

### Essentials of EU Law

Students new to the study of EU law can find knowing what questions to ask to be as much of a challenge as answering them. This book clearly sets the scene: it explores the history and institutions of the EU, examines the interplay of its main bodies in its legislative process, and illustrates the role played by the EU courts and the importance of fundamental rights. The student is also introduced to the key principles of the internal market, in particular the free movement of goods and the free movement of workers. In addition a number of other EU policies, such as the Common Agricultural Policy, Environmental Protection, and Social Policy are outlined, while a more detailed inquiry is made into European competition law. This book is an essential first port-of-call for all students of European law.

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Cambridge University Press 978-1-107-02566-0 - Essentials of EU Law August Reinisch Frontmatter More information



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AUGUST REINISCH





# **CAMBRIDGE**UNIVERSITY PRESS

University Printing House, Cambridge CB2 8BS, United Kingdom Cambridge University Press is part of the University of Cambridge.

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www.cambridge.org
Information on this title: www.cambridge.org/9781107025660

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First edition published 2009 Second edition published 2012 Reprinted 2014

Printed in the United Kingdom by Clays, St Ives plc.

A catalogue record for this publication is available from the British Library

Library of Congress Cataloguing in Publication data Reinisch, August.

Essentials of EU law / August Reinisch. - 2nd ed.

p. cm. Includes index.

Rev. ed. of: Essential questions in EU law. c2009. ISBN 978-1-107-02566-0 (hardback)

Law – European Union countries –
 Miscellanea.
 European Union – History.
 Reinisch, August.

Essential questions in EU law. II. Title.

KJE949.R45 2012 349.24–dc23 2012014210

ISBN 978-1-107-02566-0 Hardback ISBN 978-1-107-60894-8 Paperback

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## **Preface**

This book owes its existence to a number of factors, most importantly the persistent requests of my students both at the Bologna Center of Johns Hopkins University and at Bocconi University in Milan for a simple and readable, and preferably short, introduction to the law of the European Union. It was, and remains, a particular challenge to teach EU law in institutions with mostly economics and political science students, who are not always wholly enthusiastic about learning the law. That made me realise that there is a lack of available academic resources for this particular purpose. Of course, there are the excellent treatises such as EU Law by Craig and De Burca, now already in its fifth edition (2011), and the second edition of European Union Law by Chalmers, Hadjiemmanuil, Monti and Tomkins (2010), as well as a number of other first-rate law books - needless to say, not always a light fare even for law students. The students at my home law school at the University of Vienna equally demanded access to learning the law in a most time-efficient manner.

Being brief on EU law is, of course, like squaring the circle, with the additional, hermeneutic complication that it is almost impossible to understand anything fully without first understanding everything, at least a little. This book has been written against all these odds. It aims at explaining the most important institutional aspects of the European Union, the interplay of its main bodies in the process of European legislation, the control of legality exercised by the two EU courts, the importance of fundamental rights in this context and the role of the EU as an international actor. It equally tries to familiarise

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the reader with the most important aspects of so-called substantive EU law, that is, the law of the four freedoms, in particular, the free movement of goods in the internal market and the freedom rights of EU citizens as workers, self-employed and family members. In addition, a number of other EU policies, such as the Common Agricultural Policy (CAP), environmental and consumer protection, Social Policy and Police and Judicial Cooperation in Criminal Matters (PJCC) are outlined, while a more detailed inquiry is made into European competition law.

In all these areas, the main principles stemming from the original 1957 Rome Treaty Establishing the European Community (TEC) to the most recent amendments after the Lisbon Treaty 2009, are outlined and discussed together with the major rules contained in EU legislation. When discussing the law, particular emphasis is laid on the case law of the Court of Justice (ECJ) and the General Court, which should make the sometimes rather tedious rules and principles livelier and more accessible.

The specific Questions and Answers format was deliberately chosen in order to move away from the usual textbook structure and provide easy access to the core issues of EU law. Instead of lengthy footnotes or endnotes and ample indices and tables of cases, instruments, etc., a light system of cross-references will guide the users through this book, remind them of content they have already read in earlier chapters, or alert them to further explanations in subsequent chapters. Additionally, bold print is used where necessary in order to indicate the most important terms and concepts used in EU law.

Thanks go to many friends and colleagues who advised me and gave helpful comments. I am particularly grateful to Christina Knahr and Jakob Wurm for their assistance in preparing the first edition of this book under the name of *Essential Questions in EU Law*. Equally, Melanie Fink's help in updating the book was of crucial value. Last, but not least my thanks go to Sinead Moloney at CUP for accompanying this project since its beginning.



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A final disclaimer is warranted: do not use this little book as a substitute for further and more detailed study of EU law! It is intended only to provide a first and general introduction into a fascinating and ever growing body of law and should encourage the reader to do so. If it does, it has been successful.

August Reinisch Vienna, January 2012



# **Abbreviations**

ACP African, Caribbean and Pacific

ALDE Alliance of Liberals and Democrats for Europe
BvE Decision on constitutional disputes between

federal organs (German Constitutional Court)

BvR Decision on complaint of unconstitutionality

(German Constitutional Court)

CAP Common Agricultural Policy
CCP Common Commercial Policy

CFI Court of First Instance

CFR Charter of Fundamental Rights of the European

Union

CFSP Common Foreign and Security Policy
CIS Commonwealth of Independent States

CMLR Common Market Law Reports

COREPER Permanent Representatives Committee
CSFR Czech and Slovak Federal Republic

DG Directorate-General EC European Community

ECHR European Convention on Human Rights

ECJ European Court of Justice

ECOFIN Council for Economic and Financial Affairs

ECR European Court Reports

ECR European Conservatives and Reformists Group

ECSC European Coal and Steel Community
ECtHR European Court of Human Rights

EEA European Economic Area

EEC European Economic Community

EESC European Economic and Social Committee

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List of abbreviations xi

EFD	Europe of	Freedom and	Democracy Group
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EFTA European Free Trade Agreement
EHRR European Human Rights Reports
EMU European Monetary Union
EP European Parliament

EPC European Political Cooperation

EPP Group of the European People's Party –

**Christian Democrats** 

ERTA European Road Transport Agreement
ESC Economic and Social Committee
ESDP European Security and Defence Policy

EU European Union

EURATOM European Atomic Energy Community
GATS General Agreement on Trade in Services
GATT General Agreement on Tariffs and Trade

GNP Gross national product

GUE/NGL Confederal Group of the European United Left/

Nordic Green Left

JHA Cooperation in Justice and Home Affairs
Les Verts/EFA Group of the Greens/European Free Alliance

MEP Member of European Parliament NATO North Atlantic Treaty Organization

OECD Organization for Economic Cooperation and

Development

OEEC Organization for European Economic

Cooperation

OJ Official Journal

PJCC Police and Judicial Cooperation in Criminal

Matters

QMV Qualified majority voting

S&D Group of the Progressive Alliance of Socialists

and Democrats in the European Parliament

SEA Single European Act

TEC Treaty establishing the European Community

TEU Treaty on European Union

TFEU Treaty on the Functioning of the European

Union

TRIPs Agreement on Trade Related Intellectual

Property Rights



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UNCTAD United Nations Conference on Trade and

Development

VAT Value added tax

WEU Western European Union
WLR Weekly Law Reports
WTO World Trade Organization