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978-0-521-89673-3 - Gene Patents and Collaborative Licensing Models: Patent Pools, Clearinghouses, Open Source Models and Liability Regimes

Edited by Geertrui Van Overwalle

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Gene Patents and Collaborative Licensing Models

Concerns have been expressed that gene patents might result in restricted access to research and health care. The exponential growth of patents claiming human DNA sequences might result in patent thickets, royalty stacking and, ultimately, a ‘tragedy of the anticommons’ in genetics.

The essays in this book explore models designed to render patented genetic inventions accessible for further use in research, diagnosis or treatment. The models include patent pools, clearinghouse mechanisms, open source structures and liability regimes. They are analysed by scholars and practitioners in genetics, law, economics and philosophy.

The volume looks beyond theoretical and scholarly analysis by conducting empirical investigation of existing examples of collaborative licensing models. Those models are examined from a theoretical perspective and tested in a set of operational cases. This combined approach is unique in its kind and prompts well-founded and realistic solutions to problems in the current gene patent landscape.

GEERTRUI VAN OVERWALLE is head of the Research Group ‘Gene Patents and Public Health’ at the Centre for Intellectual Property Rights of the Faculty of Law at the University of Leuven, Belgium. She has recently also been appointed Professor of Patent Law and New Technologies at the Tilburg Institute for Law, Technology and Society at the University of Tilburg, the Netherlands.

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Models and Liability Regimes*

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Cambridge, New York, Melbourne, Madrid, Cape Town, Singapore, São Paulo, Delhi

Cambridge University Press

The Edinburgh Building, Cambridge CB2 8RU, UK

Published in the United States of America by Cambridge University Press, New York

www.cambridge.org

Information on this title: www.cambridge.org/9780521896733

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First published 2009

Printed in the United Kingdom at the University Press, Cambridge

A catalogue record for this publication is available from the British Library

Library of Congress Cataloguing in Publication data

Gene patents and collaborative licensing models : patent pools, clearinghouses, open source models, and liability regimes / [edited by] Geertrui Van Overwalle.
p. cm. – (Cambridge intellectual property and information law)

Includes bibliographical references.

ISBN 978-0-521-89673-3 (hardback) 1. Genetics–Patents.

I. Overwalle, Geertrui van. II. Series: Cambridge intellectual property and information law.

[DNLM: 1. Genetics–ethics. 2. Genetics–legislation & jurisprudence.

3. Licensure–legislation & jurisprudence. 4. Models, Economic.

5. Patents as Topic–ethics. 6. Patents as Topic–legislation & jurisprudence.

QU 33.1 G3256 2009]

QH438.7.G41155 2009

174.2'96042–dc22

2009006845

ISBN 978-0-521-89673-3 hardback

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JAN CORBET was born in Antwerp in 1932. Doctor of law, Free University Brussels. Free University of Brussels: lecturer (intellectual property, media law) (1971); professor (1986); emeritus (1997). Belgian society of Authors, Composers and Publishers “SABAM”: legal counsel (1980); director, legal department (1975); director general (1983); retired (1997). Chairman, editorial board “Auteurs & Media”, Larcier, Brussels. Publications: “Auteursrecht”, in APR series, Brussels, 1991–2. Contributions in several Belgian legal reviews, among others in “Copyright”, Geneva; *Revue internationale du Droit d’auteur*, Paris; *Journal of the Copyright Society of the USA*, New York; *Il Diritto di Autore*, Milan; *Journal of Law and Commerce*, Pittsburgh; *Temas de Propriedad Intelectual*, Coimbra.

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the vast majority of non-medical biological research at US colleges and universities. While at the NSF, he served successively as Program Director for several programs (Systematic Biology, Biological Research Resources, Field Stations and Marine Laboratories, and Biotic Surveys and Inventories), as Deputy Division Director for Biotic Systems and Resources, and as Deputy Assistant Director for Biological Sciences. In the latter capacity, he was the second-in-command of a yearly budget of approximately \$500 million. Dr Edwards served on several Federal task forces, and was the chair of an interagency steering committee on Biological and Ecological Informatics. He also chaired a working group on Biological Informatics of the Megascience Forum of the Organization for Economic Cooperation and Development (OECD), which in 1999 recommended the formation of the GBIF. Dr Edwards then chaired the Interim Steering Committee which developed the Memorandum of Understanding for the organization and recruited the requisite number of governmental members and funding to allow it to come into existence in March 2001. Currently, he is on a five-year leave of absence from NSF in order to serve as the Executive Secretary of GBIF.

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VICTORIA HENSON-APOLLONIO has been a Senior Scientist in the Consultative Group on International Research (CGIAR), and the Manager of an office that assists all fifteen International Research Centers of the CGIAR, the Central Advisory Service on Intellectual

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Property, since 2000. She has over sixteen years of experience in IP and technology transfer. She has a BSc in Animal Science and a PhD in Experimental Pathology; both degrees were awarded by the University of Florida. Her dissertation research in immunogenetics was carried out under the supervision of Dr E.K. Wakeland. Her subsequent post-doctoral training in mammalian genetics was performed at the Jackson Laboratory under the supervision of Drs. Joseph Nadeau and George Carlson. Dr Henson-Apollonio was an Assistant and Associate Professor in Biology at Purdue University where she carried out research on the immunobiology of the model fish, the Japanese medaka and Steelhead trout. She was also involved in characterizing the population genetics of the introduced alien plant species, purple loosestrife. Victoria was a consultant to the Argonne National Laboratory in the Legal and Technology Transfer Division and worked for Argonne as a Patent Agent, technology transfer specialist, and patent evaluator, for two years before taking her current job with the CGIAR System. She has numerous scientific publications, and has participated in the drafting of many patents in the biotechnology area.

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The group's common interest is in the interaction between knowledge flows and development, interpreted broadly to include both capacity building and the lifting of restrictions on the ability of individuals and groups to pursue their own projects.

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themes, he and Keith Maskus have recently published a book entitled *International Public Goods and Transfer of Technology Under a Globalized Intellectual Property Regime* (Cambridge University Press 2005). Other recent writings have focused on intellectual property rights in data; the appropriate contractual regime for online delivery of computer programs and other information goods; and on the use of liability rules to stimulate investment in innovation. His most recent articles are: 'The Globalization of Private Knowledge Goods and the Privatization of Global Public Goods' (co-authored with Keith Maskus), 7 *Journal of International Economic Law* 279–320 (2004); 'A Contractually Reconstructed Research Commons for Scientific Data in a Highly Protectionist Intellectual Property Environment' (co-authored with Paul Uhlir), 66 *Law and Contemporary Problems* 315–462 (2003); and *Using Liability Rules to Stimulate Local Innovation in Developing Countries: Application to Traditional Knowledge* (with Tracy Lewis) in *International Public Goods and Transfer of Technology Under a Globalized Intellectual Property Regime* (2005). Professor Reichman serves as special advisor to the United States National Academies and the International Council for Science (ICSU) on the subject of legal protection for databases. He is a consultant to numerous intergovernmental and nongovernmental organizations; a member of the Board of Editors, *Journal of International Economic Law*; and on the Scientific Advisory Board of *il Diritto di Autore* (Rome).

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negotiations on intellectual property issues, domestic policy development, regional cooperation, and TRIPS dispute settlement. He has taken part in many training and capacity-building programmes on intellectual property law and TRIPS in Australia and a number of Asian countries. He joined DFAT in 1988 as a career diplomat, and his service included disarmament policy and participation in the negotiations on the Chemical Weapons Convention, a posting in the Australian Embassy in Tehran as Deputy Head of Mission, and a posting to the Hague as Alternate Representative to the Preparatory Commission for the Organisation for the Prohibition of Chemical Weapons and Chair of the Expert Group on Confidentiality. He previously worked for WIPO from 1995 to 1998, his duties then including development cooperation in Asia and the Pacific, and the development of the revised WIPO programme and budget and associated policy development. A registered patent attorney, he worked in private practice in the law of patents, trade marks and designs in Melbourne in the 1980s.

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GERT-JAN B. VAN OMMEN PhD, (1947) is head of the Department of Human Genetics of Leiden University Medical Center (LUMC) and founder of the Leiden Genome Technology Center (LGTC), a principal genomics facility in the Netherlands. His major research interests include: neuromuscular and neurodegenerative diseases (with a focus on Duchenne Muscular Dystrophy, DMD, and Huntington Disease); development and application of genome research and diagnostic technology for disease study, diagnosis, therapy and prevention, including the societal aspects of genetic advances. Members of his department have contributed to the finding of the gene defects and disease mechanisms underlying Duchenne Muscular Dystrophy, Huntington Disease, Polycystic Kidney Disease, Facioscapulohumeral muscular dystrophy, Hereditary Neuropathies, Fragile X, Rubinstein-Taybi Syndrome, Familial Hemiplegic Migraine, Episodic Ataxia. He has pioneered the development of several mapping techniques, generating the first megabase map of a human gene (DMD), and of mutation detection techniques, including the development of multicolor FISH for cytogenetics and the Protein Truncation Test (PTT), which is now widely used in cancer diagnostics. Professor Van Ommen is past president and vice president of HUGO (1998–2003), the European

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Society of Human Genetics (2002–4) and the Dutch Society of Human Genetics (1993–2000) and Editor-in-chief of the European Journal of Human Genetics (1997–present). He is present and past member of several National, EU and HUGO committees in the fields of Genetics, Innovative Health Care, Genomics, Bioinformatics, Ethics and IP aspects. He is the Director and Principal Investigator of the Center for Medical Systems Biology (CMSB), one of the four Centers of Excellence established in 2003 by the Netherlands Genome Initiative. The CMSB is a joint activity of Leiden University Medical Center, Leiden University, Free University Medical Center and Free University in Amsterdam, TNO Leiden and Erasmus MC Rotterdam, aiming to improve diagnosis, therapy and prevention of common diseases and rare variants thereof.

GEERTRUI VAN OVERWALLE (Dr Iur., 1995, Leuven) is head of the research group ‘Gene Patents and Public Health’ at the Centre for Intellectual Property Rights at the University of Leuven (Belgium). She has recently also been appointed Professor of Patent Law and New Technologies at the Tilbury Institute for Law, Technology and Society at the University of Tilburg (the Netherlands). Her fields of research are patent law, plant breeder’s rights law, patents and biotechnology, IP and biodiversity, and IP and ethics. She is author of numerous articles and monographies in the field of patent law in a national and international context. She has recently published a book on *Gene Patents and Public Health*, Brussel, Bruylant, 2007. Professor Van Overwalle teaches Intellectual Property Law and Patent Law at the University of Leuven, the University of Brussels and the University of Liège (Lüttich). She has been visiting Professor at the United Nations University (2000–3) and Monash University, Melbourne (2003). Geertrui Van Overwalle is a member of the national High Council for Intellectual Property and of the national Council for Bioethics. She is a member of the European Commission’s Expert Group on Biotechnological Inventions and she contributed as an expert to the Report *Policy options for the improvement of the European patent system* commissioned by the European Parliament. She has recently also undertaken research for the European Group on Ethics in Science and New Technologies (EGE) and the Japan Patent Office. Geertrui Van Overwalle has also been appointed as a member of the Board of Appeal of the Community Plant Variety Office at Angers.

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trade law and governance issues. Her PhD research project focuses on the interface between patent and competition law, in particular in the biomedical sector. In this framework she has published a number of articles in peer-reviewed journals on licensing models in the field of medical biotechnology. In 2004, she joined the Centre for Intellectual Property Rights as a research fellow in a project called 'Gene Patents and Public Health'. Before she worked for two years as a legal assistant for Judge A.W.H. Meij at the Court of first instance of the European Communities in Luxembourg in the area of European trademark and competition law. She studied European & International Law, with a strong emphasis on European competition law (Master in Laws, University of Tilburg, The Netherlands, 2001), Dutch Private Law (Master in Laws, University of Tilburg, The Netherlands, 2001) and did an LL.M. in EU Law and Intellectual Property Law (Master of Laws, University of Leuven, Belgium, 2002).

BIRGIT VERBEURE is post-doctoral research associate at the Centre for Intellectual Property Rights of the University of Leuven, Belgium. Her research focuses on empirical patent surveying and the study of licensing models, both in the field of medical biotechnology. In this framework she has published a number of articles in peer reviewed journals. In 2004, she joined the Centre for Intellectual Property Rights as a research fellow in a project on 'Gene Patents and Public Health'. At the same time, she works as a patent engineer in private practice. Before, she worked for two years as a post-doctoral researcher at the Laboratory of Molecular Biology of the MRC, Cambridge, UK. She obtained her PhD at the Rega Institute for Medical Research, University of Leuven, Belgium, in the field of Medicinal Chemistry.

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Preface

At present the genetics community is increasingly concerned that patents might lead to restricted access to research and health care. Thoughtful observers are increasingly expressing concerns that the exponential growth of patents claiming human DNA sequences may lead to patent thickets, royalty stacking and, ultimately, to a ‘tragedy of the anticommons’ in the genomic field. An anticommons effect may also arise from blocking patents. Concerns have also been voiced with regard to downstream research as new genetic inventions might not find their way into products and a translational gap might emerge.

In an attempt to capture and comprehend these recent developments, and to reflect on potential remedies, the Centre for Intellectual Property Rights of the University Leuven (Belgium) organised a two-day international workshop on ‘*Gene Patents and Clearing Models: From Concepts to Cases*’ on 8–9 June 2006. This workshop took place in the framework of a research project on ‘Gene Patents and Public Health’ sponsored by the Fund for Scientific Research Flanders (FWO, Belgium – Grant number G.O120.04), EuroGenTest (a Network of Excellence set up under the European Union Framework Programme 6 – Contract number 512148) and the Vancraesbeeck Fund (K.U.Leuven, Belgium). For the research that led to the workshop and the present book, as well as for the workshop, we are very grateful to those organisations.

The workshop aimed at exploring models designed to render patented genetic inventions accessible to further use in research and to diagnosis and/or treatment in further depth, and to investigate alternative models. The models include patent pools, clearinghouse mechanisms, open source models and liability regimes. There is a clear need to examine in more depth to what extent these schemes can be tailored to meet the needs of promotion and protection of innovation in human genetics.

The workshop aimed at combining both theoretical concepts and practical issues involved in applying these models in genetics, by inviting academics as well as business people and practitioners. The workshop equally aimed at developing a multidisciplinary point of view, by

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confronting the views of legal scholars, geneticists, economists and philosophers.

The present book contains all papers presented at the workshop, as well as a few contributions by scholars not present, which were added later. In covering the various models the same format is followed in the first four parts of the book. First, the model is described and the concepts underlying the model are explored in depth. Then, a few cases are offered where the model has been put to work in practice. Finally, a critical analysis of the potential of the model for application in the genetic field is developed. In the fifth chapter the various models are examined from a wide panoply of perspectives: a clinical geneticist's view, a patent practitioner's perspective, through the lens of competition law, an economic perspective and an institutional perspective. The sixth and last chapter recapitulates the major findings and tests them against a set of pre-assumptions.

The present book moves beyond theoretical and scholarly analysis into empirical investigation of existing examples. Collaborative licensing models are first examined from a theoretical perspective, whereupon the findings are tested in a set of operational cases. This combined approach is unique in its kind and may prompt both well founded and realistic solutions to the current problems in the current gene patent landscape.

We hope that this volume thus reflects our ambition to step 'beyond the veil of ignorance'¹ into open, reflective, critical and constructive 'model mongering',² an enticing exercise in which we would like to invite all our readers to participate.

GEERTRUI VAN OVERWALLE

¹ Rai, A.K., Reichman, J.H., Uhlir, P.F. and Crossman, C., 'Pathways across the valley of death. Novel intellectual property strategies for accelerated drug discovery', Chapter 17 of this volume p. 270.

² Hope, J., 'Open source genetics. Conceptual framework', Chapter 12 of this volume p. 172, with reference to John Braithwaite.

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Foreword

Some thoughts on the multidisciplinary approach to the study of patents and health care

At the start of this enticing book, allow me to take you through a few considerations, which may be more philosophical than genetic.

The first thing is to agree on definitions. Indeed, this is more than semantics. If you want to be understood by people from other disciplines you must be sure to speak the same language. To give you an example: the contributions in the present book all deal with ‘patents’. For me as a medical doctor, patent means open as in a patent foramen ovale, a hole in the heart. I understand that in IPR circles, patent also mean open, but did this book not come about in an attempt to keep them patent to access?

Anyway, *interdisciplinarity* is a type of academic collaboration in which specialists drawn from two or more academic disciplines work together in pursuit of common goals’ (a definition found in Wikipedia). Interdisciplinary programmes may arise from a shared conviction that the traditional disciplines are unable or unwilling to address important problems. They can also arise from new research developments, such as nanotechnology, which cannot be addressed without combining the approaches of two or more disciplines. In our field, bioinformatics is a nice example, since it combines molecular biology with computer science.

Interdisciplinary research should be distinguished from *transdisciplinary* research. According to the Swiss National research fund, it is intended to make a contribution towards solving socially relevant issues and involves practitioners from beyond the realm of science. I guess what we are doing in the Eurogentest Network of excellence is transdisciplinary, since we involve patient and family representatives in our activities.

Now, there are varying degrees of interdisciplinarity. In *multidisciplinarity*, researchers from two or more disciplines work together on a common problem, but without altering their disciplinary approach or developing a common conceptual framework.

True interdisciplinarity can only be claimed when researchers from two or more disciplines pool their approaches and **modify them** so

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that they are better suited to the problem at hand. There is a holistic aspect in true interdisciplinarity. Indeed the researchers accept from the outset the idea that all the properties of a given system (biological, chemical, social, legal etc.) cannot be determined or explained by the sum of their component parts alone. The system as a whole determines in an important way how the parts behave. Aristotle already recognised this when he said: ‘The whole is more than the sum of the parts.’ A holistic approach has become a necessity in many disciplines. In biology, we know that cells, tissues and organs are more than the genes and pathways which they express. *Systems biology* has indeed become a trendy phrase. In philosophy, sociology and psychology holistic approaches are also well known. In medicine *holism* is almost synonym of psychosomatic medicine. Alternative medicine has capitalised on this since it recognises that emotional, mental, spiritual and physical elements of each person comprise a system, and that the whole person must be treated, the symptoms as well as the causes of the illness.

Reductionism is the opposite of holism. Scientists may need to have a reductionist approach to extract a particular mechanism from a complex biological problem. This is a well-known successful approach in science. Nevertheless, in the back of their minds, good scientists will remain aware of this necessary, but temporary reductionist approach.

Let us go back then to inter- and multi-disciplinarity and analyse how these principles are being applied in the present collection and in the genetics field in general. Does the study of IPR issues in genetics by lawyers and geneticists constitute an example of multidisciplinary or a true interdisciplinary approach?

If we consider the sex of the investigators, we have to conclude that the approach is definitely multidisciplinary. Females and males work on the same issues. Their perspective, timing, emotions and approaches will be different. To become truly interdisciplinary the investigators would have to learn to find a common ground and appreciate the qualities and shortcomings of the sex of their colleagues. For obvious reasons I will not go into this issue any further.

The second issue is the difference in scientific approach. Geneticists place emphasis on qualitative and quantitative ‘rigour’ and as a result may think that their approach is ‘more scientific’ than that of their colleagues from the humanities. In addition, they are used to face the unexpected outcome from an experiment. Lawyers may associate quantitative approaches with an inability to grasp the broader dimensions of the problem. On the other hand their approach is just to make sure that the unexpected is covered by the texts.

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While geneticists are very keen to determine the sequence of a piece of DNA with great accuracy, by repeating the exercise a few times, they will readily accept that a well-written scientific text has a clear and obvious meaning. They have a kind of holistic approach when it comes to interpreting texts. Lawyers on the other hand make a living finding different interpretations of the same word, the same sentence or the same text. It is not clear, however, whether at the end the patent still covers what it is supposed to cover. One also wonders sometimes if a patent could ever be written and submitted if more than one lawyer worked on it. One also wonders why some patent applications, written by geneticists, could stand any challenge by lawyers.

A third issue is the difference in autonomy that the two parties may enjoy. Biomedical research is known to be expensive and to drain a good part of the budgets reserved for research. Legal investigations, with the exception of the legal fees, are cheap, require access to a library and a PC and are funded accordingly. As in other situations in society, the rich and the poor may not have the same ambitions and goals.

Is a multidisciplinary or even true interdisciplinary approach of IPR issues in genetics/diagnostics therefore even possible? It is clear that if left only to geneticists or lawyers, we may end up as already said: with something quite useless. 'To be aware of one's shortcomings, is the first step towards improving oneself,' as Socrates used to say. Therefore, combining the expertise, even in a 'multidisciplinary' approach, will create a more holistic approach, which will be much more useful to all parties involved and to the aim of the collaboration.

One has to keep in mind, however, that even if multi- and interdisciplinarity is very trendy in our universities, it may be less obvious when one applies for funding. We all know examples, where multidisciplinary projects have not received the expected financial support. The quantitative scientist will have judged that the project is too descriptive, while the qualitative scientists will have found it poorly written or not understandable.

In conclusion, I guess there is only one way in which this collaboration could become truly interdisciplinary and that is by becoming a *discipline* itself. If it succeeds, it might even solve the problem of its research funding, make even its own tenure and promotion decisions. Other examples of such integrations do exist: neuroscience, biomedical engineering and bioinformatics, to cite only a few examples, have been successful in this, here or in other places in the world. Whether the academic authorities will follow in this particular topic, I would not be too optimistic.

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In any case, I would like to congratulate all contributors to the present book in trying to talk to each other and even to try to understand each other's language, and to grow into a multidisciplinary approach. Of course my congratulations also go to the organiser of the workshop and the editor of the present volume, Geertrui Van Overwalle, for being the necessary catalyst in this process.

JEAN-JACQUES CASSIMAN

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Abbreviations

3GPP	3rd Generation Partnership Project
ACMG	American College of Medical Genetics
AD	Alzheimer Disease
AFLP	Amplified Fragment Length Polymorphism
AFJ2	Second Amended Final Judgment
AI	artificial intelligence
AIDS	Acquired Immunodeficiency Syndrome
AIPPI	Association Internationale pour la Protection de la Propriété Industrielle
ALRC	Australian Law Reform Commission
ASCAP	American Society of Composers, Authors and Publishers
ASTP	Association of European Science & Technology Transfer Professionals
AUTM	Association of University Technology Managers
BCLC	Breast Cancer Linkage Consortium
BSD	Berkeley Software Distribution
BIEM	Bureau International des Sociétés Gérant les Droits d'Enregistrement et de Reproduction Mécanique
Biotechnology Directive	EU Directive on the Legal Protection of Biotechnological Inventions, 1998
BiOS	Biological Innovation for Open Society
BMI	Broadcast Music, Inc.
BRCA	Familial Breast and Ovarian Cancer (gene)
BRT	Belgische Radio- en Televisieomroep
BSD	Berkeley Software Distribution
BUMA	Dutch Association for Performance Rights
B2B	business-to-business

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CAMBIA	Centre for Applications of Molecular Biology in International Agriculture
CBD	Convention on Biological Diversity
CC	Creative Commons
CCS	Copyright Collection Societies
cDNA	complementary DNA
CF	Cystic Fibrosis (Mucoviscidosis in some languages)
CFTR	Cystic Fibrosis Transmembrane Conductance Regulator (gene and protein)
CGIAR	Consultative Group on International Agricultural Research
CH	clearinghouse
CIMMYT	International Maize and Wheat Improvement Centre
CISAC	Confédération Internationale des Sociétés d'Auteurs et Compositeurs
CJ	Court of Justice (EU)
CMM (detection)	Chemical Mismatch (detection)
CMT-1A	Charcot-Marie-Tooth disease, type 1A
CPC	Community Patent Convention
CRO	Collective Rights Organisation
CRUK	Cancer Research UK
CSCE	Conformation Sensitive Capillary Electrophoresis
DArT	Diversity Array Technology
DG	Directorate General
DGGE	Denaturing-Gradient Gel Electrophoresis
DH	Department of Health (UK)
DHPLC	Denaturing High-Pressure Liquid Chromatography
DMD	Duchenne Muscular Dystrophy (disease, protein and gene)
DNA	Desoxyribonucleic Acid
DOJ	Department of Justice (US)
DRM	Digital Rights Management
EBI	European Center for Bioinformatics
EBoA	Enlarged Board of Appeal (EPO)
ECJ	European Court of Justice
EC Treaty	Treaty of the European Communities
EEA	European Economic Area
EGE	European Group on Ethics in Science and New Technologies

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EMD	Enzymatic Mismatch Detection
EMA	European Agency for the Evaluation of Medicinal Products
EPC	European Patent Convention, 1973
EIPAGRI	European Collective Management of Public Intellectual Property for Agricultural Biotechnologies
epo	Erythropoietin
EPO	European Patent Office
ESGH	European Society of Human Genetics
EST	Expressed Site Tag
EU	European Union
FAO	Food and Agriculture Organization
FDA	Food and Drug Administration (US)
FIPC	French Intellectual Property Code
FMF	familial Mediterranean fever
FRAND	Fair Reasonable and Non-Discriminatory
FS	free software
FSF	Free Software Foundation
FTC	Federal Trade Commission (US)
FTO	freedom to operate
GATT	General Agreement on Tariffs and Trade (WTO)
GBIF	Global Biodiversity Information Facility
GBS	Global Bio-Collecting Society
GCP	Good Clinical Practice
GEMA	German Gesellschaft für musikalische Aufführungs – und mechanische Vervielfältigungsrechte (Germany)
GFP	Green Fluorescent Protein
GM	genetically modified
GMS	Genetic Microsystems
GNU	recursive acronym for ‘GNU’s Not Unix’, the name for the complete Unix-compatible <i>operating system</i>
GNU/Linux	Linux kernel (see ‘Linux’) together with other <i>operating system</i> elements supplied by the GNU-project
GPL	General Public License
GRDC	Grains Research and Development Corporation
Guidelines EPO	Guidelines for Examination in the European Patent Office
GUS	glucuronidase