

Cambridge Elements =

Elements in Politics and Society in Southeast Asia
edited by
Edward Aspinall
Australian National University
Meredith L. Weiss
University at Albany, SUNY

CONTESTING SOCIAL WELFARE IN SOUTHEAST ASIA

Andrew Rosser
University of Melbourne
John Murphy
University of Melbourne







Shaftesbury Road, Cambridge CB2 8EA, United Kingdom
One Liberty Plaza, 20th Floor, New York, NY 10006, USA
477 Williamstown Road, Port Melbourne, VIC 3207, Australia
314–321, 3rd Floor, Plot 3, Splendor Forum, Jasola District Centre,
New Delhi – 110025, India

103 Penang Road, #05-06/07, Visioncrest Commercial, Singapore 238467

Cambridge University Press is part of Cambridge University Press & Assessment, a department of the University of Cambridge.

We share the University's mission to contribute to society through the pursuit of education, learning and research at the highest international levels of excellence.

www.cambridge.org
Information on this title: www.cambridge.org/9781108814362

DOI: 10.1017/9781108886642

© Andrew Rosser and John Murphy 2023

This publication is in copyright. Subject to statutory exception and to the provisions of relevant collective licensing agreements, no reproduction of any part may take place without the written permission of Cambridge University Press & Assessment.

First published 2023

A catalogue record for this publication is available from the British Library.

ISBN 978-1-108-81436-2 Paperback ISSN 2515-2998 (online) ISSN 2515-298X (print)

Cambridge University Press & Assessment has no responsibility for the persistence or accuracy of URLs for external or third-party internet websites referred to in this publication and does not guarantee that any content on such websites is, or will remain, accurate or appropriate.



Contesting Social Welfare in Southeast Asia

Elements in Politics and Society in Southeast Asia

DOI: 10.1017/9781108886642 First published online: June 2023

Andrew Rosser
University of Melbourne
John Murphy
University of Melbourne

Author for correspondence: Andrew Rosser, andrew.rosser@unimelb.edu.au

Abstract: This Element argues that Southeast Asia's failure to develop stronger social protection systems has been, at its root, a matter of politics and power. It has reflected the political dominance within the region of predatory and technocratic elements, and the relative weakness of progressive elements. From the mid-1980s, democratisation, the emergence of political entrepreneurs seeking to mobilise mass electoral support and the occurrence of severe economic and social crises generated pressure on governments within the region to strengthen their social protection systems. But while such developments shifted policy in a more progressive direction, they have been insufficient to produce far-reaching change. Rather, they have produced a layering effect. Innovations have built upon pre-existing policy and institutional arrangements without fundamentally altering these arrangements, ensuring that social protection systems continue to have strong conservative, productivist and predatory attributes.

Keywords: Southeast Asia, politics, social protection, political settlements, welfare regimes

© Andrew Rosser and John Murphy 2023

ISBNs: 9781108814362 (PB), 9781108886642 (OC) ISSNs: 2515-2998 (online), 2515-298X (print)



Contents

1	Introduction	1
2	The Evolution of Social Protection in Southeast Asia	8
3	Theoretical Considerations	25
4	Actors, Interests and Agendas	31
5	Indonesia	34
6	The Philippines	40
7	Thailand	47
8	Malaysia	53
9	Conclusion	60
	Appendix: Timeline of Major Social Protection Developments	64
	References	69