

## The Politics of Shari'a Law

The Islamization of politics in Indonesia after 1998 presents an underexplored puzzle: Why has there been a rise in the number of *shari'a* laws despite the electoral decline of Islamist parties? Michael Buehler presents an analysis of the conditions under which Islamist activists situated outside formal party politics may capture and exert influence in Muslim-majority countries facing democratization. He argues that introducing competitive elections creates new pressures for entrenched elites to mobilize and structure the electorate, thereby opening up new opportunities for Islamist activists to influence politics. Buehler's analysis of changing state–religion relations in formerly authoritarian Islamic countries illuminates broader theoretical debates on Islamization in the context of democratization. This timely text is essential reading for students, scholars and government analysts.

Michael Buehler is a Senior Lecturer in Comparative Politics at the University of London's School of Oriental and African Studies (SOAS). With an emphasis on Southeast Asia, his teaching and research interests evolve around state–society relations under conditions of democratization. His publications include articles in disciplinary journals such as *Comparative Politics* and *Party Politics* as well as in area studies journals, including the *Bulletin of Indonesia Economic Studies* and *South East Asia Research*.

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Michael Buehler  
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# The Politics of Shari'a Law

*Islamist Activists and the State in Democratizing  
Indonesia*

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## Contents

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<i>Acknowledgments</i>	page vi
<i>List of Abbreviations</i>	xii
Introduction	1
1 State Elites and the Influence of Islamist Activists	9
2 Islamist Activism and the State 1945–1998	42
3 State Elites and Institutional Change	69
4 The Accumulation of Power in Local Politics after 1998	90
5 Islamist Parties after 1998: Mobilization without Influence	109
6 Islamist Movements after 1998: Mobilization and Influence	132
7 Providing Resources in Exchange for <i>Shari'a</i> Regulations	158
8 Conclusion: Summary of Findings and Avenues for Future Research	187
<i>Appendix 1 Number of shari'a regulations adopted, 1998–2013, per administrative unit</i>	215
<i>Appendix 2 Number of effective candidates in West Java and South Sulawesi government head elections, 1998–2013, per administrative unit and year</i>	221
<i>Appendix 3 Background of local government heads who adopted shari'a regulations, 1998–2013</i>	227
<i>Bibliography</i>	232
<i>Index</i>	259

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viii Acknowledgments

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xi

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## Abbreviations

AGAP	Aliansi Gerakan Anti Pemurtadan	The Alliance of Anti-Apostasy Movements
AKP	Adalet ve Kalkınma Partisi	Justice and Development Party
BKPRMI	Badan Komunikasi Pemuda Remaja Masjid Indonesia	Organizing Body of the Youth Groups of Indonesian Mosques
BMI	Bank Muamalat Indonesia	
DDII	Dewan Dakwah Islamiyah Indonesia	Indonesian Islamic Missionary Council
DIY	Daerah Istimewa Yogyakarta	Special Region of Yogyakarta
DKI	Daerah Khusus Ibukota Jakarta	Special Capital District Jakarta
DPD	Dewan Pimpinan Daerah	Provincial Party Headquarters
DPD	Dewan Perwakilan Daerah	Regional Representative Council
DPP	Dewan Pimpinan Pusat	National Party Headquarters
FKPPSI	Komite Persiapan Penegakan Shariat Islam	Preparatory Committee for the Enforcement of Islamic Law
FMSI	Forum Mudzakah Syaria Islam	Forum Discussing the Islamic Shari'a
FPI	Front Pembela Islam	Islamic Defenders Front
FUI	Forum Ukhuwah Islamiyah	Brotherhood of Islam Forum
FUI	Forum Umat Islam	Islamic People's Forum
FUUI	Forum Ulama dan Umat Islam	Ulama and Muslim Community Forum
GAM	Gerakan Aceh Merdeka	Free Aceh Movement
GAMAS	Gerakan Anti Maksiat	Anti-Immorality Movement
GAPAS	Gerakan Anti Permurdatan dan Aliran Sesat	The Movement Against Apostasy and Misguided Cults
GARIS	Gerakan Reformasi Islam	The Islam Reform Movement
GERAM	Gerakan Rakyat Anti Ahmadiyah	The People's Movement Against Ahmadiyah
GPI	Gerakan Pemuda Islam	Islamic Youth Movement
GUPPI	Gabungan Usaha Perbaikan Pendidikan Islam	Federation for the Advancement of Islamic Education
HDI	Hizbud Dakwah Islam	Islamic Mission Party
HMI	Himpunan Mahasiswa Islam	Muslim Student Association
HMI-MPO	Himpunan Mahasiswa Islam-Majelis Penyelamat Organisasi	Muslim Student Association—The Organization Salvation Council

## List of Abbreviations

xiii

*(cont.)*

ICMI	Ikatan Cendekiawan Muslim Indonesia	Indonesian Association of Muslim Intellectuals
IM	Ittihadul Muballighin	Union of Missionaries
TII	Tentara Islam Indonesia	Islamic Indonesian Army
Kakanwil	Kepala Kantor Wilayah	Regional Government Unit
KAMI	Kesatuan Aksi Mahasiswa Indonesia	Indonesian Students Action Front
KAMMI	Kesatuan Aksi Mahasiswa Muslim Indonesia	Indonesian Muslim Student Action Union
KAPPI	Kesatuan Aksi Pelajar Pelajar Indonesia	Indonesian Pupils Action Front
KPPSI	Komite Persiapan Penegakan Syariat Islam	Preparatory Committee for the Implementation of Shari'a Law
Kodam	Komando Daerah Militer	Regional Army Command
Korem	Komando Resort Militer	Subregional Military Command
LP2DE	Lembaga Pendidikan dan Pengembangan Dakwah dan Ekonomi	Institute for Education and the Development of Islamic Propagation and the Economy
LP3Syi	Lembaga Pengkajian Penegakan Dan Penerapan Syari'at Islam Islam	The Institute for the Assessment, Enforcement, and Application of Shariah
LPPI	Lembaga Pengkajian dan Pengembangan Islam	Center for the Assessment and Propagation of Islam
Masyumi	Majelis Syuro Muslimin Indonesia	Council of Indonesian Muslim Associations
Menperindag	Menteri Perindustrian dan Perdagangan	Ministry for Industry and Trade
MI	Muslimin Indonesia	
MIAI	Majelis Islam A'la Indonesia	Islamic High Council of Indonesia
MoHA		Ministry of Home Affairs
MMI	Majelis Mujahidin Indonesia	Indonesia Mujahidin Council
MPR	Majelis Permusyawaratan Rakyat	People's Consultative Assembly
MUI	Majelis Ulama Indonesia	Indonesian Council of Ulama
NII	Negera Islam Indonesia	Islamic State of Indonesia
NIT	Negara Indonesia Timur	State of East Indonesia
NIT	Negara Islam Tejamaya	Islamic State of Tejamaya
NU	Nahdlatul Ulama	Revival/Awakening of Ulama
PAN	Partai Amanat Nasional	National Mandate Party
Panwas	Panitia Pengawas	Election Monitoring Commission
Parmusi	Partai Muslimin Indonesia	Indonesian Moslem Scholars Party
PAS	Parti Islam SeMalaysia	Islamic Party of Malaysia
PBB	Partai Bulan Bintang	Crescent Star Party
PBR	Partai Bintang Reformasi	Reform Star Party
PDI-P	Partai Demokrasi Indonesia-Perjuangan	Indonesia Democracy Party of Struggle
Perma	Peraturan Mahkamah Agung	Supreme Court Regulation
Persis	Persatuan Islam	Islamic Union

xiv List of Abbreviations

(cont.)

Perti	Partai Islam Pergerakan Tarbijah Islamijah	Islamic Party of the Islamic Educational Movement
PII	Pelajar Islam Indonesia	Indonesian Islamic Students
PK	Partai Keadilan	Justice Party
PKB	Partai Kebangkitan Bangsa	National Awakening Party
PKI	Partai Komunis Indonesia	Indonesian Communist Party
PKPI	Partai Keadilan dan Persatuan Indonesia	Party of Indonesian Justice and Unity
PKS	Partai Keadilan Sejahtera	Prosperous Justice Party
PNS	Pegawai Negeri Sipil	Career Civil Servant
PNU	Partai Nahdlatul Ummat	Nahdlatul Community Party
PPKI	Panitia Persiapan Kemerdekaan Indonesia	Committee for the Preparation of Indonesian Independence
PPNUI	Partai Persatuan Nahdlatul Ummah Indonesia	Indonesian Nahdlatul Community Party
PPP	Partai Persatuan Pembangunan	United Development Party
PRRI	Pemerintah Revolusioner Republik Indonesia	Revolutionary Government of the Indonesian Republic
PRTI	Pergerakan Rumah Tangga Islam	The Islamic Households Movement
PSII	Partai Sarekat Islam Indonesia	Islamic Association Party of Indonesia
PUI	Partai Ummat Islam	Islamic Community Party
PUSKOPAD	Pusat Koperasi Angkatan Darat	Army Cooperative
RESAN	Resimen Santri	Santri Student Regiment
RFS	Republik Federasi Sulawesi	Republic of the Federation of Sulawesi
RPII	Republik Persatuan Islam Indonesia	Unified Islamic Republic of Indonesia
SH	Sarekat Hijau	Green Association
SI	Sarekat Islam	Islamic Association
SK	Surat Keputusan	Government Decree
SR	Sarekat Rakyat	People's Association
TSM	Tasikmalaya Solidaritas Muslim	Tasikmalaya Muslim Solidarity
TKR	Tentara Keamanan Rakyat	People's Security Army
UMI	Universitas Muslimin Indonesia	Indonesian Muslim University
QCA		Qualitative Comparative Analysis
YASPUMAH	Yayasan Pemberdayaan Ummat Marhamah	Foundation for the Empowerment of the Marhamah Community
YFM	Yayasan Fathul Muin	Foundation Fathul Muin
YPDI	Yayasan Pembinaan Darul Istiqamah	Foundation of Darul Istiqamah Education
YPWI	Yayasan Pesantren Wahdah Islamiyah	Boarding School of Foundation Wahdah Islamiyah
YWI	Yayasan Wahdah Islamiyah	Foundation Wahdah Islamiyah