAW	
12	The Grotian tradition in international law	307
13	Spinoza and international law	366
14	Westlake and present day international law	385
15	Kelsen's pure science of law	404
16	Brierly's contribution to international law	431
17	The so-called Anglo-American and Continental schools of thought in international law	452
V	THE SUBJECTS OF INTERNATIONAL LAW	
18	The subjects of the Law of Nations	487
VI	THE RELATION OF INTERNATIONAL LAW TO MUNICIPAL LAW	
19	Is international law part of the law of England?	537

Cambridge University Press

978-0-521-10950-5 - International Law: Being the Collected Papers of Hersch Lauterpacht,  
Volume 3 - The Law of Peace

Edited by E. Lauterpacht

Frontmatter

[More information](#)

## PREFACE

As a further step in the presentation of Hersch Lauterpacht's works in systematic form, this volume moves on from Part I, 'International Law in General', to cover a further five Parts falling within the Law of Peace: statehood; territory and territorial jurisdiction; the individual; diplomatic intercourse; and international organization. The fuller titles given to these Parts within the volume correspond with Lauterpacht's own outline.

The volume contains a greater number of Lauterpacht's previously unpublished writings than did the previous volume and will, for that reason, be of special value and interest. Attention may, in particular, be called to the remarkable study of the principles of international organization written, it would appear, some time in 1942-3, which is printed as chapter 1 of Part VI; to the lectures on 'Sovereignty and federation in international law' (Part II, chapter 1), 'State sovereignty and human rights' (Part IV, chapter 4), and 'The League of Nations' (Part VI, chapter 5), all of which, though prepared thirty-five and forty-three years ago respectively, possess a striking degree of contemporary relevance; to four professional opinions of considerable historical significance and, not least, to the dissertation on the Mandates system which Lauterpacht submitted to the University of Vienna in 1922.

It has proved necessary to depart from Lauterpacht's scheme in one respect. The original classification placed 'The Contractual Relations of States: Treaties' after 'State Territory' and before 'The Individual in International Law'. However, because the material on treaties is too great to fit as an undivided Part into its proper place within this volume, it seems better, in the interests of a clearer presentation of this material, to postpone it to the next volume and to advance certain topics which would otherwise have followed it.

This volume contains within the relevant sections one declaration and two separate opinions which Lauterpacht delivered as a judge of the International Court of Justice. His other separate opinions will appear, as appropriate, later. It has not always been easy to classify the separate opinions for, as hardly needs saying, each opinion touches upon a number of topics. The opinions have, therefore, been introduced at the points justified by their principal content. This decision was reached after correspondence with the late Lord McNair, the late Dr C. W. Jenks, Sir Gerald Fitzmaurice, Ambassador Shabtai Rosenne, Professor R. Y. Jennings, Professor R. R. Baxter and Professor S. M. Schwebel,



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Frontmatter

[More information](#)

## PREFACE

during which two other ways of presenting the judicial materials were considered and finally rejected: one being to publish all the judicial opinions together in a separate volume and the other to divide up each opinion and print its component parts at the appropriate places within the classification.

Those whose names I have just mentioned have given me counsel on many other points connected with these volumes. It is a source of great sorrow to me that I can no longer turn to Lord McNair or to Wilfred Jenks. They were two of my father's closest friends and both of them had shown me, for as long as I could recollect, warm understanding and generous help for which I shall ever remain grateful.

It is fitting, too, that I should recall with deep appreciation the name of the late Mrs Gladys Lyons, B.Sc. (Econ.), who devoted to many of the papers in this volume the same degree of conscientious skill which she showed for more than forty years in relation to so much of my father's other work.

I am most grateful to those who have given their consent to the publication of the various papers. As to hitherto unpublished texts, Part II, chapters 3 and 4, and Part VI, chapter 2 are printed with the permission of the Zionist Archives and Part V, chapter 1 with that of the Swiss Federal Political Department. Permission to reprint the other chapters has been given by the following: the American Society of International Law – Part III, chapter 7; the British Broadcasting Corporation – Part IV, chapter 3; the British Institute of International and Comparative Law – Part III, chapter 8; the Editor of the *Cambridge Law Journal* – Part III, chapters 4 and 6; the International Court of Justice – Part III, chapter 2 and Part VI, chapters 3 and 4; the Editor of the *Jewish Yearbook of International Law* – Part IV, chapter 1; Oxford University Press – Part III, chapters 1, 9 and 10 and Part VI, chapter 6; the Editor of *The Political Quarterly* – Part VI, chapter 7; the Times Publishing Company Ltd – Part II, chapter 5, Part III, chapters 3 and 5 and Part IV, chapter 2.

Ambassador Rosenne, in addition to his advice regarding the judicial materials, assisted me greatly in tracing the opinions which were given to the Jewish Agency. For two major pieces of translation, I must thank Dr K. Skubiszewski and Miss Maureen MacGlashan. Other, no less essential, help has been given to me at various stages in the preparation of this volume by Dr Gillian White, now Professor of International Law at the University of Manchester; Mrs C. A. Hopkins; Mr D. J. Driscoll, Lecturer in Law at the University of Edinburgh; Dr Lyndel Prott, Senior Lecturer in Law at the University of Sydney Law School; and Mr W. M. Bush, of the Department of Foreign Affairs, Canberra.

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Frontmatter

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*PREFACE*

Mrs S. Rainbow, my secretary in Cambridge – where I began the work on this volume, and Miss J. Koch, my secretary in Canberra – where I have completed the work, have both been pillars of strength.

E. LAUTERPACHT

*Department of Foreign Affairs*

*Canberra*

*August 1975*

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Frontmatter

[More information](#)

## TABLE OF CASES

- Aboutebout *v.* État Hellénique, 354  
 Abu Dhabi Arbitration: *see under*  
     Petroleum Development Corpora-  
     tion Ltd. *v.* Sheikh of Abu Dhabi  
 Admissibility of Hearings of Peti-  
     tioners by the Committee on  
     South-West Africa, 549–74  
 Advokaat *v.* Schuddinck and den  
     Belgischen Staat, 362  
 Alabama Arbitration, 130  
 Allen *v.* Flood, 308  
*Amazone, The*, 445  
*Angers, The*, and *Hungerford, The*, 361  
 Anglo-Iranian Oil Co. Case, 242, 244  
 Anglo-Iranian Oil Co. *v.* Idemitsu  
     Kosan Kabushiki Kaisha (*The*  
     *Nissho Maru*), 247  
 Anglo-Iranian Oil Co. *v.* Jaffrate  
     (*The Rose Mary*), 242, 245–7  
 Anglo-Iranian Oil Co. *v.* Supor Oil  
     Co., 247  
 Anglo-Norwegian Fisheries Case,  
     213–17  
*Ardenne, The* (Owners of Cargo) *v.*  
     *Ardenne, The* (Owners), 322  
 Asylum Case, 162  
*Attualità, The*, 324  
 Austria (Emperor) *v.* Day and Kos-  
     suth, 222  
 Bank of Ethiopia *v.* National Bank  
     of Egypt and Liguori, 245  
 Bank of United States *v.* Planters'  
     Bank of Georgia, 348  
 Banque roumaine de commerce et de  
     crédit de Prague *v.* État Polonais,  
     319  
*Beaton Park, The*, 370  
 Behring Sea Arbitration, 130, 173,  
     175, 181  
 Belgian State *v.* Hauptert and de  
     Vuyst, 401  
 Belgische Staat *v.* Société du Chemin  
     de Fer Internationale, 362  
 Berizzi Brothers *v.* Steamship *Pesaro*,  
     320, 330, 369, 370, 375  
 Berne (City) *v.* Bank of England,  
     261  
 Bradford Corporation *v.* Myers, 348  
 Brasseur and Associates *v.* Republic  
     of Greece, 338, 352–3  
 British Guiana Arbitration, 197, 479  
 Brown (Robert E.) Case, 135  
 Brune, Brussac and Others Case, 308  
 Bulama Island Arbitration, 196–7  
 Calvin's Case, 226  
 Carlisle *v.* United States, 226  
 Certain German Interests in Polish  
     • Upper Silesia, 134  
 Chaliapine *v.* Union of Soviet Social-  
     ist Republics, 360  
 Chamberlain's Settlement, *In re*, 399  
 Chamizal Arbitration, 166  
*Charkieh, The*, 346  
 Chinn (Oscar) Case, 93  
 Chisholm *v.* Georgia, 326, 329  
 Clipperton Island Arbitration, 187,  
     191  
 Cloete, *In re*, 448–9  
*Cokato, The*, 365  
 Coke (Sir Edward) Case, 327  
 Colombia–Venezuela Arbitration,  
     166  
 Competence of the International  
     Labour Organization (Organiza-  
     tion and Development of Methods  
     of Agricultural Production), 552  
 Conditions of Admission of a State  
     to Membership in the United  
     Nations, 551  
 Connecticut *v.* Massachusetts, 179  
 Consular Premises (Greece) Case,  
     338, 354  
 Costa Rica (Republic) *v.* Erlanger,  
     340  
 Crichton *v.* Saños Navigation Com-  
     pany, 163

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978-0-521-10950-5 - International Law: Being the Collected Papers of Hersch Lauterpacht,  
Volume 3 - The Law of Peace

Edited by E. Lauterpacht

Frontmatter

[More information](#)

## TABLE OF CASES

- Cristina, The*, 237, 327, 348, 371, 372, 374–8  
*Croft v. Dunphy*, 175  
*Cunard v. Mellon*, 174  
 Czechoslovak Republic (Responsibility in Tort) Case, 358  
*Davis v. Pringle*, 329  
*De Booi Case*, 362  
*De Fallois v. Piatakoff*, 359  
*De Froe v. Russian State*, 363  
*De Jager v. Attorney-General of Natal*, 226, 227  
*De Semenoff v. Railway Administration of Norwegian State*, 350  
*De Wutz v. Hendricks*, 222, 261  
 Delimitation of the Polish-Czechoslovakian Frontier (Question of Jaworzina), 552  
*Dollfus Mieg et Cie v. Bank of England*, 322, 340, 371, 372  
*Duff Development Co. Ltd. v. Government of Kelantan*, 332, 372–3  
*Duncan v. Cammell Laird and Co.*, 342  
 Eastern Extension, Australasia and China Telegraph Co. v. United States, 123  
 Eastern Greenland Case: *see under* Legal Status of Eastern Greenland  
*Egyptian Delta Rice Mills Co. v. Comisaría General de Madrid*, 339, 353  
*Egyptian Government v. Palestine State Railways Administration*, 353  
*Ekbatana–West-Hinder Case*, 166  
*El Neptuno, The*, 224  
*Engelke v. Musmann*, 378, 444–5  
*Ervin v. Quintanilla*, 370  
*État néerlandais v. Société du chemin de fer Liègeois-Limbourgeois*, 318  
*État Roumain v. Aricastre*, 361  
*État Roumain v. Pascalet*, 319, 359  
*Étienne v. Government of the Netherlands*, 360–1  
*Farnell v. Bowman*, 332  
*Feather v. Reg.*, 329  
*Feldman v. État de Bahia*, 351  
*Fermanaugh (County Council) v. Farrendon*, 238  
 Fisheries Case: *see under* Anglo-Nowegian Fisheries Case  
*Ford v. United States*, 238  
 Foreign States (Legation Buildings) Immunities Case, 355  
*Foster v. Driscoll*, 224  
*Franconia, The (Reg. v. Keyn)*, 235, 237  
 Free Zones of Upper Savoy and the District of Gex, 95  
*French Republic v. Board of Supervisors of Jefferson County*, 327  
 Frontier Land Case: *see under* Sovereignty over certain Frontier Land  
*Fuchs v. Hertford Accident and Indemnity Co.*, 340  
*Garbi, The*, 363  
*Gehrckens v. Järnvägstyrelsen*, 367  
 German Immunities in Poland Case, 358  
 German Settlers in Poland, 92, 124–5, 134–5  
*Gobierno de Italia en Suc. v. Consejo Nacional de Educación*, 365  
*Gouvernement du Maroc et Maspéro v. Laurans et Autre*, 361  
*Gouvernement Ottoman v. Gaspary*, 351  
*Governo Rumeno v. Trutta*, 319, 377  
*Graffowa and Wolanowski v. Ministry of Agriculture*, 122  
 Guatemala–Honduras Boundary Arbitration, 166  
*Gutierrez v. Elmilik*, 349  
*Haile Selassie v. Cable and Wireless Ltd. (No. 2)*, 245  
*Halig v. Polish State*, 341, 367–8  
*Hall (Capitaine) v. Bengoa (Capitaine Zacarias)*, 354  
*Hardie and Lane Ltd. v. Chilton*, 308  
 Hawaiian Claims Case, 135  
*Heizer v. Kaiser-Franz-Joseph-Bahn A.-G.*, 366  
 Hellfeld Case, 367

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Volume 3 - The Law of Peace

Edited by E. Lauterpacht

Frontmatter

[More information](#)

## TABLE OF CASES

- Hénon *v.* Egyptian Government and British Admiralty, 354
- Hines *v.* Davidowitz, 161, 228
- Hoffmann *v.* Dralle, 355
- Honduras and Nicaragua *v.* Guatemala and Salvador, 257
- Horsa, The* (Wiborg *v.* United States), 263
- Horwitz *v.* United States, 239
- Hullet *v.* King of Spain, 340
- Ice King, The* (Selling (Gustaf) *v.* United States Shipping Board), 367
- I'm Alone, The*, 174
- Immunities (Foreign State in Private Contracts) Case, 355
- Immunity of Legation Buildings Case, 341
- India, The*, 373
- Indochina, The*, 373
- International Status of South-West Africa, 101, 514–18, 520–2, 531, 532, 534, 537, 539, 540, 545, 547–50, 553–5, 558–73
- Interpretation of the Greco-Turkish Agreement of 1 December 1926, 552
- Interpretation of Judgments nos. 7 and 8 of the Permanent Court of International Justice, 552
- Interpretation of the Peace Treaties with Bulgaria, Hungary and Romania, 573
- Interpretation of the Treaty of Lausanne, Article 3, paragraph 2 (Mosul Boundary Case), 473, 523, 524, 534–6
- Itata, The*, 263
- James Hamilton Lewis, The*, and *C. H. White, The*, 173–4
- Jaworzina Case (Delimitation of the Polish–Czechoslovakian Frontier), 552
- Johnstone *v.* Pedlar, 227
- Johore (Sultan) *v.* Abubakar, 372
- Jones *v.* Garcia del Rio, 261
- Joyce *v.* Director of Public Prosecutions, 221–41
- Jupiter, The* (No. 1), 376
- Jupiter, The* (No. 2), 376
- Jurisdiction of the Courts of Danzig, 561–2
- K.k. Österreich. Finanzministerium *v.* Dreyfus, 356
- Kahan *v.* Federation of Pakistan, 332, 372
- Kawananakoa *v.* Polyblank, 328
- Keifer and Keifer *v.* Reconstruction Finance Corporation, 330
- Kennett *et al.* *v.* Chambers, 261
- Ko Yun-ting and Others, *In re*, 307
- Krajina *v.* Tass Agency, 316, 372
- Kunglig Jarnvagsstyrelsen *v.* Dexter and Carpenter Inc., 339
- Kurzmann *v.* O'Rea, 385, 386, 387, 394, 402
- Lahalle and Levard *v.* American Battle Monuments Commission, 362
- Lakhowsky *v.* Swiss Federal Government, 319, 359
- Larson *v.* Domestic and Foreign Commerce Corporation, 330
- Legal Status of Eastern Greenland, 186–7, 190, 191, 199
- Lempert *v.* Bonfol, 395, 399
- Levita-Mühlstein (Madeleine) *v.* Federal Department of Justice, 386–7, 394–5
- Liebmann, *Ex parte*, 401
- Little *v.* Riccio, 350–1
- Lotus, The*, 165, 166, 236, 238
- Ludwig Case, 122
- Luther (A. M.) Co. *v.* Sagor (James) and Co., 243, 245, 246
- Macartney *v.* Garbutt, 449
- McKernan *v.* Fraser and Another, 308
- Magasins Universels de la R.S.F.S.R. *v.* Kahn, 359
- Mexico (United States) *v.* Hoffmann, 330, 369, 370
- Missouri *v.* Holland, 161
- Mogul Steamship Co. *v.* McGregor Gow, 308
- Monaco *v.* Mississippi, 330

Cambridge University Press

978-0-521-10950-5 - International Law: Being the Collected Papers of Hersch Lauterpacht,  
Volume 3 - The Law of Peace

Edited by E. Lauterpacht

Frontmatter

[More information](#)

## TABLE OF CASES

- Monaco *v.* Monaco, 340  
 Monckton *v.* Attorney-General, 327  
 Monnover *v.* État Français, 319  
 Mortensen *v.* Peters, 375  
 Mosul Boundary Case: *see under*  
 Interpretation of the Treaty of  
 Lausanne, Article 3, paragraph 2  
 Muscat Dhows Case, 232  
 National Bank of Egypt *v.* Austro-  
 Hungarian Bank, 232  
 National Bank of Egypt *v.* German  
 Government, 232  
*Navemar, The*, 369  
 Nederlandse Rijnbank, Amsterdam  
*v.* Mühligh Union, 363–4  
 Netz *v.* Chuter Ede, 342  
*Newbattle, The*, 340  
 Newfoundland Fishery Arbitration,  
 130  
 Niedzielskie *v.* (Polish) Treasury, 122  
*Nissho Maru, The* (Anglo–Iranian  
 Oil Co. *v.* Idemitsu Kosan Ka-  
 bushiki Kaisha), 247  
 Oetjen *v.* Central Leather Co., 246  
 Oliver *v.* Worcester, 348  
 Ortigia–Oncle Joseph Case, 166  
 Österreichisch–ungarische Bank *v.*  
 Ungarische Regierung, 355  
 Palmas Island Arbitration, 191, 198,  
 199  
 Panevezys–Saldutiskis Railway Case,  
 232  
*Parlement Belge, The*, 222, 327, 346,  
 347, 371, 375, 377  
 Pauly *v.* Custodian of Enemy Prop-  
 erty, 395, 401  
 People *v.* Adams, 238  
 Perevostchikoff (Époux) *v.* State of  
 Canada, 352  
 Perruchetti *v.* Puig y Cassauro, 350  
 Peruvian Guano Co. *v.* Dreyfus, 351  
*Pesaro, The* (Berizzi Brothers *v.*  
 Steamship *Pesaro*), 320, 330, 369,  
 370, 375  
 Petrocchino *v.* Swedish State, 341  
 Petroleum Development Corpora-  
 tion Ltd. *v.* Ruler of Qatar, 143  
 Petroleum Development Corpora-  
 tion Ltd. *v.* Sheikh of Abu Dhabi,  
 143  
 Pious Fund Case, 130  
 Plesch *v.* Banque Nationale de la  
 République d’Haiti, 370  
 Pollard’s Lessees *v.* Hagan, 160, 161  
 Poortensdijk Ltd. *v.* Soviet Republic  
 of Latvia, 363  
*Porto Alexandre, The*, 371, 375, 377  
 Portugal (State) *v.* Sauvage, 338  
 Postmaster-General *v.* Taute, 123  
 Princess Paley Olga *v.* Weisz, 243,  
 246  
 Prioleau *v.* United States, 342  
 Procureur-Général *v.* Schneider, 401  
 Procureur-Général *v.* Vestwig, 361  
 Quinn *v.* Leatham, 308  
*Ramava, The*, 357  
 Rappresentanza commerciale dell’  
 Unione delle repubbliche sovietiste  
 socialiste *v.* Ditta Tesini e Mal-  
 vezzi, 350  
 Rau, Vanden Abeele et Cie *v.*  
 Duruty, 351  
 Reg. *v.* Jameson, 235, 258, 261, 280  
 Reg. *v.* Keyn (*The Franconia*), 235, 237  
 Reg. *v.* Most, 262, 280  
 Reg. *v.* Nillins, 238  
 Reg. *v.* Sandoval, 261, 262, 280  
 Regulation and Control of Radio  
 Communication in Canada, *In re*,  
 239  
 Reilhac *v.* Comptoir National d’Es-  
 compte, 361  
 Rex *v.* Antonelli and Barberi, 258,  
 261, 262, 280, 281, 300  
 Rex *v.* Bottrill, 342  
 Rex *v.* Campbell, 232  
 Rex *v.* Casement, 226  
 Rex *v.* Christian, 233  
 Rex *v.* Coombes, 237  
 Rex *v.* Denyer, 308  
 Rex *v.* Earl of Crewe, 233  
 Rex *v.* Godfrey, 238  
 Rex *v.* Home Secretary, *Ex parte* L.  
 and Another, 397–8, 400, 401, 402

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978-0-521-10950-5 - International Law: Being the Collected Papers of Hersch Lauterpacht,  
Volume 3 - The Law of Peace

Edited by E. Lauterpacht

Frontmatter

[More information](#)

## TABLE OF CASES

- Rex *v.* Joyce: *see under* Joyce *v.* Director of Public Prosecutions
- Rex *v.* Ketter, 232
- Rex *v.* Lynch, 231, 400
- Rex *v.* Oliphant, 238
- Rex *v.* Peltier, 258, 261, 300
- Rex *v.* Vint, 258, 261, 300
- Ricaud *v.* American Metal Co., 246
- Rigmor, The*, 364–5
- Rose Mary, The* (Anglo Iranian Oil Co. *v.* Jaffrate), 242, 245–7
- Rothschild *v.* Queen of Portugal, 342
- Roumania (Kingdom) *v.* Guaranty Trust Co. of New York, 319, 377
- Roumania (Republic) *v.* Constantinescu, 340
- Roumanian State *v.* Arricastre, 360
- Russian Socialist Federated Soviet Republic *v.* Cibrario, 223
- Russian Trade Delegation *v.* Carl-bom, 365
- Russian Trade Delegation *v.* De Castro, 350
- Russian Trade Delegation *v.* Fajana, 358
- Russian Trade Delegation in Italy *v.* Kazmann, 350
- Saorstad and Continental Steamship Co. *v.* Rafael de las Morenas, 357
- Schooner Exchange, The, v.* Macfaddon, 325, 348
- Scotia, The*, 164
- Selling (Gustaf) *v.* United States Shipping Board (*The Ice King*), 367
- Shingler *v.* Union Government, 123
- Simpson *v.* State, 238
- Sobhuza II *v.* Miller, 233
- Société anonyme des chemins de fer Liégeois-Luxembourgeois *v.* État néerlandais, 351
- Société anonyme des chemins de fer Liégeois-Luxembourgeois *v.* État néerlandais (Ministère du Waetrstaat), 351
- Société Commerciale de Belgique *v.* L'État Hellénique, 338
- Société le Gostorg et Union des Républiques Socialistes Soviétiques *v.* Association France-Export, 359
- Société Monnoyer et Bernard *v.* État Français, 351–2
- Société pour la fabrication des cartouches *v.* Col. M., Ministre de la Guerre de Bulgarie, 351
- Société Viajes *v.* Office National du Tourisme Espagnol, 361
- Sogerfin *v.* State of Yugoslavia, 356
- Solgry, The*, 365
- Somigli *v.* State of São Paulo of Brazil, 352
- Sorrell *v.* Smith, 308
- South Africa *v.* Herman Grote, 362
- South Carolina *v.* United States, 348
- South-West Africa Cases: *see under* Admissibility of Hearings of Petitioners by the Committee on South-West Africa; International Status of South-West Africa; South-West Africa Cases (1962); Voting Procedure on questions relating to Reports and Petitions concerning the Territory of South-West Africa
- South-West Africa Cases (1962), 101
- Sovereignty over certain Frontier Land, 207–9
- Soviet Republic (Immunity in Greece) Case, 354
- Spain (King) *v.* Hullet, 342
- State Immunity (Switzerland) (No. 1) Case, 356
- State Immunity (Switzerland) (No. 2) Case, 357
- Stoeck *v.* Public Trustee, 398–9, 400
- Storelli *v.* Governo della Repubblica, 349
- Strassheim *v.* Dailey, 238
- Tampico, The*, 322
- Terhoch *v.* Daudin, 385–6
- Thompson *v.* Barclay, 261
- Thompson *v.* Powles, 261
- Tolten, The*, 224

Cambridge University Press

978-0-521-10950-5 - International Law: Being the Collected Papers of Hersch Lauterpacht,  
Volume 3 - The Law of Peace

Edited by E. Lauterpacht

Frontmatter

[More information](#)

## TABLE OF CASES

- Treatment of Polish Nationals in Danzig Territory, 92
- Turkish Purchases Commission Case, 366
- Typaldos, *Console di Grecia v. Manicomio di Aversa*, 349
- Underhill *v. Hernandez*, 246
- Union of Soviet Socialist Republics *v. Association France-Export*, 339, 359
- United States *v. Belmont*, 161
- United States *v. Bowman*, 236
- United States *v. California (State)*, 160–1
- United States *v. Curtiss-Wright Export Corporation*, 161
- United States (Edward A. Hilson) *v. Germany*, 229
- United States *v. Lee*, 327
- United States *v. Louisiana*, 160
- United States *v. Lumsden*, 263
- United States *v. Nunez*, 263
- United States *v. O'Sullivan*, 263
- United States *v. Pena*, 263
- United States *v. Pink*, 161
- United States *v. Texas*, 160, 161
- United States *v. Trumbull*, 263
- United States *v. Ybanez*, 263
- United States *ex rel. Schwarzkopf v. Uhl, District Director of Immigration*, 398
- United States of America and Republic of France *v. Dollfus Mieg et Cie and Bank of England*, 343, 372
- Urrutia *v. Martiarena*, 352
- Vestwig Case, 361
- Vitianu (Solvan), *In re*, 433–57
- Viveash *v. Becker*, 222
- Voting Procedure on questions relating to Reports and Petitions concerning the Territory of South-West Africa, 514–48, 569, 573
- Walfisch Bay Arbitration, 166
- Weber, *Ex parte*, 401
- Weber *v. Union of Soviet Socialist Republics*, 363
- West Rand Central Gold Mining Co. *v. The King*, 123
- West Russian Steamship Co. *v. Sucksdorff (Captain)*, 338
- Western India Match Co. *v. Lock*, 348
- Western Maid, The*, 329
- White *v. The Ship Frank Dale*, 373
- Wiborg *v. United States (The Horsa)*, 263



Cambridge University Press

978-0-521-10950-5 - International Law: Being the Collected Papers of Hersch Lauterpacht,  
Volume 3 - The Law of Peace

Edited by E. Lauterpacht

Frontmatter

[More information](#)

## ABBREVIATIONS

OF TITLES OF BOOKS, ETC., QUOTED IN  
THIS VOLUME

The books referred to in the bibliographies and notes are, as a rule, quoted with their full titles and the date of their publication. But certain books and periodicals which are often referred to in this volume are quoted in an abbreviated form, as follows :

- |                                |   |
|--------------------------------|---|
| Accioly                        | Accioly, <i>Tratado de Direito internacional público</i> , 3 vols. (1933-5).  |
| <i>A.J.</i>                    | <i>American Journal of International Law</i> .  |
| <i>Annuaire</i>                | <i>Annuaire de l'Institut de Droit International</i> .  |
| <i>Annual Digest</i>           | <i>Annual Digest and Reports of Public International Law Cases</i> : 1919-22, edited by Sir John Fischer Williams and H. Lauterpacht (1932); 1923-4, edited by the same (1933); 1925-6, edited by A. D. McNair and H. Lauterpacht (1929); 1927-8, edited by the same (1931); 1929-30 (1935); 1931-2 (1938); 1933-4 (1940); 1935-7 (1941); 1938-40 (1942); 1941-2 (1945); 1919-42 (supplementary volume) (1947); 1943-5 (1949); 1946 (1951); 1947 (1951); 1948 (1953); 1949 (1955)—all edited by H. Lauterpacht. |
| Anzilotti                      | Anzilotti, <i>Corso di diritto internazionale</i> , vol. 1, 3rd ed. (1928), French translation by Gidel (1929); vol. III, part 1 (1915).  |
| <i>A.S. Proceedings</i>        | <i>Proceedings of the American Society of International Law</i> .   |
| Balladore Pallieri             | Balladore Pallieri, <i>Diritto internazionale pubblico</i> (1937).  |
| Baty                           | Baty, <i>The Canons of International Law</i> (1930).  |
| <i>Bibliotheca Visseriana</i>  | <i>Bibliotheca Visseriana Dissertationum Jus Internationale Illustrantium</i> .   |
| Bittner                        | Bittner, <i>Die Lehre von völkerrechtlichen Urkunden</i> (1924).  |
| Bluntschli                     | Bluntschli, <i>Das moderne Völkerrecht der zivilisierten Staaten als Rechtsbuch dargestellt</i> , 3rd ed. (1878).   |
| Borchard                       | Borchard, <i>The Diplomatic Protection of Citizens Abroad</i> (1915).   |
| <i>Br. and For. St. Papers</i> | <i>British and Foreign State Papers</i> (Hertslet), vol. 1 (1841), continued up to date.  |
| Brierly                        | Brierly, <i>The Law of Nations</i> , 5th ed. (1955).  |

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Volume 3 - The Law of Peace

Edited by E. Lauterpacht

Frontmatter

[More information](#)

## ABBREVIATIONS OF TITLES OF BOOKS

Bustamante	Bustamante, <i>Derecho internacional público</i> , 3 vols. (1933–5).
<i>B.Y.</i>	<i>British Year Book of International Law</i> .
Calvo	Calvo, <i>Le Droit international théorique et pratique</i> , 5th ed., 6 vols. (1896).
Cavaglieri	Cavaglieri, <i>Lezioni di diritto internazionale</i> (general part, 1925).
<i>Clunet</i>	<i>Journal du droit international</i> .
Cruchaga	Cruchaga-Tocornal, <i>Nociones de Derecho internacional</i> , 3rd ed., 2 vols. (1923–5).
Dicey	Dicey, <i>Conflict of Laws</i> , 4th ed. (1927).
Dickinson, <i>Cases</i>	Dickinson, <i>Cases and Other Materials on International Law</i> (1950).
<i>Documents</i>	<i>Documents on International Affairs</i> .
Fauchille	Fauchille, <i>Traité de droit international public</i> , 8th ed. of Bonfils' <i>Manuel de droit international public</i> , vol. I, part I (1922), vol. I, part 2 (1925), vol. I, part 3 (1926), vol. II (1921).
Fenwick	Fenwick, <i>International Law</i> , 3rd ed. (1948).
Fiore	Fiore, <i>Nouveau droit international public</i> . French translation by Antoine from the 2nd Italian edition, 3 vols. (1885).
Fiore, <i>Code</i>	Fiore, <i>International Law Codified</i> . Translation by Borchard from the 5th Italian edition (1918).
Fischer Williams, <i>Chapters</i>	Fischer Williams, <i>Chapters on Current International Law and the League of Nations</i> (1929).
<i>Fontes Juris Gentium</i>	<i>Fontes Juris Gentium</i> , edited by V. Bruns.
Garner, <i>Developments</i>	Garner, <i>Recent Developments in International Law</i> (1925).
Gemma	Gemma, <i>Appunti di diritto internazionale</i> (1923).
Genet	Genet, <i>Traité de diplomatie et de droit diplomatique</i> , 3 vols. (1931–2).
Gidel	Gidel, <i>Le droit international public de la mer, le temps de paix</i> : vol. I, <i>Introduction—La haute mer</i> (1932); vol. II, <i>Les eaux intérieures</i> (1932); vol. III, <i>La mer territoriale et la zone contiguë</i> (1934).
Grotius	Grotius, <i>De Jure Belli ac Pacis</i> (1625).
<i>Grotius Annuaire</i>	<i>Grotius Annuaire International</i> .
<i>Grotius Society</i>	<i>Transactions of the Grotius Society</i> .
Guggenheim	Guggenheim, <i>Lehrbuch des Völkerrechts</i> , Parts I and 2 (1947).
Guggenheim, <i>Traité</i>	Guggenheim, <i>Traité de Droit International Publique</i> , vol. I (1953); vol. II (1954).
Hackworth	Hackworth, <i>Digest of International Law</i> , 7 vols. (1940–3).
<i>Hague Recueil</i>	<i>Recueil des Cours, Académie de Droit International de La Haye</i> .

Cambridge University Press

978-0-521-10950-5 - International Law: Being the Collected Papers of Hersch Lauterpacht,  
Volume 3 - The Law of Peace

Edited by E. Lauterpacht

Frontmatter

[More information](#)

## ABBREVIATIONS OF TITLES OF BOOKS

- Hall *Hall, A Treatise on International Law*, 8th ed. (1924), by A. Pearce Higgins.
- Harvard Research* *Research in International Law*. Under the Auspices of the Harvard Law School. Draft Conventions Prepared for the Codification of International Law. Directed by M. O. Hudson : (1929) i. *Nationality* (Reporter : Flournoy) ; ii. *Responsibility of States* (Borchard) ; iii. *Territorial Waters* (G. G. Wilson) ; (1932) i. *Diplomatic Privileges and Immunities* (Reeves) ; ii. *Legal Position and Functions of Consuls* (Quincy Wright) ; iii. *Competence of Courts in regard to Foreign States* (Jessup) ; iv. *Piracy* (Bingham) ; v. *A Collection of Piracy Laws of Various Countries* (Morrison) ; (1935) i. *Extradition* (Burdick) ; ii. *Jurisdiction with respect to Crime* (Dickinson) ; iii. *Treaties* (Garner).
- Heffter Heffter, *Das europäische Völkerrecht der Gegenwart*, 8th ed. by Geffcken (1888).
- Heilborn, *System* Heilborn, *Das System des Völkerrechts entwickelt aus den völkerrechtlichen Begriffen* (1896).
- Hertslet's *Commercial Treaties* Hertslet, *Collection of Treaties and Conventions between Great Britain and Other Powers, so far as they relate to Commerce and Navigation*, vol. I (1820), continued to date.
- Higgins and Colombos Higgins and Colombos, *The International Law of the Sea*, 2nd ed. (1951).
- H.L.R.* *Harvard Law Review*.
- Holland, *Lectures* Holland, *Lectures on International Law*, edited by T. A. and W. L. Walker (1933).
- Holland, *Studies* Holland, *Studies in International Law* (1898).
- Holtzendorff Holtzendorff, *Handbuch des Völkerrechts*, 4 vols. (1885–9).
- Hudson, *Cases* Hudson, *Cases and Other Materials on International Law*, 3rd ed. (1951).
- Hudson, *Legislation* Hudson, *International Legislation* : vols. I–XI (1931–50).
- Hyde Hyde, *International Law, chiefly as interpreted and applied by the United States*, 2nd ed., 3 vols. (1945).
- I.C.J.* *International Court of Justice*.
- I.C.L.Q.* *International and Comparative Law Quarterly*.
- I.L.R.* *International Law Reports*, being the continuation of *Annual Digest*, edited by H. Lauterpacht until volume 24 and thereafter by E. Lauterpacht.
- J.C.L.* *Journal of Comparative Legislation and International Law*
- Keith's Wheaton *Wheaton's Elements of International Law*, 6th English edition by A. Berriedale Keith, vol. I (1929) ; vol. II (7th ed., 1944).

Cambridge University Press

978-0-521-10950-5 - International Law: Being the Collected Papers of Hersch Lauterpacht,  
Volume 3 - The Law of Peace

Edited by E. Lauterpacht

Frontmatter

[More information](#)

## ABBREVIATIONS OF TITLES OF BOOKS

Klüber	Klüber, <i>Europäisches Völkerrecht</i> , 2nd ed. by Morstadt (1851).
Lapradelle-Politis	Lapradelle-Politis, <i>Recueil des arbitrages internationaux</i> , vol. I (1905), vol. II (1924), vol. III (1954).
Lauterpacht, <i>Analogies</i>	Lauterpacht, <i>Private Law Sources and Analogies of International Law</i> (1927).
Lauterpacht, <i>The Function of Law</i>	Lauterpacht, <i>The Function of Law in the International Community</i> (1933).
Lawrence	Lawrence, <i>The Principles of International Law</i> , 7th ed., revised by P. H. Winfield (1923).
Lindley	Lindley, <i>The Acquisition and Government of Backward Territory in International Law</i> (1926).
Liszt	Liszt, <i>Das Völkerrecht</i> , 12th ed. by Fleischmann (1925).
<i>L.N.O.J.</i>	<i>League of Nations, Official Journal.</i>
<i>L.N.T.S.</i>	<i>League of Nations Treaty Series.</i> Publication of Treaties and International Engagements registered with the Secretariat of the League of Nations.
Lorimer	Lorimer, <i>The Institutes of International Law</i> , 2 vols. (1883–4).
De Louter	De Louter, <i>Le droit international public positif</i> , French translation from the Dutch original, 2 vols. (1920).
<i>L.Q.R.</i>	<i>Law Quarterly Review.</i>
McNair	McNair, <i>The Law of Treaties: British Practice and Opinions</i> (1938).
McNair, <i>Opinions</i>	McNair, <i>International Law Opinions</i> (1956).
Maine	Maine, <i>International Law</i> , 2nd ed. (1894).
Martens	Martens, <i>Völkerrecht</i> , German translation from the Russian original, 2 vols. (1883–6).
Martens, G. F.	G. F. Martens, <i>Précis du droit des gens moderne de l'Europe</i> , new edition by Vergé, 2 vols. (1858).
Martens, R.	} These are the abbreviated quotations of the different parts of Martens, <i>Recueil de Traités</i> , which are in common use.
Martens, N. R.	
Martens, N. S.	
Martens, N. R. G.	
Martens, N. R. G., 2nd ser.	
Martens, N. R. G., 3rd ser.	
Martens, <i>Causes célèbres</i>	Martens, <i>Causes célèbres du droit des gens</i> , 2nd ed., 5 vols. (1858–61).
Mérignhac	Mérignhac, <i>Traité de droit public international</i> , vol. I (1905), vol. II (1907), vol. III (1912).
Möller	Möller, <i>International Law in Peace and War</i> , English translation from the Danish, vol. I (1931), vol. II (1935).
Moore	Moore, <i>A Digest of International Law</i> , 8 vols. (1906).

Cambridge University Press

978-0-521-10950-5 - International Law: Being the Collected Papers of Hersch Lauterpacht,  
Volume 3 - The Law of Peace

Edited by E. Lauterpacht

Frontmatter

[More information](#)

## ABBREVIATIONS OF TITLES OF BOOKS

Moore, <i>International Arbitrations</i>	Moore, <i>History and Digest of the International Arbitrations to which the United States has been a Party</i> , 6 vols. (1898).
<i>Nordisk T.A.</i>	<i>Nordisk Tidskrift for International Ret. Acta Scandinavica juris gentium.</i>
Nys <i>Off. J.</i>	Nys, <i>Le droit international</i> , 2nd ed., 3 vols. (1912). <i>Official Journal of the League of Nations.</i>
Oppenheim, I, II	Oppenheim, <i>International Law</i> , vol. I, 8th ed. (1955), by H. Lauterpacht; vol. II, 7th ed. (1952), by H. Lauterpacht.
<i>O. Z. ö. R.</i>	<i>Österreichische Zeitschrift für öffentliches Recht.</i>
<i>P.C.I.J.</i>	<i>Publications of the Permanent Court of International Justice</i> : Series A : Judgments. B : Advisory Opinions. A/B : Cumulative Collection of Judgments and Advisory Opinions given since 1931. C : Acts and Documents relating to Judgments and Advisory Opinions. D : Collection of Texts governing the Jurisdiction of the Court. E : Annual Reports.
Perels	Perels, <i>Das internationale öffentliche Seerecht der Gegenwart</i> , 2nd ed. (1903).
Phillimore	Phillimore, <i>Commentaries upon International Law</i> , 3rd ed., 4 vols. (1879–88).
Praag	Praag, <i>Jurisdiction et droit international public</i> (1915).
Praag, <i>Supplément</i>	Supplement to the above (1935).
Pradier-Fodéré	Pradier-Fodéré, <i>Traité de droit international public</i> , 8 vols. (1885–1906).
Pufendorf	Pufendorf, <i>De Jure Naturae et Gentium</i> (1672).
Ralston	Ralston, <i>The Law and Procedure of International Tribunals</i> , revised ed. (1926). Supplement (1936).
Ray, <i>Commentaire</i>	Ray, <i>Commentaire du Pacte</i> (1930).
<i>Recueil T.A.M.</i>	<i>Recueil des décisions des tribunaux arbitraux mixtes.</i>
Reddie, <i>Researches</i>	Reddie, <i>Researches, Historical and Critical, in Maritime International Law</i> , 2 vols. (1844).
<i>Répertoire</i>	Lapradelle et Niboyet, <i>Répertoire de droit international</i> . Founded by Darras in 1929.
<i>R.G.</i>	<i>Revue générale de droit international public.</i>
<i>R.I.</i>	<i>Revue de droit international et de législation comparée.</i>
<i>R.I. (Geneva)</i>	<i>Revue de droit international, de sciences diplomatiques, politiques et sociales.</i>
<i>R.I. (Paris)</i>	<i>Revue de droit international.</i>
<i>R.I.F.</i>	<i>Revue internationale française du droit des gens.</i>
Rivier	Rivier, <i>Principes du droit des gens</i> , 2 vols. (1896).
<i>Rivista</i>	<i>Rivista di diritto internazionale.</i>

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978-0-521-10950-5 - International Law: Being the Collected Papers of Hersch Lauterpacht,  
Volume 3 - The Law of Peace

Edited by E. Lauterpacht

Frontmatter

[More information](#)

## ABBREVIATIONS OF TITLES OF BOOKS

Rousseau	Rousseau, <i>Principes généraux du droit international public</i> , vol. I (1944).
Satow	Satow, <i>A Guide to Diplomatic Practice</i> , 3rd ed. by Ritchie (1932).
Scelle	Scelle, <i>Précis de droit des gens</i> , vol. I (1932), vol. II (1934).
Schücking und Wehberg	Schücking und Wehberg, <i>Die Satzung des Völkerbundes</i> , 2nd ed. (1924).
Schwarzenberger	Schwarzenberger, <i>International Law as Applied by International Courts and Tribunals</i> , vol. I (1945).
Scott, <i>Hague Reports</i>	Scott, <i>Hague Court Reports</i> (1916).
Scott, <i>Hague Reports</i> (2nd)	Scott, <i>Hague Court Reports (Second Series)</i> (1932).
Sibert	Sibert, <i>Traité du droit international public</i> , 2 vols. (1951).
Sirey	<i>Recueil général des lois et des arrêts</i> (founded by Sirey).
Smith	Smith, <i>Great Britain and the Law of Nations, a Selection of Documents</i> , vol. I (1932), vol. II (1935).
Spiropoulos	Spiropoulos, <i>Traité théorique et pratique du droit international public</i> (1933).
Stowell	Stowell, <i>International Law. A Restatement of Principles in Conformity with Actual Practice</i> (1931).
Strupp, <i>Éléments</i>	Strupp, <i>Éléments du droit international public, universel, européen et américain</i> , 2nd ed., 3 vols. (1930).
Strupp, <i>Wört.</i>	<i>Wörterbuch des Völkerrechts und der Diplomatie</i> , ed. by Strupp (begun by Hatschek), 3 vols. (1924–9).
Suarez	Suarez, <i>Tratado de Derecho internacional público</i> , 2 vols. (1916).
Temperley	Temperley, <i>History of the Peace Conference of Paris</i> , 6 vols. (1920–4).
Testa	Testa, <i>Le droit public international maritime</i> , translation from the Portuguese by Boutiron (1886).
Toynbee, <i>Survey</i>	Toynbee, <i>Survey of International Affairs</i> .
Travers	Travers, <i>Le droit pénal international</i> , 5 vols. (1920–2).
Treaty Series	United Kingdom Treaty Series, vol. I (1892), and a volume every year.
Twiss	Twiss, <i>The Law of Nations</i> , etc., 2 vols., 2nd ed., vol. I (Peace, 1884), vol. II (War, 1875).
<i>U.N.R.I.A.A.</i>	United Nations, <i>Reports of International Arbitral Awards</i> .
<i>U.N.T.S.</i>	<i>United Nations Treaty Series</i> .
Vattel	Vattel, <i>Le droit des gens</i> , 4 books in 2 vols., new edition (1773).
Verdross	Verdross, <i>Die Verfassung der Völkerrechtsgemeinschaft</i> (1926).
Walker	Walker, <i>A Manual of Public International Law</i> (1895).

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978-0-521-10950-5 - International Law: Being the Collected Papers of Hersch Lauterpacht,

Volume 3 - The Law of Peace

Edited by E. Lauterpacht

Frontmatter

[More information](#)

## ABBREVIATIONS OF TITLES OF BOOKS

Walker, <i>History</i>	Walker, <i>A History of the Law of Nations</i> , vol. 1 (1899).
Walker, <i>Science</i>	Walker, <i>The Science of International Law</i> (1893).
Westlake	Westlake, <i>International Law</i> , 2 vols., 2nd ed. (1910–13).
Westlake, <i>Chapters</i>	Westlake, <i>Chapters on the Principles of International Law</i> (1894).
Westlake, <i>Papers</i>	<i>The Collected Papers of John Westlake on Public International Law</i> , ed. by L. Oppenheim (1914).
Wharton	Wharton, <i>A Digest of the International Law of the United States</i> , 3 vols. (1886).
Wheaton	Wheaton, <i>Elements of International Law</i> , 8th American edition by Dana (1866).
Z.I.	<i>Zeitschrift für internationales Recht.</i>
Z.ö.R.	<i>Zeitschrift für öffentliches Recht.</i>
Z.ö.V.	<i>Zeitschrift für ausländisches öffentliches Recht und Völkerrecht.</i>
Z.V.	<i>Zeitschrift für Völkerrecht.</i>