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978-0-521-76572-5 - Trading Fish, Saving Fish: The Interaction between Regimes in International Law

Margaret A. Young

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Trading Fish, Saving Fish

Numerous international legal regimes now seek to address the global depletion of fish stocks, and increasingly their activities overlap. The relevant laws were developed at different times by different groups of states. They are motivated by divergent economic approaches, influenced by disparate non-state actors, and implemented by separate institutions such as the World Trade Organization and the United Nations Food and Agriculture Organization. Margaret A. Young shows how these and other factors affect the interaction between regimes. Her empirical and doctrinal analysis moves beyond the discussion of conflicting norms that has dominated the fragmentation debate. Case studies include the negotiation of new rules on fisheries subsidies, the restriction of trade in endangered marine species and the adjudication of fisheries import bans. She explores how regimes should interact, in fisheries governance and beyond, to offer insights into the practice and legitimacy of regime interaction in international law.

MARGARET A. YOUNG is Senior Lecturer at Melbourne Law School, Australia, and has previous professional experience at the World Trade Organization and the United Nations. She was the inaugural Research Fellow of Public International Law at the Lauterpacht Centre for International Law and Pembroke College, Cambridge.

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Foreword

A list of the achievements of international environmental law would undoubtedly include the survival and recovery of the great whales (a process of recovery that has taken place, ironically, under a treaty designed to guarantee the continued exploitability of whales). A list of the failures of international environmental law would likely include the increasingly fragile state of most other pelagic stocks (a process of decline and mismanagement that has taken place under the auspices of regional treaties designed to maintain the sustainability of covered species). As with northern cod in 1991, the road to stock collapse has been paved with good projections.¹

This record may suggest to the unconverted that the only applicable law in regard to fisheries is the law of unintended consequences. But that would be a mistake. In the more than fifty years since the adoption of the Third Geneva Convention of 1958, international law and international institutions have been a significant force, for good or ill – and this even though the number of contentious cases concerning the merits of fishery conservation measures can be counted on the fingers of one hand.

Instead, the world's pelagic fisheries are managed through some thirty regional fisheries organizations (RFOs) under the general auspices of the Fish Stocks Agreement and Articles 116–120 of UNCLOS. Margaret Young's splendid study is based on the premiss – surely correct – that

¹ Cf. *Southern Bluefin Tuna Cases (New Zealand v. Japan; Australia v. Japan)*, Provisional Measures, oral argument, ITLOS/PV.99/21/Rev.2, 18 August 1999, p.13; and see M Kurlansky, *Cod: A Biography of the Fish that Changed the World* (Vintage, 1999).

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there is 'greater scope for international lawyers to contribute understanding and ideas about collaboration and cohesion within these [fishery] regimes, rather than focussing on *ex post* rules determining priority in later disputes'. This shift enables her to take into account other factors – such as 'soft-law instruments' like the FAO Code of Conduct – and to be soft *ratione personae* as well, given the involvement of 'a multitude of stakeholders on whom fisheries enforcement and monitoring depends, including non-state actors'.

A key notion in her work is that of 'regime', a term used to describe 'a set of laws, processes and institutions that have evolved by addressing a particular problem or function'. In that sense some, but by no means all, current RFOs constitute regimes. Treaties can be concluded with more or less preparation, whereas regimes need time to grow.

But the use of the term 'regimes' does not require exclusivity, or the 'self-contained regime' posited by international law theory. As Dr Young remarks, 'the more pressing concern is to ascertain how CITES, UNCLOS, the Fish Stocks Agreement and the FAO instruments coexist in an effective way'. This story of the struggle for regime interaction she tells clearly and well, ranging across the various fields of practice and the different legal instruments with assurance. Particular highlights include her account of the Memorandum of Understanding between the CITES Secretariat and the FAO, and the work of the WTO, both on fisheries subsidies and dispute settlement (concluding, as to the latter, on the need for greater transparency).

Dr Young draws both practical and theoretical lessons from her case studies. In practical terms she stresses 'the need for national policy coordination in international trade and environmental governance', the need in that context for inter-agency collaboration, the desirability of avoiding a priori determinations of competence of international organisations (typified by the decision of the ICJ in *Use of Nuclear Weapons*), and the clear need to assess the credibility of NGOs.

At the level of theory there are conclusions both particular and general. Among the former is her conclusion that regime interaction 'does not depend on the agreement of all participating states, whether express or implied', and (as a corollary) a rejection of the 'perceived requirement of parallel membership for regime interaction'. Among the latter is the idea that 'the need for representation in governance' is less important than 'the practical need for diverse perspectives'.

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Overall this is a major contribution to our understanding of ‘the progressive development of international law in the context of fragmentation’ as well as ‘an attempt to improve the way fisheries governance adapts to complexity and pluralism’. May it be as successful in its particular as in its general aims!

James Crawford
Lauterpacht Centre for International Law
University of Cambridge
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Useful professional experience in international organisations has included research assistance at the United Nations International Law Commission in 2003 (for which I thank Václav Mikulka), attendance at the UN Food and Agriculture Organization's Sub-Committee on Fish Trade in 2004 and an internship at the Appellate Body Secretariat of the World Trade Organization in 2005. Consultations with WTO Secretariat staff and trade delegates in Geneva – particularly Doaa Abdel Motaal, Clarisse Morgan, Ana Novik and Werner Zdouc – were invariably useful, as were discussions at the Food and Agriculture Organization, Rome, for which I thank Kevern Cochrane and William Emerson in particular. I also acknowledge the support of King's College, Cambridge, the Cambridge Gates Trust, the Cambridge Faculty of Law, the *Modern Law Review*, the Commonwealth Scholarship and Columbia Law School.

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Parts of the book use materials published earlier: Chapter 5 develops some sections that were first published as ‘The WTO’s Use of Relevant Rules of International Law: An Analysis of the Biotech Case’ (2007) 56:4 *International and Comparative Law Quarterly* 907. Chapter 3 contains research that was first published as ‘Fragmentation or Interaction: The WTO, Fisheries Subsidies, and International Law’ (2009) 8:4 *World Trade Review* 477. Chapter 4 contains material published as ‘Protecting Endangered Marine Species: Collaboration between the Food and Agriculture Organization and the CITES Regime’ (2010) 11:2 *Melbourne Journal of International Law* 441.

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<i>Commission v Belgium Case C-2/90</i> (9 July 1992)	<i>Commission v Belgium</i> , Case C-2/90 (9 July 1992)
<i>Fisheries Jurisdiction Cases</i> [1973] ICJ Rep 3; [1974] ICJ Rep 3	<i>United Kingdom v Iceland (Jurisdiction)</i> [1973] ICJ Reports 3; 55 ILR 149; <i>United Kingdom v Iceland (Merits)</i> [1974] ICJ Reports 3; 55 ILR 238
<i>Gabčíkovo-Nagymaros case</i> [1997] ICJ Rep 7	<i>Case concerning the Gabčíkovo-Nagymaros Project (Hungary v Slovakia)</i> [1997] ICJ Reports 7
<i>Ireland v UK (OSPAR)</i> (2003) 42 ILM 1118	Permanent Court of Arbitration: <i>Dispute Concerning Access to Information Under Article 9 of the OSPAR Convention: Ireland v United Kingdom – Final Award</i> (2 July 2003) (2003) 42 ILM 1118
<i>Military and Paramilitary Activities in Nicaragua (Merits)</i> [1986] ICJ Rep 16	<i>Military and Paramilitary Activities in Nicaragua (Merits)</i> [1986] ICJ Reports 16
<i>Mox Plant Case</i> (2001) 41 ILM 405	<i>Request for Provisional Measures, Ireland v United Kingdom</i> (2001) (Order of 3 December 2001) (2002) 41 ILM 405
<i>UN expenses</i> [1962] ICJ Rep 151	<i>Advisory Opinion, Certain Expenses of the United Nations</i> [1962] ICJ Reports 151
<i>UN Reparations case</i> [1949] ICJ Rep 174	<i>Advisory Opinion, Reparation for Injuries Suffered in the Service of the United Nations</i> [1949] ICJ Reports 174
<i>Use or Threat of Nuclear Weapons</i> [1996] ICJ Rep 226	<i>Advisory Opinion, Legality of the Threat or Use of Nuclear Weapons</i> [1996] ICJ Reports 226 (8 July 1996, General List No. 95) (Request for Advisory Opinion by GA)
<i>Use of Nuclear Weapons in Armed Conflict</i> [1996] ICJ Rep 66	<i>Advisory Opinion, Legality of the Use by a State of Nuclear Weapons in Armed Conflict</i> [1996] ICJ Reports 66 (8 July 1996 General List No. 93) (Request for Advisory Opinion by WHO)
<i>Southern Bluefin Tuna Case (Australia and New Zealand v Japan)</i> (Award) (2000) (Annex VII Tribunal)	<i>Australia and New Zealand v Japan (Award on Jurisdiction and Admissibility)</i> (2000) 119 ILR 508 (Arbitral Award)

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	constituted under Annex VII of UNCLOS) (4 August 2000)
<i>Southern Bluefin Tuna Provisional Measures</i> (<i>Australia and New Zealand v Japan</i>) (1999) (ITLOS)	<i>Australia and New Zealand v Japan</i> (<i>Provisional Measures</i>) (1999) 117 ILR 148 (International Tribunal for the Law of the Sea)

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Short Title	Full Title and Citation
AB Working Procedures	WTO, Working Procedures for Appellate Review WT/AB/WP/5 (4 January 2005)
Aarhus Convention	<i>Convention on Access to Information, Public Participation in Decision-Making and Access to Justice in Environmental Matters</i> (1999) 38 ILM 517 (in force 30 October 2001)
Agenda 21	<i>Agenda 21</i> , adopted by the Plenary of UNCED on 14 June 1992 (A/CONF. 151/26) (Vols. I–III) (1992)
Agreement on Agriculture	<i>Agreement on Agriculture</i> (signed 15 April 1994) in WTO, <i>The Legal Texts</i> (Cambridge University Press) 33
Biosafety Protocol	<i>Cartagena Protocol on Biosafety to the Convention on Biological Diversity</i> (2000) 39 ILM 1027 (in force 11 September 2003)
Anti-Dumping Agreement	<i>Agreement on Implementation of Article VI of the General Agreement on Tariffs and Trade 1994</i> (signed 15 April 1994) in WTO, <i>The Legal Texts</i> (Cambridge University Press) 147
CBD	<i>United Nations Convention on Biological Diversity</i> (1992) 31 ILM 818 (in force 29 December 1993)
CBD Decision on Marine and Coastal Ecosystems (1998)	CBD Conference Decision IV/5 on Marine and Coastal Ecosystems, the Fourth Conference of the Parties to

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	the Convention on Biological Diversity, Bratislava, 4–15 May 1998, UNEP/CBD/COP/4/27, 84
CCSBT	<i>Convention for the Conservation of Southern Bluefin Tuna</i> , 1819 UNTS 360 (10 May 1993)
CITES	<i>Convention on the International Trade in Endangered Species of Wild Fauna and Flora</i> , 993 UNTS 243 (in force 1 July 1975)
CITES CoP-12 Decision 12.7	Decision of the CITES, ‘Establishment of a Memorandum of Understanding between CITES and the Food and Agriculture Organization of the United Nations (FAO)’
CITES Resolution Conf. 2.8 (1979)	Resolution of the CITES COP, Resolution Conf. 2.8 (1979) (now included in Conf. 11.4, ‘Conservation of cetaceans, trade in cetacean specimens and the relationship with the International Whaling Commission’ (Rev. CoP12)
CITES Resolution Conf. 8.4 (Rev. CoP14)	Resolution of the CITES COP, Resolution Conf 8.4, ‘National Laws for Implementation of the Convention’ (revised 3–15 June 2007)
CITES Resolution Conf 9.17	Resolution of the CITES COP, Resolution Conf. 9.17, ‘Sharks’ (Replaced by CITES Resolution Conf. 12.6)
CITES Resolution Conf. 9.24 (Rev. CoP12) (CITES listing criteria (2007))	Resolution of the CITES COP, Resolution Conf. 9.24 ‘Criteria for amendment of Appendices I and II’ (Last revised at fourteenth COP in 2007)
CITES Resolution Conf. 10.4 (Rev.14)	Resolution of the CITES COP, Resolution Conf. 10.4, ‘Cooperation and Synergy with the Convention on Biological Diversity’ (Last revised at fourteenth COP in 2007)
CITES Resolution Conf. 11.1 (Rev. CoP14).	Resolution of the CITES COP, Resolution Conf. 11.1, ‘Establishment of committees’ (Last revised at fourteenth COP in 2007)

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CITES Resolution Conf. 12.4	Resolution of the CITES COP, Resolution Conf. 12.4 'Cooperation between CITES and the Commission for the Conservation of Antarctic Marine Living Resources regarding trade in toothfish'
CITES Resolution Conf. 12.5	CITES Resolution Conf. 12.5 'Conservation and management of sharks'
CITES Resolution Conf. 12.8 (Rev. CoP13)	Resolution of the CITES COP, Resolution Conf. 12.8 'Review of Significant Trade in specimens of Appendix-II species' (Last revised at thirteenth COP in 2004)
CITES Resolution Conf. 13.8	Resolution of the CITES COP, Resolution Conf. 13.8, 'Participation of observers at meetings of the Conference of the Parties' (adopted at thirteenth COP in 2004)
CITES Resolution Conf. 14.6 (2007)	Resolution of the CITES COP, Resolution 14.6, 'Introduction from the sea' (adopted at fourteenth COP in 2007)
CITES Standing Committee Rules of Procedure (2009)	Rules of Procedure of the CITES Standing Committee, as amended at fifty-eighth meeting, Geneva, July 2009
CMS	<i>Convention on the Conservation of Migratory Species of Wild Animals</i> signed in Bonn, Germany, on 23 June 1979 (in force 1 November 1983)
COFI Rules of Procedure	Rules of Procedure of the Committee on Fisheries, in FAO (2006) II Basic Texts Part N
Compliance Agreement	<i>Agreement to Promote Compliance with International Conservation and Management Measures by Fishing Vessels on the High Seas</i> (1994) 33 ILM 968 (in force 24 April 2003)
Enabling Clause (1979)	<i>Decision on Differential and More Favourable Treatment, Reciprocity, and Fuller Participation of Developing Countries</i> , L/4903, BISD 26S/203 (28 November 1979)

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Short Title	Full Title and Citation
FAO Code of Conduct	FAO, <i>Code of Conduct for Responsible Fisheries</i> (FAO, Rome, 1995) (adopted 31 October 1995); reprinted in (1995) 11 <i>International Organizations and the Law of the Sea Documentary Yearbook</i> 700.
FAO Constitution	FAO Constitution in FAO (2006) I <i>Basic Texts</i> Part A
FAO, Cooperation with IGOs	FAO, 'Cooperation with International Governmental Organizations' in FAO (2006), Vol II <i>Basic Texts</i> , Part M (See paragraphs 488 to 490 of the Report of the ninth session of the Conference)
FAO, Cooperation with NGOs	FAO, 'Cooperation with International Non-governmental Organizations' (Resolution No. 39/57) in FAO (2006) II <i>Basic Texts</i> Part O
FAO General Rules	FAO, General Rules of the Organization, in FAO (2006) I <i>Basic Texts</i> Part B
FAO, 'Granting of Observer Status'	FAO, 'Granting of Observer Status (in respect of international governmental and non-governmental organizations)' (Resolution No. 44/57) in FAO (2006) II <i>Basic Texts</i> Part Q
FAO Guiding Lines Regarding Relationship Agreements Between FAO and IGOs (Resolution of 10th session of FAO Conference)	Resolution No. 69/59 of the tenth session of the FAO Conference (Guiding Lines Regarding Relationship Agreements Between FAO and Intergovernmental Organizations) Vol II, <i>Basic Texts</i> (2006 edition) Part N.
FAO, IPOA-Capacity (1999)	FAO, 'International Plan of Action for the Management of Fishing Capacity' adopted by the twenty-third session of COFI in February 1999 and endorsed by the FAO Council in June 1999 (FAO, Rome, 1999)
FAO, IPOA-IUU Fishing (2001)	FAO, 'International Plan of Action to Prevent, Deter and Eliminate Illegal, Unreported and Unregulated Fishing' (Rome, 2001). The

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	IPOA-IUU was adopted at the twenty-fourth session of COFI in March 2001 and endorsed by the FAO Council in June 2001.
FAO, IPOA-Seabirds (1999)	FAO, 'International Plan of Action for Reducing Incidental Catch of Seabirds in Longline Fisheries' adopted by the twenty-third session of COFI in February 1999 and endorsed by the FAO Council in June 1999 (FAO, Rome, 1999)
FAO, IPOA-Sharks (1999)	FAO, 'International Plan of Action for the Conservation and Management of Sharks' adopted by the twenty-third session of COFI in February 1999 and endorsed by the FAO Council in June 1999 (FAO, Rome, 1999)
FAO, 'Policy concerning NGO relations'	FAO, 'Policy Concerning Relations with International Non-governmental Organizations' in FAO (2006) II <i>Basic Texts</i> Part P
FAO Reykjavik Declaration (2001)	'Reykjavik Declaration on Responsible Fisheries in the Marine Ecosystem' (2001) (FAO Doc. C200/INF/25, appendix I)
Fish Stocks Agreement	<i>Agreement for the Implementation of the Provisions of the United Nations Convention on the Law of the Sea of 10 December 1982 relating to the Conservation and Management of Straddling Fish Stocks and Highly Migratory Fish Stocks</i> (1995) 34 ILM 1547 (in force 11 December 2001)
GATT	<i>General Agreement on Tariffs and Trade</i> 1947 in WTO, <i>The Legal Texts</i> (Cambridge University Press) 423
General Council Rules of Procedure (1996)	General Council, 'Rules of Procedure for Meetings of the General Council' WT/L/161 (25 July 1996)
Import Licensing Procedures Agreement	<i>Agreement on Import Licensing Procedures</i> (signed 15 April 1994) in WTO, <i>The Legal Texts</i> (Cambridge University Press) 223

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International Convention on the Conservation of Atlantic Tunas (ICCAT)	<i>International Convention on the Conservation of Atlantic Tunas (ICCAT)</i> (in force 21 March 1969)
International Whaling Convention (1946)	<i>International Convention for the Regulation of Whaling</i> (1946) 161 UNTS 72 (in force 10 November 1948)
Jakarta Mandate on Marine and Coastal Biodiversity (1995)	CBD Decision on the Conservation and Sustainable Use of Marine and Coastal Biological Diversity of the Convention on Biological Diversity, A/51/312, annex II, decision II/10
Marrakesh Agreement	<i>Agreement Establishing the World Trade Organization</i> (signed 15 April 1994) in WTO, <i>The Legal Texts</i> (Cambridge University Press) 3
OECD Exports Credit Arrangement (2008)	OECD, 'Arrangement on Officially Supported Export Credits' (2008 revision): See OECD Trade and Agriculture Directorate TAD/PG (2007)28/FINAL. http://www.oecd.org/
OSPAR Convention	<i>Convention for the Protection of the Marine Environment of the North-East Atlantic</i> (1992) 32 ILM 1069
Rio Declaration	'Rio Declaration on Environment and Development', adopted by UNCED 1992 (A/CONF.151/26) (Vol. I) (1992)
Rules of Origin Agreement	<i>Agreement on Rules of Origin</i> (signed 15 April 1994) in WTO, <i>The Legal Texts</i> (Cambridge University Press) 211
SBT Convention	<i>Convention for the Conservation of Southern Bluefin Tuna</i> (1993) (in force 20 May 1994)
SCM Agreement	<i>Agreement on Subsidies and Countervailing Measures</i> (signed 15 April 1994) in WTO, <i>The Legal Texts</i> (Cambridge University Press) 231
SPAW Protocol (2000)	SPAW Protocol (Protocol on Specially Protected Areas and Wildlife) to the <i>Convention for the Protection and Development of the Marine Environment of the Wider Caribbean Region</i> (in force 25 April 2000)

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TBT Agreement	<i>Agreement on Technical Barriers to Trade</i> (signed 15 April 1994) in WTO, <i>The Legal Texts</i> (Cambridge University Press) 121
UN Convention against Corruption (2003)	<i>UN Convention against Corruption</i> General Assembly resolution 58/4 of 31 October 2003 (in force 14 December 2005) (2004) 43 ILM 37
UNCLOS	<i>United Nations Convention on the Law of the Sea</i> (1982) 21 ILM 1261 (1982) (in force 16 November 1994).
UNEP Rules of Procedure	The Rules of Procedure of the Governing Council of UNEP (last revised 1988); published online at http://www.unep.org/resources/gov/Rules.asp
United Nations Charter	<i>Charter of the United Nations</i> (in force 24 October 1945)
Universal Declaration of Human Rights (1948)	<i>Universal Declaration of Human Rights</i> (1948)
VCLT	<i>Vienna Convention on the Law of Treaties</i> (1969) 1155 UNTS 331 (in force 27 January 1980)
Vienna Convention on the Law of Treaties between States and International Organizations or between International Organizations (1986) (not yet in force)	<i>Vienna Convention on the Law of Treaties between States and International Organizations or between International Organizations</i> , Vienna, 21 March 1986 (not yet in force): A/CONF.129/15
Wellington Driftnet Convention (1990)	<i>Convention for the Prohibition of Fishing with Long Driftnets in the South Pacific</i> (1990) 29 ILM 1449 (in force 17 May 1991)
World Summit Plan of Implementation (2002)	'Plan of Implementation of the World Summit on Sustainable Development' (A/CONF.199/20) (4 September 2002)
WTO Decision on Trade and Environment (1994)	Ministerial Decision, 'Decision on Trade and Environment' adopted on 14 April 1994 in WTO, <i>The Legal Texts</i> (Cambridge University Press) 411.
WTO Declaration on Coherence in Global Economic Policy Making (1993)	Ministerial Declaration 'Declaration on the Contribution of the World Trade Organization to Achieving Greater Coherence in Global Economic

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	Policymaking' adopted by the Trade Negotiations Committee on 15 December 1993 in WTO, <i>The Legal Texts</i> (Cambridge University Press) 386
WTO Doha Declaration (2001)	WTO Ministerial Declaration adopted on 14 November 2001 (WT/MIN(01)/DEC/1, 20 November 2001) (2002) 41 ILM 746
WTO Guidelines on NGOs (1996)	WTO General Council, 'Guidelines for Arrangements on Relations with Non-Governmental Organizations' adopted on 18 July 1996 (WT/L/162).
WTO Report of the CTE (1996)	WTO Members Report of the Committee on Trade and Environment, WT/CTE/1, 12 November 1996
WTO-UNEP Cooperation Agreement (1999)	Cooperation between the WTO and UNEP Secretariats, Press Release Press/154 (29 November 1999), as established by exchange of letters by the Director-General of the WTO and the Secretary-General of the UN; also published in WTO Doc. TN/TE/S/2/Rev.2

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Abbreviations

AB	Appellate Body of the World Trade Organization
ACP	African, Caribbean and Pacific Group of States
AJIL	American Journal of International Law
APEC	Asia-Pacific Economic Cooperation
BYIL	British Year Book of International Law
CBD	Convention on Biological Diversity
CCAMLR	Commission for the Conservation of Antarctic Marine Living Resources
CCSBT	Convention for the Conservation of Southern Bluefin Tuna
CIEL	Center for International Environmental Law
CITES	Convention on the International Trade in Endangered Species of Wild Fauna and Flora
CMC	Center for Marine Conservation
CMS	Convention on Migratory Species
Codex	Codex Alimentarius Commission, a subsidiary body of the FAO and the WHO.
COFI	FAO Committee on Fisheries
COFI-FT	Subcommittee on Fish Trade, COFI, FAO
COP	Conference of the Parties to CITES
CTE	WTO Committee on Trade and Environment
DOALOS	UN Division of Ocean Affairs and the Law of the Sea
DSB	Dispute Settlement Body, WTO
DSU	Understanding on Rules and Procedures Governing the Settlement of Disputes
EC	European Community
ECJ	European Court of Justice
EEC	European Economic Community
EEZ	exclusive economic zone
EJIL	European Journal of International Law
EU	European Union

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FAO	United Nations Food and Agriculture Organization
FIELD	Foundation for International Environmental Law and Development
GA	General Assembly of the United Nations
GATT	General Agreement on Tariffs and Trade
GEF	Global Environment Facility
GM	genetically modified
GSP	General System of Preferences
HSI	Humane Society International
IARC	International Agency for Research on Cancer
IATTC	Inter-American Tropical Tuna Commission
ICCAT	International Commission for the Conservation of Atlantic Tunas
ICJ	International Court of Justice
ICLQ	International and Comparative Law Quarterly
ICTSD	International Centre for Trade and Sustainable Development
ICTY	International Criminal Tribunal for the former Yugoslavia
IFAW	International Fund for Animal Welfare
IGO	intergovernmental organization
ILC	International Law Commission
ILM	International Legal Materials
ILO	International Labour Organization
IMF	International Monetary Fund
IMO	International Maritime Organization
IOC	Intergovernmental Oceanographic Commission of UNESCO
IPCS	International Programme on Chemical Safety
IPOA	International Plan of Action
IPPC	International Plant Protection Convention
IR	international relations
ISEAL	International Social and Environmental Accreditation Alliance
ISO	International Organization for Standardization
ITLOS	International Tribunal for the Law of the Sea
IUCN	International Union for Conservation of Nature
IUU	illegal, unreported and unregulated (fishing)