

A HISTORY OF MODERN SUDAN

Sudan's modern history has been consumed by revolution and civil war. The country attracted international attention in the 1990s as a breeding ground of Islamist terrorism, and recently tensions between the prosperous center and the periphery, between the North and the South, have exploded in Darfur. In his latest book, Robert Collins, a frequent visitor to and veteran scholar of the region, traces Sudan's history across 200 years to show how many of the tragedies of today have been planted in its past. The story begins with the conquest of Muhammad 'Ali in 1821 and moves through the Anglo-Egyptian Condominium to independence in 1956. It then focuses on Sudanese rule in the post-independence years, when the fragile democracy established by the British collapsed under sectarian strife. It is these religious and ethnic divides, the author contends, in conjunction with failed leadership, that have prolonged and sustained the conflict in Sudan. The author is a forthright and engaging expositor and is not afraid to tackle some difficult themes. The book will make a singular and important contribution to the history of this ravaged country.

ROBERT O. COLLINS is Emeritus Professor of History at the University of California, Santa Barbara. His recent publications include Civil Wars and Revolution in the Sudan: Essays on the Sudan, Southern Sudan and Darfur, 1962–2004 (2005), Darfur: The Long Road to Disaster (2006), and A History of Sub-Saharan Africa (with James M. Burns, 2007).



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In memory of Louise J. Collins, my beloved *Mither*, who throughout her long life told me to seek out remote places and write about their past, which I have done for fifty years



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Preface

My subsequent obsession with Sudan first began during the academic year 1953-54 at Dartmouth College while writing a history honors thesis about Emin Pasha (Eduard Schnizter) and his administration of the Turco-Egyptian Province of Equatoria in the upper Nile valley (1878–89). I did not arrive in Sudan to continue my research until several months after independence on 1 January 1956. During the next fifty years I returned regularly to live, travel widely in every part of Sudan, and conduct historical research in the archives and the field. During these early decades one was free to travel without restraint and to probe the voluminous archives in the National Record Office in Khartoum, "the House of Abu Salim," and to conduct extensive research in the provincial and district records in southern Sudan. During these same years I was present when many of the events in the following narrative took place; when I returned to Sudan others were the subject of long hours of discussion in the cool of the evening with scores of Sudanese friends. I personally knew some of the prominent political players; those I did not were the subject of vigorous gossip and candid opinions during my visits. Now in the twilight zone of my life I have sought to bring to fruition my search for the Sudanese past in a comprehensive and readable history for the general public in which my insights, interpretations, and anecdotes are the culmination of my many books, articles, and essays supported by a voluminous compendium of memories accumulated during a half-century of experience, inquiry, and intellectual challenge.

Spelling can be a curse that often results in chaos, particularly when the documentation for a book, like this one, comes in many languages. Motivated by familiarity, practice, or ethnic pride, Africans, Arabs, and Europeans have spelled the name of a person, place, or event in a transliteration that reflects their own parochialism, patriotism, and panache. The result is often confusion rather than clarity. The only legitimate principle is consistency in the text. Consistency, however, is not a universal virtue and does not always guarantee clarity, in the search for which I have consequently

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xiv Preface

Anglicized or given the English equivalent for people, place-names, and events recorded in different languages. Place-names are spelled for understanding rather than in the local patois. Personal names are more precisely retained because they are complex, for everyone spells their name to their own satisfaction and not according to standardized rules of transliteration. If spellings are a curse, abbreviations are a necessary evil. When the name of the organization is first presented, the abbreviation is placed in parentheses, e.g. Revolutionary Command Council (RCC). In a few instances where the abbreviation appears in a later chapter I refresh the reader's memory by repeating the full name of the organization.

I wish to convey my special thanks to Alan Goulty who, as in the past, has read much of the manuscript to offer encouragement, corrections, and his thoughtful commentary. Jan Hogan, the ever helpful Keeper of the Sudan Archive at Durham University and co-author of *Images of Empire*, has graciously selected the illustrations. Steve Brown has, once again, employed his cartographic skills to fashion superb maps.

ROBERT O. COLLINS Santa Barbara, California



Abbreviations

£E Egyptian pounds sterling £S Sudanese pounds sterling

AACC All-African Council of Churches
ACROSS African Committee for the Relief of the

Southern Sudanese

AFESD Arab Fund for Economic and Social Development AGI Arab Group International for Investment and

Anyidi Provisional Government

Acquisitions Co. Ltd. (Saudi Arabia)

ALF Azanian Liberation Front
AMIS African Union Mission to Sudan
ANAF Anya-Nya National Armed Forces

AU African Union

BBC British Broadcasting Corporation
BOAC British Overseas Airways Corporation

bopd barrels of oil per day

CARE Cooperative for American Relief Everywhere

CBC Canadian Broadcasting Company

CCI Compagnie de Constructions Internationales

CEO chief executive officer

CIA Central Intelligence Agency (United States)

CMS Church Missionary Society

CNODC China National Oil Development Corporation

CNPC China National Petroleum Corporation
COC Convention Organizing Committee

COPI Chevron Overseas Petroleum Incorporated

(United States)

CPA Comprehensive Peace Agreement
CPMT Civilian Protection Monitoring Team
CUSS Council for the Unity of Southern Sudan

APG



xvi Abbreviations

DC district commissioner

DGSE Direction Générale de la Sécurité Extérieure (France)

DLF Darfur Liberation Front
DoP Declaration of Principles
DPA Darfur Peace Agreement
DUP Democratic Unionist Party

ECCI Equatoria Central Committee of Intellectuals

EPLF Eritrean People's Liberation Front

EPRDF Ethiopian People's Revolutionary Democratic Front ERDP Economic Recovery and Development Programme

EU European Union

FAN Forces Armées du Nord (Army of the North, Chad) FANT Forces Armées Nationales Tchadiennes (National

Armed Forces of Chad)

FIS Islamic Salvation Front (Algeria) FOP Front of the Opposition Parties

FROLINAT Front de Libération Nationale du Tchad (National

Liberation Front of Chad)

GDP gross domestic product

GDR (East) German Democratic Republic GIA Groupe Islamique Armé (Armed Islamic

Group, Algeria)

GNOPC Greater Nile Operating Petroleum Company (Sudan)

GOS Government of Sudan
GoSS Government of South Sudan
GPLF Gambella People's Liberation Front
HEC High Executive Council (southern Sudan)
IBRD International Bank for Reconstruction and

Development (World Bank)

ICF Islamic Charter Front
ICG International Crisis Group
ICP Islamic Committee for Palestine
IDP internally displaced person

IGAD Intergovernmental Authority on Development IGADD Intergovernmental Authority on Drought

and Development

IMF International Monetary Fund

INEC Interim National Executive Committee (SSIM/A)
INLC Interim National Liberation Committee (SSIM/A)

ISI Inter-Services Intelligence (Pakistan)



Abbreviations xvii

IS-SOR Internal Security/Islamic Security Service, al-amn

al-dakhil (Sudan)

ITCZ Inter-Tropical Convergence Zone
JEM Justice and Equality Movement (Sudan)
JEO Jonglei Executive Organ (Sudan)

JEO Jonglei Executive Organ (Sudan)
JIM Joint Implementation Mechanism (UN)

JMC Joint Military Commission (UN)
JMM Joint Monitoring Mission (UN)

LRA Lord's Resistance Army

MFC Mechanized Farming Corporation (Sudan)

MP Member of Parliament

MPS Movement Patriotique du Salut (Patriotic Salvation

Movement, Chad)

MSF Médecins Sans Frontières

NAS Alliance of Professional Organizations and Trade

Unions (Sudan)

NASC National Alliance for the Salvation of the

Country (Sudan)

NATO North Atlantic Treaty Organization NC National Convention (SPLM/A)

NCDJCA National Council for the Development of the Jonglei

Canal Area (Sudan)

NCO non-commissioned officer
NCP National Congress Party (Sudan)
NDA National Democratic Alliance (Sudan)
NGO non-governmental organization

NGO non-governmental organization
NIF National Islamic Front (Sudan)
NPG Nile Provisional Government (Sudan)
NRF National Redemption Front (Darfur)

NSRCC National Salvation Revolutionary Command

Council (Sudan)

NSS National Security Service NUP National Unionist Party (Sudan) OAU Organization of African Unity

OIC Organization of the Islamic Conference
OLF Oromo Liberation Front (Ethiopia)

OLS Operation Lifeline Sudan

ONGC Oil and National Gas Corporation (India)
OPEC Organization of Petroleum-Exporting Countries

OSO Other Shades of Opinion (Sudan)



xviii Abbreviations

Oxfam Oxford Famine Relief

PAIC Popular Arab and Islamic Congress PCM Provisional Council of Ministers (Sudan)

PDF People's Defense Force (Sudan)
PDP People's Democratic Party (Sudan)

PITC Permanent Joint Technical Commission (Egypt

and Sudan)

PLO Palestine Liberation Organization

PMHC Political–Military High Command (SPLM/A)

PNC Popular National Congress (Sudan) PVO private voluntary organization

QC Queen's Counsel

RCC Revolutionary Command Council (Sudan)
SACDNU Sudan African Closed Districts National Union

(southern Sudan)

SAF Sudanese Allied Forces

SALF Sudan African Liberation Front

SAM Sayyid 'Ali al-Mirghani
SANU Sudan African National Union
SAR Sayyid 'Abd al-Rahman
SCA Sudan Christian Association

SAR Sayyıd Abd al-Rahman
SCA Sudan Christian Association
SCC Sudan Council of Churches
SCP Sudan Communist Party

SFDA Sudan Federal Democratic Alliance SLM/A Sudan Liberation Movement/Army

SNP Sudanese National Party

SNWA Sudanese Nationals Working Abroad

SPAF Sudan People's Armed Forces

SPAFF Sudan Pan-African Freedom Fighters
SPCC State Petroleum Corporation of Canada
SPDF Sudan People's Democratic Front
SPLA-Nasir Sudan People's Liberation Army-Nasir
SPLM/A Sudan People's Liberation Movement/Army

SPLM/A-United Sudan People's Liberation Movement/Army-United

SPS Sudan Political Service

SRP Socialist Republican Party (Sudan)

SRRA Sudan Relief and Rehabilitation Association of

the SPLM/A

SRWU Sudan Railway Workers' Union

SSB Sudan Security Bureau



> Abbreviations xix

South Sudan Defense Force **SSDF**

South Sudan Independence Movement/Army SSIM/A

SSLM Southern Sudan Liberation Movement Southern Sudanese Political Association SSPA Southern Sudan Provisional Government SSPG

SSU Sudan Socialist Union

South Sudan Unity Movement/Army SSUM/A Sudan National Petroleum Corporation Sudapet

Sudan News Agency **SUNA**

Sudan Workers' Trade Union Federation **SWTUF TMC** Transitional Military Council (Sudan) Transitional National Assembly (Sudan) TNA

Transitional National Council TNC Tigray People's Liberation Front **TPLF**

UN United Nations

United Nations High Commissioner for Refugees United Nations Relief and Rehabilitation UNHCR

UNRA

Administration

US United States

United States Agency for International Development **USAID**

Union of Sudan African Parties **USAP** Verification and Monitoring Team **VMT** Workers' Affairs Association (Sudan) WAA

WCC World Council of Churches **WNBF** West Nile Bank Front



Glossary

```
'abd (pl. 'abid) slave
ajawiid muatamarat al-suhl the traditional conference in Darfur used by
     rival ethnic groups to settle disputes
amir military commander
ansar (Ansar) partisans of Islam
ashiqqa' (Ashiqqa) brothers by the same father and mother
ashraf kinsmen of Muhammad Ahmad al-Mahdi
awlad al-bahr people of the river
awlad al-gharib people of the west
baliila boiled, tasteless grain
bayt al-mal house of wealth, treasury
bay'a Islamic oath of allegiance
bazingir armed slave troops of individual traders in southern Sudan in
     the latter half of the nineteenth century
bilad al-sudan "Land of the Blacks," the term used by medieval Muslim
     geographers for the great Sudanic plain stretching from the Red Sea
     to the Atlantic
dahabiah large sailing vessel with cabins, used on the Blue and
     White Niles
dar homeland, territory
dar al-harb country of war
dar al-islam the Muslim community
dura sorghum, traditional grain for bread
effendi Turkish name given to an educated bureaucrat in the Turkiya and
    civil servant during the Condominium
feddan (faddan) I feddan = 1.038 acres
faki holy man
falasha Ethiopian Jews
fashir a Fur royal encampment
```



Glossary

xxi

fellahin small farmer of agricultural laborer in the Middle East, specifically Egypt habub sandstorm common throughout northern Sudan harab banditry harakat al-tahrir al-islami hiwar the Islamic Liberation Movement dehate *hizb* political party hudud Islamic punishment for crimes, usually amputation hükümdar Turkish governor-general jah Fur customary taxes ijma'a consensus of the community ijtihad independent interpretation ikhwan brethren in a religious or military brotherhood ird inherited property of women itthadiyyin those who support Union, i.e. hizb al-itthadiyyin, Unionist Party jabal hill, small mountain jabal hadid ironstone plateau in southwest Sudan jakab Fur struggle; a Fur fighter with an automatic weapon supplied by Chad jallaba northern Sudanese petty traders janjawiid ghostly rider; evil horsemen jaysh al-salaam jiech mabor army of peace (Fartit militia) the White Army (Nuer) jihad struggle in the cause of God jihadiyya government slave soldiers kafirin unbeliever, infidel kariyat al-salaam Peace Villages in southern Sudan kasha forced deportation khalifa "steward," commonly used title for the leader of the Islamic community (umma), often rendered in English as Caliph *khalifat* stewardship, commonly used for the leader of Islam (Caliph) khalwa Islamic primary school khawadja Turkish "sir," but in Sudan a colloquialism for pale people, i.e. Americans and Europeans kisra Sudanese bread made from dura kokora Bari to divide equally kuttab Sudanese secular primary school kwer-kong permanent grasslands east of the Sudd and the Ethiopian escarpment



> xxii Glossary lukiko chiefs' court mahdi an inspired holy man who will come at the End of Time to bring justice and revive the glory of Islam majlis council, legislative assembly makk powerful Sudanese chief mamur Egyptian or Sudanese administrative assistant marahil in Darfur, a demarcated migratory pathway between settled farming land marissa beer mudir governor of a province in Sudan mufti one who interprets Islamic law and can issue a fatwa mujadid a reformer of Islam, one who renews the Islamic faith mujahidiin warriors engaged in jihad for Islam mulazimiyya a corps of mercenary soldiers, bodyguards murahiliin Arab militiamen musalaha reconciliation specific to the National Reconciliation between Sadiq al-Mahdi and President Numayri on 7 July 1977 mutathaggifia urban intellectuals nas ordinary Sudanese folk nazir head of a tribe or large clan nizam al-jadid New Model Army pasha Turkish the highest title in the Ottoman and Egyptian courts qadi Islamic judge ga'id al-'amm commanding officer *qiyas* analogy goz sand and scrub Qur'an recitation for the book of divine guidance to be the literal word of Allah revealed to the Prophet Muhammad razzia raid Reth King of the Shilluk (Chollo) Sadana Sudanese slang for the cabal of officials surrounding President Numayri sadd barrier, obstacle applied to the great swamps of the Nile, the Sudd salafist "predecesors," a generic term for the Sunni school of thought that takes the pious ancestors (salaf) of early Islam as a model for the contemporary revival and reformation of Islam shari'a Islamic Divine Law shartai a district chief in the sultanate of Darfur and during the Condominium shaykh lord, revered wise man, Islamic scholar

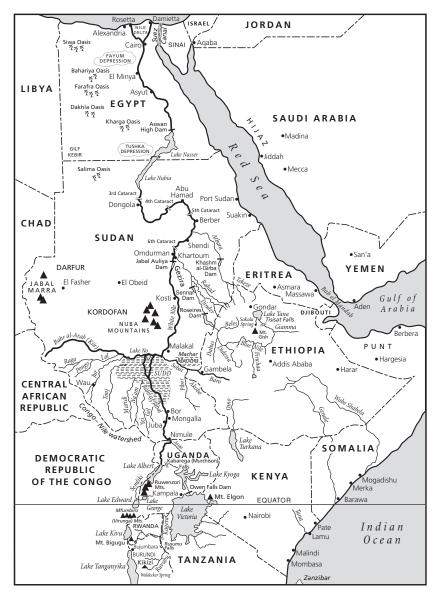


Glossary

xxiii

shura consultation, council, consultative body sirdar commander-in-chief of the Anglo-Egyptian army sufi (sufism) Islamic mystic sug market tahjir name of forced migration of Baqqara by the Khalifa in 1889–90 taifiya Sudanese sectarian political parties talib a student attached to an Islamic reformer tariqa (pl. turuq) religious brotherhood tawali al-sayast political alliances tobe traditional flowing robe of Sudanese women toic rich, green pastures of southern Sudan that emerge as the flood-waters of the Sudd recede after the rains tukl grass home, hut 'ulama' community of legal scholars of Islam and shari'a 'umda mayor of a town, head of a large village waliya sufi holy men zakat alms tax zariba stockade of thorn bushes or stakes zawiya lodge, usually of a sufi brotherhood zuruq (pl. zurqa) dark blue, darkness, a pejorative term in Darfur meaning "Black Africans"





Map 1 The Nile Basin