

Cambridge University Press

978-0-521-10914-7 - Land Use Planning and the Mediation of Urban Change: The British Planning System in Practice

Patsy Healey, Paul McNamara, Martin Elson and Andrew Doak

Index

[More information](#)*Index*

- access to planning process, 188, 220, 241–2
- accountability: 180, 181, 190, 202, 235, 247, 250–3, 259–60; and development plans, 191–3; escape from, 194–5; inner city, 97–8; pressure for and effect on form of planning guidance, 195–6; problems with, 217–18
- actors' models of land use planning process, 155 table 7.1: interest group approach, 156–8
- Adam Smith Institute, 9, 253
- Adams, C. D., 76, 179
- agreements, tripartite, 222
- agricultural interests, urban fringe, 101–2, 103, 125
- agriculture: exemption from planning control (1947), 18, 181; need to diversify, 128, 151; protection of, 8–9, 14, 128, 129, 151, 170, 229, 245
- Air and Space Museum, Manchester, 55
- Aldous, T., 47
- Aldridge–Brownhills, 181, 186, 194, 202, 208, 221, 223, 228, 236; local plan, 109–13, 123
- Alexander, A., 25
- Alexander, I., 47
- Allen, J., 268
- Altshuler, A. A., 174
- Ambrose, P. J., 47, 60, 160
- amenity values, 182, 229; city centre, 47–8: versus development value: case studies, 61–6, 68–71
- Anti-Opencast Associations, 139
- appeal power, central government influence over urban fringe, 103
- appeal system, 181, 182, 183, 184–6, 215, 227, 234, 235; postwar, 18–19
- appeals: by development type (1985), 185 table 8.2; incidence of, 185–6 table 8.3
- arbitration mechanism, 255, 256, 259
- area decentralisation, 97–8, 204
- area management, 203
- Area of Outstanding Natural Beauty, 138
- area planning committees, 188
- Area Project Teams, and inner city planning, case study, 92–6
- area sensitivity, 97
- Arndale Centre, Manchester, 54, 55–6
- Association of Metropolitan Authorities (AMA), Code of Practice with NCB, 134–5
- Astling, A. V., 188
- Australia, 256
- Bacharach, S. B., 220
- Balbus, I. D., 155, 156
- Ball, M., 100, 102, 157
- bargaining process, 178, 180, 225, 230, 238, 241
- Barker, A., 47, 233, 234
- Barr-Beacon/Sandwell Wedge open land area, 142, 208
- Barras, R., 47, 53
- Barrett, S. M., 11, 117, 220, 238, 261
- Bassett, K., 81
- Batley, R., 39, 79
- Baum, A. E., 76, 179
- Bedfordshire Structure Plan, 154, 156–7
- Beer, S. H., 217, 247
- Benson, J. K., 11, 221, 222
- Berkshire, Central, 119, 194
- Best, J., 78, 98, 172–3
- Betterment Tax (1947), 15–17; removed (1952), 19
- bias, distributive, in operation of planning system, 153–4, 176, 197, 217–20, 221–5, 245–7
- Bickenhill/Marston Green local plan, 121, 123
- Birmingham: Area Project Teams in inner city planning, 92–6, 203; inner city,

Cambridge University Press

978-0-521-10914-7 - Land Use Planning and the Mediation of Urban Change: The British Planning System in Practice

Patsy Healey, Paul McNamara, Martin Elson and Andrew Doak

Index

[More information](#)

284

Index

- Birmingham—*cont.*
 population, 74; municipal socialism, 201; Urban Programme, 40
- Birmingham Airport, land allocation and development in area, 43, 119–24
- Birmingham city, Inner Area Studies, 96, 98
- Birmingham city centre, 57–9, 239;
 interest representation, 59–60; local plan, 53 figure 3.1b, 57; office scheme case study, 66–8
- Birmingham City Council: consultations on plan, 59–60; *Development Brief* (1977), 113–14
- Birmingham District, 113–15
- Birmingham International rail station, 120
- Bishop, J., 77
- Black Country, 39–40, 43, 58
- Blackaby, R., 92
- Blowers, A., 9, 129, 154, 155, 156–7
- Blunden, J., 128
- Board of Trade, 14
- Boddy, M., 117
- Bolton, 55
- Bolton County Borough, 144
- Bovis Homes, 115
- Bowers, J. K., 8
- Bowser, L., 78, 98, 172–3
- Breheny, M., 7
- Bridgewater Estates, 106, 108, 157, 163
- Bristow, R., 20
- British Coal Corporation (BCC), 131, 133, 151
- British Property Federation, 9
- British Rail, 68–71, 84, 180
- British Waterways Board, 149
- Bromley, 263
- Brundell, M. J., 40, 105, 121
- Brunswick, Salford, 83–6, 156, 158, 192
- Brunton, M. J., 2, 4, 97, 104, 183
- Bryant, C. R., 129
- building societies, and inner city areas, 75
- Buller, H., 155
- bureaucracy, 11, 200–3; Weber's model, 227
- bureaucratic-legal policy processes, 226–9
- Bury, 55
- business-tourism, 55, 58
- call-in power, 181, 183–4, 215, 227
- Canary Wharf project, London Docklands, 257
- capitalism, 159–60, 167;
 internationalisation of, 7, 169
- car industry, West Midlands, 39
- car-hire firm, council ownership and a conservation area, planning process, 61–6
- Carbonaro, G., 7
- case studies, 267 table A.1
- Castlefield area, Manchester, 70–1
- Catalano, A., 47, 53, 157, 159, 162
- Cawson, A., 11, 158, 160–1, 222, 242
- central government: advice for city centre planning, 49–50; financial control over local authorities, 178–9, 204–5; influence over local authority land policy, 212–15 table 9.2; influencing, 215–16; and the inner city, 79–80; and open land policy, 131, 150–1; power of, 152, 191, 212–15, 252–3; limit to, 259–60; relations with local authorities, 4, 15, 23, 204–5, 214–15, 254–5; role in public inquiry, 232–5; and the urban fringe, 102–3, 126–7; *see also* departments; ministries; state
- Central Statistical Office (CSO), 35, 40
- Champion, A. G., 7
- Channel Tunnel, 257
- Chasewater, 149
- Chelmsley Wood housing estate, 120
- Cherry, G. E., 13
- Cheshire, north, 37
- Cheshire, P., 7, 8
- Chester, 51
- circulars: 9/80, 118–19; 22/80, 123; 14/85, 124
- cities: conflict over land release with counties, 99, 102; reconstruction of, *see* urban development
- city centres: central government advice for planning, 49–50; economic pressures and social demand, 46–7; land use planning in, 46–73: case studies, 53–71; local government initiatives, 50–3; major interests, 47–9, 154; mediation of interests, 158, 168; new style of planning, 72–3, 152; new uses, 51; postwar reconstruction, 49–50; symbolic significance, 165, 192
- City Estates and Valuation Office, Manchester, 63–5
- civic identity, and private capital, 46–73
- Civic Trusts, 48
- civil society, 164
- Clarke, J., 165
- Clarke, S. R., 121, 160
- class interests, 159–61

Cambridge University Press

978-0-521-10914-7 - Land Use Planning and the Mediation of Urban Change: The British Planning System in Practice

Patsy Healey, Paul McNamara, Martin Elson and Andrew Doak

Index

[More information](#)*Index*

285

- clean-up campaigns, city centre, 52
 clientilism, 222, 223
 coal mining industry, *see* opencast coal production
 coal transportation, 137
 Cockburn, C., 160, 174
 Colenutt, R. J., 47, 60; 160
 Commercial Improvement Areas (CIA), 55
 commercial projects, on urban fringe, 119–24
 Commercial Union, 55
 Commission on Energy and the Environment (CEE), 131, 132–3, 134
 community action, 202; *see also* participation
 community development (1960s), 79
 community interests, 178: groups, 49, 245; urban fringe, 124–5
 Community Land Act (1975), 27, 117
 compulsory purchase, 15, 19, 178–9, 212
 Confederation of British Industry, (CBI), 209
 Conservation Areas, 24
 conservationists, 209, 219: city centre, 48, 49, 73; open land, 128–30; values, 29–30
 Conservative councils, 92
 Consortium Developments, 101
 construction industry, 216: background of MPs (1979), 29; *see also* housebuilding
 consultation, public, 27, 201–2, 225, 241–2
 consultative policy processes, 235–9:
 decision criteria, 237 table 10.5
 consumption interests, 10, 198, 223, 239
 containment policy, urban fringe, 25, 99, 102–3, 124
 conurbation, *see* city centres; inner cities;
 open land; urban fringe
 Cooke, P. N., 5, 7, 164, 169
 corporatism, 11, 60, 222, 223, 239, 243
 cost-benefit analysis of planning, 154, 158
 Council for Environmental Conservation, 132
 Council for the Protection of Rural England (CPRE), 132, 216
 councillors, power limited by central government, 188–9
 counties: ambiguous position in interest mediation, 205–9; metropolitan: abolished (1986), 32, 205–9; role in policy implementation, 206–9 table 9.1; relations with districts, 23, 206, 254; role in open land planning, 150, 151; role in urban fringe development, 103–4; shire and metropolitan, 23
 countryside: protection of the, 14; for recreational purposes, 19, 140–4; *see also* open land
 Countryside Commission, 27, 141, 142–3, 148, 150
 countryside management, 140–4
 Countryside Review Committee, 128, 129
 County Highway Departments, 187
 Couper, M., 233, 234
 Coventry, 40
 Cox, A., 13, 27
 Cranmore–Widney, 105, 115–19, 178, 186, 202, 206, 211, 228, 230
 Croal–Irwell valley, 144–6
 Cross, D. C., 20
 Crouch, C., 164
 Crown, postwar permission for development, 19
 Cullen, J. D., 75
 Cullingworth, J. B., 13, 14, 15, 16, 19, 20, 21, 175
 cultural change, xi, 242–3, 247
 cultural issues, 164–5: and interests-in-land, 169–71
 ‘cultural stewardship’ (Rydin), 157, 163–4
 Damesick, P., 53, 54
 Darin-Drabkin, H., 3
 Darlaston, 170–1
 Darlow, C., 100
 Davies, H. W. E., 182, 228
 Davies, J. G., 175, 198, 258
 Davis, J., 1, 101, 194, 199, 211, 238, 263
 Dawson, J. A., 100
 de-regulation, and the planning system in the 1980s, 28–30
 decentralisation, trends (1970s), 7, 20, 24–5, 46, 73, 97–8, 124, 204, 257
 DeGrove, J. M., 255
 democracy, representative, 191, 222, 239
 Dennis, N., 156, 175
 Department of Energy, 132, 182, 212; *Plan for Coal* (1977), 131; White Paper (1983) on opencasting, 133
 Department of the Environment, 21, 23, 25, 29, 30, 32, 33, 40, 79, 102–3, 128, 129, 141, 182, 183, 192, 196, 212, 214, 248–9, 253: *Policy for the Inner Cities*, 79; relations with MAFF, 151; *Statements of County Policy*, 249; *The Future of Development Plans*, 249; *Unitary Development Plans*, 258

Cambridge University Press

978-0-521-10914-7 - Land Use Planning and the Mediation of Urban Change: The British Planning System in Practice

Patsy Healey, Paul McNamara, Martin Elson and Andrew Doak

Index

[More information](#)

286

Index

- Department of Trade and Industry, 103, 212
- Department of Transport, 129, 211, 212
- derelict land, 30–1, 80, 128
- Derelict Land Clearance Areas, 142
- Derelict Land Grants, 8, 31, 141, 142, 178, 180
- design controls, city centre, 52
- developers, *see* development interests
- development, versus environment, 30, 101
- development approval (1947), 15
- Development Commission, 27
- development control: adaptability of process, 189–91; assertion of interests in, 188–9; central government in, 212; city centre, 59–61, 72–3; and criteria, 181–3: whose discretion?, 183–8; inner city, 74; local authorities and, 228; open land, 129, 133; postwar procedures, 15–20; rules which privilege certain interests, 190–1; urban fringe, 102–3, 126
- development interests, 227–9, 241; impact on planning system, 31–3, 34; urban fringe, 99–102, 125
- development plans (1947), 17, 23: criticised (1980s), 32, 33, 34; role of, 191–3
- development value, city centre, versus amenity value: case studies, 61–6, 68–71
- Dickens, P., 7
- Direct Labour Organisations, 162
- distributive justice, xii, 172–3, 260; *see also* bias
- district councils, 199–200; spatial and location issues, 203–4
- District Valuer, 179
- districts: as mediation arenas, constraints on, 204–5; reorganised shire and metropolitan, 23; role in urban fringe development, 103–4
- Doak, A. J., 1, 263
- Drewett, R., 1, 155
- Drucker, H., 247
- Dudley, 43, 58, 142
- Dumbleton, R., 60
- Duncan, S., 7
- Dunleavy, P., 92, 198, 247
- Durham, 131
- Easton, D., 261
- economic interests, major, 175, 208, 209, 215, 216, 241, 242
- economic recession, 169; and urban fringe, 103–4
- economic restructuring, 1980s, xii, 28–30, 44, 197, 208, 242–3, 248
- Economic and Social Research Council (ESRC), 262
- Edinburgh, 1, 48, 51, 52, 59, 263
- Edwards, J., 79, 182
- EEC Regional Development Fund, 55
- Eire, 256
- Eisenstadt, S. N., 222
- Ekins, P., 247
- elderly, urban (1960s), 24
- electronic industries, 29
- Elson, M. J., 1, 31, 33, 102, 121, 129, 130, 140, 183, 186, 194, 208, 216, 238: *Implementation of Local Needs Policies in Areas of Restraint*, 263
- employment, city centre, 48–9
- employment generation, 32, 102, 170–1, 245: for the countryside, 151
- energy policy, 212
- English Tourist Board, 141
- Enterprise Zones (1980s), 8, 31
- environment: balancing with development, 30, 101; and industry, in open land, 128–51
- environmental decay, inner city, 76–7
- environmental improvement, 80, 208: open land, 140–4
- environmental issues, politicisation of, 190, 197, 216
- Environmental Trust, 143
- environmental values, spatial strategy and, 257–9
- environmentalists, 33, 34, 128, 182, 245, 247, 249; urban fringe, 101–2, 125
- estates departments, 81
- Estates Gazette, 55
- Estates Times, 55, 57–8
- ethnic communities (1960s), 24: inner city groups, 78, 190
- Examination-in-Public (EIP), 22, 208, 233, 235
- exchange value of land, 162, 166: relationship to use value, 171
- Expanding Towns, 20, 75
- fairness, 154, 172, 233–5; *see also* distributive justice
- false consciousness, interests and, 156, 161, 165
- Faludi, A., 227
- farm land, alternative uses for, 257

Cambridge University Press

978-0-521-10914-7 - Land Use Planning and the Mediation of Urban Change: The British Planning System in Practice

Patsy Healey, Paul McNamara, Martin Elson and Andrew Doak

Index

[More information](#)*Index*

287

- farmers, 181, 249
 farming, *see* agriculture
 Fenton, H. M., 36, 38
 Fernie, J., 47
 financial centres, cities as, 51
 financial institutions, 102
 financial policy, overrides environmental quality considerations, 211–12
 financial support, by government, 178–9:
 city centre, 49, 50; *see also* grants
 Fleming, S. C., 76, 119, 187
 Flynn, N., 39, 209
 Foley, D. L., 9, 231, 243
 Forester, J., 268
 forestry, exemption from planning control (1947), 18, 181
 Fothergill, S., 78
 Friends of the Earth, 59
 Fudge, C., 11, 145, 220, 261
- G-Mex, 55
 Galloway, T. D., 222
 Gamble, A., 247
 Gans, H. J., 222, 231
 Garden Festival Projects, 31
 gender relationships, changing, 169
 General Development Order (1947), 17
 General Improvement Areas (GIAs), 24, 81
 Gerth, H. H., 227
 Giddens, A., 6, 176, 221
 Ginsburg, N., 160
 Glasgow, 51: Eastern Area Renewal Project, 79
 Glass, R., 243
 Goddard, J. B., 7, 46, 47
 Goldsmith, M., 261
 Goodwin, M., 7
 government, *see* central government; local government
 government departments, requirement of consultation, 187
 Goyder, J., 201
 Gracey, H., 1
 Grant, M., 18, 182
 Grant, W., 222
 grants: development, 81; land reclamation, 142–3; rules governing, 180
 Gray, F., 7
 Great Wyrley, 138–40
 Greater London Council (GLC), 103, 253:
 abolished (1986), 32; Community Areas, 98
 Greater London Development Plan (1971), 22
 Greater Manchester, 1, 264–5:
 Groundwork Scheme, 143; land allocation on urban fringe, 105–9; opencast coal production, 133–8; planning events (1965–86), 37, table 2.5; population, 34–5, 74; structure plan (1981), 36–8, figure 2.3, 228
 Greater Manchester conurbation, 34–8; *see also* Manchester
 Greater Manchester Council, 82–8, 144
 Greater Manchester Economic Development Corporation, 206
 green belts: (1947), 19, 20; (1960s), 25; (1980s), 30, 215; definition, 194; and growth management in the urban fringe, 99, 102–3
 green movement, 30
 greenfield site developments, 187
 Greenwood, R., 203
 growth management, on the urban fringe, 99–127
 Gudgin, G., 78
 Guess, R., 236
 Gyford, J., 79, 200, 201, 202, 203, 247
- Habermas, J., 236
 Hajer, M., 243
 Hall, P., 7, 9, 13, 14, 19, 20, 24, 35, 99:
 The Containment of Urban England, 1
 Hanging Ditch site, Manchester, 61–6, 177, 179
 Harrison, M. L., 15, 182
 Hart, D., 7
 Harvey, D., xii, 7, 9, 160, 168, 170, 248, 250
 Hausner, V., 7, 74, 258
 Hay, D. G., 7
 Healey, Patsy, 1, 15, 25, 27, 31, 33, 81, 83, 101, 104, 119, 130, 145, 155, 183, 192–3, 194, 195, 201, 208, 211, 222, 225, 229, 238, 261, 263, 264, 266
 Hebbert, M. J., 13, 20, 21, 79
 Henry, D., 104, 118
 Hertfordshire, 33
 Hertz, 61–6
 Heseltine, Michael, 29, 30, 215
 Higher Openshaw, Manchester, 88–91, 180, 192, 202, 209
 highways departments, 101, 210
 Hill, C., 167
 Hill, E. A., 130, 145
 Hill, M., 220, 228, 238, 261

Cambridge University Press

978-0-521-10914-7 - Land Use Planning and the Mediation of Urban Change: The British Planning System in Practice

Patsy Healey, Paul McNamara, Martin Elson and Andrew Doak

Index

[More information](#)

288

Index

- Hindess, B., 161
 Hinings, C. R., 203
 historic centres, 47, 48, 51–2
 Hoggart, K., 155
 Holford Farm Group, 109, 111
 Holiday Inns, 70–1
 Holliday, J., 50
 Holloway, J., 174
 HOMAG, 137
 home improvement grants, 81
 Hooper, A., 101
 House Builders' Federation (HBF), 107, 112, 162, 182, 209, 216, 238, 249
 House of Commons Environment Committee, 190
 housebuilding: (1980s), 5, 29, 216;
 private: and central government, on urban fringe, 100, 102; initiatives for inner city, 75, 77; regional strategy (late 1960s), 100–1
 households, numbers and size, 100
 housing: poor conditions (1930s), 14; (1960s), 24; (1980s), 75–6; versus opencast coal production, case study, 138–40
 Housing Action Areas (HAAs), 81
 housing associations, in inner cities, 81
 housing land, release policy on urban fringe, 30–1, 101, 105
 housing land allocation, 183, 185–6, 221, 230; case studies, 113–19
 housing land availability issue, 100–1, 162–3
 housing legislation (1960s–70s), 24
 housing programmes, inner city (1960s and 70s), 76
 ideology: capitalist, 159, 161; evolution of, 167; influence of, 242–3; of planning practice, 231, 257–9; political, 198, 205, 215–16
 image, city centre, 51, 57, 60, 72–3
 immigrant groups, in inner city areas, 75–6
Implementation of Development Plans, The, 1, 262
 improvement areas, 81
 individuals, interests in social context, 155
 Industrial Development Units, 81
 Industrial Improvement Areas (IIAs), 19, 81
 industrial projects, on urban fringe, 119–24
 industries: decline, 7, 257; inner city areas, 75–6, 78–9; high technology, 29, 100; *see also* manufacturing industry; nationalised industries
 industry, and environment, in open land, 128–51
 inequity, 252–3; *see also* distributive justice; fairness
 infrastructure costs (1960s), 24
 infrastructure investment, 14: urban fringe, 101, 125
 infrastructure provision, 50, 209–11
 Inner Area Studies, Birmingham, 96, 98
 inner cities: central government and, 8, 30, 79–80; clash of interests, 158; deficiencies in planning, 152, 168–9; disinvestment and deprivation, 172; industrial decline and selective outmigration, 75–6; land use planning in, 74–98; local authority response to problems, 80–2; case studies, 82–96; local plans, 96–8; politicisation of issues, 202–3; problem (1960s), 24; public consultation, 236
 Inner Urban Areas Act (1978), 25
 inquiry, public, in the planning system, forms of, 232–5, table 10.4
 Inspectorate, Planning, 15, 18, 233–5, 256
 institutional arrangements: as arenas for interest mediation, 198–218; constraints of, 216–18, 250–2; planning system and, 27–8; change in, 247–53
 institutional planes, 221, 246
 instruments of planning, (1947–71), 13–25, table 2.1: adapting, 174–97; city centre, 72; constraints within, 4, 196–7 table 8.5; new (1979–86), 31–2, table 2.4; in open land, 131
 insurance companies, 48
 interest, concept of, 153
 interest groups, points of access, 220, 241–2
 interest mediation: institutional arrangements in, 152, 198–218; in planning practice, 10–12; (1970s), 27; (1980s), 217–18, 259–60; in policy processes, 220–5; processes in combination, 240–3
 interests: assertion in development control, 188–9; city centre, 47–9, 72–3; representation, 59–61; in conflict, 101–2; 'cross-class' alliances, 160–1; importance of, 153; inner city, 77–9; in land development process, 162, table

Cambridge University Press

978-0-521-10914-7 - Land Use Planning and the Mediation of Urban Change: The British Planning System in Practice

Patsy Healey, Paul McNamara, Martin Elson and Andrew Doak

Index

[More information](#)*Index*

289

- 7.2; in land use, and planning in action, 152–73; local variability of, 5–6; locally ‘expressed’ and residents’ actual, 189; marxist view of, 159–60: critique, 160–1; patterns of, 172; positivist view of, 154–9: critique, 155–9; post-structuralist view, 164–9; privileged, 126–7, 191, 197, 245; *see also* economic interests, major; urban fringe
- interests-in-land: actor models, 161–4; dynamics, 165–6, table 7.4; towards a new perspective, 166–71; wide range of, 252–3
- intervention, adapting the instruments of planning, 174–97; *see also* state
- investment: city centre, 47, 48, 72; interests and state development, 4, 180; related to structure plans, 209; urban fringe, 99–101, 104, 125–7; withdrawal of, 7, 24–5, 192
- Irwell Valley Housing Association, 85
- Jackson, A., 234
- Jessop, B., 174
- jobs, *see* employment
- Jones, G. W., 214
- Jowell, J., 15, 191, 200, 232
- Keeble, I., 22
- Kent, R., 108
- Kettle, P., 154
- Kingswood/Poplars, 149
- Kirby-Smith, R., 75
- Labour councils, 92, 98, 202–3
- Labour Party, 13
- Lancashire County Council, 144
- Lancaster Regionalism Group, 7
- land: market value requirement, 19, 179; relationships with, 166–9
- land allocation, 211: urban fringe case studies, 106–24; *see also* housing land allocation
- land assembly, by local authorities, 24, 50, 76–7, 80–1, 104, 150, 178–9
- Land Commission Act (1967–70), 27
- land development process, actor models from marxist view, 161–4
- land management, 140–1, 150
- land policy measures, types, 3–4, 32
- land renewal, 140–4; case studies, 144–50
- land sterilisation, 137
- land use planning: actors in process, 155, table 7.1; city centres, 46–73; inner cities, 74–98; interests and, 152–73; open land, 128–51; policy processes, 219–43; postwar, 14–15; state intervention in, 174–97; urban fringe, 99–127
- land users, 183: and city centre planning, 47–8, 51; inner city, 77–8
- land values: and ‘drip feed’ land release, 125; stability of and planning controls, 29
- landowners, use of term, 157
- landownership: cultural issues and, 159, 167–8; and state development, 180, 245; as state intervention, 178–9; and user interests in residential development, 163–4 table 7.3
- landownership interests, 228–9, 234, 241, 245
- landscape improvement, 80, 140–1
- Larrain, J., 167
- Lauria, M., 162, 171
- Lavery, P., 143
- Lawler, E. J., 220
- Lawless, P., 75
- Leach, S., 209, 220
- legislation, xvi, 18, 19
- legitimacy, 216, 239, 252–3
- leisure uses, open land, 128, 129–30
- Lemarchand, R., 222
- Levy, F. S., 11
- Ley, D., 155
- Liberal councils, 98
- Liberal Party, 108, 203, 247
- liberalism, new right, 164
- Lichfield, N., 3, 154, 158
- Lindblom, C. E., 255
- Liverpool, Groundwork Scheme, 143
- Lloyd, P. E., 35
- local authorities: constraints on power, 183–8; financial situation, 180–1; as inner city landowners, 76–7; land reclamation, 141–2; open land planning, 130–1, 150–1; partnership with private firms, 179; postwar planning position, 14–15, 18–20; relations with central government, 214–15; relations with public agencies, 209–12; response to inner city problems, 80–96; role in development process (1980s), 30–1
- local autonomy principle, 255
- local government: bureaucracy, 200–3; departmentalism, 80–2, 179, 200–1; initiatives in city centres, 50–3; interest

Cambridge University Press

978-0-521-10914-7 - Land Use Planning and the Mediation of Urban Change: The British Planning System in Practice

Patsy Healey, Paul McNamara, Martin Elson and Andrew Doak

Index

[More information](#)

290

Index

- local government—*cont.*
mediation, 199–212; reorganisation (1974), 21, 23, 201, 227; and the urban fringe, 103–4; *see also* counties; districts
- Local Government, Planning and Land Act (1980), 117, 179, 206
- Local Plan Inquiry, 233–4
- local planning, regional strategy and the national interest, 253–5
- local plans: (1980s), 31, 33; city centre, 72; counties', 208; defined, 22–3; in inner city, 82–8, 96–8; political use, 192, 193; residents' influence, 157
- localism, 169, 254, 255
- Lojkine, J., 160
- Lomax site, Greater Manchester, 136
- London Docklands Development Corporation, 31, 79, 257
- Loughlin, M., 182, 183
- Lowe, P., 201
- Lowe, S., 247
- Lozells Road, Birmingham, 92–6, 158, 202
- McAuslan, J. W. P., 18, 27, 182, 188, 194, 228, 234, 235
- McDougall, G., 155, 160, 222, 229
- MacGregor, B. D., 76, 179
- McLellan, A. G., 129
- McNamara, Paul F., 1, 48, 59, 60, 77, 78, 83, 85, 155, 158, 160, 183, 188–9, 234, 238–9, 263, 264
- Macpherson, C. B., 167
- McQuaid, R., 7
- MAGLEV (rapid transit system), Birmingham, 121
- Mahayni, R. G., 222
- management interests, 162–3
- managerialism, 175, 176
- Manchester: East, 88–91; Hanging Ditch site, 61–6; municipal socialism, 201; South, 37; Victoria Station site, 68–71; *see also* Greater Manchester conurbation
- Manchester City, 51, 203; collapse of housebuilding programme, 82, 88–91
- Manchester city centre, 53–7, 194, 208; local plan, 52–3 figure 3.1a, 60, 236
- Manchester City Council, 54, 55
- Manchester Corn Exchange, 61, 62
- Manchester Metropolitan County Council, 36
- Mandel, E., 248
- Manpower Services Commission (MSC), Community Enterprise Programme, 148
- manufacturing industry: (1980s) collapse, 28–9; postwar promotion, 14; restructuring of, xi, 7, 75, 169; West Midlands, 39–40
- market criteria, impact on planning system, 31–3, 182, 227, 247
- market ideology, 29
- market management, 192, 195
- Marriott, O., 47, 50, 57
- Marshall, J. N., 46
- marxism: perspective on interests, 159–60: actor models derived from, 161–4; critique, 160–1; and state agencies, 174
- Mason, R., 18
- Massey, D., 7, 157, 159, 162
- 'material considerations' in local authority planning decisions, 18
- Mathrani, S., 234
- Mawson, J., 39
- Meegan, R., 7
- Meltsner, A. J., 11
- Mercer, J., 155
- Meriden Gap, 120
- Merseyside Docklands Development Corporation, 31, 79
- Mills, C. W., 227
- minerals industries: in open land, 128, 129, 131–40; privileged, 181, 182, 245; on urban fringe, 101–2, 103, 125; *see also* opencast coal production
- ministries: co-ordination, 151; postwar reconstruction, 14
- Ministry of Agriculture, Fisheries and Food (MAFF), 14, 18–19, 103, 106, 109–11, 143, 151, 182, 187, 212
- Ministry of Housing and Local Government (MHLG), 49, 50, 154, 192; and planning, 14–15, 17, 18, 19, 21, 22
- Ministry of Land and Natural Resources, 128
- Ministry of Town and Country Planning, 214
- minority groups, 190
- Minworth, Birmingham, 210
- Montgomery, J. R., 81, 159
- Morris, S., 256
- mortgage tax relief, 100
- motorway networks, 24, 25, 120–1, 129, 212
- National Coal Board, 109, 111, 134; *see also* British Coal Corporation

Cambridge University Press

978-0-521-10914-7 - Land Use Planning and the Mediation of Urban Change: The British Planning System in Practice

Patsy Healey, Paul McNamara, Martin Elson and Andrew Doak

Index

[More information](#)*Index*

291

- National Economic Development Office, 128
- National Exhibition Centre (NEC), 43, 103, 105, 120, 125, 160, 171, 183, 190, 216
- National Farmers Union (NFU), 110–11, 132
- national interest, 195, 214: local planning and regional strategy, 253–5
- National Motor Cycle Museum, 122
- nationalised industries, 14, 19; and open land planning, 128–51
- Nature Conservancy Council, 27, 128, 130, 141, 143
- New Towns, 14, 19, 20, 75: Master Plans, 19
- New Zealand, 256
- Newcastle upon Tyne, 51
- Newham, London Borough of, 98, 172–3
- Newton, K., 5, 25, 198, 200, 202
- Nicholls, D. C., 75
- Nicholson, D., 2, 4, 97, 104, 175, 183
- Noble, D., 15
- normative issues, 11–12, 172–3, 246
- North West, 131: Joint Planning Team, 35; Water Authority, 107
- Nuffield Foundation, 4, 172, 253, 254
- objection, rights of, 19, 23, 154, 190
- Offe, C., 11, 220, 224, 227
- office scheme, in a conservation area, planning process, 66–8
- offices, city centre, 46–7
- Oldham Street, Manchester, 55, 56
- Open Cast Executive (OCE), 131, 132, 133–40
- open land: deficiencies in planning, 150–2; industry and environment in, 128–51
- Opencast Coal Act (1958), 132
- opencast coal production, 9, 19, 128, 131–3, 151, 170, 187, 210: case studies, 133–40
- Operation South Cannock countryside management project, 148–50
- Oxford, 165, 239
- Pahl, R., 175
- Paris, C., 92
- parish councils, and open land policies, 130
- parking facilities: city centre, 49, 51; inner city, 77
- participation, in planning process, 22, 172–3, 201–2, 214–15
- Partnership Areas, 42
- Partnership Authorities, 82
- passenger rapid transit system, 51, 121
- Peart, D., 134
- pedestrianisation, city centre, 52, 58, 59
- Peele, G., 247
- pension funds, 48
- Peterson, J., 76
- Picciotto, S., 174
- Pilcher Committee (1975), 49, 50
- place, sense of, 192, 195
- plan approval, government, 181
- plan formulation, 59–61
- planned economy, 13, 29
- planners: as experts with own set of values, 229–32; usage of positivist view of interests, 154–5
- Planning Advisory Group (PAG), 22
- Planning Commissions, proposed, 15
- Planning Inspectorate, *see* Inspectorate, Planning
- Planning and Local Government Act (1980), 104
- planning permission: applications for, 199; conditions, 211; refusals, 184 figure 8.1, 206–7; rights of challenge to, 190, 234, 259–60
- planning practice: analysis, 1–12; and interests, 152–73, 241; policy processes in, 225–40; structured by dominant power relations of society, 244
- planning standards, 49
- planning strategy, 1980s, 31–3; redistributive, 172–3
- planning system: 1960s, 23–5; mid-1970s, 25–8; 1980s, 28–30; adaptability of, 244–60; continuity and change in, 244–60; defined, 2–3; discretionary form, 27, 183–8, 217–18; elements and evolution, 3–5, 13–45; limitations within the, 250–3 table 11.1; preoccupations of, 33–4; towards a fairer and more accountable, 259–60; urban fringe, 102–3; *see also* land use planning
- planning theory literature, 222
- plans: 1980s, 31–3; selective production of, 193–6; *see also* development plans; local plans; statutory plans; structure plans
- pluralism, 160, 174, 217, 223, 225, 231, 238, 240, 247, 257
- policy initiation, postwar decentralised system, 17

Cambridge University Press

978-0-521-10914-7 - Land Use Planning and the Mediation of Urban Change: The British Planning System in Practice

Patsy Healey, Paul McNamara, Martin Elson and Andrew Doak

Index

[More information](#)

292

Index

- Policy for the Inner Cities* (DoE), 79
 policy processes: defining criteria, 223–4
 table 10.1; in different locales of spatial
 change, 225–6 table 10.3; interest
 mediation in, 220–5; in land use
 planning, 219–43; in planning practice,
 225–40; researching, 261–8; types of
 process, 224–40 table 10.2
 policy statements, 234, 256
 political action, interests and, 154–9
 political choice, 176, 260
 political economy, 164–5
 political ideology, 198, 205, 215–16
 political visibility projects, 32–3, 79
 politicians, 11, 202, 215, 230, 240, 257;
 and inner city area interests, 78, 82, 97,
 98
 politico-rational policy processes, 239–40
 pollution, inner city, 77
 positivism, 154–9, 231
 post-structuralism, interests, 164–9, 175
 poverty, urban (1960s), 24
 power relations: dominant, 245–6;
 instability of, 247–8
 power stations, 19, 212
 pre-capitalist rural idyll, 167, 242–3
 Pressman, J. L., 220
 pressure groups, 186, 215–16; city centre,
 46–7; inner city, 78; *see also* interests
 Preteceille, E., 169
 Priority Areas, 40, 42
 private capital, and civic identity, 46–73
 private sector: 1950s, 18–20; mid-1970s,
 25–7; city centre planning, 72–3;
 development and quality of
 environment considerations, 190; inner
 city investment (1980s), 30, 80; open
 land environmental improvement, 141–
 2; partnership with local authorities,
 202; priority for development (1980s),
 30–1; urban fringe investment, 99
 production, mode of, capitalist, 167–8;
 dynamics, 175–6; interests, 159–60,
 175–6; influence in biases of system,
 171
 production: rationale in open land
 planning, 129–33; social relations of,
 164–5, 169–71
 production interests, 10, 198, 223
 proletarians, 159
 property: industrial, 100; institutional
 ownership of city centre, 50; urban
 fringe commercial, 100, 102
 property developers, 245
 property investment, 247; urban fringe,
 99–101
 property owners, postwar rights of
 objection to development, 19
 property values, inner city, 7, 75; in the
 South, 100
 public agencies, relations with local
 authorities, 209–12
 public consultation, *see* consultation,
 public
 public debate, 225, 236, 258–9, 259
 public housing programme (mid-1970s),
 100
 public inquiry, 232–5
 ‘public interest’, 175, 200, 217–18, 227,
 231
 Public Local Inquiry (PLI), 23
 public power, constrained in postwar
 period, 18–20
 public sector: city centre planning, 72–3;
 co-ordination problems in inner city
 areas, case study, 88–91; development,
 176–8: constraints, 179–81; variation
 between locales, 177 table 8.1; and
 quality of environment issue, 190–1;
 inner city dominance, 77–8, 96;
 postwar reconstruction, 14; power
 relations fragmented, 27, 218; role in
 urban fringe growth, 126
 Public Sector Borrowing Requirement,
 210
 ‘pump-priming’, in countryside
 management, 143; in inner cities, 80
 Purdue, M., 183
 quality of the environment, xii, 182, 189–
 90, 195, 219, 240, 245, 260: city
 centre, 60–1, 72–3
 quality of life, 260
 quangos, 27
 rail networks, high-speed, 25
 rail transport of coal, and green belt land,
 134, 137
 Ranson, S., 203
 re-use of land, *see* derelict land
 Reade, E., 266
 recreation, in open land, 128, 129–30,
 140–4
 redevelopment programmes, inner city,
 76, 79
 Reeve, D. E., 35
 Regan, D. E., 225

Cambridge University Press

978-0-521-10914-7 - Land Use Planning and the Mediation of Urban Change: The British Planning System in Practice

Patsy Healey, Paul McNamara, Martin Elson and Andrew Doak

Index

[More information](#)*Index*

293

- Regional Aggregates Working Parties, 129, 182
- regional development: intra-regional conflicts, 51; uneven pattern (1930s) 14
- Regional Economic Planning Councils, 20: abolished, 32
- regional interests, 195, 214
- regional strategy: postwar, 19; (1960s), 20–1, 23–5
- regional strategy, the national interest and local planning, 253–5
- registers of land in local authority ownership, 31, 179–80
- religion, 167, 169
- residents' groups, 78, 137, 182, 209; access to planning, 188; and open land policies, 130
- residents' interests, 34, 157: urban fringe, 101, 125
- retail schemes: Birmingham, 57, 58, 59; out-of-town, 6, 7, 8, 46, 257
- retail sector, urban fringe, 100, 104, 126
- Rhodes, R. A. W., 261
- rights of challenge, 190, 234, 259–60: extending, 256–7
- river valleys, improvements, 144: case studies, 144–6
- road schemes, 19, 187: inner city, 76; urban fringe, 103–4; *see also* motorway networks
- Rochdale, 55, 81
- Roder, J., 256
- Rowley, A. R., 182
- Royal Institute of Chartered Surveyors (RICS), 253
- Royal Town Planning Institute (RTPI), 162, 253
- Runcorn, 35
- Russworm, L. H., 129
- Rustin, M., 161, 203
- Rutherford, L., 134
- Ryders Hayes, 111
- Rydin, Y., 29, 30, 100, 155, 157, 162–3, 186, 208
- Salford, land allocation conflicts, 106–9, 163, 200, 223, 239
- Salford District: local plans, 82–8; population, 35, 74
- Salford–Trafford docks area, 38
- Sandbach, F., 247
- Sandwell, 40, 58, 142
- Saunders, D., 20, 40, 104
- Saunders, P., 11, 153, 156, 160, 161, 164, 198, 200, 218, 222–3, 242
- Scharpf, F. W., 221, 261
- Scotland, landownership system, 168, 170
- Scott, A. J., 3, 9, 250
- Secretary of State, 235
- selectivity in planning process, 234
- semi-judicial policy processes, 232–5
- service industries, 29
- service provision: sectoral, 97: location, place and environment versus, 203–4; on urban fringe, 101–2
- Severn Barrage, 257
- Severn-Trent Water Authority (STWA), 110
- sewerage services, 25
- SGB Ltd, 122–3
- Sharpe, L. J., 5, 25, 200
- Shell, UK, 61–6
- shopping centres, *see* retail schemes
- Short, J. R., 81, 119, 187, 188, 189
- Shutt, J., 35
- Silk Street/Flax Street, 83, 86–8, 179, 209
- Simmie J., 155, 160, 222, 239, 243
- Simplified Planning Zones (1986), 31, 34
- Sites of Special Scientific Interest (SSSI), 130
- Skeffington Report (1969), 154
- Skelmersdale, 35
- slum clearance, 14, 19, 24, 76, 79
- Smith, B., 4, 39, 100
- Smith, R., 39, 92, 202
- Smithfield, 56
- social divisions, new, 203, 247
- social relations of interest mediation, 11, 221–5
- social relationships, class struggles and, 164–5
- social structure, interests and, 158–9, 164–6
- socialism, municipal, 201
- society–state relations, 174–6, 198
- Solihull, 40, 58, 105, 194, 200, 240
- Solihull District, 115–19: commercial and industrial projects, 120–4
- Solihull Structure Plan (1973), 115
- South Cannock Land Renewal Area, South Staffordshire, 142, 146–50
- South East: Outer, 1, 100, 225, 249, 263; postwar development discouraged, 19
- South Staffordshire Water Works Company, 114–15
- spatial change: managing, 44–5; planning and, 248–53; structure in, 6–9

Cambridge University Press

978-0-521-10914-7 - Land Use Planning and the Mediation of Urban Change: The British Planning System in Practice

Patsy Healey, Paul McNamara, Martin Elson and Andrew Doak

Index

[More information](#)

294

Index

- spatial organisation, cultural issues and, 168
- spatial strategy: and environmental values, 257–9; growth and the review of, 20–1
- Spencer, K., 39, 40, 206
- Sports Council, 141, 149
- Staffordshire, 131; South, 210, 228:
 - opencast coal production, 138–40, 142
- Staffordshire County Council, 147, 150
- Stansted Airport, 257
- state: autonomy, 174, 175, 176;
 - objectives of development activities, 178–81
- state intervention, xii, 3, 27, 30, 174–97, 219–43; *see also* central government
- state–society relations, 174–6, 198
- Statutory Instruments on development to land and property, 17
- statutory plans: inner city, 74, 97; role in areas of land use change, 193 table 8.4
- steel industry, West Midlands, 39
- stewardship interests (Rydin), 157, 163–4
- Stewart, M., 117, 220
- Stockport, 55
- Streets Lane, South Staffordshire, 138–40
- structuralism, marxist, 159–64
- structure plans: (1980s), 30–1, 33, 43–4;
 - county and district roles in interest mediation, 104, 208–9; defined, 21–2; frustration of residents' interests, 157; political use, 103, 192, 193
- Struthers, W. A. K., 40, 105, 121
- Sunderland, urban renewal study, 156
- Sutcliffe, A., 39, 92, 202
- Sutton Coldfield, 113–15, 230
- symbolism, city centre, 48
- Synnott, M., 210, 211
- Taylor, A., 39
- Taylor, B., 188
- techno-bureaucracy, 200–1
- techno-rational policy processes, 11, 229–32
- tenders, open for building contracts, 179, 210
- Terrail, J-P., 169
- Thatcher administration, xi, 28–33, 212, 215–16, 248–9: and the inner cities, 8, 79
- 'third party' interests, 4, 19, 190, 196–7, 242, 256; and local plans, 234
- Thomas, D., 1, 155, 222, 229
- Thompson, M. J., 141, 142
- tourism, 51
- Town and Country Planning Act (1947), 13–17, 176, 214: effects, 18–20, 108; limitations of, 18–19
- Town and Country Planning Act (1968), 21–3
- Town and Country Planning Act (1971), 15, 109
- traffic: city centre, 49, 51, 73; inner city, 77
- training programmes, for local labour in inner cities, 81
- transport, private, 50
- transport policies, 51, 103, 208, 257
- Turner, D. M., 75
- Turtle Leisure Ltd, 64
- Underwood, J., 1, 77, 228
- unemployment: inner city, 7, 75–6; West Midlands, 39–40
- United States of America, 170, 255
- urban conservation movement (late 1960s), 24
- urban design, 102
- urban development, (1930s), 14, 19
- Urban Development Corporations (1980s), 31
- Urban Development Grants (1980s), 8, 31, 178, 180
- urban fringe: 1960s growth, 20; development pressures on, 172; effectiveness of planning, 152; growth management in, 99–127: case studies, 104–24
- urban managerialism, 175
- urban policy initiatives (to 1979), 25–6, table 2.2
- Urban Programme (1980s), 8, 31, 49, 55, 79, 80, 82, 178, 180, 213, 214
- Urban Regeneration Grants (1986), 31
- urban regeneration through peripheral restraint policy (1970s), 23–5:
 - challenged, 31–2
- Urry, J., 165
- Urwin, J., 92, 98
- Use Classes Order (1947), 17
- use value of land, 162, 165, 219:
 - identification of, 170; relationship with exchange value, 171
- value, *see* exchange value; use value
- values: in land use planning, 11, 219–43:
 - variety of, 257–9; planners', 229–32
- Victoria Station site, Manchester, 68–71, 210

Cambridge University Press

978-0-521-10914-7 - Land Use Planning and the Mediation of Urban Change: The British Planning System in Practice

Patsy Healey, Paul McNamara, Martin Elson and Andrew Doak

Index

[More information](#)*Index*

295

- Victorian Societies, 48, 66
 Vielba, C., 209
 voluntary sector, involvement in open land planning, 143
- Wales, South, 131
 Walmley, 113–15, 157, 178, 188, 202, 211, 236
 Walsall, 40, 58, 142, 188, 200, 203
 Walsall Borough Council, 109
 Walsall District, land allocation, 109–13
 Walsh, K., 203
 Walsingham, 165
 Wannop, U., 40
 Ward, S. V., 15
 Warrington, 35
 Warwickshire, 113, 120
 water authorities, 23, 25, 27, 101, 141, 187, 210
 Waterdale site, Croal–Irwell valley, 145–6
 Watson, G., 179
 Weber, Max, 227
 Welfare State, xi, 14
 Welsh Office, 128
 Wenban-Smith, A., 92, 98
 West Midlands, 1, 19, 142, 194, 264–5; conurbation, 39–44; planning events (1965–86), 40–3, table 2.6; structure plan (1982), 40, 42, figure 2.5; urban fringe, 104–19: industrial allocations, 239
 West Midlands County Council (WMCC), 40–1, 105, 121; housing land allocation on urban fringe, 109–119
 West Midlands Enterprise Board, 206
 West Midlands Green Belt Subject Plans, 208
 Whitbread, M., 154
 White, P., 29, 100, 186, 208
 White Paper (1977) on urban regeneration, 25
 White Paper (1983) on opencasting, 133
 Wibberley, G. P., 128
 Wildavsky, A., 11, 220
 Williams, R., 242
 Witt, S. J. G., 119, 187, 253
 Wolverhampton, 58, 142
 Wood, M., 1, 141, 142, 189, 194, 238, 239, 263
 work, changing patterns of, xi, 165
 working class community interests, 47
 Worsley Civic Trust, 108
 Worsley–Boothstown, 157, 206, 210, 211, 228, 230, 236: local plan, 106–9, 136, 137
 written representations, 232, 234
- Yorkshire, South, 131
- zoning approach, prewar planning, 14