

#### A HISTORY OF NEPAL

Nepal emerged as a unified state over 200 years ago, centred on the Kathmandu Valley with its 2000 years of urban civilisation. While John Whelpton's history focuses on the period since the overthrow of the Rana family autocracy in 1950-1, the early chapters are devoted to the origins of the kingdom and the evolving relations of its diverse peoples. By drawing on recent research on Nepal's environment, society and political institutions from the earliest times, the author portrays a country of extraordinary contrasts, which has been constantly buffeted through history by its neighbours, the two Asian giants, China and India. Economic and political turmoil over the last fifty years came to a climax in the massacre of the royal family in 2001, when the country erupted into civil war. The book represents the first widely available one-volume treatment in English of the whole span of Nepalese history to appear for over a generation. Its comprehensive and accessible approach will appeal to students, professionals and those visiting the region for the first time.

JOHN WHELPTON, who works as a teacher in Hong Kong, is a historian and linguist. He has worked and travelled extensively in Nepal, and has written numerous articles and books on the country. These include *People, Politics and Ideology: Democracy and Social Change in Nepal* (1999, with the late Martin Hoftun and William Raeper) and *Kings, Soldiers and Priests: Nepalese Politics and the Rise of Jang Bahadur Rana, 1830–1857* (1991).



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JOHN WHELPTON





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## Key events

BC	
130,000?	Hand-axe man in Dang and Satpati
c. 1700?	Beginning of Indo-Aryan movement into the
•	Indian subcontinent
c. 400?	Birth of the Buddha at Lumbini
AD	
465	Changu Narayan inscription of King Manadeva
647	Nepalese troops assist Chinese envoy in punitive expedition against an Indian state
879	Beginning of Nepal Era
1097	Nanyadeva of Karnataka takes control of Mithila
c. 1100	Establishment of Khasa empire in western Nepal
1200	Commencement of Malla period in Kathmandu
1349	Valley Shams ud-din Ilyas Shah of Bengal raids
•	Kathmandu Valley
1382	Jayasthiti Malla gains control of Kathmandu Valley
1482	Death of Yaksha Malla, last sole king of Kathmandu Valley
с. 1533	Migration of Sherpas from Kham (Tibet) into Solukhumbu
1550	Drabya Shah seizes Gorkha
1559 1628	Jesuit John Cabral is first European to visit the
1020	Nepal Valley
1650 (or earlier)	Treaty with Tibet gives Kathmandu joint control over the Kuti and Kirong Passes, the right to mint Tibet's coinage and permission for Newars to open trading houses in Lhasa
1715	Establishment of Capuchin mission in Kathmandu



Key events	xi

1743	Prithvi Narayan Shah crowned king of Gorkha
1768–9	Gorkhali conquest of Kathmandu Valley
1786	First Nepal–Tibet War
1791	Second Nepal–Tibet War
1792	Chinese invasion of Nepal
1793	Kirkpatrick mission to Kathmandu
1802-3	East India Company's envoy Captain Knox in
•	Kathmandu
<b>1806</b> April	Assassination of Rana Bahadur Shah and beginning
	of Bhimsen Thapa's predominance
1809–10	Sikh ruler Ranjit Singh halts Gorkhali expansion in
,	the west
1814–16	Anglo-Gorkha War
<b>1837</b> July	Dismissal of Bhimsen Thapa
1840	Appointment of 'British ministry'
1842	'National Movement' of courtiers and army press
	King Rajendra to grant powers to his junior
	queen
<b>1846</b> September	Jang Bahadur Rana becomes prime minister after
	Kot Massacre
1850	Jang Bahadur Rana's visit to Europe
1855–56	Third Nepal–Tibet War
1856	Jang Bahadur Rana becomes maharaja of Kaski and
	Lamjung
1857-8	Nepal assists British in suppression of Indian
	Mutiny
1877	Death of Jang Bahadur Rana
<b>1885</b> November	Shamsher Ranas seize power
1904	Chandra Shamsher Rana assists the Younghusband
	expedition to Tibet
1914–18	Around 100,000 Nepalese involved in support of
	Britain in First World War
1919	Opening of Trichandra College in Kathmandu
1923	Britain recognises Nepal's complete independence
<b>1924</b> November	Chandra Shamsher Rana's speech calling for
	abolition of slavery
<b>1934</b> January	Major earthquake destroys many buildings in
	Kathmandu Valley
March	Removal of C-Class Ranas from the Roll of
	Succession



xii	Key events
1939–45	Mobilisation of Nepal's resources in support of Britain in Second World War
<b>1941</b> January	Execution of 'Four martyrs'
November	Abdication of Juddha and accession of Maharaja Padma Shamsher Rana
<b>1947</b> January	Formation of Nepali National Congress
August	India becomes independent
November	Tripartite agreement gives India twelve and UK eight of existing Gurkha battalions
<b>1948</b> January	Padma Shamsher Rana promulgates constitution
April	Following Padma Shamsher Rana's resignation,
•	Mohan Shamsher Rana becomes prime minister
	and maharaja
August	Formation of Nepali Democratic Congress
<b>1950</b> April	Merger of Nepali National Congress and Nepal
	Democratic Congress to form Nepali Congress
November	King Tribhuvan's flight to the Indian embassy
1951 February	Formal end of Rana regime and establishment of
	coalition government (now celebrated annually as
A •1	Democracy Day) under restored King Tribhuvan
April	Bir Gorkha Dal revolt in Kathmandu
November	M. P. Koirala forms Congress government after
TOTA January	collapse of coalition
1952 January	Raksha Dal mutiny, leading to banning of Communist Party
<b>1953</b> June	Second M. P. Koirala government
1955 March	Death of King Tribhuvan in Switzerland
<b>1956</b> January	Tanka Prasad Acharya appointed prime minister
<b>1990</b> January	with cabinet of Praja Parishad and independent ministers
July	K. I. Singh becomes prime minister with cabinet of
<i>y y</i>	United Democratic Party members plus royal
	nominees
November	K. I. Singh government dismissed
1958 February	Mahendra announces appointment of Constitution
	Drafting Commission, government without a prime
	minister, and a nominated Advisory Assembly
<b>1959</b> February	Promulgation of constitution
February–	Voting in general election
April	D D K : 1.1
May	B. P. Koirala becomes prime minister



Key events	xiii	

1960 December Mahendra removes Congress government and

imposes direct royal rule

1962 November Subarna Shamsher Rana calls off Congress armed

resistance to Mahendra after outbreak of war

between China and India

December Promulgation of Nepal's new constitution

1963 April New Civil Code (Muluki Ain)

Land Reform Act

1965 January Secret agreement for Nepal to use other sources for

arms only if India unable to meet its requirements

1968 May Subarna Shamsher Rana pledges 'loyal

co-operation' with King Mahendra

October Release of B. P. Koirala and Ganesh Man Singh

from prison

1969 June Kirtinidhi Bista, prime minister, denounces defence

agreements with India

1972 January Death of King Mahendra and accession of King

Birendra

August Congress launches armed raid from India on

Haripur (Sarlahi district)

Suppression of Jhapeli communist group's

Naxalite-style campaign of violence

Three-month army operation to clear out

Khampas using northern Nepal as base for raids

into Tibet

March Biratnagar bomb attempt on Birendra's life

1975 February Birendra makes Zone of Peace Proposal

June Indira Gandhi declares emergency rule in India 1976 December B. P. Koirala and Ganesh Man Singh return to

Kathmandu from India and are immediately

arrested

1979 May Birendra announces referendum on future of

Panchayat system

June Surya Bahadur Thapa becomes prime minister 1980 May Referendum decides in favour of reformed

Panchayat system rather than return to multi-party

democracy

December Third amendment to constitution provides for

direct election of Rastriya Panchayat

1985 May Congress launch civil disobedience campaign

June Bomb explosions in Kathmandu



xiv Key events

1986 May Start of Gorkha National Liberation Front agitation

in Darjeeling

May Second general election under the reformed

Panchayat system

1987 December End of Gorkha National Liberation Front campaign

in Darjeeling

1989 March India imposes semi-blockade of Nepal

November Janata Party wins Indian elections, Rajiv Gandhi

replaced by V. P. Singh

1990 February Start of 'People's Movement'

March Start of nightly 'light-outs'
March Patan 'uprising' begins

April Dismissal of Marichman Singh Shrestha's

government, appointment of Lokendra Bahadur Chand as prime minister and Darbar Marg

shootings

April King meets opposition leaders and lifts ban on

political parties

April Dissolution of Rastriya Panchayat and Krishna

Prasad Bhattarai appointed prime minister

November/ People claiming to be refugees from Bhutan set up

December makeshift camps in Jhapa November Promulgation of constitution November CPN (Unity Centre) established

1991 January Merger of CPN (M) and CPN (ML) to form

Communist Party of Nepal (Unified Marxist-

Leninist)

January Establishment of United People's Front as electoral

vehicle for the far-left Unity Centre

May General election and formation of Girija Prashad

Koiral's Congress government

December Girija Koirala's cabinet reshuffle intensifies conflict

within Congress

Recognition of Nepali as one of India's national

languages

February Thapa and Chand factions amalgamate to form

United National Democratic Party

April Police shooting of left-wing demonstrators in

Kathmandu

1993 May Death of Madan Bhandari and Jivraj Ashrit in jeep

accident at Dasdhunga



Key events xv

1994 May United People's Front splits into Baburam Bhattarai

and Nirajan Vaidya factions

July Girija Koirala requests dissolution of parliament November Man Mohan Adhikari appointed prime minister

following elections giving CPN (UML) a

plurality

1995 March Prachanda's faction of Unity Centre renames itself

CPN (Maoist)

September Central committee of CPN (Maoist) adopts 'Plan

for the historic initiation of the People's War'

September UML government leaves office after parliament

passes a no-confidence motion

September Sher Bahadur Deuba becomes prime minister

heading Congress-National Democratic

Party-Sadbhavana coalition

November Police launch Operation Romeo against Maoist

supporters in Rolpa

1996 February Commencement of 'People's War'

May Girija Koirala is elected president of Nepali

Congress

September Joint meeting of both Houses of parliament

approves the Mahakali treaty by a two-thirds'

majority

December New trade and transit treaty with India

1997 March Deuba fails to gain vote of confidence

March Swearing-in of NDP-UML-Sadbhavana coalition

under Lokendra Bahadur Chand

October Chand government loses no-confidence vote
October Surya Bahadur Thapa becomes prime minister
heading NDP-Congress-Sadbhavana coalition

1998 January Formal split of NDP into separate Chand and

Thapa parties

March Dissidents formally split from UML to form the

CPN (Marxist-Leninist)

April Thapa resigns in accordance with original

agreement with Congress

April Girija Koirala sworn in as prime minister of a

Congress minority government

May Beginning of Kilo Sierra 2 police operation against

the Maoist insurgents

August CPN (ML) ministers join Koirala government



xvi Key events

December CPN (ML) ministers resign from government December Formation of new Congress-UML-Sadbhavana-

Independent cabinet

1999 April Death of Man Mohan Adhikari
May Elections held in two main phases

May Krishna Prasad Bhattarai appointed prime minister September Seven policeman killed and an inspector taken

prisoner at post in Rukum

December Bhattarai sets up commission under Deuba to make

recommendations on Maoist problem

December Thapa and Chand factions of the National

Democratic Party announce they will re-unite

2000 February Police burn down houses in Rukum following death

of nineteen police in bomb explosion

May Girija Koirala replaces Krishna Prasad Bhattarai as

prime minister

July Government declares kamaiyas (bonded labourers)

tree

August Death of musician Praveen Gurung in collision

with vehicle allegedly driven by an inebriated Prince

Paras

September Maoists attack Dunai, district headquarters of

Dolpo, killing fourteen policemen and destroying

government buildings

December Five die in police firing in Kathmandu in rioting

over alleged anti-Nepalese remarks by Indian film

star Hritik Roshan

**2001** January Birendra approves ordinances setting up Armed

Police Force and system of regional governors

February Adoption of 'Prachanda Path' as party doctrine at

Maoists' second national conference which also

elected Prachanda as party chairman

April Maoists kill seventy policemen in attacks at

Rukumkot (Rukum) and Naumule (Dailekh); government announces plans for Integrated Security and Development Programme involving

key role for army

June Crown Prince Dipendra shoots dead king, queen

and seven other members of royal family before

apparently committing suicide



Key events xvii

June Raj Parishad proclaims Dipendra (now on life

support) king and Gyanendra regent

June Death of Dipendra and accession of King

Gyanendra

June Koirala's resignation after army's failure to engage

with rebels holding captured policemen

June Sher Bahadur Deuba appointed prime minister and

declares ceasefire

August Leaders of constitutional leftist parties meet

Prachanda at Siliguri in West Bengal

August Talks begin between government and rebels

November Prachanda announces withdrawal from negotiations

over government's refusal to concede demand for

constituent assembly

November Rebels break ceasefire with attacks on police and

(for the first time) an army barracks in Dang

November Declaration of state of emergency throughout

country and full mobilisation of army against

rebels

2002 February Bamdev Gautam and most CPN (ML) members

rejoin UML

February Rebel attacks on Mangalsen, district headquarters

of Acham, and on nearby airfield kill around 150 soldiers and police as well as the local chief district

officer

May Deuba obtains dissolution of parliament after

clashing with Koirala over extension of state of

emergency

June Formal split in Congress

July Unity Centre and Masal merge and their electoral

vehicles (United People's Front and National People's Front) combine to form People's Front,

Nepal

September Forty-nine police killed in attack on post in

Sindhuli

September Rebels overrun Sandhikharka, district headquarters

of Arghakhanchi, killing sixty security personnel

October Following discussions amongst political parties,

Deuba formally requests king to approve

postponement of the elections until November 2003



xviii Key events

October Gyanendra announces dismissal of Deuba,

postponement of elections and his own assumption

of executive powers

October Appointment of Lokendra Bahadur Chand as prime

minister

2003 January Maoist gunmen assassinate head of Armed Police

Force

January Announcement of ceasefire between rebels and

government

May Commencement of five-party agitation for ending

of royal rule

June Appointment of Surya Bahadur Thapa as prime

minister

August Maoists announce withdrawal 'for the time being'

from negotiations and ceasefire

November Government announces plan to form civilian

militias

2004 March Maoist attack on Bhojpur bazaar kills twenty-nine

security personnel

March Maoist attack on Beni



### Acknowledgements

Since the contents of this book reflect many years of involvement with Nepal, very many people contributed to the final product and I must apologise for not being able to mention everyone by name. I can, however, express special thanks to a few whose help was particularly valuable. As they have done for over twenty years, Abhi Subedi and his family provided me with a home base on visits to Kathmandu and with constant help and encouragement, whilst Nirmal Tuladhar and his colleagues at Tribhuvan University were always generous with their time and suggestions. Rishikesh Shaha, another old friend and collaborator, alas died before the book was finished but it benefited from conversations with him over many years. David Gellner, who first got me involved in the project, offered constructive comments on the entire draft, whilst Prayag Raj Sharma, Harka Gurung, Chaitanya Mishra, Michael Hutt, Mark Temple and Abhi Subedi helped similarly with individual chapters. Krishna Hachhethu helped with specific queries as well as sharing his deep knowledge of contemporary Nepalese politics in general discussions. I am also grateful for assistance from Lok Raj Baral, Rhoderick Chalmers, John Cross, Kanak Mani Dixit, Will Douglas, Krishna Khanal, Dhruba Kumar, Randy LaPolla, Pancha Maharjan, Triratna Manandhar, Don Messerschmidt, Steven Mikesell, Pratyoush Onta, Greta Rana, P. J. Shah, Hari Sharma, Indira Shrestha, Deepak Tamang, Deepak Thapa and Mark Turin. Needless to say, none of those mentioned is in any way responsible for shortcomings in the book, particularly as there are many points on which we have agreed to disagree.

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## Notes on romanisation and terminology

When using Nepali words in the text, I have generally followed the principles explained in my Nepal volume in the World Bibliographical Series (Whelpton 1990: xxiii—iv). The standard Indological system of transcription has been taken as a base, but diacritics have been omitted and some modifications made to come closer into line with anglicisations well established in non-technical writing, and also to reflect the actual pronunciation of Nepali as perceived by speakers of English. The main points to note are:

- 'Ch' has been used for both of the consonants respectively transcribed as 'c' and 'ch' in the Indological system or as 'ch' and 'chh' in another common style of romanisation; the difference is roughly that between the sounds of 'ch' in the English words 'exchange' and 'change'.
- 'S' is used for the dental sibilant and 'sh' for both the palatal and retroflex sibilants; the three sounds were clearly distinguished in Sanskrit but are all now pronounced by most Nepalese as a single sound somewhere between the 's' in English 'sip' and the 'sh' in 'ship'.
- Indological v' is represented by 'b' or 'w', according to current pronunciation, and the voiced retroflex consonant similarly transcribed as 'r' rather than 'd' when this is nearer to the actual sound (e.g. 'Pahari' rather than 'Pahadi'). I have, however, retained the original 'v' in a few words taken directly from Sanskrit, notably Vajracharya and *vamshavali*.
- Both the first and second vowels of the Devanagari script are transcribed as 'a', even though the first sound is normally pronounced either like the English 'o' in 'son' or the vowel in 'sock' whilst the second is nearer to 'a' in 'father'. Many Nepalese when romanising their own names still follow the nineteenth-century English convention of employing 'u' for the first sound, so the spellings 'Jang' and 'Shamsher' used here are often replaced by 'Jung' and 'Shumshere'. I have tried to follow individuals' own preference when they are mentioned as the writer of a book or as an informant rather than as historical characters.

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xxii Notes on romanisation and terminology

Nepali terms used in the main text have been romanised on the above principle, italicised on first occurrence and defined in the Glossary (pp. 259–67).

With some misgivings, I have also decided to continue using 'Nepalese' as an adjective of nationality and reserve 'Nepali' for the language alone. I realise that this usage will strike many as old-fashioned but still feel it is appropriate to have different words for language and nation in a country as multi-lingual as Nepal. I have also retained the established English spelling 'Gurkha' when referring to Nepalese troops serving in the British army, but the more correct 'Gorkha' as an ethnic label and for Nepalese in the post-1947 Indian army.



#### Abbreviations

CIAA Commission for the Investigation of the Abuse of

Authority

CPN (M) Communist Party of Nepal (Marxist)
CPN (Maoist) Communist Party of Nepal (Maoist)

CPN (ML) Communist Party of Nepal (Marxist-Leninist)

CPN (UML) See UML

GAESO Gorkha Army Ex-Servicemen's Organisation

ILO International Labour Organization
IMF International Monetary Fund
IRD Integrated Rural Development
NDP National Democratic Party
NESP New Education System Plan
NFC Nepal Food Corporation

NWPP Nepal Workers' and Peasants' Party RNAC Royal Nepal Airlines Corporation

SAARC South Asian Association for Regional Co-operation

SATA Swiss Association for Technical Assistance

SLC School Leaving Certificate

Tam. Tamang

ULF United Left Front

UML Communist Party of Nepal (Unified

Marxist-Leninist)

UMN United Mission to Nepal

UNCTAD United Nations Conference on Trade and

Development

UNPM United National People's Movement

UPF United People's Front

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